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Duke Energy Carolinas, LLC
Direct Testimony
North Carolina Utilities Commission
Docket No. E-7, Sub 909

June 2009

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. E-7, SUB 909

In the Matter of	)	DIRECT TESTIMONY OF
Application of Duke Energy Carolinas, LLC	)	B. KEITH TRENT
For Adjustment of Rates and Charges Applicable	)	FOR
to Electric Service in North Carolina	)	DUKE ENERGY CAROLINAS, LLC

1 I. INTRODUCTION AND PURPOSE

2 Q. PLEASE STATE YOUR NAME, ADDRESS AND POSITION WITH DUKE
3 ENERGY CORPORATION.

4 A. My name is B. Keith Trent, and my business address is 526 South Church Street,
5 Charlotte, North Carolina. I am Group Executive and Chief Strategy, Policy and
6 Regulatory Officer of Duke Energy Corporation ("Duke Energy"), the parent of
7 Duke Energy Carolinas, LLC ("Duke Energy Carolinas" or the "Company"). I
8 am an officer of Duke Energy Carolinas.

9 Q. PLEASE DESCRIBE BRIEFLY YOUR EDUCATIONAL AND
10 PROFESSIONAL AFFILIATIONS.

11 A. I received a Bachelor's of Science Degree in Electrical Engineering, with honors,
12 from Southern Methodist University and a Juris Doctor Degree, with high honors,
13 from the University of Texas College of Law. I also completed the Harvard
14 Business School Advanced Management Program. I am licensed to practice law
15 in North Carolina and Texas, as well as numerous federal district courts and the
16 United States Supreme Court. I am a member of the board of directors of Bright
17 Automotive, Inc., and I am co-chair of The Keystone Energy Board. I serve on
18 the board of visitors of the Wake Forest University Babcock Graduate School of
19 Management and Charlotte Country Day School. I am also a member of various
20 bar associations.

21 Q. PLEASE DESCRIBE YOUR BUSINESS BACKGROUND AND
22 EXPERIENCE.

23 A. I joined Duke Energy in May 2002 as General Counsel, Litigation. I was
24 responsible for managing all major litigation and government investigations for

1 the company. The labor and employment and environmental, health and safety
2 legal teams also reported to me. I was named group vice president, general
3 counsel and secretary in June 2005 and group executive and chief development
4 officer in April 2006. In that role, I led corporate development, including
5 corporate strategy, and mergers and acquisitions. I was named group executive
6 and chief strategy and policy officer in September 2006. I was named to my
7 current position in April 2007. Before coming to Duke Energy in 2002, I served
8 as a partner in the law firm Snell, Brannian and Trent. Prior to that I was an
9 attorney at Jackson Walker in Dallas, Texas. I began my career as a
10 reservoir/production engineer with ARCO Oil & Gas in Houston in 1982.

11 **Q. WHAT ARE YOUR RESPONSIBILITIES IN YOUR CURRENT**
12 **POSITION?**

13 **A.** I am responsible for Duke Energy's strategy, state and federal policy and
14 government affairs, technology initiatives, corporate communications, community
15 affairs, information technology, and environment, health and safety policy. In
16 connection with my position, each of the presidents of Duke Energy's utility
17 operating companies reports to me, and thus I am responsible for regulatory
18 strategy and policy for Duke Energy Carolinas.

19 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

20 **A.** The primary purpose of my testimony is to discuss, at a high level, the reasons for
21 our request for a \$496 million (12.6%) rate increase. As a part of this discussion I
22 will highlight the challenges our industry is facing – challenges that will continue
23 for the foreseeable future. In addition, I will discuss actions we are taking to
24 prepare for these challenges. I also discuss ways that the Company is mitigating

1 the impact of this increase upon our customers, including specifically the fact that
2 although we are requesting that the Commission approve a 12.3% return on equity
3 (Duke Energy Carolinas' cost of equity capital, as supported by our expert ROE
4 witness, Dr. James Vander Weide), we are proposing that actual rates be set using
5 a lower, 11.5% return on equity figure. Finally, my testimony also provides an
6 overview of the testimony of other witnesses submitting testimony on behalf of
7 the Company in this proceeding.

8 **II. REASONS FOR THE REQUESTED RATE INCREASE**

9 **Q. WHY IS DUKE ENERGY CAROLINAS REQUESTING A RETAIL
10 ELECTRIC RATE INCREASE?**

11 **A.** The primary reason is that our capital investments in production, transmission and
12 distribution assets used to provide service to our Carolinas customers – our “rate
13 base” – has increased significantly since our rates were last adjusted, to the point
14 that current rates are not producing sufficient revenues to allow the Company to
15 meet its day to day expenses and also provide a reasonable return for our
16 investors. Maintaining financial strength and credit quality is always important
17 for capital-intensive businesses such as electric utilities, but is critically important
18 today given our increasing capital needs and the tightened credit markets.

19 For example, Duke Energy Carolinas (total company, both North Carolina
20 and South Carolina) has experienced the following increases since the 2006 test
21 period (the test period which was used in the last general rate case):

- 22 ➤ An increase of approximately \$2.8 billion in gross electric plant in service
23 through the end of 2008, including: the purchase of an additional
24 ownership interest in the Catawba Nuclear Station from Saluda River
25 Cooperative, Inc. (approximately \$150 million) and the addition of
26 selective catalytic reduction (“SCR”) equipment at the Marshall Steam

1 Station (approximately \$100 million); as well as transmission and
2 distribution investments totaling approximately \$1 billion; and over \$700
3 million in investments in our existing generation fleet related to significant
4 upgrades, refurbishment, reliability, environmental and other regulatory
5 compliance, and relicensing; and \$1 billion associated with North Carolina
6 Clean Smokestacks costs that have been recovered through amortization.

7 > Additional near-term expected rate base additions of approximately \$1.0
8 billion including \$500 million relating to the Allen Station flue gas
9 desulfurization equipment or “scrubbers”; and

10 > Construction-work-in-progress investments at Cliffside Unit 6 of
11 approximately \$700 million as of year-end 2008 which is expected to
12 grow to approximately \$1 billion by the end of September 2009.

13 With these investments and our on-going operating expenses, our current
14 rates (as adjusted by our proposed pro forma adjustments) are producing an
15 overall rate of return of 5.88%, and a 5.92% return on equity invested in our
16 Company – well below the returns authorized by the Commission in our most
17 recent rate case. These returns are significantly below our cost of capital and
18 what is necessary to continue to attract needed capital for our business,
19 particularly in these tight credit markets.

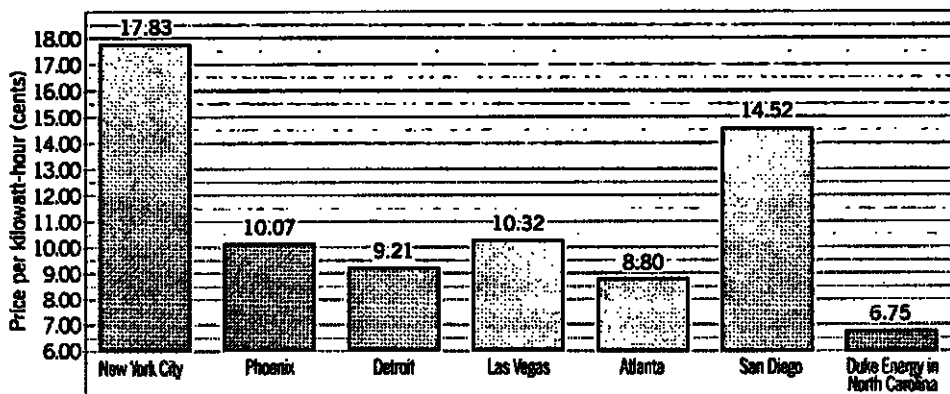
20 Notably, without the rate decrease agreed to and approved in 2007, which
21 resulted in a 7.5% and \$287 million annual decrease in rates, the rate increase we
22 would be proposing today would be less than 6% and approximately \$200
23 million.

24 Also notably, this will be Duke Energy Carolinas’ first general rate
25 increase since 1991. Although our Company and other southeastern electric
26 utilities were able to operate for many of years without general rate increases, the
27 current environment of increasing capital expenditure requirements, increasing
28 O&M costs over time, and lower load growth has brought that era of no general

1 rate increases to an end. This is illustrated not only by the instant rate filing, but
2 also by recent general rate increases requested by other utilities.¹ Finally, even
3 with our requested rate increase, on an inflation-adjusted basis our all-in average
4 North Carolina retail electric rates will be lower than our rates were in 1991.

5 Currently, our average North Carolina retail electric rate is approximately
6 31% below the current national average retail electric rate, and approximately
7 24% below the current South Atlantic regional average retail electric rate. Even
8 with our requested 12.6% rate increase, our rates will remain highly competitive,
9 both nationally and regionally. The following chart, which compares Duke
10 Energy Carolinas' total average electric rates to those in various cities across the
11 United States, graphically illustrates our rate competitiveness.

Total Retail Average Electric Rates*



*Rates from the year ending 12/31/2008. Source: Edison Electric Institute

12 **III. CHALLENGES FACING THE ELECTRIC UTILITY INDUSTRY AND**
13 **DUKE ENERGY CAROLINAS**

14
15 **Q. HOW WOULD YOU DESCRIBE THE CURRENT CHALLENGES**

¹ For example, Florida Power & Light Co. and Florida Power Corp. both filed for rate increases with the Florida Public Service Commission in March of this year, and Virginia Electric Power Co. filed for a rate increase from the Virginia Commission, also in March of this year.

1 **FACING THE ELECTRIC UTILITY INDUSTRY TODAY?**

2 **A.** The challenges facing our industry today are great – perhaps the greatest ever.
3 Our Company, along with many others, is facing the need to upgrade and
4 modernize significant portions of our generation, transmission and distribution
5 systems, as well as incorporate new technology into our power systems, and of
6 course, continue to reliably meet our customers’ demand for electricity. In
7 addition to the significant costs associated with complying with existing state and
8 federal environmental and other regulatory requirements (*e.g.*, environmental
9 requirements, NRC requirements, NERC requirements, *etc.*), we are facing
10 expected greenhouse gas reduction requirements in the near future.

11 A recent Brattle Group report² summarizes the challenges facing our
12 industry as follows:

- 13 > By 2030, the electric utility industry will need to make a total infrastructure
14 investment of \$1.5 trillion to \$2.0 trillion.
- 15
16 > As much as 214 gigawatts (GWs) of new generation capacity may be required
17 by 2030, at an investment cost of \$697 billion.
- 18
19 > Energy efficiency (“EE”) and demand response (“DR”) programs could
20 reduce, but will not eliminate, the need for new generation capacity.
21
- 22 > Reductions in generation capacity requirements, though, do not mean an equal
23 reduction in total investment, due in part to offsetting the cost of utility
24 EE/DR programs.
- 25
26 > All types of generation capacity are needed. For the country as a whole, every
27 type of power plant, including those fueled by natural gas, coal, nuclear, and
28 renewable sources will play a significant role in the projected expansion plan.
- 29
30 > Implementation of a new federal carbon policy will significantly increase the
31 cost and change the mix of new generation capacity. Under this scenario,
32 Brattle anticipates that some fossil-based plants would be retired sooner than

² “Transforming America’s Power Industry: The Investment Challenge 2010 to 2030,” prepared for the Edison Foundation by the Brattle Group, November 2008.

1 they otherwise would have been; and the electric industry would increase
2 investments in renewable energy and nuclear plants.

- 3
4 > Required transmission and distribution (“T&D”) investment could be as large
5 as, or larger than, generation investment. The combined investment in new
6 T&D during this period will total about \$880 billion, including \$298 billion
7 for transmission and \$582 billion for distribution. These investments will
8 enable the industry to integrate the approximately 39 GWs of renewable
9 energy already mandated under state renewable portfolio standards (“RPS”).
10

11
12 **Q. DO YOU GENERALLY AGREE WITH THE BRATTLE GROUP’S**
13 **SUMMARY OF THE CHALLENGES FACING THE ELECTRIC**
14 **UTILITY INDUSTRY?**

15 **A.** Yes, I do generally agree with the Brattle Group’s summary of the challenges
16 facing our industry. I also agree with the Brattle Group’s ultimate conclusion,
17 which is that clean, affordable, reliable electricity is essential to the global
18 economy of the 21st century, just as it was to the American economy of the 20th
19 century. The United States electric utility industry is capable of rising to these
20 enormous challenges, but appropriate legislative and regulatory policies will be
21 essential if we are to succeed.

22 **Q. FOCUSING JUST ON GREENHOUSE GAS REDUCTION**
23 **REQUIREMENTS RIGHT NOW, WHAT IN YOUR VIEW WILL BE THE**
24 **IMPACT OF THIS ISSUE ON THE ELECTRIC UTILITY SECTOR?**

25 **A.** The electric utility sector will play a large role in greenhouse gas emissions
26 reductions under a federal cap-and-trade regime. Our sector accounts for 39% of
27 CO2 and 33% of greenhouse gases produced in the United States – more than any
28 other emitting sector in the country. The reduction targets will almost certainly
29 require a transformational change in how power is generated, delivered, and

1 consumed, and that transformation will be costly. Older coal-fired generating
2 units will be retired, and will need to be replaced with new infrastructure
3 investments involving a combination of gas-fired generation, nuclear generation,
4 renewable generation, smart grids, and energy efficiency. At the same time, we
5 must recognize that coal is an important resource and will play a role in the future.
6 This is why we proposed the Cliffside Modernization Project as part of a bridge to
7 a low carbon future. Cliffside Unit 6 is more carbon-efficient than existing coal
8 units and enables the retirement of 1,000 MWs of older, less efficient coal-based
9 resources between 2012 and 2018. Although we do not yet know precisely what
10 form greenhouse gas regulation will take, the impact on our industry, our
11 Company, and our customers is expected to be substantial – particularly if utilities
12 are required to obtain all or a substantial portion of their needed CO2 allowances
13 in an auction.

14 **Q. HOW WILL THESE CHALLENGES FACING THE INDUSTRY AS A**
15 **WHOLE IMPACT DUKE ENERGY CAROLINAS IN PARTICULAR?**

16 **A.** Duke Energy Carolinas is impacted by these challenges in significant ways. For
17 example:

- 18 > Our coal fleet is on average 53 years old, and our nuclear generation system
19 is on average almost 29 years old.
- 20 > Our hydroelectric fleet is on average approximately 80 years old.
- 21 > Our transmission and distribution system is aging as well – on average,
22 most of the system is over 20 years old, and the transmission system itself is
23 almost 35 years old on average.
- 24 > We will need to make substantial capital investments required going
25 forward, to replace aging and retired infrastructure, and to invest in new,
26 more efficient technologies (for example, smart grid systems).

- 1 ➤ We continue to make significant investments such as the Allen scrubbers
2 and the Marshall SCR to meet environmental requirements, such as the
3 Clean Smokestacks Act and Phase 1 of the Federal Clean Air Interstate
4 Rule (“CAIR”), which begins in 2009 for NOx and in 2010 for SO₂ unless
5 and until the Environmental Protection Agency (“EPA”) promulgates a new
6 rule.³
- 7 ➤ Greenhouse gas regulation will require even more substantial investments,
8 as older fossil-fuel generating units are retired, new generation sources are
9 constructed, and new energy efficiency and demand response programs are
10 put in place.
- 11 ➤ Even in a recession, peak demand for electricity continues to grow (though
12 at a slower rate), and energy use is remaining fairly constant in the
13 Carolinas, with growth expected to accelerate when the economy rebounds.
14 National historical data shows that after a recession, electricity demand
15 grows quickly and dramatically as the recovery gains momentum. Duke
16 Energy Carolinas must continue to make the investments necessary to stand
17 ready to power the economic recovery.

18 All told, our current three year (2009-2011) capital budget for Duke Energy
19 Carolinas is approximately \$8 billion, which as Company Witness De May
20 discusses, exceeds by approximately \$2.0 billion the level spent by the Company
21 between 2006-2008, and includes significant capital expenditures for the Cliffside
22 Unit 6 project and in new gas-fired generation units, in addition to on-going
23 environmental and NRC compliance costs. It is therefore imperative that Duke
24 Energy Carolinas continue to maintain its strong credit rating, so as to continue to
25 be able to maintain access to the capital markets on reasonable terms in order to
26 finance its future capital needs.

27 **Q. HOW WOULD YOU CHARACTERIZE THE CURRENT ECONOMIC**
28 **ENVIRONMENT IN WHICH DUKE CAROLINAS OPERATES?**

³ The EPA finalized its CAIR rule in May 2005. On July 11, 2008, however, the D.C. Circuit issued a decision in a challenge to the legality of the rule, in *North Carolina v. EPA* No. 05-1244, vacating the CAIR rule. The EPA filed a petition for rehearing on September 24, 2008 with the D.C. Circuit asking the court to reconsider various parts of its ruling vacating CAIR. In December of 2008, the D.C. Circuit issued a decision remanding the CAIR to EPA without vacatur. EPA must now conduct a new rulemaking to modify the CAIR in accordance with the court’s July 11, 2008 opinion. This decision means that the CAIR as initially finalized in 2005 remains in effect until the new EPA rule takes effect.

1 A. As everyone is aware, we are currently in the midst of a significant global
2 recession, stemming from the combination of subprime mortgages and risky
3 derivative mortgage-backed securities, and resulting in a severe worldwide credit
4 crisis that continues today.

5 As one of the most capital intensive segments of the economy, the electric
6 utility industry is greatly affected by this financial and credit crisis. In his
7 testimony, Dr. Vander Weide discusses in detail the macroeconomic risks
8 associated with the state of the United States economy as well as the effect of that
9 risk upon investing in electric utility companies. The bottom line is that capital
10 (both debt and equity) is scarce and more expensive, and maintaining credit
11 quality is of critical importance. The testimony presented by Witnesses Fetter and
12 De May highlights the fact that the Company must maintain its credit ratings in
13 order to raise capital on reasonable terms to meet its capital spending
14 requirements. These witnesses further discuss the importance of strong
15 investment-grade credit ratings in light of this period of extreme turmoil within
16 the financial sector, and the critical role that the regulatory authorities play in
17 achieving this result.

18 Many utilities are deferring capital expenditures whenever possible, with
19 the potential for a shortfall in supply and renewable requirements when the
20 economy begins to recover. Although we have taken steps to pare back our
21 immediate capital spending, we cannot negatively impact our ability to provide
22 service, either now or when the economy begins recovering.

1 **IV. STEPS DUKE ENERGY CAROLINAS IS TAKING TO MEET THESE**
2 **CHALLENGES**

3 **Q. WHAT MAJOR STEPS IS DUKE ENERGY CAROLINAS TAKING TO**
4 **ADDRESS ITS FINANCIAL CONDITION AND FINANCING NEEDS IN**
5 **THE MIDST OF THE FINANCIAL CRISIS?**

6 **A.** We are taking a number of actions to weather this financial crisis while still
7 moving forward with needed capital investments. First and foremost, we are
8 committed to maintaining a strong balance sheet and maintaining our credit
9 quality. We are also committed to maintaining our dividend.

10 We have also reworked our capital budget so as to defer certain planned
11 capital expenditures, without harming our ability to provide high quality reliable
12 service. And, we are very focused on controlling our O&M costs – toward that
13 end, we have even temporarily frozen the salaries of a majority of our exempt
14 employees, and we have established an aggressive internal cost control stretch
15 goal to reduce O&M expenses across Duke Energy as a whole by \$100 million .
16 These measures will help diminish the increase in O&M costs for 2009 over 2008.

17 **Q. WHAT ACTIONS IS DUKE ENERGY CAROLINAS TAKING TO**
18 **ADDRESS THE OTHER MAJOR CHALLENGES FACING THE**
19 **INDUSTRY?**

20 **A.** Greenhouse gas regulation is the fulcrum of all the major challenges we face. In
21 order to try and shape a constructive outcome on this overarching issue, we have
22 been very active in advocating for reasonable emission reduction requirements,
23 reasonable compliance timeframes, and fair and equitable allocations of
24 allowances. For example in 2007 and 2009, our Chairman and CEO, Jim Rogers,

1 provided testimony to both the U.S. Senate and the U.S. House of Representatives
2 on the subject of greenhouse gas regulation.⁴ In each of these instances, Mr.
3 Rogers emphasized how important it is for the economy and for customers that
4 we “get carbon legislation right.” For example, he emphasized:

- 5 > Sound climate change legislation should be based on three
6 equal tenets – protecting our environment, protecting the
7 economy, and protecting consumers from unacceptably
8 high price increases.
- 9 > To address climate change, we must have a bridge to a low-
10 carbon economy. To cross that bridge, we have advocated
11 for many years that we need an economy-wide cap and
12 trade program for CO2.
- 13 > A cap and trade program with appropriate allocation of
14 allowances will minimize regional disparities and protect
15 consumers as we develop technologies to reduce carbon
16 dioxide emissions.
- 17 > Some have suggested that allowances should be auctioned.
18 But an auction approach would unfairly and
19 disproportionately harm regions that depend on coal –
20 especially the 25 states in the Midwest, Southeast and Great
21 Plains.
- 22 > Forcing customers from these regions to bear the cost of
23 buying allowances for existing plants, while at the same
24 time bearing the cost of retrofitting and replacing existing
25 plants – would result in a double hit, paying twice for the
26 bridge. Also, it would be counterproductive to the long
27 term goals of climate change legislation.
- 28 > Ensuring that electric customers are treated fairly and not
29 burdened with unnecessary cost increases is a mission from
30 which we will not retreat.

31 We have also worked diligently with stakeholders within and outside of our

⁴ June 28, 2007 testimony before the U.S. Senate Environment and Public Works Committee; April 22, 2009 testimony before the U.S. House of Representatives Committee on Energy and Commerce; May 19, 2009 testimony before the Committee on Foreign Relations.

1 industry to advocate on behalf of our customers for policies that provide a
2 pragmatic pathway to achieve aggressive environmental goals in a responsible
3 and economically sustainable manner. Our advocacy and diligence on these
4 issues is illustrated by the positions of the U.S. Climate Action Partnership (see
5 Trent Exhibit 1 to my testimony) and the Edison Electric Institute's "Global
6 Climate Change Points of Agreement" (see Trent Exhibit 2 to my testimony).

7 Because greenhouse gases will be regulated in the near future, we have
8 been equally active in preparing for a carbon-constrained future. Not only will
9 carbon regulations require substantial changes to our generation portfolio,
10 electrification of transportation and other sectors may shift emissions to the power
11 sector, creating further pressure for emissions reductions in our sector. Toward
12 that end, we are incorporating carbon scenarios in our integrated resource plans,
13 pursuing new nuclear generation options, new renewable resource options,
14 aggressive energy efficiency efforts, and plans for the deployment of smart grids.

15 **Q. PLEASE ELABORATE ON THE STEPS DUKE ENERGY CAROLINAS IS**
16 **TAKING IN THE AREAS OF DEVELOPING NEW GENERATION,**
17 **DEVELOPING MORE RENEWABLE SUPPLY SOURCES, ENERGY**
18 **EFFICIENCY, AND SMART GRIDS.**

19 **A.** With regard to the development of new generation, in the near-term we are
20 focused on completion of the Cliffside advanced coal plant, which as of the end of
21 the quarter ending March 31, 2009, was approximately 35% complete. This plant
22 will significantly contribute to the replacement of over 1,000 MWs of older, less
23 efficient, higher emitting coal plants. As we retire older coal units and take other
24 actions, we expect this plant to effectively be carbon-neutral by 2018.

1 We are also preparing to start construction of two 620-MW combined
2 cycle natural gas fired plants at two existing sites in North Carolina. Expected to
3 be completed in 2012, these new plants will allow retirement of about 250 MWs
4 of older coal-fired units (part of the 1,000 MWs referenced above). And, we
5 continue to pursue the development of a new nuclear plant, Lee Nuclear Station in
6 South Carolina.

7 With respect to bringing more renewable energy resources online, we have
8 taken a number of steps in the Carolinas, such as:

- 9 ➤ Issuing RFPs seeking bids for power generated from solar, wind, biomass
10 and other renewable resources – we have signed contracts with two of the
11 bidders and are actively negotiating with several more bidders at this
12 point.
- 13 ➤ One of these contracts is a 20-year agreement to purchase the full output
14 of what will be one of the nation’s largest photovoltaic solar farms, to be
15 built in North Carolina. We expect that the facility will achieve full
16 generation capacity in the spring of 2011. The second of these contracts
17 involves a commitment to purchase the output of electricity generated
18 from a 2.1 MW capacity landfill gas facility from a landfill in Durham,
19 North Carolina.
- 20 ➤ Actively negotiating with and purchasing energy and renewable energy
21 certificates (“RECs”) from suppliers presenting proposals outside the RFP
22 process. In an effort to encourage additional unsolicited renewable bids,
23 the Company developed a standard unsolicited proposal template and a
24 standard REC purchase offer.
- 25 ➤ Continuing to pursue the development of a rooftop solar program in our
26 North Carolina service territory.

27 In the area of energy efficiency, we continue to pursue innovative
28 approaches, such as our modified save-a-watt approach, to achieve more robust
29 energy efficiency impacts so that we can reduce our demand and energy needs,
30 and our carbon footprint, while at the same time lowering participating customers’
31 bills.

1 We continue to work on upgrading and modernizing our distribution grids.
2 As discussed by Witness Turner, initial smart grid deployments are underway in
3 both North Carolina and South Carolina, with over 11,000 smart meters currently
4 deployed. We are using these deployments to assess our installation techniques,
5 test remote meter reading capability, and test our IT system's ability to process
6 the substantial amounts of new data. Under the Residential Energy Management
7 System pilot recently approved by the Commission we are also beginning to test
8 in-home energy information and management systems in the South Charlotte
9 deployment area.

10 Lastly, the potential advent of plug-in hybrid electric vehicles
11 ("PHEVs") may profoundly affect the transportation sector and has implications
12 for electricity usage patterns and grid operations. In order to help shape plans and
13 policies for development of PHEVs and vehicle charging infrastructure in our
14 service territory, Duke Energy Carolinas is working in collaboration with
15 automakers, non-profit organizations, industry organizations and our neighboring
16 utilities to address issues concerning market structure; technical and process
17 standards; and consumer education and outreach. We are also supporting
18 proposals by automakers to receive stimulus funds under the American
19 Reinvestment and Recovery Act of 2009 to fund pilot programs for PHEV
20 deployment in the Carolinas.

21 **V. MITIGATING THE IMPACT OF RATE INCREASES ON OUR**
22 **CUSTOMERS**

23
24 **Q. WHY IS DUKE ENERGY CAROLINAS SEEKING A RATE INCREASE**
25 **IN THE MIDST OF A RECESSION?**

1 A. Duke Energy Carolinas' requested rate increase is both justified and necessary.
2 First, as we demonstrate, we have made prudent and reasonable investments in
3 order to continue to provide high quality and reliable electric utility service to our
4 customers, and without rate relief, we will not be able to earn reasonable returns
5 for our investors. Second, without rate relief our credit quality may decline,
6 which in turn could imperil our access to much needed capital on reasonable
7 terms. Although we would prefer not to have to seek a rate increase in this
8 environment, the consequences of not protecting our credit quality could well be
9 much more harmful to our customers in the long run.

10 **Q. WHAT SHORT-TERM STEPS IS THE COMPANY TAKING TO**
11 **MITIGATE THE IMPACT OF THIS RATE INCREASE ON ITS**
12 **CUSTOMERS?**

13 A. With regard to this specific rate increase application, given the current severe
14 economic recession we have taken two very important steps to mitigate the impact
15 upon our customers. First, the Company is proposing that for this case only its
16 new base rates be calculated using a lower return on equity than the Company's
17 actual cost of equity. As the testimony of Dr. Vander Weide indicates, the
18 Company's required return on equity is 12.3%. The Company fully supports Dr.
19 Vander Weide's analysis and his return on equity opinion. Nevertheless, as a rate
20 mitigation measure, the revenue requirement and resulting rates we request in this
21 case are calculated using a return on common equity of 11.5%, which of course is
22 less than 12.3%. As Dr. Vander Weide and other witnesses point out, the
23 Company faces significant capital expenditure needs, along with increased
24 financial risk in attracting the required capital to meet those needs. We believe

1 the financial markets will look closely at the results in this case, and will expect to
2 see some recognition of the Company's future capital needs and this increased
3 financial risk. Accordingly, although we propose in this case that the
4 Commission approve a return on common equity of 12.3% in recognition of the
5 Company's capital requirements and risk profile, the Company is willing to
6 accept a level of revenues that will produce only an 11.5% return on equity. We
7 believe that this approach will send a positive signal to the financial community
8 that this Commission is not ignoring the Company's future capital needs and
9 risks, while at the same time mitigating the impact of this rate increase on
10 customers.

11 Second, the accounting and pro forma adjustments to the test period do not
12 include the typical inflation adjustment designed to reflect the higher level of
13 costs that are anticipated to be known and measurable at the time of the hearing in
14 this case. By taking on the risk of managing these inflationary pressures, this
15 action reflects both the Company's aggressive cost control goals, and its desire to
16 mitigate the impact of its rate increase on its customers during this significant
17 recession. In light of this desire, Duke Energy Carolinas is willing to accept this
18 level of revenues and the risk of not earning the allowed return on equity until a
19 future rate proceeding.

20 As I also mentioned, we have deferred some capital expenditures, and we
21 are committed to maintaining our credit quality and our access to both debt and
22 equity capital on as reasonable terms as possible, all of which translate to lower
23 costs and lower rates for customers. The testimony of Witnesses DeMay and
24 Turner discuss these topics in further detail.

1 Finally, it is important to recognize that our rates are, and will continue to
2 be, among the lowest in the nation, and among the lowest in the region. In my
3 view, keeping our rates competitive and our service quality and reliability high,
4 while at the same time keeping our Company on financially sound footing, is the
5 best course of action for both our customers and our investors in the short-term
6 and over the long term.

7 **Q. WHAT LONGER-TERM STEPS IS THE COMPANY TAKING TO HELP**
8 **CUSTOMERS MANAGE THEIR ENERGY COSTS?**

9 **A.** In light of the many challenges our industry faces, particularly carbon regulation
10 and the anticipated cost impacts associated with that, we continue to redefine the
11 role and the boundaries of what it means to be an electric utility in the 21st
12 century. We view our role as broader than operating power plants, and
13 transmitting and distributing electrons, as important as those activities are. While
14 those remain our core functions, in order to meet the challenges ahead of us and
15 remain cost-competitive and value-competitive for our customers, we need to
16 partner with our customers to help them manage their energy costs, through the
17 investment in smart grid technology and energy efficiency, as well as in
18 traditional and non-traditional power sources. We need to deliver reliable,
19 affordable, and clean energy, *and* create value for our customers in new ways,
20 such as helping them optimize their energy use.

21 **Q. WHY IS IT IMPORTANT THAT THE COMMISSION GRANT DUKE**
22 **ENERGY CAROLINAS THIS RATE INCREASE AND APPROVE ITS**
23 **OTHER PROPOSALS IN THIS CASE?**

1 A. As I discussed above, since its last rate case, Duke Energy Carolinas has made
2 substantial capital investments in generation, environmental compliance,
3 transmission, and distribution assets that are being used to provide high quality,
4 reliable, and efficient electric utility service to our customers. Due in part to the
5 operation of “regulatory lag” – the inevitable lag that occurs between the time a
6 utility makes investments and the time that those investments are reflected in rates
7 through an historical test year general rate case – these investments are not
8 reflected in Duke Energy Carolinas’ current rates. As a consequence, Duke
9 Energy Carolinas’ current rates are not providing sufficient revenues for the
10 company to meet its day to day operating expenses and also provide its investors
11 with reasonable returns on their investments of needed capital.

12 By traditional regulatory metrics, rate relief is needed and justified. As
13 importantly, if we are going to successfully meet the challenges that lie ahead, it
14 is imperative that our Company continue to receive constructive regulatory
15 support, in the form of timely rate relief, and a willingness to be open to
16 innovative and flexible approaches to managing the many new challenges our
17 industry faces. To meet these challenges while maintaining our financial integrity
18 and access to needed capital, we will need to collectively consider ways in which
19 we can reduce regulatory lag, provide greater assurance of cost recovery to
20 investors, and embrace constructive redefinitions of the roles that utilities can play
21 in achieving clean, reliable and efficient energy production for the 21st century.
22 Continued constructive regulation from this Commission will play an important
23 role in our ability to successfully meet these challenges and continue to provide
24 value for both customers and investors.

1 **VI. OTHER WITNESSES**

2 **Q. HOW IS THE REST OF THE COMPANY'S FILING ORGANIZED?**

3 **A. In addition to me, our witnesses include:**

4 1. **Brett C. Carter**, President of Duke Energy Carolinas, who will discuss
5 Duke Energy Carolinas' operational, customer service and rate issues from
6 a policy basis.

7 2. **James L. Turner**, President and Chief Operating Officer of Duke
8 Energy's U.S. Franchised Electric and Gas operations and officer of Duke
9 Energy Carolinas, who will discuss the performance of Duke Energy
10 Carolinas' fossil and hydroelectric generation fleet and power delivery
11 system; discuss the key drivers that impact operations and maintenance for
12 the fossil/hydro fleet and the power delivery system. In addition, Mr.
13 Turner explains the need for continued investment in the fossil/hydro fleet
14 and power delivery system in order to continue to maintain system
15 reliability in light of increasing environmental pressures.

16 3. **Dhiaa M. Jamil**, Group Executive and Chief Nuclear Officer, who will
17 discuss the operational performance of Duke Energy Carolinas' nuclear
18 generation fleet. He will also discuss the purchase of a portion of Saluda
19 River Electric Cooperative, Inc.'s interest in the Catawba Nuclear Station
20 and other capital additions since the 2007 rate case and key cost drivers
21 and challenges impacting nuclear operations.

22 5. **Stephen G. De May**, Senior Vice President, Treasurer and Chief Risk
23 Officer, who will address credit quality and the Company's capital
24 structure and cost of debt. He also will discuss the Company's credit

- 1 ratings, the forecast of the Company's capital needs and conclude with a
2 discussion of Duke Energy Carolinas' financial objectives.
- 3 6. **Steven M. Fetter**, President of a consulting firm named REGULATION
4 UnFETTERED, former Chairman of the Michigan Public Service
5 Commission and former head of the Fitch, Inc.'s utility ratings practice,
6 who will discuss the perspective of investors with respect to credit ratings,
7 regulatory environment, and return on equity for Duke Energy Carolinas
8 in the context of the current rate case.
- 9 7. **Dr. James Vander Weide**, Research Professor of Finance and Economics
10 at the Fuqua School of Business at Duke University, who will present his
11 independent analysis of the fair rate of return on equity that allows Duke
12 Energy Carolinas to attract capital on reasonable terms.
- 13 8. **J. Danny Wiles**, Vice President, Franchised Electric and Gas accounting,
14 who will discuss the financial position of Duke Energy Carolinas at
15 December 31, 2008 and actual results of the Company's operations for
16 the calendar year ending December 31, 2008, which is the test period for
17 this filing. He also will address our nuclear decommissioning costs
18 recorded in the test year and a lead-lag study prepared for this case.
- 19 9. **John J. Spanos**, Vice President of the Valuation and Rate Division of
20 Gannett Fleming, Inc., who will present his independent analysis of the
21 depreciation study he conducted for Duke Energy Carolinas.
- 22 10. **Phillip O. Stillman**, General Manager, Regulatory Accounting and
23 Planning, who will support the allocation of total company revenue
24 requirements to the North Carolina retail jurisdiction and to each customer

1 class. In addition, he will support the accounting adjustments necessary to
2 annualize and normalize test period expenses.

3 11. **Jane L. McManeus**, Director, Rates, who will support the base fuel factor
4 which the Company has proposed as required by N.C. Gen. Stat. §§ 62-
5 133 and 62-133.2(f). In addition, she will support the accounting
6 adjustments necessary to annualize and normalize test period revenues.

7 12. **Carol E. Shrum**, Vice President, Rates, who will discuss the results of
8 Duke Energy Carolinas' operations under present rates on the basis of an
9 adjusted historical test period using the twelve months ended December
10 31, 2008. Ms. Shrum will discuss the additional revenue required as a
11 result of the cost increases since the Company's last general rate case. In
12 addition, she discuss several adjustments to the end of year rate base.

13 13. **Jeffrey R. Bailey**, Director, Pricing Design and Analysis, who will
14 discuss the Company's proposed rate design and tariffs. He will also
15 describe the proposed changes to the retail tariffs, and he will quantify the
16 effects of those changes on our customers. Additionally, he will discuss
17 the Company's proposal for changing rate tariffs over time to assure
18 equitable cost allocations between customer classes.

19 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

20 **A. Yes, it does.**

Summary Overview: USCAP Blueprint for Legislative Action



On January 15, 2009, the US Climate Action Partnership (USCAP) issued the *Blueprint for Legislative Action* – a detailed framework for legislation to address climate change.

The *Blueprint* represents two years of work by USCAP members building on our January 2007 *Call for Action*, a groundbreaking report containing principles and recommendations that urged “prompt enactment of national legislation in the United States to slow, stop and reverse the growth of greenhouse gas (GHG) emissions over the shortest time reasonably achievable.”

The *Blueprint* is a direct response to requests by federal policymakers for a detailed consensus that could help inform legislation. While USCAP is a diverse organization, it does not include all stakeholders and we acknowledge that the *Blueprint* is not the only possible path forward. However, we believe the *integrated* package of policies we are recommending provides a pragmatic pathway to achieve aggressive environmental goals in a responsible and economically sustainable manner.

The United States faces an urgent need to reinvigorate our nation’s economy, enhance energy security and take meaningful action to slow, stop and reverse GHG emissions to address climate change.

USCAP agrees that the science is sufficiently clear to justify prompt action to protect our environment. Each year of delayed action to control emissions increases the risk of unavoidable consequences that could necessitate even steeper reductions in the future, with potentially greater economic cost and social disruption.

“Warming of the climate system is unequivocal, as is now evident from observations of increases in global average air and ocean temperatures, widespread melting of snow and ice and rising global average sea level.”

Intergovernmental Panel on Climate Change,
Climate Change 2007: Synthesis Report

To address these challenges successfully will require a fundamental shift in the way energy is produced, delivered and consumed in the US and around the globe. Thoughtful, comprehensive and tightly linked national energy and climate policy will help secure our economic prosperity and provide American businesses and the nation’s workforce with the opportunity to innovate and succeed.

While we recognize that achieving the needed emission reductions is not free of costs, we also believe well-crafted legislation can spur innovation in new technologies, help to create jobs, and increase investment and provide a foundation for a vibrant, low-carbon economy.

International Principles

Climate change presents a global problem that requires global solutions. USCAP believes that international action is essential to meeting the climate challenge. U.S. leadership is essential for establishing an equitable and effective international policy framework for robust action by all major emitting countries. For this reason, action by the U.S. should not be contingent on simultaneous action by other countries. In our *Blueprint* we offer a set of principles to guide Congress and the Administration to address the global dimension of this problem.

Cap-and-Trade System Design

We believe the strongest way to achieve our emission reduction goals is a federal cap-and-trade program coupled with cost containment measures and complementary policies for technology research, development and deployment, clean coal technology deployment, lower-carbon transportation technologies and systems, and improved energy efficiency in buildings, industry and appliances. In a cap-and-trade system, one allowance would be created for each ton of GHG emissions allowed under the declining economy-wide emission reduction targets (the “cap”). Emitters would be required to turn in one allowance for each ton of GHG they emit. Those emitters who can reduce their emissions at the lowest cost would have to buy fewer allowances and may have extra allowances to sell to remaining emitters for whom purchasing allowances is their most cost-effective way of meeting their compliance obligation. This allows the economy-wide emission reduction target to be achieved at the lowest possible cost.

Targets and a Timetable for Action

USCAP believes the legislation should establish a mandatory, national economy-wide climate protection program that includes aggressive emission reduction targets for total U.S. emissions and for capped sectors (see sidebar). Equally important, it is imperative that the costs of the program be manageable. USCAP believes the recommended targets are achievable at manageable costs to the economy *provided that* a robust offsets program and other cost containment measures, along with other critically important policies as recommended in the *Blueprint* are enacted. In addition, Congress should require periodic assessment of emerging climate science and U.S. progress towards achieving emission reduction targets, and social, environmental and economic impacts in order to determine if legislative revisions are necessary to improve the nation’s climate protection program.

Emission Reduction Targets

- 97%-102% of 2005 levels by 2012
- 80%-86% of 2005 levels by 2020
- 58% of 2005 levels by 2030
- 20% of 2005 levels by 2050

Scope of Coverage and Point of Regulation

USCAP recommends the cap-and-trade program cover as much of the economy’s GHG emissions as politically and administratively possible. This includes large stationary sources and the fossil-based CO₂ emitted by fuels used by remaining sources. The point of regulation for large stationary sources should be the point of emission. The point of regulation for transportation fuels should be at the refinery gate or with importers. Congress should establish policies to ensure carbon-based price signals are transparent to transportation fuel consumers and other end users, thereby encouraging them to make informed GHG-reduction choices. Emissions from the use of natural gas by residential and small commercial end users can be covered, for example, by regulating the utilities that distribute natural gas, often referred to as local distribution companies (LDCs).

Offsets and Other Cost Containment Measures

Adequate amounts of offsets are a critical component of the USCAP *Blueprint*. Emissions offsets are activities that reduce GHG emissions that are not otherwise included in the cap. USCAP recommends all offsets meet strong environmental quality standards (i.e., they must be environmentally additional, verifiable, permanent, measurable, and enforceable). We recommend that Congress should establish a

Carbon Market Board (CMB) to set an overall annual upper limit for offsets starting at 2 billion metric tons with authority to increase offsets up to 3 billion metric tons, with domestic and international offsets each limited to no more than 1.5 billion metric tons in a given year.

In addition, the CMB should oversee a system-wide strategic offset and allowance reserve pool that contains a sufficiently large set of additional offsets and, as a measure of last resort, allowances borrowed from future compliance periods that could be released into the market in to prevent undue economic harm in the event of excessively high allowance prices, especially in the early years of the program. USCAP recommends other measures to limit allowance price spikes and volatility including unlimited banking of allowances and effective multi-year compliance periods.

Allocation of Allowance Value

Emission allowances in an economy-wide cap-and-trade system will represent trillions of dollars in value over the life of the program. USCAP believes the distribution of allowance value should facilitate the transition to a low-carbon economy for consumers and businesses; provide capital to support new low- and zero-GHG-emitting technologies; and address the need for humans and the environment to adapt to climate change.

USCAP recommends that a significant portion of allowances should be initially distributed free to capped entities and economic sectors particularly disadvantaged by the secondary price effects of a cap and that free distribution of allowances be phased out over time.

The *Blueprint* identifies principles to guide the fair and equitable allocation of allowances to: end-use consumers of electricity, natural gas, and transportation fuels; energy intensive industries that face international competition; trade-exposed commodity products; competitive power generators and other non-utility large stationary sources; low-income consumers and workers in transition; programs to achieve technology transformation; and adaptation needs of vulnerable people and ecosystems at home and abroad. A significant portion of emission allowance value should also be allocated to electric and natural gas LDCs, which are cost regulated, to dampen the price impact of climate policy on electricity and small natural gas customers, particularly in the early years of the emission constraint.

Credit for Early Action

USCAP recommends a robust program to provide credit for early action for those who have or will take early actions to reduce emissions. This is an important cost-containment mechanism for early actors to ensure they will not be at a relative disadvantage compared with those who wait to take action.

Complementary Measures

USCAP believes that policies and measures that are complementary to a cap-and-trade program are needed to create incentives for rapid technology transformation and to ensure that actual reductions in emissions occur in capped sectors where market barriers and imperfections exist that prevent the price signal from achieving significant reductions.

Technology Transformation

A robust technology transformation program that results in substantial investment in new technologies is a critical complementary measure to a national strategy to cap and reduce GHG emissions. USCAP

recommends a program that features federal support for emerging technology research and early demonstration and deployment of new technologies.

Coal Technology

USCAP recommends that Congress provide needed regulatory certainty and substantial financial incentives to facilitate and accelerate the early deployment of carbon capture and storage (CCS) technology, including addressing financial and regulatory barriers that could delay wide-spread deployment. USCAP recommends implementing CO₂ emissions standards for coal plants initially permitted after January 1, 2015, subject to Congress providing adequate funding for CCS and needed regulatory certainty being in place; and retrofit requirements for coal plants initially permitted after January 1, 2009 and prior to January 1, 2015, subject to deployment thresholds being met.

Transportation

Achieving the USCAP economy-wide emission reduction targets and timetable will require a systematic approach that involves fuel providers, vehicle and equipment manufacturers, consumers and other end users, and public officials who set policy direction and plan and manage transportation and related infrastructure and land use. The systematic approach recommended by USCAP includes improving both fuel and vehicle GHG performance standards, as well as improving the efficiency of the transportation system.

Buildings and Energy Efficiency

USCAP believes one of the most immediate steps Congress can take to begin to address climate change is to enact policies and measures that improve the energy efficiency of the U.S. economy. We recommend aggressive promotion and implementation of GHG reduction programs including state- or utility-sponsored conservation and efficiency programs, tightened building codes and standards, and appliance efficiency standards. Collectively, these programs will help drive investment in cost-effective energy efficiency by encouraging utilities and consumers to improve efficiency when the cost of doing so is lower than the cost of an equivalent amount of energy in the form of electricity or natural gas.

Our Commitment

We, the members of the U.S. Climate Action Partnership, pledge to work with the President, the Congress, and all other stakeholders to enact an environmentally effective, economically sustainable, and fair climate change program consistent with our principles at the earliest practicable date.

To learn more about the USCAP *Blueprint for Legislation Action*, please visit www.us-cap.org.

###

The U.S. Climate Action Partnership is a non-partisan coalition composed of 26 major corporations and five leading environmental organizations that have come together to call on the federal government to quickly enact strong national legislation requiring significant reductions of greenhouse gas emissions. USCAP has issued a landmark set of principles and recommendations to underscore the urgent need for a policy framework on climate change.



January 14, 2009

EEI Global Climate Change Points of Agreement

- EEI remains committed to working with Congress on enactment of legislation that will produce substantial emissions cuts and mitigate impacts to customers.
- EEI will focus its efforts on a cap-and-trade program, but also remain open to a tax-based or hybrid approach in the event the political environment shifts.
- Consistent with EEI's support for economy-wide programs, there should be no exemptions for any industry or specific fuel.
- EEI will aggressively pursue legislative and regulatory policies in support of climate-friendly technologies.
 - Efficiency and renewables are key to near-term reductions.
 - Maximizing new nuclear is key to mid-to-longer term reductions.
 - The aggressive development and deployment of carbon capture and storage coupled with advanced coal technologies are necessary to preserving the coal option.
 - Plug-in hybrid electric vehicles (PHEVs) and electric vehicles (EVs) can make a major contribution to reducing net GHG emissions, as well as to reducing foreign oil dependence and consumer prices at the pump.
 - Other no and low-emitting carbon technologies should be pursued (*e.g.*, smart grid).
 - Support key concepts underlying the Boucher CCS bill.
- Long-term targets (*e.g.*, 2050) should be set at an 80% reduction below current levels.
- Interim targets should be aligned with technology availability.
 - Near-term targets should be set and driven by efforts on energy efficiency, renewable energy, and, to some extent, new nuclear.
 - Medium-term targets should be set in the 10 – 20 year timeframe after enactment to match up with and enable technology development (*e.g.*, new nuclear, CCS, *etc.*).

- Cost-containment provisions should include a price collar, which would include a firm price floor and firm price ceiling. The collar should be based on the following principles:
 - Start narrow and gradually expand over time as technologies become available.
 - Simplicity of administration and transparency on use of revenue (which should include funding technology development and limiting economic impacts).
 - Formulaic (*i.e.*, easy to determine price for any point in time).
- Offsets also are an important cost containment mechanism that should be allowed to the maximum extent practical, subject to monitoring, measurement, appropriate third-party verification and regulatory oversight.
- State climate policies should be harmonized with federal climate policy, and states can pursue related programs (*e.g.*, energy efficiency programs, renewable portfolio standards, *etc.*). There should not be multiple cap-and-trade programs for GHG reductions.
- There also should be harmonization at the federal level. A single comprehensive federal climate law, rather than a regulatory regime consisting of multiple, overlapping or conflicting statutes, is called for.
- Under a federal GHG cap-and-trade program, allowances should be transferred to the power sector from the oil and gas sector as the market share of PHEVs and EVs increases.
- The best way to mitigate impacts on customers is to flow-through the benefits of allowances to customers. This can best be achieved by having allowances for regulated utilities allocated at the LDC level—a process that would be overseen by the state utility regulators—with appropriate adjustment to address impacts on unregulated generators.
 - Allowances should be allocated in the early years of a climate program, with a gradual transition to a full auction.
 - The initial allocation to the electric power sector should be consistent with its level of CO₂ emissions (*i.e.*, 40%).
 - Sector allowances should be allocated as follows: merchant coal generation would receive allowances equal to 50% of base-year emissions (because it is assumed both that the other 50% is recovered by gas being on the margin in competitive markets and that gas has, on average, 50% of the carbon content of coal), with the balance of allowances allocated to LDCs based on an even split between base-year emissions (including emissions associated with purchased power) and retail sales. This approach is referred to as the “50-50-50” proposal.



**EDISON ELECTRIC
INSTITUTE**

701 Pennsylvania Avenue, N.W.
Washington, D.C. 20004-2696
202-503-5000
www.eei.org

Edison Electric Institute (EEI) is the association of U.S. shareholder-owned electric companies. Our members serve 95% of the ultimate customers in the shareholder-owned segment of the industry, and represent approximately 70% of the U.S. electric power industry. We also have as Affiliate members more than 65 international electric companies, and as Associate members more than 170 industry suppliers and related organizations.

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. E-7, SUB 909

In the Matter of	)	DIRECT TESTIMONY OF
Application of Duke Energy Carolinas, LLC	)	BRETT C. CARTER
For Adjustment of Rates and Charges Applicable	)	FOR
to Electric Service in North Carolina	)	DUKE ENERGY CAROLINAS, LLC

1 **I. INTRODUCTION AND PURPOSE**

2 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

3 **A. My name is Brett C. Carter, and my business address is 526 South Church Street,**
4 **Charlotte, North Carolina.**

5 **Q. WHAT IS YOUR POSITION WITH DUKE ENERGY CAROLINAS, LLC?**

6 **A. I am President of Duke Energy Carolinas, LLC (“Duke Energy Carolinas” or “the**
7 **Company”). Duke Energy Carolinas is a subsidiary of Duke Energy Corporation**
8 **(“Duke Energy”).**

9 **Q. BRIEFLY SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND**
10 **PROFESSIONAL AFFILIATIONS.**

11 **A. I am a graduate of Clarion University in Pennsylvania with a Bachelor of Science**
12 **degree in Accounting. I also have a Master of Business Administration degree,**
13 **with a concentration in Marketing, from the University of Pittsburgh and have**
14 **completed the Harvard Business School’s Advanced Management Program. I am**
15 **a member of the board of directors and serve as chair of the Business**
16 **Development Committee for the Crisis Assistance Ministry of Charlotte. I serve**
17 **on the North Carolina State Ports Authority Board. I am also a member of**
18 **Leadership Charlotte.**

19 **Q. PLEASE DESCRIBE YOUR BUSINESS BACKGROUND AND**
20 **EXPERIENCE.**

21 **A. I joined Duke Energy in 2005 as vice president of residential and small business**
22 **customers for the Duke Power division (now known as Duke Energy Carolinas)**
23 **and was also responsible for marketing strategy and operations of the Customer**
24 **Service Center. I then served as vice president of call center operations for Duke**

1 Energy's U.S. Franchised Electric and Gas organization. Before becoming
2 president of Duke Energy Carolinas, I most recently served as senior vice
3 president of customer service and business development for Duke Energy
4 supporting all of the company's utility operating companies, including Duke
5 Energy Carolinas. Prior to joining the company, I served as vice president of the
6 central services division for Aquila Energy Corp. in Kansas City, Missouri.

7 **Q. WHAT ARE YOUR RESPONSIBILITIES IN YOUR CURRENT**
8 **POSITION?**

9 **A.** I lead Duke Energy Carolinas; Duke Energy's regulated electric utility business
10 operating in North Carolina and South Carolina.

11 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

12 **A.** The purpose of my testimony is: (1) to provide a brief description of Duke
13 Energy Carolinas' operations and operating performance; (2) to summarize what
14 the Company is requesting in this proceeding; (3) to explain why the relief we
15 request is important to our ability to continue to provide safe, reliable and
16 economically priced electric service to our customers, while at the same time
17 building the electric infrastructure we need to comply with current and anticipated
18 environmental and other regulatory requirements and ensuring adequate
19 resources to meet customer demand; and (4) to discuss the impact of the
20 Company's economic development activities and explain why they are vital to our
21 customers, the State of North Carolina and the Company.

1 **II. DUKE ENERGY CAROLINAS' ELECTRIC UTILITY**
2 **SYSTEM AND OPERATIONS**
3

4 **Q. PLEASE GIVE AN OVERVIEW OF DUKE ENERGY CAROLINAS'**
5 **ELECTRIC UTILITY SYSTEM AND OPERATIONS.**

6 **A. Duke Energy Carolinas is North Carolina's largest electric utility, in terms of the**
7 **number of retail customers served, the size of our service territory, the size of our**
8 **power production system, and the size of our transmission and distribution**
9 **system. In 2008, we provided retail electric service to approximately 2.4 million**
10 **retail customers throughout a 24,000 square mile service territory in the Central**
11 **and Western portions of North Carolina and Western South Carolina.**
12 **Approximately 1.8 million of our retail customers are in North Carolina. Our**
13 **retail customers include residential, commercial, institutional, governmental and**
14 **industrial customers. Manufacturing continues to be the largest contributor to the**
15 **economy in our region, with the rubber and plastic products, chemicals, paper**
16 **products, and automotive industries also being of major significance to our**
17 **service territory's economy. Textile manufacturing, while continuing to decline,**
18 **still plays a significant role in our region, as do the real estate and education**
19 **services sectors. The major North Carolina cities in our territory include**
20 **Charlotte, Durham, Winston-Salem and Greensboro.**

21 To generate the power to serve these customers, Duke Energy Carolinas
22 owns and operates three nuclear generating stations (two owned outright and one,
23 as indicated below, owned partially), eight coal-fired generating stations, thirty
24 hydroelectric stations, and several gas-fired combustion turbine generating
25 stations. On September 30, 2008, Duke Energy Carolinas completed the purchase

1 of a portion of Saluda River Electric Cooperative, Inc.'s ownership interest in
2 Catawba Nuclear Station. Following the closing of this transaction, Duke Energy
3 Carolinas owns approximately 19% of the Catawba Nuclear Station. Altogether,
4 these generating facilities are capable of producing approximately 19,000
5 megawatts ("MWs") of electricity. The Company also makes long-term and spot
6 market purchases of electricity to assure economical and reliable service to our
7 customers. The testimony of Company Witnesses Turner and Jamil provides
8 further detail on our power supply resources.

9 To transmit and distribute this power Duke Energy Carolinas owns and/or
10 operates approximately 13,000 circuit miles of transmission lines, over 1,600
11 substations, over 100,000 miles of distribution lines, and is interconnected with
12 eight other electric utilities. Witness Turner's testimony provides additional
13 detail on our power delivery operations.

14 Duke Energy Carolinas' headquarters is located in Charlotte. In addition,
15 the Company has 41 operations centers throughout our service territory from
16 which we provide service to our customers, and approximately 130 payment
17 locations at which customers can pay their bills.

18 **III. DUKE ENERGY CAROLINAS' OPERATIONAL PERFORMANCE**
19 **AND CUSTOMER SATISFACTION**

20
21 **Q. WHAT ARE DUKE ENERGY CAROLINAS' GOALS WITH RESPECT**
22 **TO OPERATIONAL PERFORMANCE AND CUSTOMER**
23 **SATISFACTION?**

24 **A. Our goal is to deliver dependable, reliable, safe and efficient electric utility**
25 **service at reasonable prices. Our continuing challenge is to be a leader in the**

1 nation in electric utility operational performance, measured in terms of the safety
2 and reliability of our service and customer satisfaction, while also keeping our
3 cost of operation low in the face of new capital investment needs and increasingly
4 costly environmental and other regulatory requirements.

5 **Q. PLEASE DESCRIBE DUKE ENERGY CAROLINAS' PERFORMANCE**
6 **IN TERMS OF THE RELIABILITY, EFFICIENCY, AND SAFETY OF ITS**
7 **ELECTRIC OPERATIONS.**

8 **A.** Duke Energy Carolinas continues to perform extremely well in numerous key
9 areas. Witnesses Turner and Jamil describe the efficiency of our generating fleet
10 and Witness Turner also discusses the reliability of our transmission and
11 distribution system. In addition to our low cost production, transmission and
12 distribution of power and our reliable power plant and transmission and
13 distribution system performance, we consistently deliver high quality customer
14 service, as I discuss in greater detail below.

15 **Q. PLEASE DESCRIBE DUKE ENERGY CAROLINAS' PERFORMANCE**
16 **IN TERMS OF PROVIDING HIGH QUALITY CUSTOMER SERVICE.**

17 **A.** Customer satisfaction is very important to us. We respond to our customers'
18 inquiries and needs from two call centers employing approximately 300 customer
19 service representatives, along with utilization of third party vendors. We handle
20 more than 10 million calls annually through automated and live voice channels,
21 ranging from service orders, to requests for billing and payment information, to
22 electric trouble calls. In 2008, our Southeast call center handled 76% of its calls
23 within 30 seconds or less, and was able to resolve the vast majority of calls
24 correctly the first time, with no follow-up calls required for the customer. The

1 performance of our customer service representatives is monitored on an ongoing
2 basis by call center supervisors.

3 To further enhance customer service, the Aclara Agent Desktop & Online
4 Services Tool was implemented in 2008. The energy analysis tool provides a
5 standardized, customer-friendly method for customers to resolve energy usage
6 and cost inquiries and address billing concerns. This tool improves the customer
7 experience by providing individualized information, alternatives and specific
8 energy efficiency options to help customers improve their understanding of
9 energy usage and reduce future bill amounts. Access of the tool by North
10 Carolina customers since its launch in August 2008, has averaged over 250,000
11 log-ins per month.

12 We serve our large customers in a variety of ways including using
13 business relationship managers that have assigned customers to serve, a business
14 service center that is designed to handle routine requests, and a dedicated website
15 for large business customers called "My Duke Energy." Important measures of
16 customer satisfaction with our performance are national benchmark studies
17 conducted by third parties. For 2008, Duke Energy as a whole ranked fourth in
18 the nation in TQS Research, Inc.'s Key Accounts National Benchmark study.
19 Duke Energy Carolina contributed to this excellent ranking with an overall
20 customer satisfaction score of 91.7% compared to the nationally top ranked utility
21 which had an overall customer satisfaction score of 91.3%. This study gauges the
22 satisfaction of our largest customers - manufacturers with at least 3 MW in annual
23 demand, large hospitals and large universities - in several areas, including overall
24 satisfaction, reliability, price, power quality and account management. The

1 Company has placed in the Top 10 of this study for 10 consecutive years.
2 Another important measure of our success in this area is the annual electric utility
3 customer satisfaction studies conducted by J.D. Power and Associates (“J.D.
4 Power”), a firm well known for setting the standard of consumer opinion and
5 customer satisfaction studies in many key industries. That firm performs annual
6 studies of electric utilities’ residential and midsize business customer satisfaction.
7 Duke Energy Carolinas participates in both of these annual studies, and the results
8 indicate that we are doing an outstanding job of consistently providing high
9 quality customer service.

10 The J.D. Power residential customer study, established in 1999, calculates
11 overall customer satisfaction based on six performance areas: (1) corporate
12 citizenship; (2) price; (3) power quality and reliability; (4) billing and payment;
13 (5) customer service; and (6) communications. In the 10 years that the J.D. Power
14 residential study has been conducted, Duke Energy Carolinas’ scores in overall
15 satisfaction have consistently outperformed the scores of the industry average and
16 the South region average. For 2008, the most recent residential customer study,
17 Duke Energy Carolinas ranked in the top quartile nationally and fourth in the
18 South region of the United States for overall satisfaction. J.D. Power also
19 conducts an annual survey of midsize business customers using the same six
20 performance areas that are used in the residential study, and Duke Energy
21 Carolinas has consistently exceeded the scores of the industry average and the
22 South region average in overall satisfaction. In the 2008 study, Duke Energy
23 Carolinas finished in the top quartile nationally and ranked sixth (out of thirteen)
24 in the South region’s Large segment category.

1 Q. TO WHAT DO YOU ATTRIBUTE DUKE ENERGY CAROLINAS' HIGH
2 CUSTOMER SATISFACTION?

3 A. Since being named President of Duke Energy Carolinas, I have met with
4 numerous key customers, customer groups, and other stakeholders. As I have
5 travelled the state and met with our customers, again and again I have heard from
6 customers that they are satisfied with our highly competitive rates, our reliability,
7 our responsiveness, and with our partnering with them to improve the energy
8 efficiency of their operations.

9 IV. DUKE ENERGY CAROLINAS' CURRENT AND PROPOSED
10 RETAIL ELECTRIC RATES

11
12 Q. PLEASE DISCUSS DUKE ENERGY CAROLINAS' CURRENT RETAIL
13 ELECTRIC RATES.

14 A. Our current retail electric base rates were established by the Commission in 2007,
15 in Docket No. E-7, Sub 828.¹ The 2007 general rate case resulted in an overall
16 average rate decrease of 5.5% in 2008 and an additional 2% decrease in 2009.
17 Thus, even given the recent general rate case, Duke Energy Carolinas has not had
18 a general rate increase since 1991. In fact, absent the 2007 rate reduction, the rate
19 increase we would be proposing in this case would be less than 6%.

20 For the last 18 years, additional revenues from customer growth, coupled
21 with operating efficiencies, low inflation, and a fuel adjustment clause, have
22 allowed the Company and its customers to enjoy stable and highly competitive
23 rates. In addition to the rate decreases resulting from our last general rate case,
24 since 1991 our retail rates have been adjusted periodically to reflect changes in

¹ This docket was consolidated with Docket Nos. E-7, Sub 829 and Docket No. E-100, Sub 112.

1 fuel costs, as well as to implement other rate reductions. For example, in 2005,
2 we reduced rates for all customers by approximately \$106.3 million by offsetting
3 fuel expense with certain accumulated deferred income tax liabilities.
4 Additionally, we implemented an across-the-board one-year decrement to North
5 Carolina retail rates of over \$117.5 million to reflect a share of our projected five-
6 year savings from the anticipated efficiencies from the Duke Energy merger with
7 Cinergy Corporation in 2006.

8 Significantly, our North Carolina retail rates today are lower than our rates
9 were eighteen years ago in real terms, i.e., when inflation is factored in. Also
10 importantly, as Witness Trent has mentioned, Duke Energy Carolinas' current
11 average retail electric rates compare very favorably to both national and regional
12 average retail electric rates. According to information compiled by Edison
13 Electric Institute ("EEI"), as of December 31, 2008, our North Carolina retail
14 rates were 31% lower than the national average retail electric rate (as measured by
15 average revenue per kWh), and 24% lower than the South Atlantic regional
16 average retail rate on a per kWh basis. Even after giving effect to the proposed
17 increase, our average rates will still be significantly lower than both the national
18 average rates and the regional average rates.

19 **Q. PLEASE GIVE A BRIEF OVERVIEW OF THE RATE INCREASE DUKE**
20 **ENERGY CAROLINAS PROPOSES IN THIS CASE AND WHY IT IS**
21 **NEEDED.**

22 **A. Duke Energy Carolinas is seeking to increase its retail revenues by approximately**
23 **\$496 million which represents an overall 12.6% increase in rates. As Witness**
24 **Trent explains, this rate increase is necessary to allow Duke Energy Carolinas to**

1 continue to provide safe, reliable and economically priced electricity to its
2 customers and to continue to build the infrastructure necessary for North Carolina
3 to continue to grow and transition to a carbon-constrained world. Over the
4 eighteen-year period since our last general rate increase, we have been able to
5 manage our costs in such a way that despite new capital additions and increased
6 O&M costs, we have been able to hold our prices relatively steady, and below the
7 rate of inflation. This is at a time when almost everything else our customers
8 purchase has increased in price. As a result of significant capital investments in
9 our system we now must increase our electricity prices in order to continue to
10 meet our obligations to our customers and to our shareholders. It is important to
11 keep in mind that even after our rates are increased, our prices will still be well
12 below the national average and will still be lower than they were 18 years ago on
13 an inflation adjusted basis.

14 There are certain major factors that make our proposed rate increase
15 necessary: (1) our financial position will erode further if we continue to serve
16 additional customers at today's costs while collecting revenues at rate levels
17 which, on an inflation adjusted basis, are below our 1991 rates; (2) we need to
18 reflect in our rates the significant capital investments we have made, for example,
19 the addition of new generating plant and environmental control equipment and
20 upgrades to our transmission and distribution systems, environmental, reliability,
21 safety and regulatory compliance; (3) we must reflect in our prices the impact of
22 general inflationary pressures on our cost of doing business; and (4) we need to
23 maintain sufficient cash flow and credit quality to finance necessary capital

1 expenditures on reasonable terms, especially important during this period of
2 economic volatility.

3 **Q. DESCRIBE THE SIGNIFICANT CHALLENGES DUKE ENERGY**
4 **CAROLINAS FACES.**

5 **A.** Our service territory covers an area of continuing population growth. Although
6 we project a short-term reduction in load growth under the current economic
7 conditions, the Company continues to experience residential growth and expects
8 long-term growth in electric demand. Even with the major investments we have
9 already made in our generating system, we face the need to add a substantial
10 amount of new capacity (approximately 8,800 MWs by 2028). To address this
11 challenge, we are pursuing energy efficiency as a “fifth” fuel in meeting customer
12 demand, along with advanced nuclear, clean coal, natural gas and renewable
13 energy. For example, we continue to pursue the development of the one new
14 coal-fired Cliffside unit recently authorized by the Commission as well as a
15 longer-term investment in a new nuclear generating station. We are also
16 preparing to start construction of new gas fueled combined cycle units to meet the
17 growing need for power in our service territory.

18 With the imminent prospect of climate change regulation and the need to
19 replace aging plants, we need to modernize our generating system. Additionally,
20 there is a need to continue to expand, upgrade and modernize our transmission
21 and distribution systems to serve new customers and to enhance the reliability and
22 functionality of our system, which will require significant capital investment.

23 **Q. HOW HAS ONGOING INFLATION AFFECTED THE COMPANY’S**
24 **COST OF SERVICE?**

1 A. This proposed rate increase is driven more by rate base additions than by general
2 inflationary pressures. Nevertheless, in addition to its effect on our construction
3 costs and cost of fuel, inflation since our last general rate increase in 1991 has
4 affected our wages and the costs of materials and supplies. This becomes obvious
5 when you consider that in 1991 the consumer price index was at 136, while in
6 2008 it was at 215 - a 58% increase. Although the current recessionary period has
7 dampened the extreme cost increases seen in the period 2006 through 2008, the
8 many efficiencies we have achieved in our operations along with cost control
9 measures and new revenues from adding new customers is no longer sufficient to
10 offset the costs of significant rate base additions combined with these inflationary
11 pressures. As other witnesses discuss, Duke Energy continues to look for
12 opportunities to implement sustainable cost reduction measures; however, there is
13 a limit to how much you can cut costs without affecting reliability and service
14 quality, when capital expenditures and other cost increases are outpacing
15 increased revenues from load growth.

16 **Q. HOW DOES DUKE ENERGY CAROLINAS' COST OF SERVICE, AS**
17 **PRESENTED IN THIS CASE, COMPARE TO THE COST OF SERVICE**
18 **APPROVED BY THE COMMISSION IN 1991 IN THE COMPANY'S**
19 **LAST GENERAL RATE INCREASE?**

20 A. Although Duke Energy Carolinas' capital investments in property, plant and
21 equipment have increased substantially since our last general rate increase in
22 1991, driven by new generation, regulatory compliance, and other additions I
23 have already discussed, the increase in current annual operating costs compares
24 favorably to the inflation rate during that time period. This is due to intense and

1 consistent management focus on costs. The table below summarizes how certain
 2 of Duke Energy Carolinas' major costs (and cost drivers) have changed over the
 3 last approximately 18 years. As the table shows, although the Company's
 4 investment in property, plant and equipment has increased substantially, our non-
 5 fuel O&M costs (other than depreciation and taxes) have increased only modestly
 6 over that period. In fact, on an inflation-adjusted per kWh basis, our non-fuel
 7 O&M costs (other than depreciation and taxes) have actually declined from the
 8 1990 level (which is 2.39 cents per kWh when adjusted for inflation), , to 1.89
 9 cents per kWh in 2008. The numbers shown below are constant nominal dollars -
 10 - *i.e.*, not adjusted for the effects of inflation:

Type of Cost (or Cost Driver)	1990	2008
Generating Capacity*	17,359 MWs	19,378 MWs
Property, Plant & Equipment*	\$11.2 billion	\$22.3 billion
KWH Sales (millions)	66,981	85,476
Peak Demand (MW)	14,046	16,888
Cost of Equity	12.5% (authorized)	11.0% (currently authorized) 12.3% (supported in this case)
Base Fuel Costs	1.1032 cents per kWh	2.3682 cents per kWh
Non-Fuel O&M Costs (excluding taxes and depreciation)	1.45 cents per kWh	1.89 cents per kWh
Average Number of retail Customers (NC and SC)	Approx. 1.6 million	Approx. 2.4 million

11 *Reflects closing of Bad Creek Pumped Storage facility as represented in the 1991 rate case,
 12 Docket No. E-7, Sub 487.

13
 14

V. ECONOMIC DEVELOPMENT ACTIVITIES

15 **Q. WHY DOES DUKE ENERGY CAROLINAS VIEW ECONOMIC**
 16 **DEVELOPMENT AS A VITAL PART OF ITS BUSINESS?**

1 A. Duke Energy Carolinas has a long history of supporting the economic
2 development of this State. Our first generating plants and transmission and
3 distribution grid were built over a hundred years ago to fuel industrial
4 development in the Carolinas. Our sales and profits are inextricably tied to the
5 economic success of our service area. Recent history demonstrates this. The
6 changing composition of the economies of North Carolina and South Carolina has
7 resulted in significant losses of manufacturing jobs and business in the
8 Company's service area. This in turn has negatively affected the Company's
9 sales of electricity in North Carolina and South Carolina. For example, the
10 Company's sales to industrial customers declined nearly 13% from 1990 to 2008.
11 Further, the Company's sales to textile industries have declined over 10% *per*
12 *year* since 2000. In response, Duke Energy Carolinas has initiated various
13 programs to stimulate new industrial development in its service area, including its
14 Economic Development and Economic Redevelopment Riders that offer credits
15 for customers locating new load on the Duke Energy Carolinas system. Most of
16 that effort has been aimed at encouraging new industrial investments. Through its
17 previous BPM sharing mechanism, the Company sought to also help established
18 industries and save jobs by providing some relief to its existing industrial
19 customers.

20 In April, Duke Energy spearheaded the first Charlotte Energy Summit,
21 along with the Charlotte Regional Partnership and the Charlotte Chamber of
22 Commerce. With the objective of identifying ways to promote regional job
23 growth in the energy sector and to position the region as a nationally recognized
24 energy cluster, the summit addressed energy issues facing our state and region

1 and was attended by over 120 senior-level executives representing over 50
2 energy-related companies from the Charlotte region. During workshops,
3 representatives from nuclear, alternative energy, and energy services industries
4 focused on ways to promote job growth. Resulting initiatives from the summit
5 will continue moving forward – next on the list is the creation of an action plan
6 based on the insight gathered during the summit.

7 We believe strongly that a healthy industrial base is good for all of our
8 customers. A healthy and broad industrial customer base enables us to spread
9 our fixed costs over a broader group of customers, thereby ensuring that prices are
10 lower, on average, for all customers. Also, as new manufacturing businesses are
11 established and existing manufacturing businesses expand, they typically create a
12 significant multiplier effect that directly and indirectly produce additional jobs
13 and investments. In light of the current economic downturn, our focus on
14 economic development – targeted towards potential new and existing customers –
15 is more important than ever to maintain the competitiveness of our region. We
16 are confident that our continuing economic development efforts will continue to
17 provide positive results here in North Carolina.

18 **Q. PLEASE DISCUSS SOME OF THE RESULTS IN NORTH CAROLINA OF**
19 **DUKE ENERGY CAROLINAS' ECONOMIC DEVELOPMENT**
20 **ACTIVITIES.**

21 **A.** Our support for state and local economic development efforts, combined with our
22 competitive electric rates, has produced a number of North Carolina economic
23 development successes in which Duke Energy Carolinas has played a part. In
24 2008 alone, we estimate that our cooperative efforts with state and local economic

1 development officials have contributed to the creation of more than 3,200 North
2 Carolina jobs and over \$610 million of capital investment in North Carolina.
3 Also in 2008, Duke Energy Carolinas was named one of the "Top 10 Best" utility
4 economic development programs by *Site Selection* magazine, a recognition we
5 earn regularly.

6 North Carolina's competitive advantages – a quality workforce, strong
7 educational institutions, superior transportation infrastructure, and competitive
8 energy rates – have been key factors in the state's ability to attract significant new
9 businesses in the financial, electronics manufacturing, plastics,
10 biopharmaceuticals, medical equipment, and automotive parts industries. These
11 economic development successes continue to help offset the loss of jobs (and
12 customers of Duke Energy Carolinas) in the textile industry.

13 **VI. CUSTOMER ASSISTANCE PROGRAMS**

14 **Q. WHAT IS DUKE ENERGY CAROLINAS DOING TO ASSIST**
15 **INDIVIDUAL CUSTOMERS, ESPECIALLY LOWER-INCOME**
16 **CUSTOMERS, DURING THIS DIFFICULT PERIOD OF TIME?**

17 **A.** Most importantly, we work hard to keep our costs under control and our rates
18 competitive. Also very importantly, we recognize that one of the best ways we
19 can help our customers who are struggling financially is to help them better
20 manage their electric usage. Our new Low Income Energy Efficiency and
21 Weatherization Assistance Program specifically targets low-income customers.
22 In addition, the new Residential Energy Assessments, Residential Smart Saver®,
23 and Power Manager programs recently approved by the Commission provide
24 opportunities for residential customers of all income levels to reduce their

1 monthly electric bills. For example, we estimate that by participating in
2 appropriate energy conservation programs, the average North Carolina residential
3 customer (using 1,000 kWh a month) can save about \$5 per month, compared to
4 the cost of the current energy efficiency rider of approximately \$0.38 per month.

5 In addition to these newly approved energy efficiency programs, we are
6 also exploring the potential for several new programs that target one of the most
7 difficult to serve segments of our customer base, low income renters. These are
8 typically some of the most difficult customers to reach via energy efficiency
9 programs, because they do not own their homes, and they may not even be the
10 customer who pays the energy bill directly. Yet many renters are also the
11 customers who most need financial assistance right now. One such program is a
12 multi-family energy efficiency solution research project under which Duke
13 Energy Carolinas is evaluating opportunities to create value for both tenants and
14 owners and overcome longstanding barriers to energy efficiency improvements in
15 the non-subsidized rental market. The goal of this program is to lower tenant
16 energy usage and cost while reducing the total cost of ownership for owners by
17 evaluating different ownership options for equipment and appliances. Duke
18 Energy Carolinas is exploring opportunities to use American Reinvestment and
19 Recovery Act of 2009 competitive funds for this project.

20 We are also partnering with over 100 community assistance and other
21 agencies across our service territory that receive public funds and private
22 donations to provide emergency bill payment assistance to our customers. We
23 have developed a special assistance agency website through which the Company
24 interacts with these agencies and provides information they need to provide

1 services to their clients. Through this website, partnering agencies will offer to
2 complete a short energy survey with each customer. Duke Energy Carolinas will
3 mail 12 compact fluorescent lamps to customers who participate in the energy
4 survey. Moreover, the information collected in the energy survey will be used to
5 better target additional efficiency services to these households.

6 The Company is also evaluating the potential to partner with local
7 community and faith-based organizations to better reach low-income and elderly
8 customers. The goal of this effort is to overcome awareness, trust and
9 comprehension challenges prevalent in these segments by utilizing a face-to-face
10 engagement approach to promote our efficiency services.

11 Duke Energy has also been aggressively pursuing partnership
12 opportunities with state and local entities to fully leverage the combined impact of
13 American Reinvestment and Recovery Act of 2009 weatherization program funds
14 and our low-income weatherization program. Additionally, we are aggressively
15 pursuing federal stimulus funds under that Act in areas involving smart grid
16 technology and renewable energy technologies. To the extent we are successful
17 in obtaining stimulus funding, these funds will offset our costs of providing
18 service, to the benefit of all of our customers.

19 In addition to these initiatives, we currently offer a number of other
20 programs designed to help customers lower or pay their electric bills. For
21 example:

22 > The Company has contributed millions of dollars to the Special Needs
23 Energy Products Loan Program. Under this program, administrative

1 agencies selected by the Company administer the funds and provide low-
2 interest or deferred loans to low income customers.

3 ➤ Duke Energy's Foundation makes significant contributions to the Share the
4 Warmth and Cooling Assistance and Fan Relief programs – a total of \$1.2
5 million in 2008 and 2009 to date.

6 ➤ Consistent with a 1978 Commission order, the Company continues to
7 provide a discount on the first 350 kwh of usage each month for customers
8 who are blind, disabled, or 65 years or older and that receive Supplemental
9 Security Income from the federal Social Security Administration.

10 **VII. CONCLUSION**

11 **Q. MR. CARTER, WHY IS IT IMPORTANT THAT DUKE ENERGY**
12 **CAROLINAS BE GRANTED THIS RATE INCREASE?**

13 **A.** A safe, reliable and economically priced source of energy benefits existing
14 customers. It also attracts new growth which benefits existing customers in terms
15 of new jobs, new tax revenues and new opportunities. If we are to continue to
16 carry out our obligation to provide safe, reliable and economically priced
17 electricity to our customers and build the infrastructure to provide the energy for
18 North Carolina's future growth, our revenues must cover all of our costs,
19 including a return on investment that will enable us to raise on reasonable terms
20 the large amounts of capital that the Company's plans call for. As Witnesses
21 Trent, DeMay and Fetter testify, Duke Energy Carolinas must maintain a strong
22 financial position as we enter this next era of large capital project requirements.
23 This is particularly important during this period of financial recession and credit

1 crisis. This rate increase is needed because our current rates will not accomplish
2 that. Today, the Company's retail prices are well below the national average and
3 they will remain so even with the requested rate increase. We have successfully
4 managed our costs, capitalized on customer growth and achieved outstanding
5 operational efficiencies since 1991 to avoid the need for a general rate increase.
6 However, our costs, particularly those tied to capital investments; continue to
7 increase beyond the incremental revenues from customer growth. We now must
8 increase our electricity prices to meet our obligations to our customers and to our
9 shareholders.

10 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

11 **A.** Yes, it does.

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. E-7, SUB 909

In the Matter of	)	DIRECT TESTIMONY OF
Application of Duke Energy Carolinas, LLC	)	JAMES L. TURNER
For Adjustment of Rates and Charges Applicable	)	FOR
to Electric Service in North Carolina	)	DUKE ENERGY CAROLINAS, LLC

1 I. INTRODUCTION

2 Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS AND POSITION
3 WITH DUKE ENERGY.

4 A. My name is James L. Turner and my business address is 526 South Church Street,
5 Charlotte, North Carolina 28202. I am a Group Executive of Duke Energy
6 Corporation (“Duke Energy”) and President and Chief Operating Officer (“COO”)
7 of Duke Energy’s U.S. Franchised Electric and Gas business. I am also an officer
8 and director of Duke Energy Carolinas, LLC (“Duke Energy Carolinas” or
9 “Company”).

10 Q. WHAT DO YOU MEAN WHEN YOU USE THE TERM “U.S.
11 FRANCHISED ELECTRIC AND GAS BUSINESS?”

12 A. This term refers to the segment of Duke Energy that is comprised of our regulated
13 utility operating companies in five states – Duke Energy Carolinas, Duke Energy
14 Indiana, and Duke Energy Ohio and Duke Energy Kentucky. It is a functional
15 business segment organized for operational and financial reporting purposes, but it
16 is not a legal entity.

17 Q. WHAT ARE YOUR DUTIES AND RESPONSIBILITIES AS PRESIDENT
18 AND COO OF U.S. FRANCHISED ELECTRIC AND GAS?

19 A. I am responsible for all non-nuclear operations of our regulated utility operating
20 companies, including Duke Energy Carolinas. This includes fossil-hydro
21 generation operations, power delivery, gas distribution (Ohio and Kentucky only),
22 customer service operations, fuel and portfolio optimization, wholesale business,

1 new generation projects, supply chain, engineering and technical services, and
2 environmental health and safety.

3 **Q. PLEASE BRIEFLY DESCRIBE YOUR EDUCATIONAL AND**
4 **PROFESSIONAL BACKGROUND.**

5 **A.** I received a Bachelor of Science degree from Ball State University and a Juris
6 Doctor degree, cum laude, from the Indiana University School of Law. I also
7 completed the Advanced Management Program at the Harvard Business School; the
8 Leadership at the Peak Program at the Center for Creative Leadership; and the
9 Reactor Technology Course for Utility Executives at Massachusetts Institute of
10 Technology.

11 Prior to my present position, which I assumed in April, 2007, I served as
12 President of U.S. Franchised Electric and Gas, where I was responsible for customer
13 service, legislative and regulatory strategy, wholesale operations and economic
14 development for each of Duke Energy's utility operating companies in the five
15 states they serve. Prior to the merger of Duke Energy and Cinergy Corp.
16 ("Cinergy"), I served as President of Cinergy. Before that, I was the Cinergy's Chief
17 Financial Officer, where I was responsible for the company's financial operations,
18 investor relations, corporate development, and strategic planning. I also served as
19 Chief Executive Officer for Cinergy's regulated business unit.

20 Before joining Cinergy in 1995, I was employed as a principal in the
21 Indianapolis law firm of Lewis & Kappes, P.C., representing industrial customers
22 in state utility commission proceedings as well as before the Indiana General
23 Assembly. Before joining Lewis & Kappes, I served as the Indiana Utility

1 Consumer Counselor from 1991 to 1993, leading a state agency responsible for
2 representing all classes of Indiana consumers of electricity, natural gas, telephone,
3 water and sewer services. In 1992, I served on the Executive Committee of the
4 National Association of State Utility Consumer Advocates. I began my career as
5 an attorney in the Indianapolis law firm of Bingham Summers Welsh & Spilman
6 (now Bingham McHale) in 1984.

7 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
8 **PROCEEDING?**

9 **A.** The purpose of my testimony is to (1) describe how we strive to operate our
10 business in a safe manner that appropriately balances three key attributes: reliability,
11 affordability, and environmental stewardship; (2) describe Duke Energy Carolinas'
12 fossil and hydroelectric generation fleet and power delivery system; (3) discuss the
13 significant capital investments we have made since the 2007 rate case in the non-
14 nuclear generating facilities and power delivery system serving our Carolinas'
15 operations, with particular emphasis on the additions of environmental control and
16 monitoring equipment in our fossil stations; (4) explain the need for continued
17 investment in the fossil-hydro fleet and power delivery system in order to continue
18 to maintain system reliability and compliance with environmental regulations; (5)
19 discuss the operating performance of Duke Energy Carolinas' fossil-fueled and
20 hydroelectric generating facilities and power delivery system during the test period;
21 (6) discuss the key drivers that impact operations and maintenance for the fossil-
22 hydro fleet and the power delivery system; and (7) describe the Company's efforts to
23 control costs in these operations as well as the related challenges it faces.

1 Q. WHAT ARE DUKE ENERGY CAROLINAS' PRIMARY OPERATIONAL
2 OBJECTIVES?

3 A. The primary objective of Duke Energy Carolinas' operations is to safely provide
4 reliable and cost effective electric service to our customers in the Carolinas. This
5 objective is consistent with our statutory obligation to provide efficient service at
6 reasonable rates. In meeting this objective, we strive to operate our business in a
7 manner that appropriately balances three key attributes: reliability, affordability, and
8 environmental stewardship. This balance is critical because focusing on any one of
9 these attributes to the exclusion of others could drive results that do not ultimately
10 benefit our customers. For example, focusing solely on the cleanest generation
11 sources may be great for the environment, but would also lead to reliability
12 problems and rate shock; overspending on reliability without an emphasis on cost-
13 effectiveness may come at the expense of affordability; and focusing solely on
14 getting costs to the lowest possible level may result in decline in service quality and
15 ill-equip the Company for the challenges of tomorrow. Therefore, in making its
16 investment and operating decisions the Company must be mindful that such
17 decisions are cost-effective in terms of current and anticipated regulation, customer
18 requirements, and community expectations.

19 Q. YOU HAVE MENTIONED A COUPLE OF TIMES THE SAFE
20 OPERATION OF YOUR SYSTEM. HOW DOES SAFETY PLAY A ROLE
21 IN THE BALANCE THAT YOU SPEAK OF?

22 A. We think of safety as one of our first principles. Everything we do in operating our
23 business is underpinned by a commitment to protecting public safety, but also to

1 having our employees and the contractors who work on our premises return home
2 safely to their loved ones every day. I am pleased to say that our safety record has
3 improved significantly in the past several years and that 2008 was the safest year on
4 record for Duke Energy. But this is an area where we can never be content. We
5 must always strive to drive towards zero injuries and illness in the operation of our
6 business.

7 **II. FOSSIL-HYDRO GENERATION ASSETS AND OPERATIONS**

8 **Q. PLEASE DESCRIBE DUKE ENERGY CAROLINAS' FOSSIL-HYDRO**
9 **GENERATION PORTFOLIO.**

10 **A. Duke Energy Carolinas' fossil-hydro generation portfolio consists of 14,032**
11 **megawatts ("MW") of generating capacity, made up as follows:**

12 Coal-fired generation - 7,672 MWs

13 Hydroelectric - 3,218 MWs

14 Combustion Turbines - 3,142 MWs

15 (Combustion turbines can operate on natural gas or fuel oil)

16 This portfolio includes a diverse mix of units that, along with Duke Energy
17 Carolinas' nuclear capacity, allow the Company to meet our customers' dynamic
18 load requirements in a logical and cost-effective manner. As customer load has
19 grown, a greater percentage of load has been served from the coal-fired units. In
20 2008, the nuclear units provided approximately 47% of Duke Energy Carolinas'
21 total generation, the coal units provided 53%, and the hydroelectric system and the
22 combustion turbines were available to provide critical peaking power.

1 Q. WHAT FOSSIL-HYDRO RATE BASE ADDITIONS HAVE BEEN ADDED
2 SINCE THE 2007 RATE CASE?

3 A. The Company's Fossil-Hydro rate base additions fall into three categories:
4 environmental additions, reliability improvements, and hydro relicensing projects.
5 The most significant capital addition to the Company's Fossil-Hydro fleet since the
6 2007 rate case is the flue gas desulfurization equipment ("FGD" or "scrubber") at
7 the Allen Steam Station. These two scrubbers serve all five units at the Allen plant
8 and began commercial operation between February and May, 2009. This equipment
9 is necessary to meet North Carolina's Clean Smokestacks Act sulfur dioxide
10 ("SO₂") reduction requirements and has the capacity to reduce SO₂ emissions by
11 greater than 95%. The direct capital cost associated with the Allen scrubbers is
12 projected to be \$502.8 million.

13 Additionally, in December 2008 we added selective catalytic reduction
14 ("SCR") equipment at Marshall Unit 3 in support of various nitrogen oxide ("NO_x")
15 control requirements, most notably the 8-hour ozone standard in the Charlotte
16 region. The direct capital cost associated with the Marshall Unit 3 SCR equipment
17 through March 31, 2009 is \$101.4 million, and we expect to spend an additional
18 \$5.1 million on project close-out activities. This SCR equipment has the ability to
19 reduce the NO_x emission rate for the unit by 80%. Other environmental projects
20 such as coal combustion by-product ("CCP") landfill and dry storage, SCR catalyst
21 additions and mercury monitoring requirements involved an additional \$84.3
22 million in capital spending.

1 Since the 2007 rate case, we have completed numerous projects focusing on
2 the improved reliability of the Company's Fossil-Hydro fleet. Turbine and
3 generator ("T/G") equipment reliability has been a major focus area, and \$71.3
4 million has been spent on projects such as generator stator and rotor rewinds,
5 turbine steampath upgrades, turbine valve replacements, turbine rotor replacements
6 and other supporting T/G equipment. The coal fleet boilers continue to be a major
7 focus of reliability programs as well; \$72.7 million has been spent on boiler tube
8 replacements and supporting boiler equipment projects to minimized forced outage
9 events. This focus on unit availability and reliability also extends out to the
10 remaining balance of plant equipment where an additional \$78.8 million has been
11 spent on projects related to valves, coal mills, coal handling equipment, controls,
12 electrical equipment, motors and other equipment. In light of severe drought and
13 low stream flow conditions experienced in Duke Energy Carolinas' service territory
14 during 2007 and 2008, the Company spent \$21.2 million implementing capital
15 projects to increase its ability to operate its generation units at reduced reservoir
16 levels and stream flows.

17 In addition to these projects I have described, Duke Energy Carolinas has
18 invested \$56.7 million on projects required for hydro relicensing and other smaller
19 programs related to its existing fossil-hydro fleet.

20 **Q. IN YOUR OPINION ARE THESE POST-2007 GENERATION ADDITIONS**
21 **USED AND USEFUL IN PROVIDING SERVICE TO DUKE ENERGY**
22 **CAROLINAS' RETAIL ELECTRIC CUSTOMERS IN NORTH**
23 **CAROLINA?**

1 A. Yes, they are. The environmental projects are necessary for compliance with local,
2 State and Federal environmental regulations. The \$502.8 million cost of the Allen
3 scrubbers is in addition to the \$1.05 billion Duke Energy Carolinas has invested in
4 environmental controls equipment placed in service and amortized through year end
5 2008 in order to comply with the Clean Smokestack Act. In addition, the Allen
6 scrubbers are necessary for compliance with Phase 1 of the Federal Clean Air
7 Interstate Rule ("CAIR"), which begins in 2010 for SO₂ unless and until the
8 Environmental Protection Agency ("EPA") promulgates a new rule.

9 The additional capital investments I discussed above have enabled the
10 Company to continue to provide reliable generation service to our customers at
11 reasonable costs.

12 **Q. WHAT NEW FOSSIL AND HYDRO GENERATION UNITS ARE**
13 **PLANNED FOR THE DUKE ENERGY CAROLINAS SYSTEM?**

14 A. The most significant investment in new generation is our addition of a new,
15 nominally-rated 800MW state-of-the-art supercritical pulverized coal unit ("Unit 6")
16 at the Company's Cliffside Steam Station in Cleveland County, North Carolina, in
17 accordance with the Certificate of Public Convenience and Necessity ("CPCN")
18 issued on March 21, 2007, in Docket No, E-7, Sub 790 ("Cliffside Project"). The
19 Company is making good progress on the engineering, procurement and
20 construction activities for this project. As noted in the Company's 2009 annual Cost
21 Estimate Report (filed on February 27, 2009) as of December 31, 2008, the Cliffside
22 Project was approximately 29% complete, and as of the end of the quarter ending
23 March 31, 2009, it is approximately 35% complete. Although the nominal plant

1 rating based upon worst conditions is 800 MW, additional engineering work
2 completed subsequent to the Commission's issuance of the CPCN leads us to the
3 conclusion that the average annual output of the new advanced clean Unit 6 will be
4 closer to approximately 825 MW. The Company plans for Cliffside Unit 6 to be in
5 service by the summer of 2012. As discussed in the testimony of Company
6 Witness Shrum, Duke Energy Carolinas projects that as of September 30, 2009, it
7 will have recorded \$1 billion¹ in construction work in progress ("CWIP") associated
8 with the Cliffside Project.

9 Notably, the construction of a new Unit 6 at Cliffside is part of a larger
10 modernization effort at the site which also involves the addition of a scrubber on
11 Unit 5 (work that is ongoing and is not included this rate increase request) and the
12 retirement of existing Units 1 through 4 once Unit 6 comes on line.

13 As discussed by Company Witness De May in his testimony, approval of the
14 Company's request for recovery of its financing costs related to construction of
15 Cliffside Unit 6 through the inclusion of this CWIP in rate base will be received
16 positively by credit rating agencies and the financial community, as it will improve
17 the Company's cash flow position and reduce regulatory lag. Further, such recovery
18 benefits customers because better credit quality translates to lower financing costs
19 and better access to capital thereby reducing costs for customers over time, and
20 phasing in rate increases associated with large capital investments helps protect
21 consumers against a spike in rates that can occur when the full impact of these larger
22 investments hits all at one time.

¹ On a total system basis, including AFUDC.

1 Given the Company's obligation to retire existing units and the expiration of
2 purchased power resources, Duke Energy Carolinas must make investments over the
3 next three to five years to ensure adequate resources to meet customer demand, even
4 in light of the projected near-term reduction in load growth caused by the current
5 economic conditions. Furthermore, even in this recessionary economy, people and
6 businesses continue to move to the Carolinas, and the Company continues to expect
7 long-term growth in demand. The economy will come back, and resource needs are
8 expected to increase significantly over the next twenty years. The 2008 Duke
9 Energy Carolinas Annual Plan has identified approximately 2,690 MW of additional
10 resources that are needed by 2012. By 2028, that number grows to 8,800 MW.

11 These resource needs reflect the Company's commitment to retire 445 MW
12 of older coal units by 2012 and an additional retirement of 600 MW of older coal
13 units by 2018. Cliffside Unit 6 and the Buck and Dan River combined cycle units
14 that are expected to be operational by the summer of 2012 will fulfill 2,065 MW of
15 this need, and will contribute to our efforts to reduce the carbon intensity of our
16 fleet. We continue to evaluate the timing of the Buck and Dan River Combined
17 Cycle projects so as to be optimize our resources portfolio to meet short-term
18 capacity needs and facilitate retirements of older, less efficient coal-fired units.
19 Duke Energy Carolinas also plans for the following capacity additions in support of
20 these resource requirements: the 31.5 MW replacement hydroelectric station at the
21 Bridgewater site; 50 MW at its Jocassee Hydroelectric pumped storage facility
22 related to the installation of new runners in 2011, and an estimated 36 MW capacity

1 addition at its Belews Creek station due to increased efficiency from new low
2 pressure turbine rotors.

3 **Q. WHAT IS THE ANTICIPATED CAPITAL BUDGET FOR FOSSIL-HYDRO**
4 **OPERATIONS OVER THE NEXT THREE-YEAR PERIOD?**

5 **A.** The Company has delayed some capital spending in light of the credit crunch;
6 however, in order to meet environmental compliance requirements and to continue
7 to provide reliable service to customers, Duke Energy Carolinas plans to invest
8 \$1,018 billion in its Fossil-Hydro plant during the period 2009-2011.

9 **III. PERFORMANCE OF THE FOSSIL-HYDRO FLEET**

10 **Q. HOW DOES THE FOSSIL-HYDRO OPERATIONS DEPARTMENT SEEK**
11 **TO MEET THE OBJECTIVES YOU DISCUSSED ABOVE?**

12 **A.** The Duke Energy Carolinas' Fossil-Hydro generation department seeks to safely
13 provide reliable and cost effective electricity to our Carolinas' customers through
14 our focus in a number of key areas. Operations personnel and other station
15 employees are well trained and execute their responsibilities to the highest
16 standards, in accordance with procedures, guidelines and a standard operating
17 model. Like safety, environmental compliance is a "first principle," and we work
18 very hard to achieve compliance with all applicable environmental regulations. We
19 maintain station equipment and systems in a cost-effective manner to ensure the
20 reliability and availability of our units. We take action in a timely manner to
21 implement work plans and projects that enhance the performance of systems,
22 equipment and personnel, consistent with providing low-cost power to our
23 customers. Equipment inspection and maintenance outages are scheduled when

1 appropriate, are well-planned and executed with quality, with the primary purpose
2 of preparing the plant for reliable operation until the next planned outage.

3 **Q. PLEASE DISCUSS THE PERFORMANCE OF DUKE ENERGY**
4 **CAROLINAS' FOSSIL GENERATING SYSTEM DURING THE TEST**
5 **PERIOD.**

6 **A.** Duke Energy Carolinas' fossil generating system operated efficiently and reliably
7 during the test period. Two key measures are used to evaluate the operational
8 performance of generating facilities: (1) equivalent availability factor; and (2)
9 capacity factor. Equivalent availability factor refers to the percent of a given time
10 period a facility was available to operate at full power if needed. Capacity factor
11 measures the generation a facility actually produces against the amount of
12 generation that theoretically could be produced in a given time period, based upon
13 its maximum dependable capacity.

14 Duke Energy Carolinas' seven base load coal units achieved results of
15 84.5% equivalent availability factor and 76.6% capacity factor over the test period.
16 During the peak summer season within this test period, these base load units
17 achieved excellent results of 91.7% equivalent availability factor and 83.1%
18 capacity factor. The Company's thirteen intermediate coal units achieved results of
19 84.2% equivalent availability factor and 55.8% capacity factor over the test period,
20 and performed similarly during the summer peak months at 86.0% equivalent
21 availability and 62.3% capacity. Duke Energy Carolinas' ten peaking coal units
22 achieved results of 88.7% equivalent availability factor and 32.7% capacity factor

1 for the test period, and performed similarly during the summer peak months at
2 84.7% equivalent availability and 36.2% capacity.

3 The Company's combustion turbines were available for use as needed in this
4 time period, with a 95.9% starting reliability result for the large combustion turbines
5 at the Lincoln, Mill Creek and Rockingham plants.

6 These results are indicative of solid performance and good operation and
7 management of Duke Energy Carolinas' fossil fleet during the test period.

8 **Q. DURING THE TEST PERIOD, HOW DID THE COMPANY'S COAL**
9 **UNITS PERFORM AS COMPARED TO THE INDUSTRY?**

10 **A.** Duke Energy Carolinas has long been an industry leader in achieving low heat rates,
11 which indicates an efficient generating system that uses less heat energy from fuel to
12 generate electrical energy. Duke Energy Carolinas' Belews Creek Steam Station
13 and Marshall Steam Station consistently rank among the most efficient coal plants
14 in the nation. As an example, in the January/February 2009 issue of *Electric Light*
15 *and Power* magazine, Duke Energy Carolinas' Belews Creek Steam Station and
16 Marshall Steam Station ranked as the country's third and sixth most energy efficient
17 coal-fired generators, respectively.

18 The system coal units achieved a fleet-wide equivalent availability factor of
19 84.7% for the test period and 89.5% during the summer peak months. These results
20 are comparable with the most recently published NERC average equivalent
21 availability for all North American coal plants of 84.8%. This NERC availability
22 average covers the period 2003-2007 and represents the performance of over 800
23 North American coal-fired units.

1 Q. PLEASE DISCUSS THE PERFORMANCE OF THE COMPANY'S
2 HYDROELECTRIC FACILITIES DURING THE TEST PERIOD.

3 A. The hydroelectric fleet had outstanding operational performance during the test
4 period, with a system availability factor of 89.2% and with an excellent low forced
5 outage factor of 0.9%. Absent the impact of drought-related restrictions, this system
6 availability factor was 92.8% with a forced outage factor of 0.8%.

7 IV. FOSSIL-HYDRO COST AND CHALLENGES

8 Q. WHAT ARE THE SIGNIFICANT COST DRIVERS IMPACTING
9 OPERATION AND MAINTENANCE EXPENSES FOR THE FOSSIL-
10 HYDRO FLEET?

11 A. Operations and maintenance ("O&M") expenditures for the Company's fossil and
12 hydro facilities are made up of both fuel and non-fuel items. For the fossil units,
13 approximately 85% of these required O&M expenditures are fuel-related (primarily
14 coal, but also natural gas, fuel oil, environmental reagents and net proceeds from
15 sale of by-products). A complete discussion of fossil fuel and fuel-related costs in
16 the test period is included in the testimony of Vincent E. Stroud and John J. Roebel
17 filed with the Commission in Docket No. E-7, Sub 875. Non-fuel items comprise
18 the remainder of these O&M expenditures for the fossil and hydro facilities. The
19 majority of these non-fuel expenditures are for labor costs from Company or
20 contract resources to operate, maintain or support the facilities.

21 Duke Energy Carolinas will incur additional non-fuel O&M costs over the
22 next three years in order to operate and maintain the environmental control
23 equipment and new generation resources I discussed above. Over the last several

1 years we have seen rapid and substantial increases in labor, material and contract
2 services required for the operation and maintenance of these new and existing
3 facilities. The recent economic downturn has moderated these increases; however,
4 we will continue to be challenged by high costs for these products and services
5 driven by market demand, limited availability of commodities and skilled technical
6 and craft resources, in addition to inflationary pressures. The Company will
7 continue to review these costs and their drivers, and pursue initiatives that optimize
8 the use of funds for the greatest benefit to overall cost and reliability.

9 **Q. WHAT STEPS HAVE FOSSIL-HYDRO OPERATIONS TAKEN TO**
10 **CONTROL COSTS AND MITIGATE THE IMPACT OF THE INCREASES**
11 **YOU DISCUSSED?**

12 **A.** Duke Energy Carolinas maintains a continuous focus on improving operational
13 results and cost effectiveness in operation of its fossil and hydroelectric fleet. For
14 example, the Fossil-Hydro Generation Excellence Program provides each station
15 with a structured process for identifying and evaluating cost savings or process
16 improvement ideas, initiating projects to implement these improvement ideas,
17 measuring results and sharing of ideas with other stations for implementation as
18 applicable. These efforts support the overall goals of the program to establish a
19 culture of proactively striving for continuous improvement throughout the
20 generation fleet and to work collectively to achieve higher standards through
21 continuous and lasting improvement.

22 In addition to these continuous improvement and cost reduction efforts, by
23 virtue of operating a larger fleet the Fossil-Hydro organization has the opportunity to

1 expand its understanding and sharing of best practice and process improvement
2 ideas. Further, sharing of technical resources and other support functions results in
3 overall cost savings for the organization. The following examples demonstrate how
4 aligning our organization to serve customers of each of our operating companies has
5 improved operations and cost effectiveness:

- 6 • Sourcing teams evaluate combined needs for significant purchases of
7 materials and services, creating savings opportunities due to buying
8 power/leverage, streamlined procurement, etc.
- 9 • Process improvement initiatives are integrated, allowing for a broader
10 application of effective cost savings ideas and best practices.
- 11 • Technical expertise is leveraged over a larger fleet, allowing for a more cost
12 effective engineering/technical support structure.
- 13 • Environmental health and safety practices can be consistently applied across
14 a larger fleet, ensuring best practices are employed in these critical areas.

15 These improvement initiatives result in a higher-performing and leaner organization,
16 a culture of continuous improvement, and a more cost effective operating structure.
17 However, despite these efforts the Company continues to face the impacts of new
18 costs and inflationary pressures that are not offset by new revenues due to flattening
19 load growth.

20 **Q. WHAT CHALLENGES DOES DUKE ENERGY CAROLINAS FACE AS TO**
21 **ITS FOSSIL-HYDRO OPERATIONS?**

22 **A.** With the significant additions of environmental control equipment that have been
23 required by federal, state or local regulatory mandates, one of the biggest challenges

1 for the fossil-hydro fleet will be to effectively incorporate the operation and
2 maintenance of this equipment into the overall management of the fleet. As these
3 equipment additions are placed in service we must diligently expand and execute
4 continuous improvements efforts related to the availability and reliability of the
5 fleet, and cost control. As discussed by Witness Trent, we anticipate additional
6 environmental legislation and regulations will be enacted which will intensify these
7 challenges. Our focus on generation excellence, process improvement and cost
8 control will also be critical as older generating units are retired and new generating
9 units are placed in service.

10 **V. DUKE ENERGY CAROLINAS' ELECTRIC TRANSMISSION AND**
11 **DISTRIBUTION SYSTEM FACILITIES**

12
13 **Q. PLEASE GENERALLY DESCRIBE DUKE ENERGY CAROLINAS'**
14 **ELECTRIC DELIVERY SYSTEM SERVING NORTH CAROLINA.**

15 **A.** Duke Energy Carolinas' electric delivery system provides retail service to
16 approximately 2.4 million customers located throughout our service area in the
17 central and western part of North Carolina and western South Carolina. Duke
18 Energy Carolinas also sells electricity at wholesale to municipal, cooperative, and
19 investor-owned utilities.

20 Duke Energy Carolinas' electric delivery system includes approximately
21 13,000 circuit miles of transmission lines and 100,400 miles of distribution lines.
22 The delivery system also includes 1,596 distribution and industrial substations, and
23 175 transmission substations. Duke Energy Carolinas' North Carolina electric
24 system is operated as a single control area with the South Carolina electric system,

1 and is directly interconnected with eight other utilities. Duke Energy Carolinas'
2 electric delivery system includes various other equipment and facilities such as
3 control rooms, computers, capacitors, street lights, meters, protective relay
4 equipment and telecommunications equipment and facilities.

5 **VI. DUKE ENERGY CAROLINAS' INVESTMENT IN ITS TRANSMISSION**
6 **AND DISTRIBUTION FACILITIES**

7 **Q. PLEASE GENERALLY DESCRIBE HOW DUKE ENERGY CAROLINAS'**
8 **NORTH CAROLINA ELECTRIC DELIVERY SYSTEM HAS GROWN**
9 **SINCE THE COMPANY'S LAST GENERAL RATE CASE IN 2007.**

10 **A.** Duke Energy Carolinas is focused on delivering safe reliable service and
11 minimizing outages through effective asset management. To that end, as of
12 December 31, 2008, we have invested \$1.154 billion in our Carolinas electric
13 delivery system between 2006 and 2008, constituting a 12.3% increase. The
14 Company made these investments to add capacity to meet the demands of new and
15 existing customers as well as to improve the reliability and integrity of the system.

16 From January 1, 2007 through December 31, 2008, Duke Energy Carolinas
17 added 26 new substations; added 3,159 miles of distribution lines; added or
18 upgraded 50 circuit miles of transmission lines; installed 62,454 poles and added
19 new service at 116,054 locations in our service territory.

20 **Q. HAS DUKE ENERGY CAROLINAS INCURRED COSTS TO IMPROVE**
21 **ITS POWER DELIVERY SYSTEM THAT ARE NOT ASSOCIATED WITH**
22 **THE ADDITION OF NEW CUSTOMERS?**

1 **A.** Yes. To continue the high degree of reliability our customers need and expect, we
2 have invested in reliability programs to prevent outages, minimize interruptions and
3 extend the life of our equipment. We selected and developed programs that
4 maximize the reliability improvement achievable for the investment. Our
5 sectionalization projects optimize the placement of protective devices on all
6 distribution circuits resulting in the least number of customers interrupted when
7 outages occur. The transformer retrofit program addresses the root cause of outages
8 directly, preventing animal and lightning outages, and extending the life of line
9 transformers. The pole inspection, treatment, and replacement program extends the
10 life of poles, and prevents outages and damage caused by the natural deterioration
11 and failure of poles. The replacement of analog distribution breaker relays with
12 microprocessor relays has reduced the number of momentary customer
13 interruptions, and provided information that has reduced sustained customer
14 interruptions and breaker malfunctions as well. The declared circuit program
15 identifies distribution circuits for which additional reliability spending will
16 significantly reduced the number of customer interruptions.

17 From January 1, 2009 through September 30, 2009, Duke Energy Carolinas
18 expects to invest an additional \$170.9 million in reliability and capacity projects to
19 address the demands of existing customers. These investments are necessary to
20 maintain the reliability and integrity of the system as equipment ages and growth in
21 specific geographic areas necessitates changes in system configuration. As our
22 customers' power quality requirements grow more rigorous, Duke Energy Carolinas
23 must continually refine its reliability strategies to meet customer's expectations.

1 Because these investments are not associated with provision of service to new
2 customers, they do not produce incremental revenue. Over the near term, we expect
3 such costs to continue at the current level or increase.

4 **Q. IN YOUR OPINION, ARE DUKE ENERGY CAROLINAS' NORTH**
5 **CAROLINA ELECTRIC DELIVERY SYSTEM FACILITIES USED AND**
6 **USEFUL IN PROVIDING SERVICE TO DUKE ENERGY CAROLINAS'**
7 **RETAIL ELECTRIC CUSTOMERS IN NORTH CAROLINA?**

8 **A.** In my opinion, they are. They are used daily to provide safe, reliable, efficient and
9 economical electric delivery service to our North Carolina customers.

10 **Q. PLEASE DESCRIBE DUKE ENERGY CAROLINAS' PROJECTED**
11 **INVESTMENT RELATING TO ITS TRANSMISSION AND**
12 **DISTRIBUTION FACILITIES.**

13 **A.** As I discussed in connection with the fossil-hydro fleet, in light of the current
14 economic conditions, Duke Energy Carolinas has deferred capital expenditures for
15 its transmission and distribution facilities where possible. In order to continue to
16 provide reliable service, however, these expenditures are projected to increase, as
17 shown by the following table:

Table 1 – Capital Expenditures 2007 - 2011 (\$ millions)

	2007	2008	Forecasted 2009	Forecasted 2010	Forecasted 2011
Transmission	112.7	113.0	114.1	143.7	161.3
Distribution	474.7	453.8	369.4	538.0	603.8
Total	587.4	566.8	483.5	681.7	765.1

18

1 **VII. OPERATING AND MAINTAINING THE RELIABILITY OF DUKE**
2 **ENERGY CAROLINAS' ELECTRIC DELIVERY SYSTEM**

3 **Q. PLEASE GENERALLY DESCRIBE HOW DUKE ENERGY CAROLINAS'**
4 **TRANSMISSION AND DISTRIBUTION SYSTEM IS OPERATED AND**
5 **MAINTAINED.**

6 **A.** Duke Energy Carolinas designs, constructs, operates and maintains its transmission
7 and distribution system in accordance with good utility practice by following
8 numerous inspections, monitoring, testing, and periodic maintenance programs.
9 Examples of these programs include the following programs: substation inspection
10 and maintenance, transmission tower inspection, pole inspection, vegetation
11 management, outage follow up, underground cable and equipment replacement,
12 capacitor installation and maintenance and substation transformer gas analysis.
13 These programs are designed and implemented to balance the reliability, safety and
14 affordability goals I discuss above. Duke Energy Carolinas uses various methods to
15 measure the effectiveness of its maintenance programs and resulting system
16 reliability. As I discuss further below, the Company also uses customer feedback in
17 order to develop and implement programs that best meet customer needs and
18 expectations.

19 **Q. PLEASE EXPLAIN THE METHODS DUKE ENERGY CAROLINAS USES**
20 **TO MEASURE THE EFFECTIVENESS OF ITS MAINTENANCE**
21 **PROGRAMS AND SYSTEM RELIABILITY.**

22 **A.** Duke Energy Carolinas uses several measures to determine overall success of
23 reliability programs. The measures include customer satisfaction ratings as well

1 as industry accepted reliability indices. Direct interviews with residential and
2 non-residential customers indicate a clear preference for eliminating outages
3 altogether versus focusing on reducing outage duration. As such, reliability
4 programs are designed to eliminate outages.

5 Company Witness Carter describes the three key customer service
6 measures used to evaluate power delivery maintenance programs and reliability:
7 (1) the J.D. Power and Associates (“J.D. Power”) Residential customer survey; (2)
8 the J.D. Power Business customer survey; and (3) the Key Accounts National
9 Benchmark survey measuring residential, small business and large customer
10 satisfaction scores, respectively. As discussed by Mr. Carter, Duke Energy
11 Carolinas consistently outperformed the scores of the industry average and the
12 Southern regional average.

13 Three industry accepted reliability indices as defined by IEEE Standard
14 1366-2003 are:

15 System Average Interruption Frequency Index (“SAIFI”) represents the
16 average number of interruptions greater than five minutes per customer during the
17 course of a year. SAIFI is expressed by the total number of interruptions divided by
18 the total number of customers served.

19 Momentary Average Interruption Frequency Index (“MAIFI”) is the average
20 momentary (less than five minutes) interruption experienced per customer during
21 one year, and is expressed by the total number of momentary interruptions divided
22 by the total number of customers served.

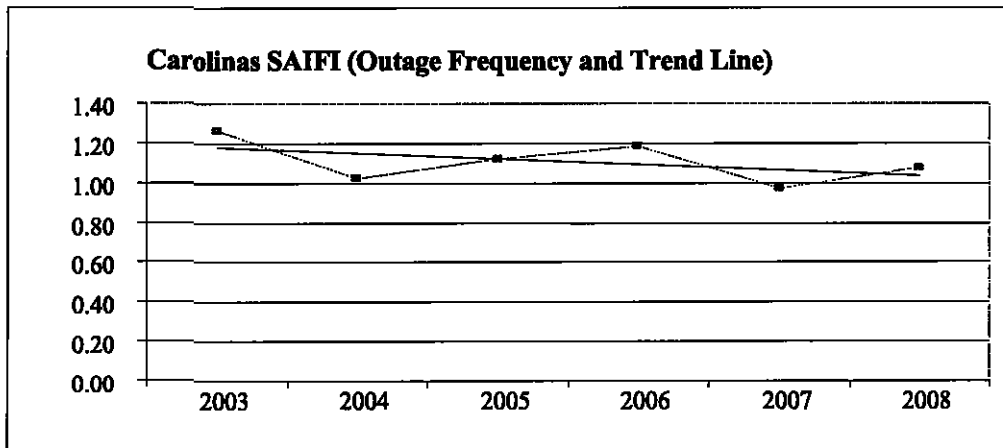
1 System Average Interruption Duration Index (“SAIDI”) is the average
2 number of minutes each customer is interrupted per year, and is expressed by the
3 sum of customer interruption durations (in minutes) divided by the total number of
4 customers served.

5 **Q. HOW HAS DUKE ENERGY CAROLINAS’ SYSTEM PERFORMED AS**
6 **MEASURED BY THESE INDUSTRY INDICES?**

7 **A. Duke Energy Carolinas’ reliability scores reflect the balanced and planned**
8 **programmatically strategy deployed by the operating team. The Company’s SAIFI**
9 **reliability index results indicate a trend of steady improvement over the last several**
10 **years as shown in the graph below:**

11
12

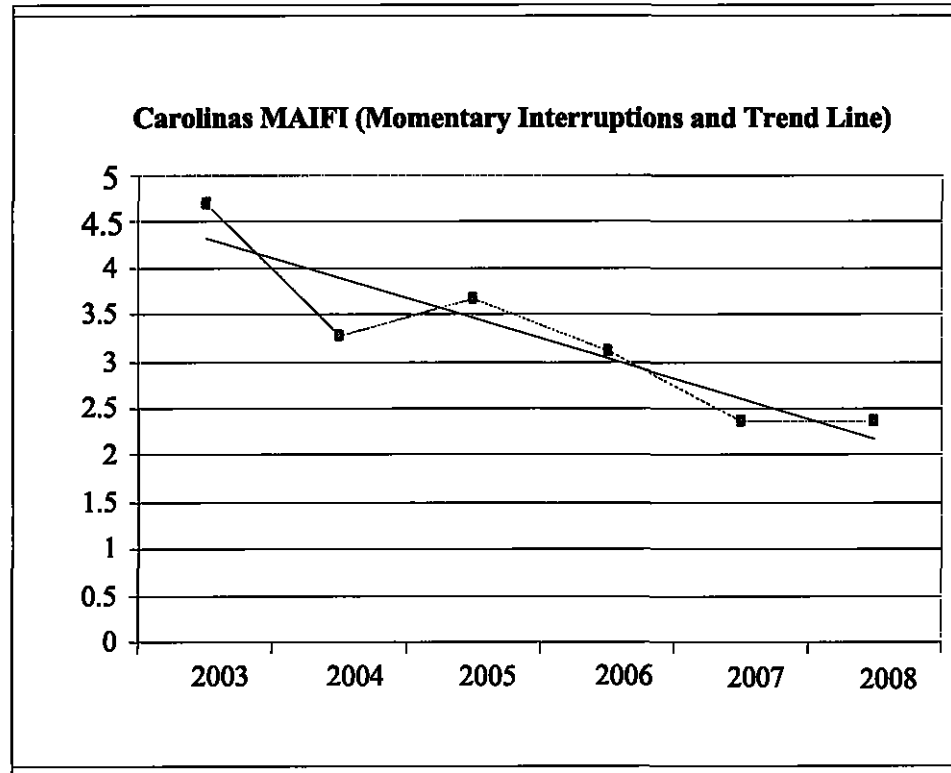
Figure 1 – Carolina SAIFI Performance



As I noted above, our research indicates that SAIFI is one of the most significant contributors to customer satisfaction with respect to the reliability of service. Therefore, Duke Energy Carolinas continually tracks the highest contributors to SAIFI and develops proactive programs to address known and emerging trends.

1 Momentary interruptions have also significantly decreased in recent years
2 due to the reliability programs I discussed above and are displayed in the following
3 graph.

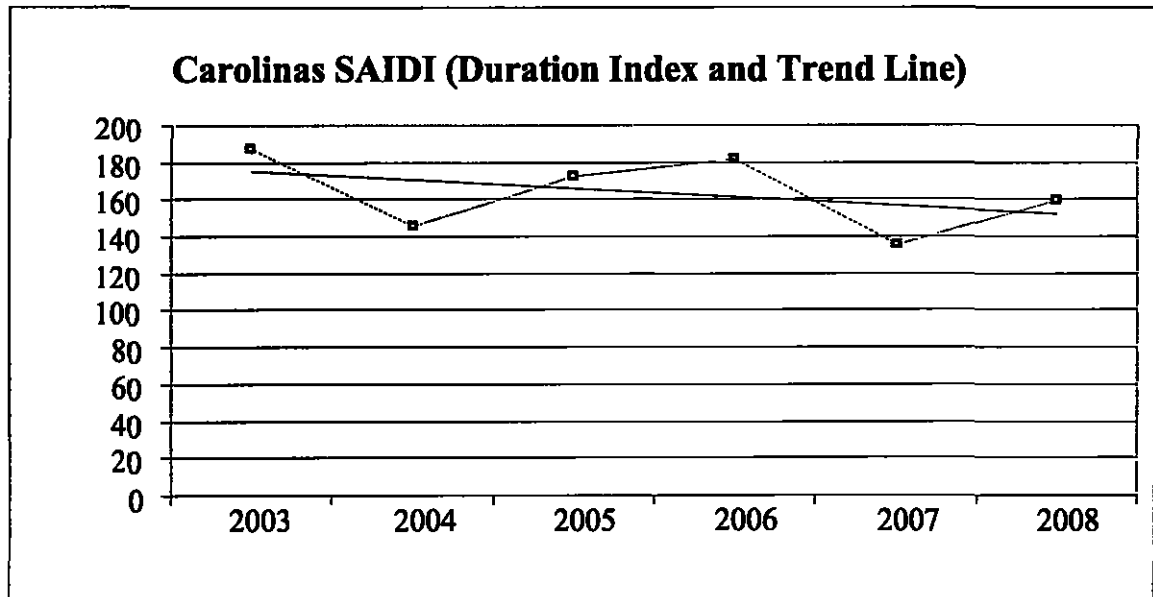
4 **Figure 2 – MAIFI Performance**



5 Outage duration has continued to remain reasonably consistent over the past several
6 years. Customers continue to reinforce the need to eliminate outages, not reduce
7 duration and as such our programs do not primarily focus on duration. Nonetheless,
8 Duke Energy remains committed to the timely and safe restoration of power when
9 outages do occur.

1

Figure 3 – Carolinas SAIDI



2

3 **Q. HOW HAS DUKE ENERGY CAROLINAS CONTROLLED OPERATIONS**
4 **AND MAINTENANCE EXPENSES FOR ITS TRANSMISSION AND**
5 **DISTRIBUTION SYSTEM?**

6 **A.** Cost control requires consistent and steady management. Process re-engineering,
7 information technology system implementation, mobile meter reading and the
8 efficiencies from operating a shared service model have enabled the Company to
9 manage its operation and maintenance (“O&M”) costs in light of inflationary
10 pressures and new costs since the last general rate increase in 1991.

11 Duke Energy Carolinas and its utility operating companies in the Midwest
12 have dedicated geographic-based teams focusing on basic engineering, construction
13 and service delivery. Although these geographical-based teams are the largest
14 transmission and distribution operational teams, our shared utility support
15 organization has allowed us to supplement these teams with smaller technical and

1 operational support teams to serve both Carolinas and Midwest needs. These
2 smaller technical and operational support teams charge only based on services
3 rendered, enabling each geographic area access to services on demand, based on
4 need. This shared support model has proven very efficient and effective for
5 securing operational efficiencies, developing best practices, and controlling the costs
6 of transmission and distribution operations.

7 Sharing best practices also helps us identify and implement significant
8 opportunities for improvement. A number of best practices have been identified and
9 implemented in both the Carolinas and Midwest. For example, the most significant
10 best practices implemented in the Carolinas include:

- 11 • Integration of reliability-based programs leading to improved practices in the
12 Carolinas for managing damage assessments during storms.
- 13 • Implementation of centralized distribution work centers managing
14 deployment of work orders 24/7, moving the Carolinas away from dispersed
15 dispatching, and toward a more efficient and more effective centralized
16 approach.
- 17 • Combining major storm organizations to provide significant additional
18 labor, material and equipment support during major storms.
- 19 • Leveraging major materials and labor contracts to take advantage of
20 increased scale, resulting in partial mitigation of inflationary increases,
21 particularly in the materials area.

1 a "Smart Grid" – are necessary to enable the next generation of energy efficiency
2 programs, distributed generation and renewable integration, as well as distribution
3 automation-related reliability improvements and improved system functionality.

4 In addition to meeting customers' expectations, we must ensure that our
5 transmission and distribution system is sufficiently robust to facilitate power
6 deliveries from off-system energy purchases and to support renewable and
7 distributed generation. Many of our existing systems are beginning to reach their
8 maximum potential and new systems must replace them to ensure the level of
9 reliability our retail customers have come to expect. The implementation of North
10 Carolinas' renewable energy and energy efficiency portfolio standard, as well as the
11 potential for a federal renewable portfolio standard will place new demands and
12 stresses on the power delivery system as intermittent renewable generation and
13 distributed generation on the system increases. Meeting these needs means
14 significant investment in strategic new transmission corridors and generation
15 connections.

16 **Q. WHAT STEPS IS DUKE ENERGY CAROLINAS TAKING TO**
17 **INVESTIGATE SMART GRID TECHNOLOGY TO ADDRESS THESE**
18 **CHALLENGES?**

19 **A.** Since 2006, Duke Energy Carolinas has been investigating Smart Grid compatible
20 equipment such as new substation circuit breakers, electronic reclosures in high
21 customer density areas, relay replacements, new capacitor banks, and backhaul
22 communications to substations. More recently, Duke Energy Carolinas began
23 piloting Smart Grid equipment to identify solutions to the reliability challenges we

1 face as well as to provide greater information and opportunities to customers to use
2 energy more efficiently. As discussed by Company Witness Trent, initial Smart
3 Grid deployments are underway in both North Carolina and South Carolina, with
4 over 11,000 smart meters currently deployed. The North Carolina site is located in
5 South Charlotte and incorporates distribution automation equipment at the
6 McAlpine substation. The South Carolina site is located in the Upstate area and is
7 designed to test the communications architecture in a rural environment. These
8 demonstration projects are evaluating the ability of Smart Grid technology to (1)
9 improve system reliability by reducing outages and outage duration; (2) improve
10 power quality through voltage optimization; (3) enhance operational efficiencies
11 through distribution automation; (4) improve system performance through more
12 detailed and more timely data collection; and (5) decrease power consumption by
13 controlling voltage more efficiently.

14 The South Charlotte demonstration site will also host the Residential Energy
15 Management System (“EMS”) Pilot recently approved by the Commission in
16 Docket No. E-7, Sub 906. The EMS pilot will test an in-home gateway device that
17 provides access to an online energy management website in order for the
18 participants to remotely monitor and control their energy use. Participants may also
19 allow the Company to manage their energy use based on a personal energy profile.
20 This pilot will provide Duke Energy Carolinas with information on the technical
21 potential, customer preferences, and operational characteristics of such systems as
22 enabled by smart grid technology. Furthermore, the EMS pilot will assess the use of

1 such equipment to increase the overall efficiency of the grid by leveling peak
2 distribution demands and deferring the need for additional circuit capacity.

3 The Company will use the results of these pilots to develop a cost-effective
4 smart grid utilization and deployment strategy for the Carolinas. Duke Energy
5 Carolinas is also evaluating opportunities to apply for federal stimulus funds under
6 the American Reinvestment and Recovery Act of 2009 to offset smart grid
7 demonstration and deployment costs.

8 **Q. PLEASE EXPLAIN THE FEDERAL RELIABILITY AND CRITICAL**
9 **INFRASTRUCTURE PROTECTION (“CIP”) STANDARDS.**

10 **A.** On August 8, 2005, the Electricity Modernization Act of 2005, which is Title XII,
11 Subtitle A of the Energy Policy Act of 2005 (“EPAcT 2005”), was signed into law.
12 EPAcT 2005 added a new section 215 to the Federal Power Act. Section 215 assigns
13 to the Federal Energy Regulatory Commission (“FERC”) the responsibility and
14 authority for overseeing the reliability of the bulk power systems in the United
15 States, including establishing and enforcing mandatory reliability standards. The
16 FERC certified the North American Electric Reliability Corporation (“NERC”) as
17 an industry, self-regulating Electric Reliability Organization, as envisioned in the
18 legislation. NERC proposed and FERC thereafter established mandatory reliability
19 standards for bulk transmission systems on March 16, 2007, in Docket No. RM06-
20 16-000. In its final rule, the Commission approved 83 reliability standards which
21 became mandatory and enforceable on June 18, 2007. In a subsequent series of
22 orders, FERC revised or approved approximately 22 reliability standards. These
23 standards cover a wide range of topics including Vegetation Management, Cyber

1 Security, Protections and Control, Transmission Planning, Emergency Preparedness
2 and Operations. In January 2008, the FERC approved eight cyber security standards
3 which require certain users, owners, and operators of the bulk power system to
4 comply with requirements to safeguard critical cyber assets. Currently, NERC has
5 an ongoing project to develop additional standards and modify others pursuant to
6 FERC instructions.

7 **Q. HOW DO THESE MANDATORY RELIABILITY AND CIP STANDARDS**
8 **DIFFER FROM THE VOLUNTARY STANDARDS THAT THE COMPANY**
9 **OPERATED UNDER PRIOR TO JUNE, 2007?**

10 **A.** At the outset, it is important to note that Duke Energy has fully supported the
11 adoption of mandatory reliability standards. While the Duke Energy Carolinas
12 system has an outstanding reliability record, practices and processes are always
13 subject to enhancement, and Duke Energy's philosophy is one of "continuous
14 improvement." Broadly, the mandatory reliability standards make compliance
15 equally applicable to all transmission industry participants, and, in most cases,
16 make clear what constitutes compliance. These standards will result in industry
17 participants investing more resources in the bulk electric system.

18 The key differences from the previous voluntary standards are in the detail
19 of the standards. The mandatory standards are often far more detailed and go into
20 more depth than the old voluntary standards. In addition, the mandatory standards
21 cover additional operational aspects of the electric delivery system that were not
22 covered in the past, such as certain aspects of vegetation management and cyber
23 security. Many of the mandatory standards require the Company to develop

1 extensive documentation processes, which occupy significant employee time, and
2 have no direct impact on reliability. Similarly, participation in the lengthy
3 processes through which the standards are developed by NERC and submitted to
4 FERC continues to require employee attention and involvement, including serving
5 on various standards drafting committees and forums. The Company estimates
6 that in 2008 over 30 full time equivalents were devoted to participating in Duke
7 Energy's Reliability Standards Compliance Administration Program ("CAP")
8 documentation and administrative compliance efforts. In order to comply with the
9 Reliability Standards, we spent approximately \$2.9 million on administrative
10 compliance activities and related reliability projects over and above planned
11 expenditures for 2008.

12 But more importantly, it is the manner in which the standards are
13 sometimes interpreted and applied that is of greater concern to the Company.
14 Unlike the regional reliability organizations (such as SERC Reliability
15 Corporation ("SERC")), which took a technical approach to evaluating the
16 standards and their application, FERC appears to have rejected a "lessons learned"
17 approach. Rather, FERC looks to be headed in the direction of taking a strict
18 liability approach to enforcement, such that if an event warrants self-reporting to a
19 regional reliability organization, assessment of a violation and penalties is highly
20 likely to follow, regardless of the impact on the bulk transmission system and
21 regardless of the company's coming forward voluntarily to self-report. It is not
22 yet clear whether proposed penalties will be reasonably proportional to the
23 accompanying alleged violations and whether appropriate credit will be given for

1 mitigating factors actions and robust compliance programs. Duke Energy
2 Carolinas believes that such enforcement policies can, in some cases, be punitive
3 to the industry and a distraction from the laudable goal of enhancing system
4 reliability. We will continue to work with FERC, NERC, and SERC to help
5 create a reliability compliance framework that emphasizes continuous
6 improvement over penalties.

7 **Q. WHAT IMPACT COULD THE INTERPRETATION AND APPLICATION**
8 **OF THE MANDATORY RELIABILITY STANDARDS HAVE ON POWER**
9 **DELIVERY OPERATIONS?**

10 **A.** As I have discussed above, Duke Energy Carolinas seeks to appropriately balance
11 reliability, affordability, and environmental stewardship in its operation of its
12 system. We are concerned that if the mandatory reliability standards are, in some
13 cases, interpreted such that any reportable event, even where there is no impact on
14 customers, generators or the bulk transmission system, is deemed to be a violation
15 resulting in penalties, that we will be required to spend substantial additional funds
16 for equipment and processes which bring little incremental improvement in
17 reliability. If the FERC enforcement policy develops such that there is an absence
18 of a meaningful cost-benefit analysis aspect to enforcement decisions, the potential
19 exists for increased costs to consumers without a corresponding benefit to reliability.
20 We are hopeful that as the entire industry gains more experience with reliability
21 enforcement, those tasked with ensuring reliability compliance will balance the
22 understandable concern about enforcement with a recognition of the Company's
23 fundamental operational goal of providing safe, reliable service at reasonable cost.

1 **IX. CONCLUSION**

2 **Q. PLEASE SUMMARIZE YOUR CONCLUSIONS ABOUT DUKE ENERGY**
3 **CAROLINAS' OPERATIONS, INVESTMENTS, AND COST**
4 **MANAGEMENT.**

5 **A.** In summary, Duke Energy Carolinas continues to safely operate its business in a
6 manner that appropriately balances affordability, reliability and environmental
7 stewardship. Since 2006, we have invested over \$2 billion in our fossil-hydro fleet
8 and power delivery system for additions and capital improvements necessary to
9 safely provide reliable electric service to our customers in full compliance with
10 environmental and other regulatory requirements. Our operational track record
11 demonstrates that we have been successful in the balance we have struck and
12 continue to strike on these key attributes.

13 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

14 **A.** Yes.

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. E-7, SUB 909

In the Matter of	)	DIRECT TESTIMONY OF
Application of Duke Energy Carolinas, LLC	)	DHIAA M. JAMIL
For Adjustment of Rates and Charges Applicable	)	FOR
to Electric Service in North Carolina	)	DUKE ENERGY CAROLINAS, LLC

1 **I. INTRODUCTION**

2 **Q. PLEASE STATE YOUR NAME, ADDRESS AND POSITION.**

3 **A.** My name is Dhiaa M. Jamil. My business address is 526 South Church Street,
4 Charlotte, North Carolina. I am Group Executive and Chief Nuclear Officer for
5 Duke Energy Carolinas, LLC (“Duke Energy Carolinas” or the “Company”).

6 **Q. WHAT ARE YOUR PRESENT RESPONSIBILITIES AT DUKE ENERGY**
7 **CAROLINAS?**

8 **A.** As Group Executive and Chief Nuclear Officer, I am responsible for the safe,
9 reliable and efficient operation of the Company’s three nuclear generating stations –
10 Catawba, McGuire and Oconee nuclear stations.

11 **Q. PLEASE SUMMARIZE YOUR EDUCATIONAL BACKGROUND AND**
12 **PROFESSIONAL EXPERIENCE.**

13 **A.** I graduated from the University of North Carolina at Charlotte with a Bachelor of
14 Science degree in electrical engineering. I am a professional engineer in North
15 Carolina and South Carolina and have completed the Institute of Nuclear Power
16 Operations’ (“INPO”) senior nuclear plant management course and received my
17 Duke Energy technical nuclear certification. I served as a senior member of the
18 Institute of Electrical & Electronics Engineers (“IEEE”) and recently completed a
19 three-year assignment as a member of the Council of the National Academy for
20 Nuclear Training. I was also a member of Dominion Energy Management Safety
21 Review Advisory Committee, the Tennessee Valley Authority Nuclear Safety
22 Review Board, and currently serve on the INPO Executive Advisory Group and the
23 Charlotte Research Institute board of directors.

1 I am currently the chairman of the Energy Production and Infrastructure
2 Center (“EPIC”) Advisory Board for the University of North Carolina at Charlotte. I
3 began my career at Duke Energy Carolinas in 1981 as a design engineer in the
4 design engineering department. After a series of promotions, I was named Oconee
5 Nuclear Station Electrical Systems Engineering Supervisor in 1989; Electrical
6 Engineering Manager in 1994; Maintenance Superintendent, McGuire Nuclear
7 Station, in 1997; Station Manager of McGuire in September 1999; and Vice
8 President of McGuire Nuclear Site in September 2002. I was named Vice President
9 of Catawba Nuclear Station in July 2003, with responsibility for all aspects of the
10 safe and efficient operation of the nuclear site. In December 2006, I was named
11 Senior Vice President of Nuclear Support, where I was responsible for plant support,
12 major projects and fuel management for the nuclear fleet. I was also responsible for
13 regulatory support, nuclear oversight and safety analysis functions. I was named to
14 my current role as Group Executive and Chief Nuclear Officer in January 2008.

15 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
16 **PROCEEDING?**

17 **A.** The purpose of my testimony is to discuss 1) the purchase of a portion of Saluda
18 River Electric Cooperative, Inc.’s interest in the Catawba Nuclear Station and other
19 capital additions since the 2007 rate case, 2) the operational performance of Duke
20 Energy Carolinas’ nuclear generation fleet during the January 2008 through
21 December 2008 test period and 3) key drivers impacting O&M costs for nuclear
22 operations.

23 **Q. PLEASE DESCRIBE DUKE ENERGY CAROLINAS’ NUCLEAR**
24 **GENERATION PORTFOLIO.**

1 A. Duke Energy Carolinas' nuclear generation portfolio consists of approximately 5200
2 megawatts ("MW") of generating capacity, made up as follows:

3 Oconee Nuclear Station - 2,538 MWs

4 McGuire Nuclear Station - 2,200 MWs

5 Catawba Nuclear Station - 435 MWs (Duke Energy Carolinas' 19.2%
6 ownership of the Catawba Nuclear Plant)

7 **Q. MR. JAMIL, PLEASE PROVIDE A GENERAL DESCRIPTION OF DUKE**
8 **ENERGY CAROLINAS' NUCLEAR GENERATION ASSETS.**

9 A. Duke Energy Carolinas' nuclear fleet consists of three generating stations. Oconee
10 Nuclear Station, located in Oconee County, South Carolina, began commercial
11 operation in 1973 and was the first nuclear station designed, built and operated by
12 Duke Energy Carolinas. It has the distinction of being the second nuclear station in
13 the country to have its license renewed, originally issued for 40 years, by the U.S.
14 Nuclear Regulatory Commission ("NRC") for an additional 20 years.

15 McGuire Nuclear Station, located in Mecklenburg County, North Carolina,
16 began commercial operation in 1981. Duke Energy Carolinas jointly owns the
17 Catawba Nuclear Station, located on Lake Wylie in York County, South Carolina,
18 with North Carolina Municipal Power Agency Number One, North Carolina Electric
19 Membership Corporation ("NCEMC"), and Piedmont Municipal Power Agency.
20 Catawba began commercial operation in 1985. In 2003, the NRC renewed the
21 licenses for McGuire and Catawba for an additional 20 years each. On September
22 30, 2008, the Company and NCEMC closed on the previously agreed upon purchase
23 of Saluda River's ownership interest in Unit 1 of Catawba Nuclear Station.

1 Following the close of the purchase, Duke Energy Carolinas' ownership interest in
2 the Catawba station increased from 12.5% to 19.2%.

3 **II. INCREASED OWNERSHIP INTEREST**
4 **IN CATAWBA AND OTHER CAPITAL PROJECTS**
5

6 **Q. PLEASE DESCRIBE THE TRANSACTION THAT LED TO DUKE**
7 **ENERGY CAROLINAS INCREASED OWNERSHIP INTEREST IN THE**
8 **CATAWBA NUCLEAR STATION.**

9 **A.** On September 30, 2008, Duke Energy Carolinas completed the previously agreed to
10 purchase of a portion of Saluda River Electric Cooperative, Inc.'s ("Saluda River")
11 approximately seven percent ownership interest in the Catawba Nuclear Station.
12 Under the terms of the agreement, Duke Energy Carolinas paid approximately \$150
13 million for the additional ownership interest in Catawba. The assets purchased
14 included decommissioning funds of approximately \$41.5 million that Saluda River
15 had accumulated for its share of decommissioning the plant. The funds were
16 transferred to the external trustee responsible for managing Duke Energy Carolinas'
17 decommissioning fund. Following the closing of the transaction, the Company
18 owns approximately 19.2 percent of the Catawba Nuclear Station.

19 **Q. HOW DID THE COMPANY DETERMINE THAT THIS WAS THE BEST**
20 **RESOURCE OPTION FOR ITS CUSTOMERS?**

21 **A.** As reflected in the Joint Application of Duke Energy Carolinas, LLC; N.C. Electric
22 Membership Corporation; and Saluda River Electric Cooperative, Inc. to Amend the
23 Certificate of Environmental Compatibility and Public Convenience and Necessity
24 for Catawba Nuclear Station filed in Docket No. 2008-177-E before the Public
25 Service Commission of South Carolina, Duke Energy Carolinas evaluated the

1 purchase of 71.96 percent of the Saluda River interest in Catawba Nuclear Station as
2 part of its 2006 and 2007 Integrated Resource Planning (“IRP”) process and
3 determined that the addition of Saluda River’s share of Catawba Nuclear Station was
4 a least-cost addition to the Company’s generation portfolio and would benefit its
5 customers. I understand that Duke Energy Carolinas’ 2006 IRP approved by the
6 Commission in Docket No. E-100, Sub 109 showed a need for the capacity in the
7 timeframe of the acquisition, and the purchase of Saluda River’s interest in Catawba
8 and the gas-fired generation were the only viable options available. To determine
9 the maximum price the Company should pay for Saluda River’s interest in Catawba
10 the Company performed a life-cycle analysis comparing it to an equal amount of
11 capacity from a combined-cycle gas-fired generation plant. The purchase price for
12 Saluda River’s interest in Catawba did not exceed the maximum price determined in
13 the life-cycle analysis.

14 **Q. WHAT MAJOR CAPITAL PROJECTS HAS THE COMPANY**
15 **UNDERTAKEN RELATIVE TO ITS NUCLEAR FLEET SINCE THE 2007**
16 **RATE CASE?**

17 **A.** In 2007 and 2008, Duke Energy Carolinas closed nuclear capital projects that cost
18 more than \$330 million to improve the performance of its nuclear facilities and to
19 address refurbishments necessary in order to ensure reliable extended life operations
20 due to the license renewals granted by the NRC for Oconee, McGuire and Catawba.
21 In addition, work necessary to comply with a NRC regulatory requirement to modify
22 the containment sump was completed at McGuire and Catawba that I discussed in
23 my testimony in Docket No. E-7, Sub 847. Other regulatory driven efforts included
24 Alloy 600 mitigation efforts and groundwater monitoring. Significant investment

1 has also been made to mitigate service water system piping degradation at Catawba
2 due to raw water corrosion and biological effects on the carbon steel piping.

3 **Q. IN YOUR OPINION ARE THESE NEW NUCLEAR GENERATION**
4 **ADDITIONS USED AND USEFUL IN PROVIDING ELECTRIC SERVICE**
5 **TO DUKE ENERGY CAROLINAS' RETAIL ELECTRIC CUSTOMERS IN**
6 **NORTH CAROLINA?**

7 **A.** Yes they are. The acquisition of a larger percentage ownership of Catawba provides
8 the Company with additional baseload capacity from a low cost generation asset that
9 has been successfully operating for over 20 years. As I discussed above, the
10 Company determined this acquisition was the least cost resource to meet increases in
11 customer demand. Additionally, customers are already benefiting from reduced fuel
12 costs associated with additional nuclear capacity. As a result of the Company's
13 successful efforts to renew the licenses of its nuclear fleet, each for an additional 20
14 years, customers will continue to benefit from the generation provided by this
15 reliable, cost-effective, and greenhouse gas emission-free base load source of
16 electricity into the early-2040s. Our investments in refurbishment and enhanced
17 performance of our existing nuclear fleet allow for the continued reliable and
18 efficient operation of these assets that is reflected in the nuclear capacity factors I
19 discuss below.

20 **Q. WHAT TYPES OF PROJECTS ARE IN THE CAPITAL BUDGET FOR**
21 **NUCLEAR OPERATIONS FOR THE NEXT THREE YEARS?**

22 **A.** Over the next three years, the Company's plans include approximately \$1 billion
23 in capital spending. This budget includes similar types of projects to those in
24 2007 and 2008; however, projects related to regulatory commitments to the NRC

1 for the continued operation of the Oconee Nuclear Station are driving the budget
2 higher than in prior years. For the next several years, we will continue to pursue
3 numerous projects necessary to support the extended life of our existing units,
4 increase their reliability and upgrade technology. We are also performing a study
5 to evaluate the potential to develop additional nuclear capacity through increasing
6 the maximum power level at which our existing facilities may operate, called a
7 power uprate. Major capital projects for the next three years include work related
8 to the goal of continued safe, reliable operations, refurbishment of aging
9 equipment, replacement or upgrades of obsolete equipment and upgrades and
10 additions to plant systems based on changing regulations and standards. We plan
11 for replacement of aged piping and components, based on systematic monitoring
12 that has been performed.

13 Some additional examples include upgrading obsolete and aging analog
14 controls systems to more reliable and accurate digital controls systems, and
15 upgrades and enhancements to plant systems to meet changing regulatory
16 requirements related to security, emergency response and materials upgrades. We
17 are planning upgrades to plant structures and systems to address regulatory
18 guidance concerning nuclear safety associated with natural events such as
19 tornados. Additionally, the Company plans for capital expenditures associated
20 with development work to preserve the option to build the Lee Nuclear Station. A
21 description of such development work can be found in my direct filed testimony
22 before this Commission in Docket No. E-7, Sub 819.

23 In addition to the projects included in the capital budget, the Company is
24 also (1) reengineering certain of the Oconee projects necessary to meet NRC

1 commitments that I noted above and (2) considering the appropriate timeframe in
2 which to implement updates if the study results are positive. These considerations
3 may necessitate capital investment over and above the current capital budget.

4 **III. NUCLEAR GENERATION TEST YEAR PERFORMANCE**

5 **Q. WHAT ARE THE COMPANY'S OBJECTIVES IN THE OPERATION OF**
6 **ITS NUCLEAR GENERATION ASSETS?**

7 **A.** The primary objective of Duke Energy Carolinas' nuclear generation department is
8 to provide safe, reliable and cost effective electricity to the Company's Carolinas
9 customers. The Company achieves this objective through its focus in a number of
10 key areas. Operations personnel and other station employees are well-trained and
11 execute their responsibilities to the highest standards, in accordance with detailed
12 procedures. The Company maintains station equipment and systems reliably, and
13 ensures timely implementation of work plans and projects that enhance the
14 performance of systems, equipment and personnel. Station refueling and
15 maintenance outages are conducted through the execution of well-planned, quality
16 work activities, which effectively ready the plant for operation until the next planned
17 outage.

18 **Q. PLEASE DISCUSS THE COMPANY'S NUCLEAR GENERATING SYSTEM**
19 **PERFORMANCE DURING THE PERIOD JANUARY 2008 THROUGH**
20 **DECEMBER 2008.**

21 **A.** Overall, our nuclear plants operated extremely well, supplying almost half of the
22 power used by our customers during 2008. The Company's seven nuclear units
23 operated at a system average capacity factor of 91.50% during the test period, which
24 was the fourth highest capacity factor for a five refueling outage year. In addition,

1 Oconee Unit 3 and Catawba Unit 2 set capacity factor records of 101.94% and
2 102.88%, respectively. McGuire Unit 2 ended a 475.98 day breaker-to-breaker run
3 when it began its refueling outage in March 2008. In 2008, the Electric Power
4 Research Institute ranked Catawba Nuclear Station as the third most thermally
5 efficient nuclear power plant in the United States. In addition, the Nuclear Energy
6 Institute ("NEI") recognized two Duke Energy programs with its Top Industry
7 Practice ("TIP") Awards. In the community relations category, the Company was
8 honored for 40 years of a formal nuclear community relations program. In the
9 material and services category, Catawba's high-density polyethylene ("HDPE")
10 piping project was honored. Catawba participated as the pilot plant for this project,
11 which used this piping for the complete replacement of a metallic service water
12 system. Completion of this project has resulted in substantially improved
13 performance at a lower capital and maintenance cost because HDPE is not subject to
14 corrosion or fouling.

15 The system average nuclear capacity factor has been above 90% for nine
16 consecutive years. As I testified above, the achieved test year system nuclear
17 capacity factor was 91.50%. In general, refueling requirements, maintenance
18 requirements, prudent maintenance practices and NRC operating requirements
19 impact the availability of the Company's nuclear system. The Company's nuclear
20 performance has improved dramatically over the course of the years of operating its
21 nuclear fleet. In particular, improved reliability and lower forced outage rates have
22 contributed to increasing the capacity factors achieved by the Company's nuclear
23 fleet as discussed above.

1 In an effort to continue this trend, the nuclear organization is placing
2 additional focus on pre-outage planning and milestone adherence through a fleet-
3 wide approach to outage planning. An example of the emphasis put on this effort in
4 2008 is the Company's creation of a scheduled Outage Improvement Team, which is
5 assigned the task of maximizing scheduled outage predictability without
6 compromising safety and reliability.

7 **IV. NUCLEAR GENERATION COSTS AND CHALLENGES**

8 **Q. WHAT ARE THE SIGNIFICANT COSTS IMPACTING OPERATIONS
9 AND MAINTENANCE EXPENSES FOR NUCLEAR OPERATIONS?**

10 **A.** Operations & Maintenance ("O&M") expenditures for the Company's nuclear
11 facilities are made up of both fuel and non-fuel items. In 2008, Duke Energy
12 Carolinas' nuclear fleet had the lowest total operating cost for the industry, as
13 compared to other large fleet operators, based on Electric Utility Cost Group
14 ("EUCG") cost and performance results. EUCG is an industry group that provides
15 member utilities a high-level industry view of their own station performance in
16 relation to the industry. The Company's 2008 average total operating cost, which
17 includes operating and maintenance, administration and fuel costs, was
18 \$19.26/megawatt-hour. During the test period, approximately 26% of the required
19 O&M expenditures for the nuclear fleet were fuel related. A complete discussion of
20 nuclear fuel costs in the test period can be found in Company Witness Geer's
21 testimony filed with this Commission in Docket No. E-7, Sub 875.

22 Non-fuel items comprise the remainder of O&M expenditures for the nuclear
23 fleet. Nuclear power plant operations are very labor intensive and therefore, a
24 significant portion of O&M costs are related to internal and contracted labor. As a

1 result of the Company's increased ownership interest in the Catawba Nuclear
2 Station, O&M costs will increase approximately \$17 million annually. Company
3 Witness Stillman addresses the accounting treatment for deferral of certain of these
4 costs. The Company expects to experience continued upward pressure on these
5 ongoing labor costs. In addition, Duke Energy Carolinas expects labor costs to
6 increase approximately \$7 million annually due to workforce increases necessary to
7 comply with the U.S. Nuclear Regulatory Commission's revision to its 10 CFR Part
8 26 rule ("the fatigue rule"). The fatigue rule places restrictions on the number of
9 hours covered personnel may work at a nuclear facility. The revisions are intended
10 to enhance fitness for duty ("FFD") for personnel at nuclear power plants and
11 include new requirements for work hour limits, break limits and minimum time-off
12 *between shifts for work groups that perform covered work.*

13 The Company has incurred additional expenses for the purposes of
14 augmenting our existing workforce pipeline development programs to address our
15 aging workforce. Since 2006, the Company has spent approximately \$1 million
16 annually on pipeline program expenses for development of our future engineering
17 and skilled nuclear workforce. These programs currently include the Spartanburg
18 Community College and Engineering Intern programs. Duke Energy Carolinas
19 partnered with Spartanburg Community College ("SCC") to develop an Associate's
20 Degree Program in Radiation Protection Technology. This two year program at
21 SCC provides a steady source of radiation protection technician candidates.
22 Likewise, the Engineering Intern Program assures a pipeline of replacement
23 *engineers by providing internships to regional university engineering students.* Due
24 to the demand for skills and age demographics, additional programs are being

1 considered for development of nuclear operators and maintenance technicians in
2 partnership with Gaston College. Expenses for these additional programs are
3 expected to be commensurate with existing costs.

4 Other significant non-fuel costs are NRC fees that nuclear owners and
5 operators pay annually pursuant to (1) Part 170, which covers review of applications
6 for new licenses, renewal applications, amendment requests, and inspections, and (2)
7 Part 171, which provides for recovery of regulatory and other generic costs. These
8 fees are expected to increase in 2009. In March 2009, the NRC published its
9 proposed FY2009 Fee Rule in the Federal Register (74 FR 9130) indicating (1) an
10 increase in the hourly rate for Part 170 fees for both the reactor and materials
11 programs and (2) an increase in the Part 171 annual license fee that nuclear operators
12 pay per reactor. The reactor license fee is expected to be retroactive to the beginning
13 of the government fiscal year beginning October 2008. The increased NRC fees as
14 currently proposed, along with increases in required INPO and NEI fees, will cost
15 the Company in excess of \$5 million annually. Other non fuel-costs include
16 project-related costs and material and employee expenses.

17 **Q. WHAT INITIATIVES HAS THE COMPANY TAKEN TO INCREASE**
18 **EFFICIENCIES IN NUCLEAR OPERATIONS?**

19 **A.** The Company uses competitive benchmarking, long-range planning, work
20 prioritization tools and other processes to continuously improve operational and cost
21 performance. Over the years, efficiencies have been gained from the
22 implementation of common policies, practices and procedures across the Duke
23 Energy Carolinas nuclear fleet. In addition, efficiencies are sought through
24 incorporation of industry best practices. Currently, nuclear generation is working

1 closely with major supplemental workforce providers to increase the number of local
2 workers being utilized across the nuclear fleet, when individuals with needed skills
3 are available. Traditionally, the nuclear industry has heavily utilized workers who
4 travel from site to site to provide outage and other supplemental labor. These
5 workers are typically eligible for per diem living expenses when their permanent
6 home is greater than fifty miles from the assigned work location. This initiative
7 serves to improve the local economy and reduce nuclear operations costs. Overall,
8 these efforts result in improved fleet reliability and efficiency on a cost per KW
9 generated basis.

10 **Q. WHAT CHALLENGES DOES DUKE ENERGY CAROLINAS FACE AS TO**
11 **ITS NUCLEAR OPERATIONS?**

12 **A.** Despite the success of the Company's efficiency initiatives, we continue to face
13 upward pressure on O&M costs including escalation of labor costs, as discussed
14 above. Duke Energy Carolinas is working with community colleges in North
15 Carolina and South Carolina to offer training programs to help attract and prepare
16 the needed, skilled workforce. In addition, the costs to perform maintenance work
17 necessary to address reliability and regulatory concerns are increasing due to rising
18 costs for materials and supplies.

19 As Witness Trent testified, one of the most significant challenges facing our
20 industry is the cost and technological obstacles of compliance with anticipated
21 climate change legislation. Nuclear energy emits zero greenhouse gases, has a
22 demonstrated safety record, it is efficient and economical, and the basic technology
23 is available today. Therefore, maintaining our existing nuclear fleet and adding

1 additional nuclear capacity is critical to realistically attaining significant levels of
2 carbon emissions reduction.

3 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

4 **A.** Yes, it does.

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. E-7, SUB 909

In the Matter of	)	DIRECT TESTIMONY OF
Application of Duke Energy Carolinas, LLC	)	STEPHEN G. DE MAY
For Adjustment of Rates and Charges Applicable	)	FOR
to Electric Service in North Carolina	)	DUKE ENERGY CAROLINAS, LLC

I. INTRODUCTION AND PURPOSE

1 **Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS AND POSITION**
2 **WITH DUKE ENERGY CORPORATION.**

3 **A. My name is Stephen G. De May, and my business address is 526 South Church**
4 **Street, Charlotte, North Carolina 28202. I am Senior Vice President, Treasurer**
5 **and Chief Risk Officer of Duke Energy Corporation (“Duke Energy”), the parent**
6 **of Duke Energy Carolinas, LLC (“Duke Energy Carolinas” or the “Company”). I**
7 **am also an officer of Duke Energy Carolinas.**

8 **Q. PLEASE SUMMARIZE YOUR EDUCATION AND PROFESSIONAL**
9 **QUALIFICATIONS.**

10 **A. I have a Bachelor of Arts degree in Political Science from the University of North**
11 **Carolina in Chapel Hill, North Carolina, and a Master of Business Administration**
12 **degree from the McColl School of Business at Queens University in Charlotte,**
13 **North Carolina. I am a Certified Public Accountant (“CPA”) in the state of North**
14 **Carolina and I am a member of the American Institute of Certified Public**
15 **Accountants and the North Carolina Association of Certified Public Accountants.**

16 **Q. PLEASE SUMMARIZE YOUR WORK EXPERIENCE.**

17 **A. My professional work experience began in 1986 with the public accounting firm**
18 **of Price Waterhouse (now PricewaterhouseCoopers) and, subsequently, Deloitte,**
19 **Haskins and Sells (now Deloitte & Touche), where my work focused on tax**
20 **accounting and consulting for a variety of clients, including C-corporations, S-**
21 **corporations, partnerships, and high-net-worth individuals. In 1990, I joined**
22 **Crescent Resources Inc., a then-wholly-owned real estate development subsidiary**

1 of Duke Power Company (a predecessor company to today's Duke Energy) where
2 I was responsible for real estate accounting and finance. In 1994, I moved to the
3 Treasury and Corporate Finance department where I have held, except for a two-
4 year period of time, various positions of increasing responsibility. The two-year
5 exception was for the majority of 2004 and 2005, during which time I had the lead
6 responsibility for developing and managing Duke Energy's energy and regulatory
7 policies. I was named to my current position in February 2009.

8 **Q. PLEASE DESCRIBE YOUR DUTIES AS SENIOR VICE PRESIDENT,**
9 **TREASURER AND CHIEF RISK OFFICER.**

10 **A.** As Senior Vice President, Treasurer and Chief Risk Officer, I am responsible for
11 treasury and risk management-related services to Duke Energy and its
12 subsidiaries, including Duke Energy Carolinas, LLC ("Duke Energy Carolinas" or
13 "Company"). Under my supervision, the Treasury Department arranges and
14 executes all capital raising and liquidity transactions, including credit facilities
15 and commercial paper, debt securities, preferred and hybrid securities, and
16 common stock, as well as daily cash management for Duke Energy and its
17 subsidiaries. My responsibilities include managing Duke Energy's and its
18 subsidiaries' credit ratings and relationships with the major credit rating agencies,
19 commercial banks and the capital markets. I am responsible for overall risk
20 management oversight of Duke Energy through the identification, quantification,
21 monitoring and reporting of financial, market and credit risks across the
22 enterprise. My responsibilities also encompass finance-related due diligence for
23 major capital expenditure proposals as well as corporate merger, acquisition or

1 divestiture transactions. Finally, my responsibilities include the oversight and
2 administration of investments supporting Duke Energy's pension and retirement
3 benefit plans and nuclear decommissioning trust funds.

4 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THIS COMMISSION**
5 **OR OTHER STATE PUBLIC UTILITY COMMISSIONS?**

6 **A.** I have not previously testified before this Commission. I have filed testimony on
7 behalf of Duke Energy Ohio, Inc. with the Public Utility Commission of Ohio in
8 2008 in support of an electric distribution general rate case and in 2007 in support
9 of a gas distribution general rate case.

10 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS**
11 **PROCEEDING?**

12 **A.** My testimony will address Duke Energy Carolinas' credit quality, capital
13 structure and cost of capital. I will also discuss Duke Energy Carolinas' current
14 credit ratings, the forecast of the Company's capital needs and its financial
15 objectives.

16 **II. CREDIT QUALITY, CAPITALIZATION, AND COST OF CAPITAL**

17 **Q. HOW DO THE CREDIT RATING AGENCIES AND OTHERS ASSESS**
18 **CREDIT QUALITY?**

19 **A.** Duke Energy Carolinas' creditworthiness is an assessment by the credit rating
20 agencies and other creditors of its financial strength, including its ability to raise
21 capital and meet its future financial obligations, and its ability to withstand
22 changes in its business environment. Many qualitative and quantitative factors go
23 into such an assessment. Qualitative aspects may include Duke Energy Carolinas'

1 regulatory climate, its track record for delivering on its commitments, the strength
2 of its management team, its operating performance, and the strength of its service
3 area. Quantitative measures are primarily based on operating cash flow and focus
4 on Duke Energy Carolinas' ability to meet its fixed obligations (such as interest
5 expense) on the basis of internally-generated cash and the level at which Duke
6 Energy Carolinas maintains debt leverage in relation to its generation of cash.
7 Interest coverage ratios and the percentage of debt to total capital are examples of
8 quantitative measures. Creditors and credit rating agencies generally view both
9 qualitative and quantitative factors in the aggregate when assessing the credit
10 quality of a company.

11 **Q. WHAT IS DUKE ENERGY CAROLINAS' PROPOSED CAPITAL**
12 **STRUCTURE?**

13 **A.** Duke Energy Carolinas' proposed capital structure is 47.0% long-term debt and
14 53.0% equity. Although the specific debt/equity ratio will vary according to
15 financial activity (for example, as occurred in November 2008 after the Company
16 had a major debt offering, the ratio will tilt slightly in the direction of greater
17 debt), the 47/53 ratio is consistent with the Company's financial objectives.
18 According to the March 31, 2009 "Monthly Financial Report" that is provided to
19 the North Carolina Utilities Commission, Duke Energy Carolinas capital structure
20 was approximately 47.5% long-term debt and 52.5% equity as of that date.
21 Furthermore, I believe that as of the date of this filing, Duke Energy Carolinas'
22 capital structure will be approximately 47.0% debt and 53.0% equity. I will
23 further address Duke Energy Carolinas' capital structure later in my testimony.

1 Q. WHAT EFFECT DOES CAPITAL STRUCTURE AND RETURN ON
2 EQUITY HAVE ON CREDIT QUALITY?

3 A. Capital structure and return on equity are important components of credit quality.
4 Equity investors provide the foundation of a company's capitalization by
5 providing significant amounts of capital, for which an appropriate economic
6 return is required. Returns to equity investors are realized only after all operating
7 expenses and fixed payment obligations (e.g., debt principal and interest) of the
8 business have been paid. Because these investors are the last to receive surplus
9 earnings and cash flows, it is their capital that is most at risk if the company
10 suffers a downturn in business or general financial conditions. This dynamic of
11 equity investors receiving "residual" earnings and cash flows provides debt
12 investors a measure of protection. Therefore, the greater the equity component of
13 capitalization, the safer the returns are to debt investors, which translates into
14 higher credit quality. In addition, the allowed return on equity is a key component
15 in the generation of earnings and cash flows. An adequate return on equity helps
16 ensure equity investors receive fair compensation for the capital they have at risk
17 while at the same time the cash flow generated helps to protect debt holders. A
18 strong capital structure and an adequate return on equity provide balance sheet
19 protection and cash flow generation to support strong credit quality. Strong credit
20 quality creates financial flexibility by providing more readily available access to
21 the capital markets on reasonable terms, and ultimately lower debt financing
22 costs.

1 Q. DO YOU BELIEVE THAT DUKE ENERGY CAROLINAS' PROPOSED
2 CAPITAL STRUCTURE HAS AN ADEQUATE EQUITY COMPONENT
3 TO ENABLE DUKE ENERGY CAROLINAS TO ACHIEVE THE
4 COMPANY'S FINANCIAL STRENGTH AND CREDIT QUALITY
5 OBJECTIVES?

6 A. Yes. Duke Energy Carolinas' equity component, as requested in this case,
7 enables it to maintain its current credit ratings and financial strength and
8 flexibility. This level of equity enables Duke Energy Carolinas to tolerate the
9 volatility of different business cycles while also providing a cushion to the
10 Company's lenders and bondholders. Duke Energy Carolinas is in a period of
11 significant capital investment necessary to provide cost-effective, safe,
12 environmentally-compliant, and reliable service to its customers. The magnitude
13 of its capital needs dictates the need for a strong equity component of the
14 Company's capital structure in order to assure access to capital funding at
15 reasonable terms.

16 Q. IS THE COMPANY'S PROPOSED CAPITAL STRUCTURE
17 CALCULATED ON A BASIS CONSISTENT WITH HOW THE CREDIT
18 RATING AGENCIES CALCULATE THE COMPONENTS OF DEBT AND
19 EQUITY?

20 A. No. The credit rating agencies will calculate the Company's capital structure
21 from publicly filed financial statements. In calculating the debt component of
22 capital structure, the credit rating agencies will include short-term debt and
23 current maturities of long-term debt and then impute pro-forma debt amounts to

1 include in their capital structure calculations for long-term fixed obligations
2 (which they consider to be “debt equivalents”). Examples of “debt equivalents”
3 would include certain operating lease obligations, long-term purchased power
4 agreements, and under-funded pension plan obligations. Therefore, credit rating
5 agency calculations of capital structure typically result in a higher debt
6 component than is produced under the Commission’s methodology. This
7 increased leverage imputed by the credit rating agencies reinforces the need for a
8 strong equity component in Duke Energy Carolinas’ capital structure.

9 **Q. WHAT IS DUKE ENERGY CAROLINAS’ AVERAGE COST OF LONG-
10 TERM DEBT?**

11 **A.** Duke Energy Carolinas’ weighted-average cost of long-term debt for the test
12 period is 5.83%.

13 **Q. WHAT IS DUKE ENERGY CAROLINAS’ COST OF EQUITY?**

14 **A.** Dr. James Vander Weide, who has testified separately, indicates that the
15 Company’s cost of equity is 12.3%. As Company witness Trent testified, the
16 Company fully supports Dr. Vander Weide’s analysis and has proposed in this
17 case that the Commission approve a return on common equity at that level in
18 recognition of the Company’s capital requirements and risk profile. Nevertheless,
19 in light of the extraordinarily bad economic conditions currently being
20 experienced by our customers, in this proceeding Duke Energy Carolinas has
21 elected to calculate the revenue requirement and resulting rates requested using a
22 return on common equity at a lower level – 11.5% instead of 12.3%. The
23 Company believes that approval by the Commission of this approach will send a

1 positive signal to the financial community that this Commission is not ignoring
2 the Company's future capital needs and risks, while at the same time mitigating
3 the impact of the requested rate increase on customers.

4 **III. DUKE ENERGY CAROLINAS' CURRENT CREDIT RATINGS**

5 **Q. HOW ARE DUKE ENERGY CAROLINAS' OUTSTANDING**
6 **SECURITIES CURRENTLY RATED BY THE CREDIT RATING**
7 **AGENCIES?**

8 **A.** As of the date of this testimony, Duke Energy Carolinas' outstanding debt is rated
9 by Standard & Poor's ("S&P") and Moody's Investors Service ("Moody's") as
10 follows:

<u>Rating Agency</u>	<u>S&P</u>	<u>Moody's</u>
Secured Debt Rating	A	A2
Senior Unsecured Rating	A-	A3
Ratings Outlook	Positive	Stable

11
12 **Q. PLEASE EXPLAIN WHAT IS MEANT BY THESE CREDIT RATINGS**
13 **FOR DUKE ENERGY CAROLINAS' DEBT?**

14 **A.** Obligations carrying a credit rating in the "A" category are considered strong,
15 investment-grade securities subject to low credit risk for the investor. "A" rated
16 debt is presumed to be somewhat susceptible to changes in circumstances and
17 economic conditions; however, the debt issuer's capacity to meet its financial
18 commitments is considered strong.

1 S&P may also modify its ratings with the use of a plus or minus sign to
2 further indicate the relative standing within a major rating category. An "A+"
3 credit rating is at the higher end of the "A" credit rating category and an "A-" is at
4 the lower end of the category. Moody's credit rating assignments use the
5 numbers "1", "2", and "3", with the numbers "1" and "3" analogous to a "+" and
6 "-", respectively. For example, Moody's credit ratings of "A2" and "A3" would
7 be analogous to "A" and "A-" credit ratings at S&P, respectively.

8 **Q. WHAT IS MEANT BY A "STABLE OR POSITIVE OUTLOOK"?**

9 **A.** A rating outlook assesses the potential direction of a long-term credit rating over
10 an intermediate term (typically six months to two years). A "Stable Outlook"
11 means the credit ratings are not likely to change whereas a "Positive Outlook"
12 means the credit ratings may be raised based on the rating agency's view of
13 potential changes to economic or fundamental business conditions.

14 **Q. WHEN WERE DUKE ENERGY CAROLINAS' CURRENT CREDIT**
15 **RATINGS ESTABLISHED?**

16 **A.** Duke Energy Carolinas' current credit ratings were established by S&P in May
17 2007 and by Moody's in April 2006. The positive ratings outlook was assigned
18 by S&P to Duke Energy Carolinas' ratings in September 2008, while the stable
19 ratings outlook was assigned by Moody's in January 2008.

20 **Q. WHAT FACTORS CAUSED S&P TO CHANGE ITS RATINGS**
21 **OUTLOOK IN SEPTEMBER 2008 AND MOODY'S TO CHANGE ITS**
22 **RATINGS OUTLOOK IN JANUARY 2008?**

1 A. As stated in S&P's September 26, 2008 research update at the time of the outlook
2 revision from stable to positive, the outlook revision "reflects the potential for
3 higher ratings in the next nine to twelve months, provided credit metrics remain
4 buoyant and Duke Energy continues to achieve favorable regulatory outcomes
5 that provide for the timely recovery of its sizable utility construction program."
6 Moody's changed its outlook from positive to stable on January 18, 2008 stating
7 that the previously assigned positive rating outlook "largely incorporated a view
8 that the financial performance would improve over the next several years."
9 However, "given the company's September 2007 announcement regarding its
10 capital investment plans and the intention to finance that plan largely with debt,
11 Duke Energy's key financial credit metrics are no longer expected to improve
12 and, most likely, will deteriorate over the next few years". As a result, Moody's
13 changed the outlook to stable and further stated "this financial metric erosion is
14 most notable at Duke Energy Carolinas, which we believe will represent a
15 majority of the capital investment plans over the near-term".

16 **Q. HAVE THE CREDIT RATING AGENCIES RAISED ANY CONCERNS**
17 **ABOUT DUKE ENERGY CAROLINAS?**

18 A. The credit rating agencies have identified several important issues in their
19 evaluation of the credit quality of Duke Energy Carolinas. Although they
20 acknowledge that the regulatory environments in which the Company operates
21 have been generally supportive of credit quality, in its October 3, 2008 summary
22 report on Duke Energy Carolinas, S&P did note that the rate case settlement
23 approved by the North Carolina Utilities Commission in 2007 was "an

1 arrangement that is not considered constructive for credit quality in light of the
2 Company's substantial capital spending program during the next three to five
3 years to address system and load growth". The rating agencies have also
4 recognized the challenges of managing a substantial capital investment program,
5 the prospects for more stringent environmental legislation, as well as capital
6 spending requirements for new generation and environmental compliance which
7 necessitate timely financing and capital cost recovery to support the Company's
8 strong financial profile. In general, however, the rating agencies expect that the
9 Company's regulatory relationships will continue to support long-term credit
10 quality with recovery for prudently incurred costs and expenses.

11 **Q. HAVE THE RATING AGENCIES DISCUSSED THE IMPORTANCE OF**
12 **TIMELY RECOVERY OF FINANCING AND CAPITAL COSTS IN THE**
13 **ASSESSMENT OF A COMPANY'S CREDITWORTHINESS?**

14 **A.** Yes, they have. The rating agencies have long considered the ability to maintain
15 strong cash flows as one of the primary determinant of creditworthiness. As an
16 example, in its March 9, 2009 article titled "Recovery Mechanisms Help Smooth
17 Electric Utility Cash Flow And Support Ratings", S&P stated the following:

18 Innovative ratemaking techniques and alternatives to traditional
19 base rate case applications and large rate hikes will become more
20 critical to the utilities' ability to maintain cash flow, earnings
21 power, and ultimately credit quality. That's why Standard &
22 Poor's Ratings Services views rate recovery mechanisms that
23 allow for the timely adjustment of rates to changing commodity
24 prices and other expenses, outside of a fully litigated rate
25 proceeding as beneficial to utility creditworthiness.

26
27 ...While we recognize the potential economic and political
28 consequences of attempting to significantly raise utility rates
29 during a recession, we believe that from a credit perspective,

1 management must work to limit uncertainty in the recovery of a
2 utility's investment. In addition, we believe it must address the
3 issue of rate case lag, especially when engaged in a sizable capital
4 expenditure program. A regulatory jurisdiction that recognizes the
5 importance of cash flow in its decision making process enhances
6 the utility's creditworthiness.
7

8 I believe constructive ratemaking will help support Duke Energy Carolinas'
9 creditworthiness as they help to address the issue of regulatory lag during this
10 period of substantial capital investment.

11 **Q. WHAT CONSTRUCTIVE RATEMAKING MECHANISMS IS DUKE**
12 **ENERGY CAROLINAS ASKING FOR IN THIS CASE THAT YOU**
13 **BELIEVE WILL HELP SUPPORT ITS CREDITWORTHINESS?**

14 **A.** Most important will be the overall rate relief and return on equity granted, and the
15 timeliness of the Commission's final order. In addition, however, I believe that:
16 (1) approval of the Company's request for recovery of its financings costs related
17 to the Cliffside Steam Station modernization project construction work-in-
18 progress ("CWIP") through the inclusion of this CWIP in rate base, (2) recovery
19 of the deferred costs associated with the acquisition of additional ownership in the
20 Catawba Nuclear Station and the addition of environmental control equipment at
21 the Allen Steam Station, and (3) the ability of the Company to successfully update
22 its costs and rate base through the date of the hearing in this case will be received
23 positively by credit rating agencies and the financial community, as it will
24 improve the Company's cash flow position. Notwithstanding these mechanisms,
25 execution upon the Company's significant capital plan will continue to create
26 regulatory lag, and the risks such lag engenders, under North Carolinas' existing
27 rate making statutes.

1 Q. WHY IS IT IMPORTANT FOR DUKE ENERGY CAROLINAS TO HAVE
2 STRONG INVESTMENT-GRADE CREDIT RATINGS?

3 A. Strong investment-grade credit ratings provide Duke Energy Carolinas with
4 greater financial flexibility, lower debt financing costs and greater access to the
5 capital markets. Strong credit ratings are essential to being able to raise debt
6 capital on reasonable terms, under various market conditions, to fund
7 infrastructure requirements and to refinance maturing debt.

8 To assure reliable and cost effective service, Duke Energy Carolinas must
9 plan and initiate projects years before they are required to be operational. This is
10 the nature of capital-intensive industries like electric utilities. The Company must
11 be able to finance such projects without interruption through their lengthy design
12 and construction phases, regardless of capital market conditions. Capital markets
13 can exhibit extreme volatility, as we have recently witnessed, and Duke Energy
14 Carolinas must be capable of financing its needs throughout such periods. Lack
15 of access to capital can force interruption of capital projects to the long-term
16 detriment of customers. Strong investment-grade credit ratings provide Duke
17 Energy Carolinas with greater assurance of continued access to the capital
18 markets on favorable terms during periods of extreme volatility.

19 Recent debt market conditions have illustrated the importance of strong
20 investment-grade credit ratings such as the A- / A3 senior unsecured ratings that
21 Duke Energy Carolinas currently enjoys. As Anthony Ianno, Managing Director,
22 Global Risk Capital Markets, Morgan Stanley stated in his prepared remarks at
23 the "FERC Technical Conference on Credit and Capital Issues affecting the U.S.

1 Electricity Power Industry” on January 13, 2009, the costs for issuing debt in the
2 investment-rate debt market have increased substantially:

3 Before the credit crisis, investors would calculate the expected
4 return, by adding the credit spread associated with default risk, to
5 the risk-free rate. This equation has now changed.
6

7 In addition to default risk, investors are asking that return accrue
8 the premium for volatility, a premium for liquidity, and an excess
9 return in the form of a new-issue premium. The lower the credit
10 rating, the greater the premium investors are expecting.
11

12 Mr. Ianno also addressed the importance of strong investment-grade credit
13 ratings in terms of companies’ ability to access the debt markets when needed
14 (see De May Exhibit No. 1, page 6, to my testimony). As Mr. Ianno’s materials
15 indicated on the page titled “2008 Utility Issuance by Credit Rating”, of the \$13.6
16 billion of issuance since the Lehman bankruptcy, only 35% was issued by
17 companies rated in the “BBB” category. The remaining 65% came from utilities,
18 like Duke Energy Carolinas, that were rated in the “A” category. This compares
19 to a split for 2008 utility issuance up to the date of the Lehman bankruptcy of
20 52% from “A” rated utilities and 48% from “BBB” rated utilities. Company
21 witness Fetter provides further testimony regarding the impact of the recent
22 financial crisis on access to credit and cost of debt and the corresponding need for
23 strong credit ratings.

24 **Q. DO YOU EXPECT THIS FILING TO HAVE ANY SUBSTANTIAL**
25 **IMPACT ON THE COMPANY’S CREDIT RATINGS?**

26 **A.** No, assuming the Commission approves a constructive outcome. As I previously
27 stated, the rating agencies perceive the regulatory environments in which Duke
28 Energy Carolinas operates as being supportive of credit quality. As evidence of

1 the rating agencies assessment of these regulatory environments, in its November
2 2008 assessment of regulatory climates for United States investor-owned utilities,
3 S&P assessed the regulatory jurisdictions in which Duke Energy Carolinas
4 operates as either “credit supportive” (North Carolina) or “more credit
5 supportive” (South Carolina). These assessments were based on a five-category
6 scale that included “least credit supportive”, “less credit supportive”, “credit
7 supportive”, “more credit supportive”, and “most credit supportive”.

8 S&P laid out the factors it utilizes to assess regulation in its November 26,
9 2008 Criteria for Utilities, “Key Credit Factors: Business and Financial Risks in
10 the Investor-Owned Utilities Industry”. The critical success factors S&P
11 delineated include consistency and predictability of decisions; support for
12 recovery of fuel and investment costs; history of timely and consistent rate
13 treatment, permitting satisfactory profit margins and timely return on investment;
14 and support for a reasonable cash return on investment. Furthermore, S&P stated
15 that regulation is the most critical aspect that underlies regulated utilities’
16 creditworthiness stating “regulatory decisions can profoundly affect financial
17 performance. S&P’s assessment of the regulatory environments in which a utility
18 operates is guided by certain principles, most prominently consistency and
19 predictability, as well as efficiency and timeliness.”

20 Assuming a constructive outcome is achieved, including the approval of
21 the constructive ratemaking mechanisms I previously discussed, I do not believe
22 that this proceeding will adversely impact Duke Energy Carolinas’ credit ratings.

23

1 **IV. DUKE ENERGY CAROLINAS' CAPITAL REQUIREMENTS**

2 **Q. WHAT ARE DUKE ENERGY CAROLINAS' CAPITAL**
3 **REQUIREMENTS DURING THE 2009-2011 TIME PERIOD?**

4 **A.** Duke Energy Carolinas faces substantial capital needs over the next several years
5 in order to satisfy environmental and other regulatory requirements, refurbish,
6 replace and upgrade aging infrastructure, construct or acquire needed generation
7 resources, and invest greater amounts in energy efficiency. The Company's
8 capital requirements are projected to be approximately \$8.6 billion during the
9 period 2009-2011. This amount consists principally of \$8.0 billion in projected
10 construction and nuclear fuel costs and approximately \$700 million in debt
11 retirements.

12 **Q. HOW WILL DUKE ENERGY CAROLINAS' CAPITAL**
13 **REQUIREMENTS BE FUNDED?**

14 **A.** Duke Energy Carolinas' capital requirements are expected to be partially funded
15 from internal cash generation of approximately \$5.7 billion with the balance of
16 approximately \$2.9 billion funded principally from the issuance of debt (both
17 short-term and long-term) and equity contributions from Duke Energy. Equity
18 funding requirements, to the extent they are required to maintain an appropriate
19 capital structure for Duke Energy Carolinas, may be satisfied through either a
20 reduction in the dividends that Duke Energy Carolinas pays to its parent or
21 through the receipt of equity contributions from its parent. During the period
22 2009-2011, Duke Energy Carolinas expects to receive approximately \$500

1 million in equity contributions from its parent to support its extensive capital
2 needs over the next several years.

3 **Q. HOW DOES DUKE ENERGY CAROLINAS' PROJECTION OF CAPITAL**
4 **EXPENDITURES COMPARE WITH RECENT HISTORICAL LEVELS**
5 **OF CAPITAL EXPENDITURES?**

6 **A.** As previously discussed, Duke Energy Carolinas' projected capital expenditures
7 for the next three years is approximately \$8.0 billion. This exceeds by
8 approximately \$2.0 billion the level spent by the Company in the prior three year
9 period ending with the test period. The higher level of capital expenditures
10 reflects new generation projects and environmental expenditures that the
11 Company must incur to continue to provide cost-effective, safe, environmentally-
12 compliant, and reliable service to its customers.

13 **Q. DESCRIBE DUKE ENERGY CAROLINAS' DIVIDEND POLICY WITH**
14 **RESPECT TO PAYING DIVIDENDS TO ITS PARENT.**

15 **A.** Duke Energy Carolinas must, over time, pay dividends of approximately 70-80%
16 of earnings to its parent to support dividend payments to Duke Energy's
17 shareholders. In any given year, Duke Energy Carolinas will vary the level of
18 dividend payments based upon its capital needs and as needed to properly
19 maintain its desired capital structure.

V. DUKE ENERGY CAROLINAS' FINANCIAL OBJECTIVES

20 **Q. WHAT ARE DUKE ENERGY CAROLINAS' FINANCIAL OBJECTIVES?**

21 **A.** Duke Energy Carolinas' overall financial objective is to maintain financial
22 strength with assured and reasonable access to low cost capital in order to

1 continue to provide cost-effective, safe, adequate, environmentally-compliant and
2 reliable service to our customers. Specific financial objectives necessary to
3 maintain financial strength include: (a) maintaining at least a 53% common equity
4 for Duke Energy Carolinas on a financial capitalization basis; (b) maintaining
5 current credit ratings; (c) maintaining sufficient cash flows to meet obligations;
6 and (d) maintaining a sufficient return on equity to fairly compensate shareholders
7 for their invested capital.

8 **Q. DO YOU BELIEVE THAT DUKE ENERGY CAROLINAS' CUSTOMERS**
9 **WILL BENEFIT IF DUKE ENERGY CAROLINAS IS ABLE TO**
10 **ACHIEVE ITS FINANCIAL OBJECTIVES?**

11 **A.** Yes, our customers will benefit from the financial objectives that we have
12 established. As previously discussed, maintaining a strong capital structure with a
13 sufficient return on equity helps to ensure safer returns to debt holders which
14 translates into higher credit quality, allowing Duke Energy Carolinas the financial
15 flexibility to attract capital from the debt and equity markets as needed. The
16 benefits of these financial objectives include not only lower debt financing costs,
17 but also greater assurance of access to the capital markets as needed, thus
18 improving Duke Energy Carolinas ability to maintain a safe, reliable, and low cost
19 level of customer service for its customers, even in a recessionary period such as
20 we are currently experiencing.

21 **Q. DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

22 **A.** Yes.

Morgan Stanley

Credit and Capital Issues Affecting the Electric Power Industry

Anthony Ianno

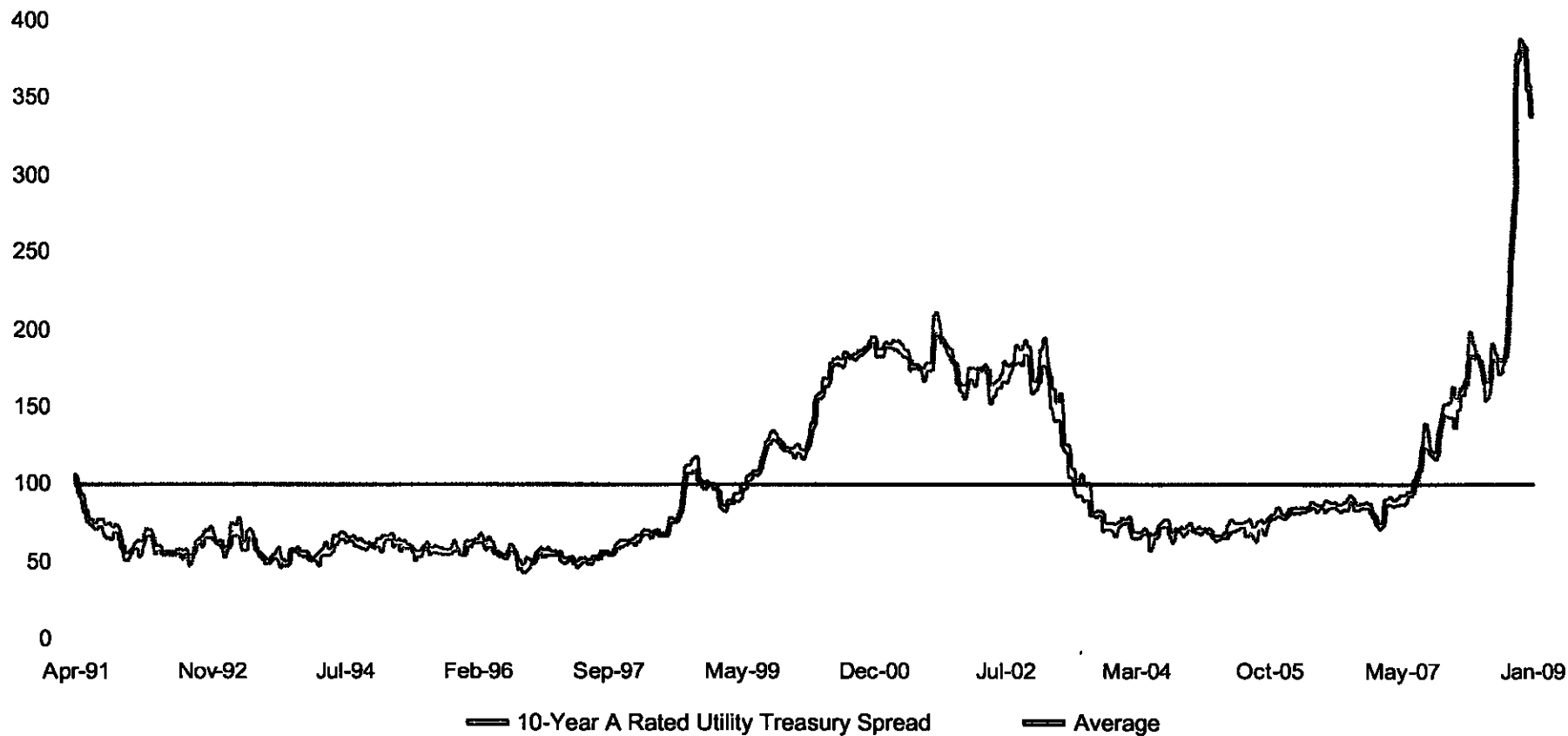
Managing Director

Head of Energy & Utilities Global Risk Capital Markets

January 13, 2009

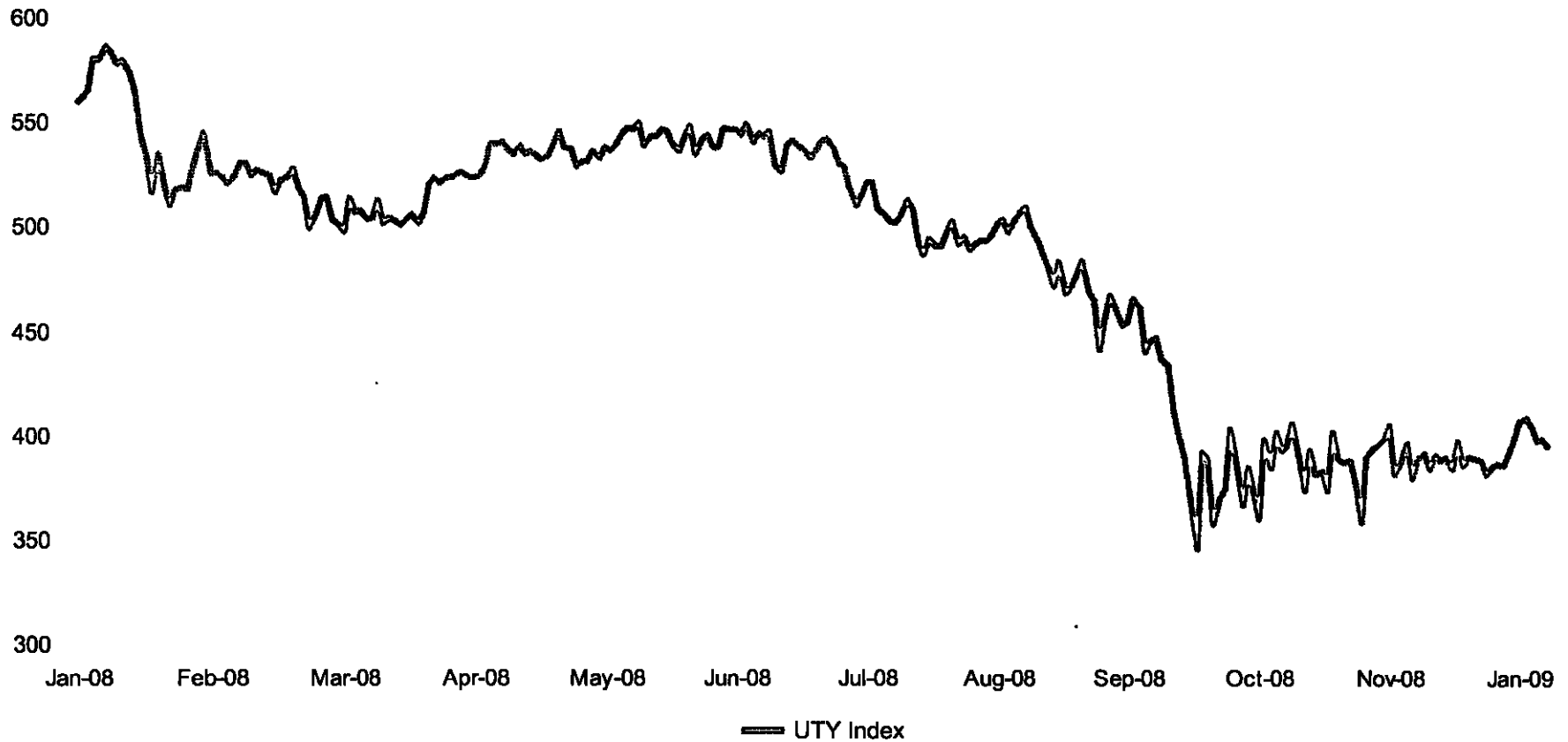
Debt Spreads Have Increased Dramatically

10-Year Utility Secondary Trading Spreads



Utility Stock Index Performance

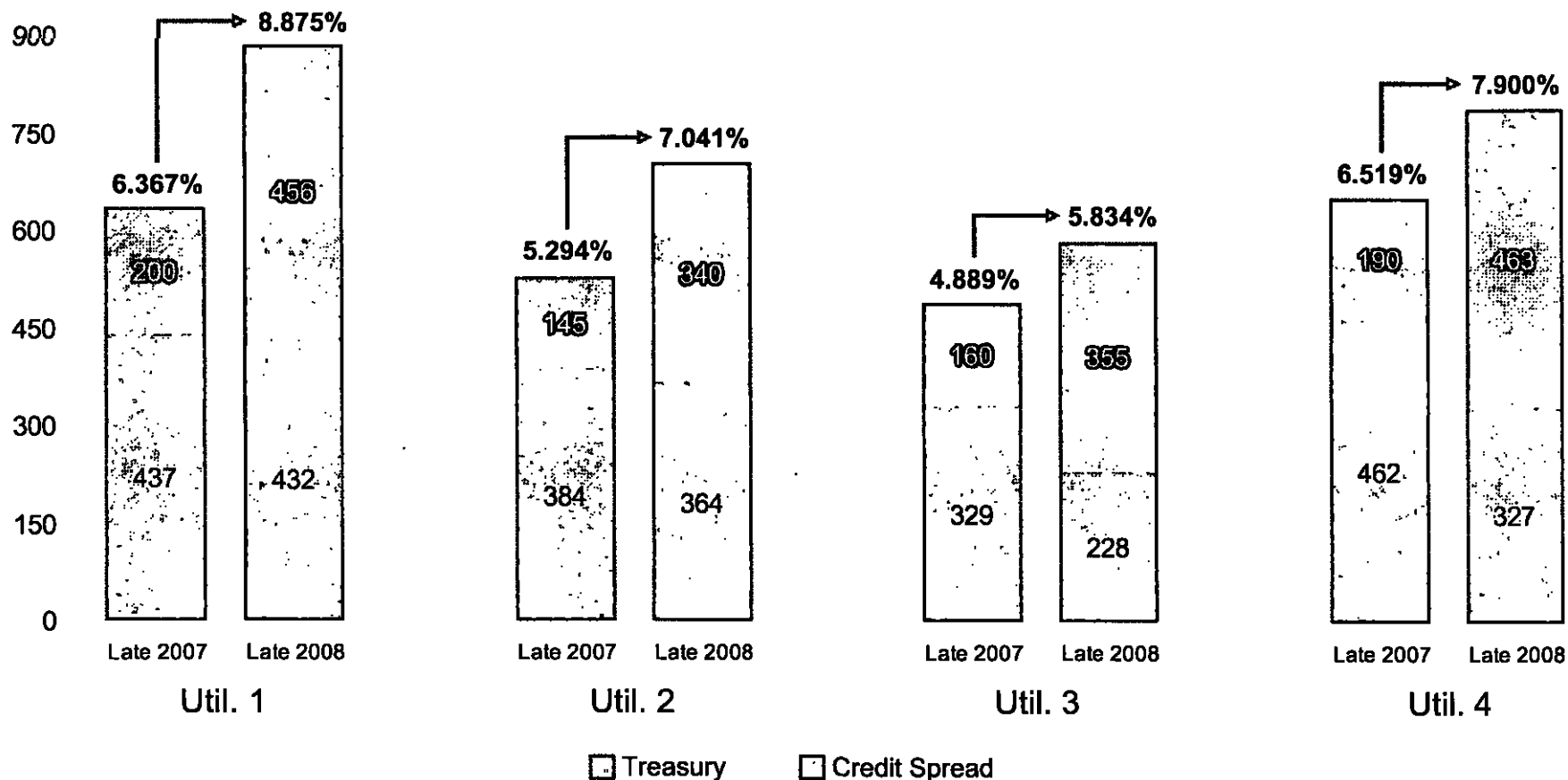
2008 – Present



Morgan Stanley

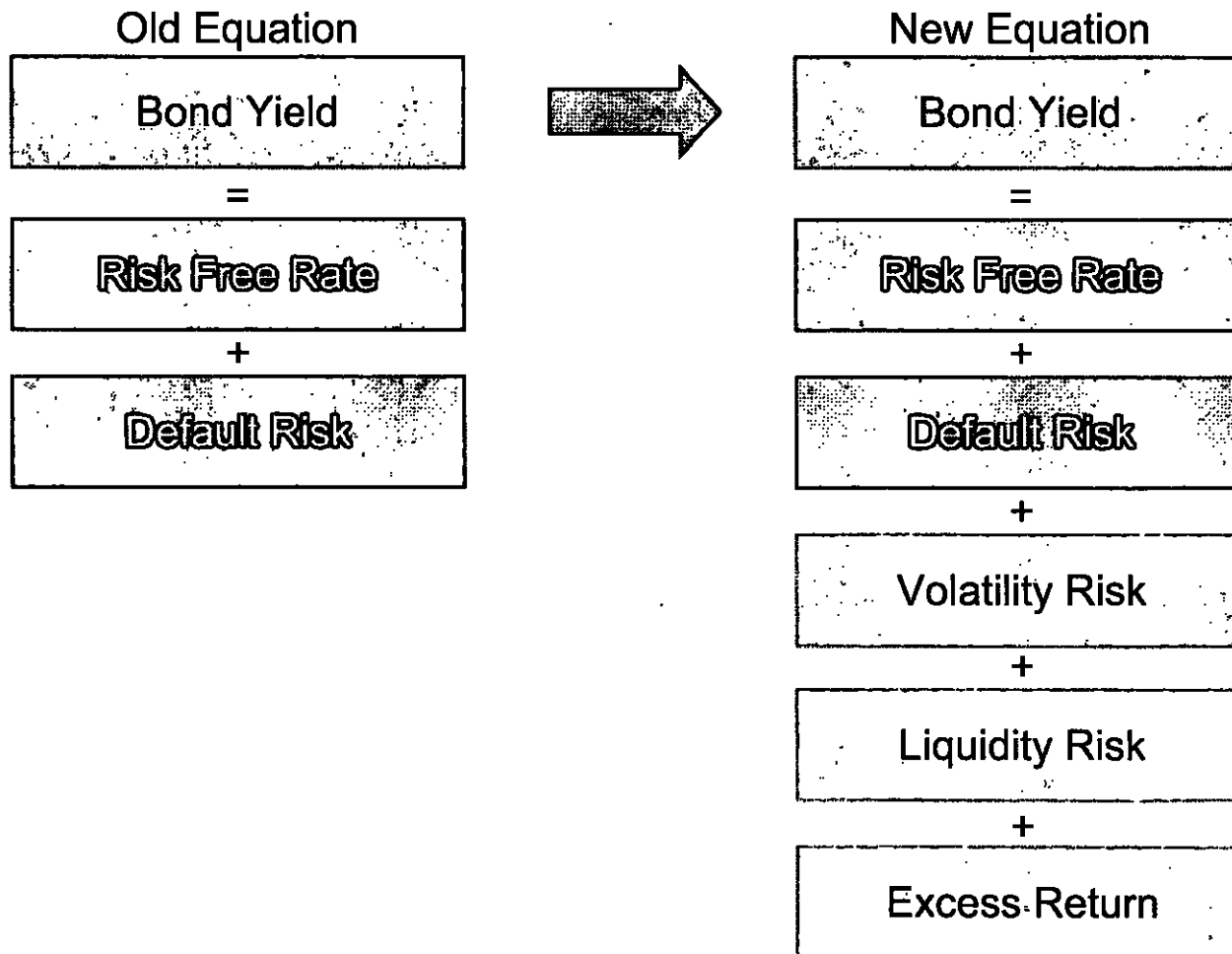
All-in Funding Costs Have Increased

Investors Focused On Yield; Concessions Significant



How Do Investors Think About Risk?

Current pricing is well outside of norms associated with cyclical downturns, indicating systemic risk pricing rather than consideration of historical default probabilities

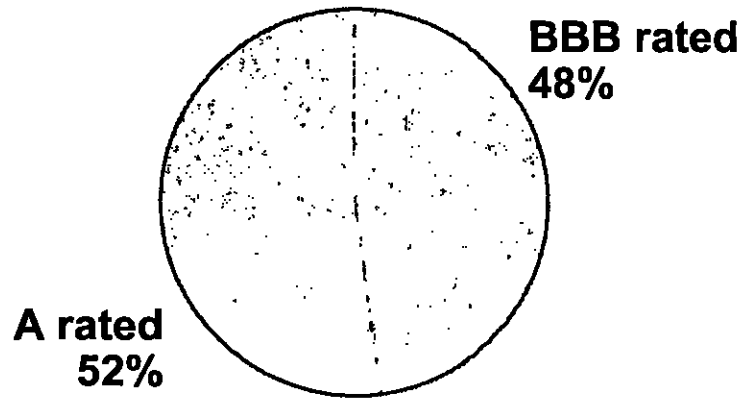


2008 Utility Issuance by Credit Rating

Before and After the Lehman Bankruptcy

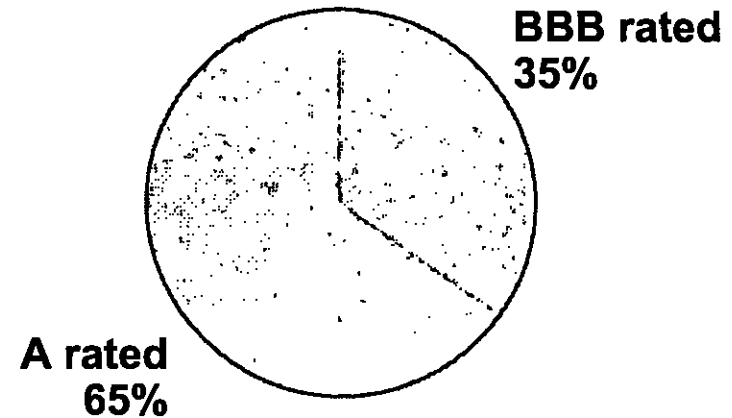
Pre-Lehman Bankruptcy

\$36.2Bn Issued between Jan 1 and Sept 14



Post-Lehman Bankruptcy

\$13.6Bn Issued between Sept 15 and Dec 31



BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. E-7, SUB 909

In the Matter of	)	DIRECT TESTIMONY OF
Application of Duke Energy Carolinas, LLC	)	STEVEN M. FETTER
For Adjustment of Rates and Charges Applicable	)	FOR
to Electric Service in North Carolina	)	DUKE ENERGY CAROLINAS, LLC

1 **I. INTRODUCTION AND BACKGROUND**

2 **Q. PLEASE STATE YOUR NAME, TITLE, AND BUSINESS ADDRESS.**

3 **A.** My name is Steven M. Fetter. I am President of Regulation UnFettered. My
4 business address is 1489 W. Warm Springs Rd., Suite 110, Henderson, Nevada
5 89014.

6 **Q. ON WHOSE BEHALF ARE YOU TESTIFYING?**

7 **A.** I am testifying on behalf of Duke Energy Carolinas LLC (“Duke Energy
8 Carolinas” or the “Company”).

9 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

10 **A.** I am President of Regulation UnFettered, a utility advisory firm I started in April
11 2002. Prior to that, I was employed by Fitch, Inc. (“Fitch”), a credit rating agency
12 based in New York and London. Prior to that, I served as Chairman of the
13 Michigan Public Service Commission (“Michigan PSC”).

14 **Q. WHAT IS YOUR EDUCATIONAL BACKGROUND?**

15 **A.** I graduated with high honors from the University of Michigan with an A.B. in
16 Communications in 1974. I graduated from the University of Michigan Law
17 School with a J.D. in 1979.

18 **Q. PLEASE BRIEFLY DESCRIBE YOUR ROLE AS PRESIDENT OF**
19 **REGULATION UNFETTERED.**

20 **A.** I formed a utility advisory firm to use my financial, regulatory, legislative, and
21 legal expertise to aid the deliberations of regulators, legislative bodies, and the
22 courts, and to assist them in evaluating regulatory issues. My clients include
23 investor-owned and municipal electric, natural gas and water utilities, state public

1 utility commissions and consumer advocates, non-utility energy suppliers,
2 international financial services and consulting firms, and investors.

3 **Q. WHAT WAS YOUR ROLE DURING YOUR EMPLOYMENT WITH**
4 **FITCH?**

5 **A.** I was Group Head and Managing Director of the Global Power Group within
6 Fitch. In that role, I served as group manager of the combined 18-person New
7 York and Chicago utility team. I was originally hired to interpret the impact of
8 regulatory and legislative developments on utility credit ratings, a responsibility I
9 continued to have throughout my tenure at the rating agency. In April 2002, I left
10 Fitch to start Regulation UnFettered.

11 **Q. HOW LONG WERE YOU EMPLOYED BY FITCH?**

12 **A.** I was employed by Fitch from October 1993 until April 2002. In addition, Fitch
13 retained me as a consultant for a period of approximately six months shortly after
14 I resigned.

15 **Q. HOW DOES YOUR EXPERIENCE RELATE TO YOUR TESTIMONY IN**
16 **THIS PROCEEDING?**

17 **A.** My experience as a Commissioner on the Michigan PSC and my subsequent
18 professional experience analyzing the U.S. electric and natural gas sectors – in
19 jurisdictions involved in restructuring activity as well as those still following a
20 traditional regulated path – have given me solid insight into the importance of a
21 regulator’s role in setting rates and also in determining appropriate terms and
22 conditions of service for regulated utilities. These are among the factors that enter
23 into the process of utility credit analysis and formulation of individual company

1 credit ratings. It is undeniable that a utility's credit ratings significantly affect the
2 ability of a utility to raise capital on a timely basis and upon reasonable terms.

3 **Q. HAVE YOU PREVIOUSLY GIVEN TESTIMONY BEFORE**
4 **REGULATORY AND LEGISLATIVE BODIES?**

5 **A.** Since 1990, I have testified on numerous occasions before the U.S. Senate, the
6 U.S. House of Representatives, the Federal Energy Regulatory Commission, and
7 various state legislative and regulatory bodies on the subjects of credit risk within
8 the utility sector, electric and natural gas utility restructuring, fuel and other
9 energy cost adjustment mechanisms, construction work in progress and other
10 interim rate recovery structures, utility securitization bonds, and nuclear energy. I
11 have testified before the North Carolina Utilities Commission ("North Carolina
12 Commission" or "Commission") in Duke Energy Carolinas' last rate case, Docket
13 No. E-7, Sub 828, which concluded with a settlement approved by this
14 Commission.

15 My full educational and professional background is presented in Fetter
16 Exhibit 1.

17 **II. EXECUTIVE SUMMARY**

18 **Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?**

19 **A.** In this testimony, I explain my opinion that while Duke Energy Carolinas
20 currently maintains strong "A" category credit ratings – which I believe
21 represents the appropriate rating target for regulated utilities and their regulators –
22 a constructive resolution by the Commission in this rate case is important for the
23 Company to maintain that appropriate credit rating status. The Commission's
24 decision will come, as I explain, during a period of extreme turmoil within the

1 U.S. financial sector and capital markets. Accordingly, a less supportive decision
2 in this case that would be perceived by the financial community as negative could
3 weaken the Company's current credit profile. Such negative action could increase
4 the potential that the Company would be downgraded out of the 'A' category.
5 Such a downgrade could negatively affect the Company's ability to access the
6 capital markets fully and, even if access were not limited, a rating in the 'BBB'
7 category would increase Duke Energy Carolinas' costs during a period of
8 substantial capital investment as detailed in the direct testimony of Company
9 witness Stephen G. De May. Avoiding the higher financing costs that would
10 accompany such potential negative rating action would minimize future rate
11 impacts on customers and should serve to maintain investor interest in the
12 Company.

13 **III. FINANCIAL CRISIS**

14 **Q. WOULD YOU PROVIDE YOUR THOUGHTS ABOUT THE CURRENT**
15 **FINANCIAL CRISIS FACING THE U.S. UTILITY INDUSTRY?**

16 **A.** Yes. With the capital markets currently experiencing an historic, worldwide
17 financial melt-down with a resulting severe economic recession, I believe it is
18 important for regulators to factor into their decision-making the negative effects
19 that would occur if a regulated utility were to be downgraded from the 'A' rating
20 category into the 'BBB' category, including ultimately increased rates for
21 consumers. The U.S. stock market experienced its third-worst year in more than a
22 century in 2008, with the S&P 500 and the Dow Jones Industrial Average down
23 38.5% and 33.8%, respectively. No fewer than fifteen U.S. banks failed in 2008,
24 including the well-publicized bankruptcy of Lehman Brothers on September 15,

1 2008, the largest bankruptcy in U.S. history. The changes on Wall Street mean
2 that there will be less capital available for companies seeking debt and equity
3 financing – and, unlike the broader corporate industrial sector which can delay
4 capital investment in times of duress, electric utilities carry a public responsibility
5 to expend capital when needed to ensure safe and reliable service to customers.

6 I understand that the recent economic turmoil resulted in some utilities
7 within the ‘BBB’ category experiencing difficulty in accessing the capital markets
8 at any cost. Even when capital is available, it is often at significantly higher costs
9 and upon less favorable terms and conditions. As Moody’s reported in a January
10 16, 2009 report entitled, “Near-term Bank Credit Facility Renewals To Be More
11 Challenging For U.S. Investor-Owned Electric and Gas Utilities”:

12 Dramatic changes in the financial markets during 2008 have
13 materially changed the banking environment for utilities going
14 forward, which will make upcoming credit facility renewals
15 significantly more challenging. . . . Those banks that do remain
16 will be constrained in both their ability and inclination to provide
17 traditional credit, especially at the relatively low pricing levels and
18 on the liberal terms and conditions that prevailed prior to mid-
19 2008.

20 Even with its ratings in the ‘A’ category from S&P and Moody’s, Duke
21 Energy Carolinas recently warned that access to financing is not a given amidst
22 the current and unprecedented levels of market volatility:
23

24 ...although [parent] Duke Energy has continued to issue
25 commercial paper, there can be no assurance that such markets will
26 continue to be a reliable source of short-term financing ... If
27 current levels of market disruption and volatility continue or
28 worsen, Duke Energy Carolinas may be forced to meet its other
29 liquidity needs by further drawing upon contractually committed
30 lending agreements primarily provided by global banks, although
31 there is no assurance that the commitments made by lenders under
32 Duke Energy’s master credit facility will be available if needed
33 due to the recent turmoil throughout the financial services industry.

1 This could require Duke Energy Carolinas to seek other funding
2 sources. However, under such extreme market conditions, there
3 can be no assurance other funding sources would be available or
4 sufficient.¹
5

6 **Q. HAVE OTHER INDUSTRY LEADERS OFFERED SIMILAR CAUTIONS?**

7 **A.** Yes. During the January 13, 2009 Federal Energy Regulatory Commission
8 (“FERC”) Technical Conference on Credit and Capital Issues Affecting the
9 Electric Power Industry, regulators, industry representatives, and banks all agreed
10 that the financial crisis is having a more dramatic impact on lower rated utilities.
11 W. Paul Bowers, the Executive Vice President and Chief Financial Officer of
12 Southern Company, noted that although the financial crisis has led to increases in
13 debt and equity risk premiums for all utilities, these increases have been more
14 consistently applied to utilities that do not hold high credit ratings, resulting in
15 significantly higher cost of debt capital for ‘BBB’ category utilities as compared
16 to ‘A’ rated utilities. Mr. Bowers’ views were supported by data presented by
17 Anthony Ianno, Managing Director and Head of Energy & Utilities Global Risk
18 Capital Markets at Morgan Stanley, which showed that investment in ‘BBB’ rated
19 utilities dropped approximately 13% in the period after the Lehman Brothers
20 bankruptcy, while investment in ‘A’ rated utilities rose by the same margin. Such
21 data clearly show that, in the wake of the financial crisis, investor interest has
22 been increasingly directed toward less risky ‘A’ rated utilities. As Chairman
23 Garry Brown of the New York Public Service Commission (“NYPS”) noted at
24 the FERC conference, “there is a clear relationship between a utility’s bond rating

¹ Duke Energy Carolinas LLC 2008 Form 10-K (March 13, 2009).

1 and its ability to borrow at a reasonable cost, particularly in times of economic
2 distress as we are now facing.”

3 As I alluded to earlier, electric utilities do not possess the strategic option
4 of substantially cutting back their operations during difficult economic times.
5 Despite facing the reality of having rates out of line with decreasing sales, as well
6 as growing uncollectible billed amounts, utilities must provide safe, efficient, and
7 reliable service to their customers notwithstanding dysfunction within the
8 financial markets. The electric utility sector is one of the most capital-intensive
9 sectors in the country, and utilities must continue to make significant capital
10 expenditures to maintain reliability, replace aging infrastructure, and meet longer-
11 term load growth requirements. As NYPSC Chairman Brown further noted,
12 “Large capital programs . . . make it very important that electric utilities continue
13 to have access to the financial markets, and regulatory policies should support
14 utilities’ ability to raise capital.”

15 Although I have long testified that regulated electric utilities should seek
16 to maintain a corporate credit rating no lower than ‘BBB+’, with an ultimate
17 target of the ‘A’ category, based upon the events of the past year, I have begun to
18 question whether a ‘BBB+’ rating remains adequate to ensure market access when
19 needed upon reasonable terms, along with protecting ratepayer interests.

20 **Q. WHY IS THAT?**

21 **A.** Since September 2008, yield spreads on bonds with default risk have moved
22 significantly higher, as opposed to falling yields on U.S. Treasury bonds
23 (“Treasuries”). Data for 2008 shows that for 10-year unsecured utility debt, by
24 the end of the year, the spread over Treasuries for new issues became 356 basis

1 points for 'A' rated debt and 492 basis points for 'BBB+' rated debt. This
2 compares to similar debt that six months earlier was trading slightly below ('A'
3 rated) or above ('BBB+' rated) 200 basis points over Treasuries.² Moreover, with
4 regard to longer-term debt, a comparison of basis point spreads between 'A' and
5 'Baa' rated Moody's utility bond indices and 30-year Treasuries shows a
6 widening of spreads at an alarming rate since the beginning of the financial crisis.
7 In December 2007, the amount over Treasuries for 'A' rated utility bonds was 163
8 basis points, and the amount over Treasuries for 'Baa' rated utility bonds was 198
9 basis points. As of December 2008, the amount over Treasuries for 'A' rated
10 utility bonds was 365 basis points, and the amount over Treasuries for 'Baa' rated
11 utility bonds was 524 basis points. The difference between 'A' and 'Baa' rated
12 utility bond yields thus totaled 159 basis points (a growth of 124 basis points
13 since December 2007).³

14 **Q. HASN'T THE SITUATION IMPROVED SINCE THE END OF 2008?**

15 **A.** While spreads have tightened since the end of 2008, volatility in the equity
16 markets remains high. What I believe is important to take away from capital
17 market events over the past eight months is that the negative effects from the
18 current financial crisis on the overall economy will not be transitory nor quick to
19 turn around. And the utility sector, even if positively "stimulated" with federally
20 supported infrastructure spending, must still deal with delinquent accounts and
21 uncollectibles growing across virtually the entire regulated energy sector, deeply
22 eroded pension plan values, soaring health care funding requirements, and

² Barclay's Capital, Chart: *10-year Unsecured Utility A vs. 10-year Unsecured Utility BBB+*, as of January 5, 2009.

³ Data from U.S. Treasury Department, Mergent Bond Record, and Bloomberg.

1 financing activity that is subject to greater volatility with regard to both
2 availability and cost. The negative events during the Fall of 2008 illustrate clearly
3 that 'BBB' category utilities are much more vulnerable than 'A' category utilities
4 when capital markets are in a state of upheaval, with diminished investor interest
5 and higher costs to serve customers the two major threats to operational efficiency
6 and financial stability.

7 **IV. CREDIT RATINGS**

8 **Q. TO PROVIDE CONTEXT FOR DUKE ENERGY CAROLINAS'**
9 **CURRENT CREDIT RATING LEVEL, COULD YOU PROVIDE A**
10 **GENERAL DESCRIPTION OF THE RATING PROCESS?**

11 **A.** Credit ratings reflect a credit rating agency's independent judgment of the general
12 creditworthiness of an obligor or the creditworthiness of a specific debt
13 instrument. While credit ratings are important to both debt and equity investors
14 for a variety of reasons, their most important purpose is to communicate to
15 investors the financial strength of a company or the underlying credit quality of a
16 particular debt security issued by that company. Credit rating determinations are
17 made through a committee process involving individuals with knowledge of a
18 company, its industry, and its regulatory environment. Corporate rating
19 designations of S&P basically have "AA", "A" and "BBB" category ratings
20 within the investment-grade ratings sphere, with "BBB-" as the lowest
21 investment-grade rating and "BB+" as the highest non-investment-grade rating.
22 Comparable rating designations of Moody's at the investment-grade dividing line
23 are "Baa3" and "Ba1", respectively.

1 Corporate credit ratings analysis considers both qualitative and
2 quantitative factors to assess the financial and business risks of fixed-income
3 issuers. A credit rating is an indication of an issuer's ability to service its debt,
4 both principal and interest, on a timely basis. It also at times incorporates some
5 consideration of ultimate recovery of investment in case of default or insolvency.
6 Ratings can also be used by contractual counterparties to gauge both the short-
7 term and longer-term health and viability of a company.

8 **Q. CAN YOU PROVIDE A BRIEF DISCUSSION ON WHY CREDIT**
9 **RATINGS ARE IMPORTANT FOR REGULATED UTILITIES AND**
10 **THEIR CUSTOMERS?**

11 **A.** Yes. It is a well-established fact that a utility's credit ratings have a significant
12 impact as to whether that utility will be able to raise capital on a timely basis and
13 upon reasonable terms. As respected economist Charles F. Phillips stated in his
14 treatise on utility regulation:

15 Bond ratings are important for at least four reasons: (1) they are
16 used by investors in determining the quality of debt investment; (2)
17 they are used in determining the breadth of the market, since some
18 large institutional investors are prohibited from investing in the
19 lower grades; (3) **they determine, in part, the cost of new debt,**
20 **since both the interest charges on new debt and the degree of**
21 **difficulty in marketing new issues tend to rise as the rating**
22 **decreases;** and (4) they have an indirect bearing on the status of a
23 utility's stock and on its acceptance in the market.⁴ [Emphasis
24 supplied.]
25

26 Thus, the lower a regulated utility's credit rating, the more the utility will have to
27 pay to raise funds from debt and equity investors to carry out its capital-intensive

⁴ Phillips, Charles F., Jr., *The Regulation of Public Utilities*, Arlington, Virginia: Public Utilities Reports, Inc., 1993, at p. 250. See also Public Utilities Reports Guide: "Finance," Public Utilities Reports, Inc., 2004 at pp. 6-7 ("Generally, the higher the rating of the bond, the better the access to capital markets and the lower the interest to be paid.").

1 operations. In turn, the ratemaking process factors the cost of capital for both
2 debt and equity into the rates that consumers are required to pay. Therefore, a
3 utility with strong credit ratings is not only able to access the capital markets on a
4 more timely basis at reasonable rates, it also is able to share the benefit from those
5 attractive interest rate levels with customers since cost of capital gets factored into
6 utility rates. This is especially true for a company like Duke Energy Carolinas,
7 which is planning to expend significant levels of capital in order to increase and
8 modernize its generation portfolio and take steps to ensure continuing reliability
9 of service to customers.

10 I also note that Duke Energy Carolinas' strong "A" credit profile places
11 the Company in a position to withstand negative events such as significant stress
12 caused by damage from storms or other unforeseeable setbacks.

13 **Q. WOULD YOU ELABORATE ON THIS POINT?**

14 **A.** Yes. Two of my experiences while serving as an energy consultant illustrate the
15 differing capabilities between an electric utility holding an 'A' rating versus one
16 at the 'BBB' level: Consolidated Edison Company of New York ("Con Ed") has
17 long held superior ratings within the utility industry. On September 11, 2001,
18 Con Ed held an 'A+' corporate credit rating. In the face of the catastrophic
19 terrorist events of that day, Con Ed was able to immediately initiate one of the
20 largest infrastructure recovery efforts any industry has ever faced. It was able to
21 do so without seeking special treatment from its suppliers or its lenders. The
22 company's credit rating and outlook never faltered as it proceeded to bring
23 businesses in Lower Manhattan back to full function.

1 Contrast that with Entergy New Orleans, a utility that had seen its
2 corporate credit rating improve from 'BBB' with a CreditWatch Negative to that
3 same rating with a Stable outlook. Then, In August 2005, Hurricane Katrina hit,
4 devastating the utility's infrastructure and customer base. In the face of resistance
5 from contractual counterparties to provide supplies and assistance, Entergy New
6 Orleans soon filed for bankruptcy, opening the way for its parent company,
7 Entergy Corporation, to provide \$200 million in funds to support the beginning of
8 the long road to reorganization and recovery.⁵

9 These examples came long before the current financial market crisis, but
10 they demonstrate that a credit profile in the 'A' category provides substantial
11 flexibility for a regulated utility's management to respond to customer needs
12 while respecting investor interests.

13 **Q. PLEASE DESCRIBE THE QUALITATIVE FACTORS USED BY THE**
14 **RATING AGENCIES.**

15 **A.** The most important qualitative factors include regulation, management and
16 business strategy, and access to energy, gas and fuel supply with recovery of
17 associated costs.

18 **Q. PLEASE EXPLAIN YOUR THOUGHTS ON THE IMPORTANCE OF**
19 **REGULATION WITHIN THE CREDIT RATINGS PROCESS?**

20 **A.** Regulation is a key factor in assessing the credit profile of a utility because a
21 state public utility commission determines rate levels (recoverable expenses

⁵ Interestingly, with a new regulatory direction in New York State, Con Ed's corporate rating has been downgraded twice since 2001, but still resides in the 'A' category at 'A-'. Entergy New Orleans emerged from bankruptcy in June 2007 with an investment-grade 'BBB-' corporate credit rating.

1 including depreciation and operations and maintenance, fuel cost recovery, and
2 return on investment) and the terms and conditions of service.

3 Since the announcement of California's restructuring plan in 1994,
4 regulation has become an even more important factor as the nature of a utility's
5 responsibilities in providing energy services to customers has undergone dramatic
6 change. In some states, industry restructuring was the result of plans formulated
7 by the state legislature. In other states, the regulators, rather than the legislators,
8 have determined the nature and pace of restructuring, or whether it would occur at
9 all.

10 This situation thus affects utility investors' decisions because, before
11 major investors will be willing to put forward substantial sums of money, they
12 will want to gain comfort that regulators understand the economic requirements
13 and the financial and operational risks of a rapidly changing industry and that
14 their decision-making will be fair and will have a significant degree of
15 predictability.

16 For these reasons, rating agencies look for the consistent application of
17 sound economic regulatory principles by the commissions. If a regulatory body
18 were to encourage a company to make investments based upon an expectation of
19 the opportunity to earn a reasonable return, and then did not apply regulatory
20 principles in a manner consistent with such expectations, investor interest in
21 providing funds to such utility would decline, debt ratings would likely suffer, and
22 the utility's cost of capital would increase.

1 Q. HAVE THE RECENT FINANCIAL AND OPERATIONAL CHALLENGES
2 FACING ALL UTILITY MANAGERMENTS INCREASED THE FOCUS ON
3 THE ACTIONS OF UTILITY REGULATORS BY THE FINANCIAL
4 COMMUNITY?

5 A. Yes, without a doubt. Events like the fraudulent actions of Enron, the California
6 restructuring debacle with negative impacts spilling over into neighboring states,
7 and Hurricanes Katrina and Rita have tested the financial standing of the utility
8 sector like never before. With the extreme turmoil in the financial markets during
9 the past several months, we appear to have come to another “never before”
10 moment. Liquidity, or access to cash when needed, has always been a major issue
11 for regulated utilities, but it has leaped to the forefront of utility financial and
12 operational concerns and has driven structural decisions on the part of utility
13 executives.⁶ For example, on September 19, 2008, Constellation Energy Group
14 Inc. (“CEG”), which had held a solid credit rating in the “A” category as recently
15 as 2004 but is now at “BBB” (Watch Negative) at S&P and ‘Baa3’ (Review for
16 Downgrade) at Moody’s, agreed to a merger with MidAmerican Energy Holdings
17 Co. (“MidAmerican”), in large part due to its need for an immediate cash infusion
18 through MidAmerican’s purchase of \$1 billion of CEG preferred stock.⁷ In mid-
19 December 2008, CEG backed out of the MidAmerican merger, at least in part due
20 to investor sentiment that the deal had been done at a fire-sale price due to the

⁶ See, for example, “Utilities’ Plans Hit by Credit Markets,” Wall Street Journal, October 1, 2008 (“Disruptions in credit markets are jolting the capital-hungry utility sector, forcing companies to delay new borrowing or to come up with different – and often more costly – ways of raising cash.”).

⁷ See Fitch Research: “Fitch Affirms Constellation Energy & Baltimore G&E on MidAmerican Acquisition,” September 18, 2008 (“This upfront cash infusion...alleviates the liquidity pressures facing CEG and Fitch believes it will restore confidence in CEG as a counterparty.”)

1 credit crisis, and instead agreed to sell half of its nuclear power business to
2 Electricité de France SA for \$4.5 billion.⁸

3 Thus, while regulation has always garnered the attention of Wall Street,
4 years ago it seemed to be a focus only during the days leading up to a
5 commission's rate case decision. This began to change around the time that Fitch
6 hired me in 1993 to serve in the role of regulatory analyst and assess regulatory,
7 legislative and political factors that could affect a utility's financial strength.
8 When California announced its ultimately ill-fated restructuring plan in 1994, the
9 entire financial community took much greater notice of regulators and how they
10 carried out their responsibilities, not only with regard to rate-setting, but even
11 more importantly the manner in which they undertook to change the way the
12 entire utility industry had operated for over 100 years. And of course the recent
13 stresses within the credit markets I referred to earlier, with their huge financial
14 repercussions, have increased the stakes substantially beyond regulators merely
15 having to adjust their policies to deal with flawed restructuring initiatives.

16 **Q. DO THE RATING AGENCIES AGREE THAT UTILITY REGULATORS**
17 **AND THEIR DECISION-MAKING CONTINUE TO BE IMPORTANT**
18 **WITHIN THE CREDIT RATING PROCESS?**

19 **A. Yes. S&P highlighted the continuing importance of regulation to the financial**
20 **community in a November 26, 2008 report entitled "Key Credit Factors: Business**
21 **and Financial Risks in the Investor-Owned Utilities Industry":**

22 Regulation is the most critical aspect that underlies regulated
23 integrated utilities' creditworthiness. Regulatory decisions can
24 profoundly affect financial performance. Our assessment of the

⁸ See "EDF Beats Out Buffett in Energy Deal," Wall Street Journal, December 17, 2008.

1 regulatory environments in which a utility operates is guided by
2 certain principles, most prominently consistency and predictability,
3 as well as efficiency and timeliness. For a regulatory process to be
4 considered supportive of credit quality, it must limit uncertainty in
5 the recovery of a utility's investment. They must also eliminate, or
6 at least greatly reduce, the issue of rate-case lag, especially when a
7 utility engages in a sizable capital expenditure program.
8

9 Consistent with these views, S&P recently explained how recovery mechanisms
10 can play a key role in providing a regulated utility with timely recovery of prudent
11 expenditures, thereby helping to mitigate the negative effects from regulatory lag:

12 ... there are ratemaking alternatives that can eliminate, or at least
13 greatly reduce, the issue of rate-case lag, especially when a utility
14 engages in an onerous construction program. Instead of
15 significantly large rate base increases or lengthy rate moderation or
16 phase-in plans, separate tariff provisions that allow for timely rate
17 recognition during construction, without requiring a utility to file a
18 formal rate case application, can gradually ease higher costs into
19 rates, limiting the accumulation of financing costs. ... the greater
20 the percentage of a utility's rates that it recovers through fixed
21 charges rather than volume-based charges, the greater the support
22 for credit quality.⁹
23

24 **Q. IS IT REASONABLE TO EXPECT THAT THESE GENERAL**
25 **STATEMENTS ABOUT THE IMPORTANCE OF REGULATION FIND**
26 **SPECIFIC APPLICABILITY WITH REGARD TO THE POLICIES OF**
27 **THE NORTH CAROLINA COMMISSION?**

28 **A. Yes, very much so. Virtually every time a rating agency modifies or affirms a**
29 **utility credit rating, mention is made of the regulatory body within the relevant**
30 **jurisdiction and how its policies are factored into the rating determination. For**
31 **example, in a report issued on the Company in October 2008, S&P stated:**

32 The regulatory environments in North Carolina and South Carolina
33 are generally constructive and supportive of credit quality, with

⁹ S&P Research: "Recovery Mechanisms Help Smooth Electric Utility Cash Flow and Support Ratings," March 9, 2009.

1 adequate returns on equity ..., the ability to earn on approved
2 capital structures that have more than 50% equity, recovery of
3 prudently incurred fuel costs, and the requirement to share 90% of
4 bulk power marketing profits with public assistance, education,
5 and economic programs, and a portion credited to ratepayers. ...
6 [Duke Energy Carolinas' positive outlook] incorporates the
7 expectation that [parent] Duke Energy will remain focused on its
8 regulated utility operations and will successfully pursue ongoing
9 constructive regulatory outcomes in all its jurisdictions that will
10 provide support to the proposed capital spending program.¹⁰
11

12 Similarly, Moody's recently stated that the Company operates within a
13 "[g]enerally supportive regulatory environment," which represents "a material
14 credit positive." In Moody's opinion, "the regulatory framework is considered
15 fully developed, predictable and stable with a high expectation of timely recovery
16 of prudently incurred costs and investments."¹¹

17 Accordingly, it is not surprising that the North Carolina and South
18 Carolina regulators are graded highly by utility industry commentators.
19 Regulatory Research Associates ("RRA"), a respected utility regulatory analysis
20 firm based in Jersey City, New Jersey, maintains a ranking of regulatory
21 jurisdictions based upon an investor's perspective. North Carolina is currently
22 ranked by RRA among the top six state jurisdictions, with South Carolina among
23 the top fourteen. Of note, RRA praised the North Carolina Commission's
24 "constructive rate frameworks that provide a degree of certainty with regard to the
25 recovery of expenditures related to legislatively mandated emission reductions at
26 coal-fired generation facilities" and constructive legislation requiring the
27 Commission to pre-determine a utility's decision to build a baseload generating
28 plant and projected costs.

¹⁰ S&P Research: "Duke Energy Carolinas LLC," October 3, 2008.

¹¹ Moody's Research: "Duke Energy Carolinas, LLC," January 30, 2009.

1 A positive perception of regulation within a utility's jurisdiction by the
2 financial community is factored into credit rating analysis and can assist a
3 company in maintaining or improving its credit ratings.

4 **Q. COULD YOU PLEASE DESCRIBE THE QUANTITATIVE FACTORS**
5 **USED BY THE RATING AGENCIES?**

6 **A.** Yes. Financial performance continues to be a very important element in credit
7 rating analysis. Credit rating agencies and fixed-income analysts utilize analytical
8 ratios to understand the credit profile of a utility, with S&P publishing the
9 indicative ratios that it uses, in part, to assess utility risk: Funds from Operations
10 ("FFO") Interest Coverage; Funds from Operations / Total Debt; and Total Debt /
11 Total Capital.¹² Rating agencies may adjust these key ratios to reflect imputed
12 debt and interest-like fixed charges related to operating leases and certain other
13 off-balance sheet obligations. I note that, while all three ratios are important,
14 S&P has noted the agency's greater emphasis on cash flow measures, or the first
15 two ratios: "Cash flow analysis is the single most critical aspect of all credit rating
16 decisions."¹³

17 Building upon those indicative ratios, S&P has explained how it views the
18 interplay between quantitative and qualitative factors. As part of its utility credit
19 rating process, S&P arrives at a "Business Risk Profile" designation that it
20 considers in concert with its "Financial Risk Profile." Financial Risk is assessed
21 based upon indicative ratios for the three key credit measures cited above; the

¹² S&P Research: "U.S. Utilities Ratings Analysis Now Portrayed in the S&P Corporate Ratings Matrix," November 30, 2007.

¹³ S&P Research: "A Closer Look at Ratings Methodology," November 13, 2006.

1 weaker the Business Risk Profile designation, the stronger the financial ratios
2 must be in order to support an investment-grade rating.¹⁴

3 **Q. WHAT DOES S&P'S BUSINESS RISK PROFILE DESIGNATION**
4 **REFLECT?**

5 **A.** The Business Risk Profile designation reflects S&P's assessment of qualitative
6 factors such as regulation, markets, operations, competitiveness, and
7 management. Interestingly, on November 30, 2007, S&P announced that it had
8 inserted utility companies into its longstanding "Corporate Ratings" matrix, and
9 that this new framework superseded its prior "Utility Financial Targets" matrix.
10 Thus, while previously S&P had measured business profiles on a '1' (meaning
11 very strong) to '10' (meaning very weak) scale, going forward S&P will rank
12 business risk as 'Excellent', 'Strong', 'Satisfactory', 'Weak', or 'Vulnerable'.
13 However, it is important to note that S&P stated in its recent report announcing
14 the change that "Regulated utilities and holding companies that are utility-focused
15 virtually always fall in the upper range ("Excellent" or "Strong") of business risk
16 profiles."¹⁵ Thus, analysts using this new matrix will be faced with the seemingly
17 anomalous situation that a utility designated as 'Strong' (or the second highest of
18 the five business risk profile rankings) will actually reside within the lower half of
19 all U.S utility business risk profiles, basically at a below average level. Similarly,
20 under S&P's new framework, Financial Risk Profiles will be designated as
21 'Minimal', 'Modest', 'Intermediate', 'Aggressive', or 'Highly Leveraged', words
22 that are not necessarily accurate descriptions of the strategies adopted by

¹⁴ S&P Research: "U.S. Utilities Ratings Analysis Now Portrayed in the S&P Corporate Ratings Matrix," November 30, 2007.

¹⁵ *Ibid.*

1 regulated utilities or the actions taken by their regulators. Duke Energy Carolinas
 2 has been assigned an S&P Business Risk Profile of 'Excellent', and a Financial
 3 Risk Profile of 'Intermediate'.¹⁶ As shown in S&P's Table 1 printed below, the
 4 Company's risk profile would normally equate to a credit rating of "A". Since
 5 S&P does not assign ratings solely on this matrix, but uses it as a guide, most
 6 outcomes will fall within one notch on either side of the indicated rating. Duke
 7 Energy Carolinas' current corporate credit rating of "A-" stands within this
 8 range.¹⁷

9 **Table 1**

Business Risk/Financial Risk					
Financial Risk Profile					
Business Risk Profile	Minimal	Modest	Intermediate	Aggressive	Highly leveraged
Excellent	AAA	AA	A	BBB	BB
Strong	AA	A	A-	BBB-	BB-
Satisfactory	A	BBB+	BBB	BB+	B+
Weak	BBB	BBB-	BB+	BB-	B
Vulnerable	BB	B+	B+	B	B-

10 **Q. WHY IS S&P'S METHODOLOGY MEANINGFUL TO YOU?**

¹⁶ S&P Research: "U.S. Electric Utility Companies, Strongest to Weakest," January 5, 2009.

¹⁷ *Ibid.*; S&P Research: "U.S. Utilities Ratings Analysis Now Portrayed in the S&P Corporate Ratings Matrix," November 30, 2007.

1 A. I believe that S&P's methodology helps facilitate a general understanding of how
2 a credit rating agency carries out the process of formulating a credit rating and the
3 factors that go into such a determination.¹⁸

4 **IV. ANALYSIS OF DUKE ENERGY CAROLINAS' CREDIT RATINGS**

5 **Q. WHAT CREDIT RATINGS DOES DUKE ENERGY CAROLINAS**
6 **CURRENTLY HOLD?**

7 A. As I stated, Duke Energy Carolinas' credit ratings are strong. The Company's
8 current corporate credit ratings are "A-" from S&P with a Positive Outlook and
9 "A3" from Moody's with a Stable Outlook.

10 **Q. YOU FOCUS ABOVE ON S&P'S RATING METHODOLOGY. CAN YOU**
11 **DISCUSS HOW S&P'S METHODOLOGY CAN PROVIDE GUIDANCE**
12 **TO THE COMMISSION IN THIS CASE?**

13 A. Yes I can. With my background as former head of the Fitch utility ratings
14 practice, I certainly appreciate that the credit rating process goes beyond the mere
15 matching up of ratios with rating ranges. I do believe, however, that the S&P
16 Financial Risk Indicative Ratios (table 2) combined with the business and
17 financial risk profiles (in table 1) are very helpful with regard to indicating rating
18 trends. By combining both quantitative factors (in the form of financial ratios)
19 with qualitative assessments (in the form of a business risk profile ranking), S&P
20 is able to provide useful tools to assess potential credit rating outcomes for
21 individual utility companies.

¹⁸ I focus here on S&P's ratings methodology, as opposed to those at Moody's or Fitch, due to the greater transparency of S&P's ratings process owing to its explanation of the methodology and how it is implemented in published reports. See, for example, S&P Research: "U.S. Utilities Ratings Analysis Now Portrayed in the S&P Corporate Ratings Matrix," November 30, 2007, and S&P Research: "U.S. Electric Utility Companies, Strongest to Weakest," January 5, 2009.

Table 2

Financial Risk Indicative Ratios – U.S. Utilities

(Fully adjusted, historically demonstrated, and expected to consistently continue)

	Cash flow		Debt leverage
	(FFO/debt) (%)	(FFO/interest) (x)	(Total debt/capital) (%)
Modest	40 – 60	4.0 - 6.0	25 – 40
Intermediate	25 – 45	3.0 - 4.5	35 – 50
Aggressive	10 – 30	2.0 - 3.5	45 – 60
Highly leveraged	Below 15	2.5 or less	Over 50

2 **Q. HOW DO YOU VIEW DUKE ENERGY CAROLINAS WITHIN THE**
3 **CONTEXT OF THE S&P MATRIX?**

4 **A.** I would expect that a constructive and timely decision in this proceeding, as well
5 as in the upcoming rate case in South Carolina, would allow the Company to
6 maintain an S&P Business Risk Profile of 'Excellent' and a Financial Risk Profile
7 of 'Intermediate'. In that case, I expect that the Company should be able to
8 maintain its current "A-" corporate credit rating.

9 **Q. IF A DOWNGRADE WERE TO OCCUR, BASED ON YOUR**
10 **EXPERIENCE AT FITCH, COULD YOU OPINE AS TO HOW LONG IT**
11 **WOULD BE BEFORE DUKE ENERGY CAROLINAS COULD REGAIN**
12 **ITS "A" CATEGORY RATING?**

13 **A.** It is impossible to predict when the Company would be able to regain an "A"
14 category rating, but I wish to emphasize that it would NOT be a bounce-back
15 scenario. The rating agencies do not take a rating action, either up or down, with

1 the view that the rating could return to its prior level in a day, or a week, or even a
2 month. A rating determination is a prospective opinion based upon prevailing and
3 forecasted factors. If the agencies were to take an action to downgrade Duke
4 Energy Carolinas, it would be because they believed that a material change in
5 qualitative and/or quantitative factors existed. If financial performance was
6 forecasted to return to prior levels in short order, it is likely such downgrade was
7 based on a perception of a sustained change in either business risk or regulatory
8 environment.

9 **Q. HAVE THE RATING AGENCIES EXPRESSED ANY CONCERNS**
10 **ABOUT THE COMPANY'S CURRENT SITUATION?**

11 **A.** Yes. I note, however, that even though the capital markets are currently in
12 disarray, I would not want to suggest any dire predictions for Duke Energy
13 Carolinas, since the Company does hold attractive ratings from both S&P and
14 Moody's. That said, S&P has noted that the settlement of the Company's last rate
15 case was "not considered constructive for credit quality in light of the company's
16 substantial capital spending program during the next three to five years to address
17 system and load growth," and that, if the Company were to proceed with its
18 proposed nuclear construction without regulatory support or increase its focus on
19 unregulated activities, the Positive ratings outlook could be reduced to Stable.¹⁹
20 Similarly, Moody's has aired concerns about risks associated with more stringent
21 environmental legislation and with constructing a new coal-fired generating
22 facility; more frequent regulatory proceedings; the challenges of managing a
23 substantial capital investment program; and modestly declining financial metrics.

¹⁹ S&P Research: "Duke Energy Carolinas LLC," October 3, 2008.

1 The agency noted that a downgrade could occur if the Company's "financial
2 profile were to decline more severely," if "overall business and operating risk"
3 were to increase, such as due to more stringent environmental regulations, or if
4 adverse legal proceedings were to permanently harm the Company's financial
5 strength.²⁰

6 VI. CONCLUSION

7 **Q. DO YOU HAVE CONCLUDING THOUGHTS?**

8 **A.** Yes. What is clear across the entire utility sector is that a strong "A" rating is
9 more important today than in the past to ensure access to capital at reasonable cost
10 and upon reasonable terms. The financial crisis, along with the fact that Duke
11 Energy Carolinas has a need for substantial financing given its projected capital
12 investment program, makes maintaining the Company's current 'A-' / 'A3'
13 ratings even more important to ensure that ratepayers receive highly reliable
14 utility service at reasonable prices. In view of the extreme volatility and stress
15 that has characterized the utility sector during the past ten months, my advice to
16 utility companies, investors and regulators alike is that nothing should be taken
17 for granted within the current financial climate. Based upon the track records of
18 both the Company and this Commission, the rating agencies have exhibited
19 confidence that each of them will undertake actions within their control so as to
20 maintain a positive environment within which Duke Energy Carolinas will be able
21 to continue to operate in a way that fairly balances the interests of all stakeholders
22 within the utility process. I encourage such a positive path.

²⁰ Moody's Research: "Duke Energy Carolinas, LLC," January 30, 2009.

1 Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

2 A. Yes it does.

STEVEN M. FETTER

1489 W. Warm Springs Rd. -- Ste. 110
Henderson, NV 89014
732-693-2349
RegUnF@gmail.com
www.RegUnF.com

Education University of Michigan Law School, J.D. 1979
Bar Memberships: U.S. Supreme Court, New York, Michigan
University of Michigan, A.B. (Communications) 1974

April 2002 – Present

President – REGULATION UnFETTERED – Henderson, NV

Founder of advisory firm providing regulatory, legislative, financial, legal and strategic planning advisory services for the energy, water and telecommunications sectors, including public utility commissions and consumer advocates; federal and state testimony; credit rating advisory services; negotiation, arbitration and mediation services; skills training in ethics, negotiation, and management efficiency.

- Service on Boards of Directors of: CH Energy Group (Lead Independent Director; Chairman, Governance and Nominating Committee; Member, Audit; Previous Chairman, Audit Committee and Compensation Committee), National Regulatory Research Institute, Keystone Energy Board, and Regulatory Information Technology Consortium; Member, Wall Street Utility Group; Participant, Keystone Center Dialogues on RTOs and on Financial Trading and Energy Markets.

October 1993 – April 2002

Group Head and Managing Director; Senior Director -- Global Power Group, Fitch IBCA Duff & Phelps -- New York/Chicago

Manager of 18-employee (\$15 million revenue) group responsible for credit research and rating of fixed income securities of U.S. and foreign electric and natural gas companies and project finance; Member, Fitch Utility Securitization Team.

- Led an effort to restructure the global power group that in three years time resulted in 75% new personnel and over 100% increase in revenues, transforming a group operating at a substantial deficit into a team-oriented profit center through a combination of revenue growth and expense reduction.

- Achieved national recognition as a speaker and commentator evaluating the effects of regulatory developments on the financial condition of the utility sector and individual companies; Cited by Institutional Investor (9/97) as one of top utility analysts at rating agencies; Frequently quoted in national newspapers and trade publications including The New York Times, The Wall Street Journal, International Herald Tribune, Los Angeles Times, Atlanta Journal-Constitution, Forbes and Energy Daily; Featured speaker at conferences sponsored by Edison Electric Institute, Nuclear Energy Institute, American Gas Assn., Natural Gas Supply Assn., National Assn. of Regulatory Utility Commissioners (NARUC), Canadian Electricity Assn.; Frequent invitations to testify before U.S. Senate (on C-Span) and House of Representatives, and state legislatures and utility commissions.
- Participant, Keystone Center Dialogue on Regional Transmission Organizations; Member, International Advisory Council, Eisenhower Fellowships; Author, "A Rating Agency's Perspective on Regulatory Reform," book chapter published by Public Utilities Reports, Summer 1995; Advisory Committee, Public Utilities Fortnightly.

March 1994 – April 2002

Consultant – NYNEX – New York, Ameritech -- Chicago, Weatherwise USA – Pittsburgh

Provided testimony before the Federal Communications Commission and state public utility commissions; Formulated and taught specialized ethics and negotiation skills training program for employees in positions of a sensitive nature due to responsibilities involving interface with government officials, marketing, sales or purchasing; Developed amendments to NYNEX Code of Business Conduct.

October 1987 - October 1993

Chairman; Commissioner – Michigan Public Service Commission – Lansing

Administrator of \$15-million agency responsible for regulating Michigan's public utilities, telecommunications services, and intrastate trucking, and establishing an effective state energy policy; Appointed by Democratic Governor James Blanchard; Promoted to Chairman by Republican Governor John Engler (1991) and reappointed (1993).

- Initiated case-handling guideline that eliminated agency backlog for first time in 23 years while reorganizing to downsize agency from 240 employees to 205 and eliminate top tier of management; MPSC received national

recognition for fashioning incentive plans in all regulated industries based on performance, service quality, and infrastructure improvement.

- Closely involved in formulation and passage of regulatory reform law (Michigan Telecommunications Act of 1991) that has served as a model for other states; Rejuvenated dormant twelve-year effort and successfully lobbied the Michigan Legislature to exempt the Commission from the Open Meetings Act, a controversial step that shifted power from the career staff to the three commissioners.
- Elected Chairman of the Board of the National Regulatory Research Institute (at Ohio State University); Adjunct Professor of Legislation, American University's Washington College of Law and Thomas M. Cooley Law School; Member of NARUC Executive, Gas, and International Relations Committees, Steering Committee of U.S. Environmental Protection Agency/State of Michigan Relative Risk Analysis Project, and Federal Energy Regulatory Commission Task Force on Natural Gas Deliverability; Eisenhower Exchange Fellow to Japan and NARUC Fellow to the Kennedy School of Government; Ethics Lecturer for NARUC.

August 1985 - October 1987

Acting Associate Deputy Under Secretary of Labor; Executive Assistant to the Deputy Under Secretary – U.S. Department of Labor – Washington DC

Member of three-person management team directing the activities of 60-employee agency responsible for promoting use of labor-management cooperation programs. Supervised a legal team in a study of the effects of U.S. labor laws on labor-management cooperation that has received national recognition and been frequently cited in law reviews (U.S. Labor Law and the Future of Labor-Management Cooperation, w/S. Schlossberg, 1986).

January 1983 - August 1985

Senate Majority General Counsel; Chief Republican Counsel -- Michigan Senate – Lansing

Legal Advisor to the Majority Republican Caucus and Secretary of the Senate; Created and directed 7-employee Office of Majority General Counsel; Counsel, Senate Rules and Ethics Committees; Appointed to the Michigan Criminal Justice Commission, Ann Arbor Human Rights Commission and Washtenaw County Consumer Mediation Committee.

March 1982 - January 1983

Assistant Legal Counsel -- Michigan Governor William Milliken – Lansing

Legal and Labor Advisor (member of collective bargaining team); Director, Extradition and Clemency; Appointed to Michigan Supreme Court Sentencing Guidelines Committee, Prison Overcrowding Project, Coordination of Law Enforcement Services Task Force.

October 1979 - March 1982

**Appellate Litigation Attorney – National Labor Relations Board --
Washington DC**

Other Significant Speeches and Publications

- Perspective: Don't Fence Me Out (Public Utilities Fortnightly, October 2004)
- Climate Change and the Electric Power Sector: What Role for the Global Financial Community (during Fourth Session of UN Framework Convention on Climate Change Conference of Parties, Buenos Aires, Argentina, November 3, 1998)(unpublished)
- Regulation UnFettered: The Fray By the Bay, Revisited (National Regulatory Research Institute Quarterly Bulletin, December 1997)
- The Feds Can Lead...By Getting Out of the Way (Public Utilities Fortnightly, June 1, 1996)
- Ethical Considerations Within Utility Regulation, w/M. Cummins (National Regulatory Research Institute Quarterly Bulletin, December 1993)
- Legal Challenges to Employee Participation Programs (American Bar Association, Atlanta, Georgia, August 1991) (unpublished)
- Proprietary Information, Confidentiality, and Regulation's Continuing Information Needs: A State Commissioner's Perspective (Washington Legal Foundation, July 1990)

BEFORE THE NORTH CAROLINA UTILITIES COMMISSION

DOCKET NO. E-7, SUB 909

In the Matter of	)	DIRECT TESTIMONY OF
Application of Duke Energy Carolinas, LLC	)	JAMES H. VANDER WEIDE
For Adjustment of Rates and Charges Applicable	)	FOR
to Electric Service in North Carolina	)	DUKE ENERGY CAROLINAS, LLC

INTRODUCTION AND PURPOSE

1 Q. PLEASE STATE YOUR NAME, TITLE, AND BUSINESS ADDRESS.

2 A. My name is James H. Vander Weide. I am Research Professor of Finance and
3 Economics at the Fuqua School of Business of Duke University. I am also
4 President of Financial Strategy Associates, a firm that provides strategic and
5 financial consulting services to business clients. My business address is
6 3606 Stoneybrook Drive, Durham, North Carolina 27705.

7 Q. PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND AND
8 PRIOR ACADEMIC EXPERIENCE.

9 A. I graduated from Cornell University with a Bachelor's Degree in Economics and
10 from Northwestern University with a Ph.D. in Finance. After joining the faculty
11 of the School of Business at Duke University, I was named Assistant Professor,
12 Associate Professor, and then Professor.

13 Since joining the faculty I have taught courses in corporate finance,
14 investment management, and management of financial institutions. I have taught
15 a graduate seminar on the theory of public utility pricing and lectured in executive
16 development seminars on the cost of capital, financial analysis, capital budgeting,
17 mergers and acquisitions, cash management, short-run financial planning, and
18 competitive strategy. I have served as Academic Program Director of executive
19 education programs at the Fuqua School of Business, including the Duke
20 Advanced Management Program, the Duke Executive Program in
21 Telecommunications, the Duke Competitive Strategies in Telecommunications
22 Program, and the Duke Program for Manager Development for managers from the
23 former Soviet Union. I have conducted seminars and training sessions on

1 financial analysis, financial strategy, cost of capital, cash management,
2 depreciation policies, and short-run financial planning for a wide variety of U.S.
3 and international companies.

4 In addition to my teaching and executive education activities, I have
5 written research papers on such topics as portfolio management, the cost of
6 capital, capital budgeting, the effect of regulation on the performance of public
7 utilities, the economics of universal service requirements, and cash management.
8 My research papers have been published in *American Economic Review*, *Financial*
9 *Management*, *International Journal of Industrial Organization*, *Journal of Finance*,
10 *Journal of Financial and Quantitative Analysis*, *Journal of Bank Research*, *Journal of*
11 *Portfolio Management*, *Journal of Accounting Research*, *Journal of Cash Management*,
12 *Management Science*, *Atlantic Economic Journal*, *Journal of Economics and Business*,
13 and *Computers and Operations Research*.

14 **Q. HAVE YOU PREVIOUSLY TESTIFIED ON FINANCIAL OR**
15 **ECONOMIC ISSUES?**

16 **A.** Yes. As an expert on financial and economic theory, I have testified on the cost
17 of capital, competition, risk, incentive regulation, forward-looking economic cost,
18 economic pricing guidelines, depreciation, accounting, valuation, and other
19 financial and economic issues in approximately 400 cases before numerous
20 federal, state, and international regulatory and judicial bodies. My resume is
21 attached as Appendix 1. In North Carolina, I have testified on the required rate of
22 return on equity in numerous proceedings, most recently on behalf of Duke
23 Energy Carolinas in Docket No. E-7, Sub 828.

1 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

2 A. I have been asked by Duke Energy Carolinas, LLC (“Duke Energy Carolinas” or
3 “the Company”) to prepare an independent appraisal of Duke Energy Carolinas’
4 cost of equity, and to recommend to the North Carolina Utilities Commission
5 (“the Commission”) a rate of return on equity that is fair, that allows Duke Energy
6 Carolinas to attract capital on reasonable terms, and that allows Duke Energy
7 Carolinas to maintain its financial integrity.

8 I. SUMMARY OF TESTIMONY

9 Q. HOW DO YOU ESTIMATE DUKE ENERGY CAROLINAS’ COST OF
10 EQUITY?

11 A. I estimate the cost of equity for Duke Energy Carolinas in two steps. First, I
12 apply several standard cost of equity methods to market data for a large group of
13 utility companies of comparable risk. Second, I adjust the average cost of equity
14 for my comparable companies for the difference between the financial risk of
15 those companies in the marketplace and the financial risk implied by the rate
16 making capital structure for Duke Energy Carolinas.

17 Q. WHY DO YOU APPLY YOUR COST OF EQUITY METHODS TO A
18 LARGE GROUP OF COMPARABLE RISK COMPANIES RATHER
19 THAN SOLELY TO DUKE ENERGY CAROLINAS?

20 A. I apply my cost of equity method to a large group of comparable risk companies
21 because standard cost of equity methodologies such as the discounted cash flow
22 (“DCF”), risk premium, and capital asset pricing model (“CAPM”) require inputs

1 of quantities that are not easily measured.¹ Since these inputs can only be
2 estimated, there is naturally some degree of uncertainty surrounding the estimate
3 of the cost of equity for each company. However, the uncertainty in the estimate
4 of the cost of equity for an individual company can be greatly reduced by
5 applying cost of equity methodologies to a large sample of comparable
6 companies. Intuitively, unusually high estimates for some individual companies
7 are offset by unusually low estimates for other individual companies. Thus,
8 financial economists invariably apply cost of equity methodologies to a group of
9 comparable companies. In utility regulation, the practice of using a group of
10 comparable companies, called the comparable company approach, is further
11 supported by the United States Supreme Court standard that the utility should be
12 allowed to earn a return on its investment that is commensurate with returns being
13 earned on other investments of the same risk.²

14 **Q. WHAT COST OF EQUITY DO YOU FIND FOR YOUR COMPARABLE**
15 **COMPANIES IN THIS PROCEEDING?**

16 **A.** On the basis of my studies, and as summarized in the table below, I find that the
17 cost of equity for my comparable companies is equal to 11.1 percent. This
18 conclusion is based on my application of standard cost of equity estimation
19 techniques—the DCF model, the ex ante risk premium approach, the ex post risk
20 premium approach, and the CAPM—to a broad group of companies of comparable
21 risk. As noted below, the cost of equity for these comparable companies must be
22 adjusted to reflect the higher financial risk associated with Duke Energy

¹ The problem of difficult-to-measure inputs is especially acute for Duke Energy Carolinas because, as a subsidiary of Duke Energy Corporation (“Duke Energy”), its stock is not publicly traded.

² See *Bluefield Water Works and Improvement Co. v. Public Service Comm’n*, 262 U.S. 679, 692 (1923) and *Hope Natural Gas Co.*, 320 U.S. at 603.

1 Carolinas' rate making capital structure, which produces a cost of equity equal to
2 12.3 percent for Duke Energy Carolinas.

3 **TABLE 1**
4 **COST OF EQUITY MODEL RESULTS**

METHOD	COST OF EQUITY
Discounted Cash Flow	12.4%
Ex Ante Risk Premium	11.4%
Ex Post Risk Premium	10.9%
Historical CAPM	9.8%
DCF-based CAPM	11.1%
Average	11.1%
Cost of Equity Reflecting Higher Financial Risk of Duke Energy Carolinas' Rate Making Capital Structure	12.3%

5 **Q. YOU NOTE THAT THE COST OF EQUITY OF YOUR COMPARABLE**
6 **COMPANIES SHOULD BE ADJUSTED FOR FINANCIAL RISK. WHY**
7 **IS THAT ADJUSTMENT NEEDED?**

8 **A.** The cost of equity for my comparable companies depends on their financial risk,
9 which is measured by the market values of debt and equity in their capital
10 structures. The financial risk of my comparable companies differs from the
11 financial risk associated with Duke Energy Carolinas' rate making capital
12 structure. It is both logically and economically inconsistent to apply a cost of
13 equity developed for a sample of companies with a specific degree of financial
14 risk to a capital structure with a different financial risk. One must adjust the cost
15 of equity for my comparable companies upward in order for investors in Duke
16 Energy Carolinas to have an opportunity to earn a return on their investment in
17 Duke Energy Carolinas that is commensurate with returns they could earn on
18 other investments of comparable risk.

1 Q. HOW DOES DUKE ENERGY CAROLINAS' FINANCIAL RISK, AS
2 REFLECTED IN ITS RATE MAKING CAPITAL STRUCTURE,
3 COMPARE TO THE FINANCIAL RISK OF YOUR COMPARABLE
4 COMPANIES?

5 A. Duke Energy Carolinas' rate making capital structure in this proceeding contains
6 47.0 percent debt and 53.0 percent equity. The average market value capital
7 structure for my comparable group of companies contains 37.54 percent debt,
8 0.72 percent preferred, and 61.74 percent equity. Thus, the financial risk of Duke
9 Energy Carolinas as reflected in its rate making capital structure is greater than
10 the financial risk embodied in the cost of equity estimates for my comparable
11 companies.

12 Q. WHAT IS THE FAIR RATE OF RETURN ON EQUITY FOR DUKE
13 ENERGY CAROLINAS INDICATED BY YOUR COST OF EQUITY
14 ANALYSIS?

15 A. My analysis indicates that Duke Energy Carolinas would require a fair rate of
16 return on equity equal to 12.3 percent in order to have the same weighted average
17 cost of capital as my comparable companies.

18 Q. DO YOU HAVE EXHIBITS ACCOMPANYING YOUR TESTIMONY?

19 A. Yes. I have prepared or supervised the preparation of ten schedules and five
20 appendices that accompany my testimony.

21 II. ECONOMIC AND LEGAL PRINCIPLES

22 Q. HOW DO ECONOMISTS DEFINE THE REQUIRED RATE OF RETURN,
23 OR COST OF CAPITAL, ASSOCIATED WITH PARTICULAR
24 INVESTMENT DECISIONS SUCH AS THE DECISION TO INVEST IN

1 **ELECTRIC GENERATION, TRANSMISSION, AND DISTRIBUTION**
2 **FACILITIES?**

3 **A.** Economists define the cost of capital as the return investors expect to receive on
4 alternative investments of comparable risk.

5 **Q.** **HOW DOES THE COST OF CAPITAL AFFECT A FIRM'S**
6 **INVESTMENT DECISIONS?**

7 **A.** The goal of a firm is to maximize the value of the firm. This goal can be
8 accomplished by accepting all investments in plant and equipment with an
9 expected rate of return greater than the cost of capital. Thus, a firm should
10 continue to invest in plant and equipment only so long as the return on its
11 investment is greater than or equal to its cost of capital.

12 **Q.** **HOW DOES THE COST OF CAPITAL AFFECT INVESTORS'**
13 **WILLINGNESS TO INVEST IN A COMPANY?**

14 **A.** The cost of capital measures the return investors can expect on investments of
15 comparable risk. The cost of capital also measures the investor's required rate of
16 return on investment because rational investors will not invest in a particular
17 investment opportunity if the expected return on that opportunity is less than the
18 cost of capital. Thus, the cost of capital is a hurdle rate for both investors and the
19 firm.

20 **Q.** **DO ALL INVESTORS HAVE THE SAME POSITION IN THE FIRM?**

21 **A.** No. Debt investors have a fixed claim on a firm's assets and income that must be
22 paid prior to any payment to the firm's equity investors. Since the firm's equity
23 investors have a residual claim on the firm's assets and income, equity

1 investments are riskier than debt investments. Thus, the cost of equity exceeds
2 the cost of debt.

3 **Q. WHAT IS THE OVERALL OR AVERAGE COST OF CAPITAL?**

4 **A.** The overall or average cost of capital is a weighted average of the cost of debt and
5 cost of equity, where the weights are the percentages of debt and equity in a
6 firm's capital structure.

7 **Q. CAN YOU ILLUSTRATE THE CALCULATION OF THE OVERALL OR
8 WEIGHTED AVERAGE COST OF CAPITAL?**

9 **A.** Yes. Assume that the cost of debt is 7 percent, the cost of equity is 13 percent,
10 and the percentages of debt and equity in the firm's capital structure are
11 50 percent and 50 percent, respectively. Then the weighted average cost of
12 capital is expressed by .50 times 7 percent plus .50 times 13 percent, or
13 10.0 percent.

14 **Q. HOW DO ECONOMISTS DEFINE THE COST OF EQUITY?**

15 **A.** Economists define the cost of equity as the return investors expect to receive on
16 alternative equity investments of comparable risk. Since the return on an equity
17 investment of comparable risk is not a contractual return, the cost of equity is
18 more difficult to measure than the cost of debt. However, as I have already noted,
19 there is agreement among economists that the cost of equity is greater than the
20 cost of debt. There is also agreement among economists that the cost of equity,
21 like the cost of debt, is both forward looking and market based.

22 **Q. HOW DO ECONOMISTS MEASURE THE PERCENTAGES OF DEBT
23 AND EQUITY IN A FIRM'S CAPITAL STRUCTURE?**

1 A. Economists measure the percentages of debt and equity in a firm's capital
2 structure by first calculating the market value of the firm's debt and the market
3 value of its equity. Economists then calculate the percentage of debt by the ratio
4 of the market value of debt to the combined market value of debt and equity, and
5 the percentage of equity by the ratio of the market value of equity to the combined
6 market values of debt and equity. For example, if a firm's debt has a market
7 value of \$25 million and its equity has a market value of \$75 million, then its total
8 market capitalization is \$100 million, and its capital structure contains 25 percent
9 debt and 75 percent equity.

10 **Q. WHY DO ECONOMISTS MEASURE A FIRM'S CAPITAL STRUCTURE**
11 **IN TERMS OF THE MARKET VALUES OF ITS DEBT AND EQUITY?**

12 A. Economists measure a firm's capital structure in terms of the market values of its
13 debt and equity because: (1) the weighted average cost of capital is defined as the
14 return investors expect to earn on a portfolio of the company's debt and equity
15 securities; (2) investors measure the expected return and risk on their portfolios
16 using market value weights, not book value weights; and (3) market values are the
17 *best measures of the amounts of debt and equity investors have invested in the*
18 *company on a going forward basis.*

19 **Q. WHY DO INVESTORS MEASURE THE EXPECTED RETURN ON**
20 **THEIR INVESTMENT PORTFOLIOS USING MARKET VALUE**
21 **WEIGHTS RATHER THAN BOOK VALUE WEIGHTS?**

22 A. Investors measure the expected return on their investment portfolios using market
23 value weights because: (1) the expected return on a portfolio is calculated by
24 comparing the expected value of the portfolio at the end of the investment period

1 to its current value; and (2) market values are the best measure of the current
2 value of the portfolio. From the investor's point of view, the historical cost, or
3 book value of their investment, is generally a poor indicator of the portfolio's
4 current value.

5 **Q. IS THE ECONOMIC DEFINITION OF THE WEIGHTED AVERAGE**
6 **COST OF CAPITAL CONSISTENT WITH REGULATORS'**
7 **TRADITIONAL DEFINITION OF THE AVERAGE COST OF CAPITAL?**

8 **A.** No. The economic definition of the weighted average cost of capital is based on
9 the market costs of debt and equity, the market value percentages of debt and
10 equity in a company's capital structure, and the future expected risk of investing
11 in the company. In contrast, regulators have traditionally defined the weighted
12 average cost of capital using the embedded cost of debt and the book values of
13 *debt and equity in a company's capital structure.*

14 **Q. DOES THE REQUIRED RATE OF RETURN ON AN INVESTMENT**
15 **VARY WITH THE RISK OF THAT INVESTMENT?**

16 **A.** Yes. Since investors are averse to risk, they require a higher rate of return on
17 investments with greater risk.

18 **Q. DO ECONOMISTS AND INVESTORS CONSIDER FUTURE INDUSTRY**
19 **CHANGES WHEN THEY ESTIMATE THE RISK OF A PARTICULAR**
20 **INVESTMENT?**

21 **A.** Yes. Economists and investors consider all the risks that a firm might be exposed
22 to over the future life of the company.

1 Q. ARE THESE ECONOMIC PRINCIPLES REGARDING THE FAIR
2 RETURN FOR CAPITAL RECOGNIZED IN ANY SUPREME COURT
3 CASES?

4 A. Yes. These economic principles, relating to the supply of and demand for capital,
5 are recognized in two United States Supreme Court cases: (1) *Bluefield Water*
6 *Works and Improvement Co. v. Public Service Comm'n.*; and (2) *Federal Power*
7 *Comm'n v. Hope Natural Gas Co.* In the *Bluefield Water Works* case, the Court
8 stated:

9 A public utility is entitled to such rates as will permit it to earn a
10 return upon the value of the property which it employs for the
11 convenience of the public equal to that generally being made at the
12 same time and in the same general part of the country on
13 investments in other business undertakings which are attended by
14 corresponding risks and uncertainties; but it has no constitutional
15 right to profits such as are realized or anticipated in highly
16 profitable enterprises or speculative ventures. The return should be
17 reasonably sufficient to assure confidence in the financial
18 soundness of the utility, and should be adequate, under efficient
19 and economical management, to maintain and support its credit,
20 and enable it to raise the money necessary for the proper discharge
21 of its public duties. [*Bluefield Water Works and Improvement Co.*
22 *v. Public Service Comm'n.* 262 U.S. 679, 692 (1923)].

23 The Court clearly recognizes here that: (1) a regulated firm cannot remain
24 financially sound unless the return it is allowed to earn on the value of its property
25 is at least equal to the cost of capital (the principle relating to the demand for
26 capital); and (2) a regulated firm will not be able to attract capital if it does not
27 offer investors an opportunity to earn a return on their investment equal to the
28 return they expect to earn on other investments of the same risk (the principle
29 relating to the supply of capital).

30 In the *Hope Natural Gas* case, the Court reiterates the financial soundness
31 and capital attraction principles of the *Bluefield* case:

1 From the investor or company point of view it is important that
2 there be enough revenue not only for operating expenses but also
3 for the capital costs of the business. These include service on the
4 debt and dividends on the stock... By that standard the return to
5 the equity owner should be commensurate with returns on
6 investments in other enterprises having corresponding risks. That
7 return, moreover, should be sufficient to assure confidence in the
8 financial integrity of the enterprise, so as to maintain its credit and
9 to attract capital. [*Federal Power Comm'n v. Hope Natural Gas*
10 *Co.*, 320 U.S. 591, 603 (1944)].

11 The Court clearly recognizes that the fair rate of return on equity should be:
12 (1) comparable to returns investors expect to earn on other investments of similar
13 risk; (2) sufficient to assure confidence in the company's financial integrity; and
14 (3) adequate to maintain and support the company's credit and to attract capital.

15 **III. BUSINESS AND FINANCIAL RISKS**

16 **Q. WHAT BUSINESS AND FINANCIAL RISKS DID YOU CONSIDER IN**
17 **YOUR ASSESSMENT OF THE COST OF EQUITY FOR DUKE ENERGY**
18 **CAROLINAS?**

19 **A.** I considered both the general business and financial risks associated with the state
20 of the U.S. economy ("macroeconomic risks") and the specific business and
21 financial risks associated with investing in the electric energy business of Duke
22 Energy Carolinas.

23 **A. MACROECONOMIC RISKS**

24 **Q. HOW DO YOU DESCRIBE THE CURRENT U.S. ECONOMIC**
25 **ENVIRONMENT?**

26 **A.** The U. S. economy is in the midst of the largest housing, employment, credit, and
27 financial crisis since World War II. During the last year, housing construction has
28 virtually halted, housing prices have collapsed, foreclosures have increased, banks

1 have either failed or announced multi-billion dollar write-offs, unemployment has
2 increased, and investor confidence in the health of the economy is at record lows.

3 **Q. HAS THE CONGRESSIONAL STIMULUS PACKAGE REDUCED**
4 **INVESTOR UNCERTAINTY ABOUT THE U.S. ECONOMIC**
5 **ENVIRONMENT?**

6 **A.** No. Because the problems in the U.S. economy are so widespread and the
7 stimulus package will greatly increase the Federal deficit, investors are uncertain
8 whether the stimulus package will be effective in resolving economic problems.

9 **Q. HOW HAVE INVESTORS RESPONDED TO THE DETERIORATING**
10 **U.S. ECONOMIC CONDITIONS?**

11 **A.** Investors have responded by increasing their aversion to risk, reducing their
12 leverage, increasing their demand for liquidity, and increasing their required rates
13 of return on risky investments.

14 **Q. WHAT EFFECT HAS THE INCREASED AVERSION TO RISK,**
15 **REDUCTION IN LEVERAGE, INCREASED DEMAND FOR LIQUIDITY,**
16 **AND INCREASED REQUIRED RATES OF RETURN ON RISKY STOCK**
17 **AND BOND INVESTMENTS HAD ON STOCK PRICES AND INTEREST**
18 **RATES?**

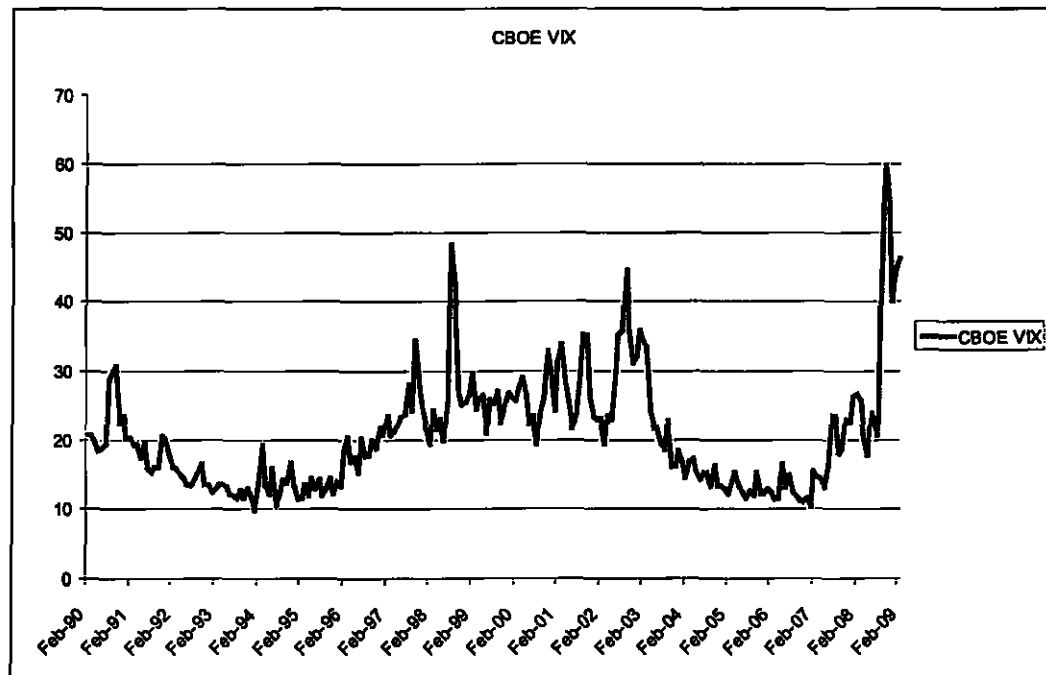
19 **A.** These factors have caused stock prices to decline by the highest percentage since
20 The Great Depression and caused interest rates on all but the safest bond
21 investments to increase. The S&P 500 has declined by approximately 40 percent
22 in the past year and by approximately 50 percent since mid-2007. The stock
23 market has not experienced declines of this magnitude since the early 1930s.
24 Interest rates on Baa-rated utility bonds have increased from approximately

1 6 percent in early 2007 to approximately 8 percent in the period January to March
2 2009, while interest rates on high yield corporate bonds have been at double digit
3 levels since September 2008.

4 **Q. HAVE INCREASED RISK AVERSION, REDUCED DEMAND FOR**
5 **LEVERAGE, INCREASED DEMAND FOR LIQUIDITY, AND**
6 **INCREASED REQUIRED RATES OF RETURN ON RISKY STOCK AND**
7 **BOND INVESTMENTS ALSO INCREASED STOCK MARKET**
8 **VOLATILITY?**

9 **A. Yes.** Economists generally use the Chicago Board Options Exchange (“CBOE”)
10 volatility index to measure stock market volatility. Since September 2008, the
11 CBOE volatility index has been at its highest levels since the late 1990s.

12 **Figure 1**
13 **CBOE Volatility Index**
14 **February 1990 — February 2009**



15
16

1 **B. BUSINESS AND FINANCIAL RISKS OF INVESTING IN**
2 **ELECTRIC ENERGY COMPANIES**

3 **Q. WHAT ARE THE PRIMARY BUSINESS AND FINANCIAL RISKS**
4 **FACING ELECTRIC ENERGY COMPANIES SUCH AS DUKE ENERGY**
5 **CAROLINAS?**

6 **A. The business and financial risks of investing in electric energy companies such as**
7 **Duke Energy Carolinas include:**

8 1. Demand Uncertainty. Demand uncertainty is one of the primary
9 business risks of investing in electric energy companies such as Duke Energy
10 Carolinas. Demand uncertainty is caused by: (a) the strong dependence of
11 electric demand on the state of the economy and weather patterns; (b) the
12 sensitivity of demand to changes in rates; (c) the ability of customers to choose
13 alternative forms of energy, such as natural gas or oil; (d) the ability of some
14 customers to locate facilities in the service areas of competitors; (e) the ability of
15 some customers to conserve energy or produce their own electricity under
16 cogeneration or self-generation arrangements; and (f) the ability of municipalities
17 to go into the energy business rather than renew the company's franchise.
18 Demand uncertainty is a problem for electric companies because of the need to
19 plan for infrastructure additions many years in advance of demand.

20 2. Operating Expense Uncertainty. The business risk of electric
21 energy companies is also increased by the inherent uncertainty in the typical
22 electric energy company's operating expenses. Operating expense uncertainty
23 arises as a result of: (a) the prospect of increasing employee health care and
24 pension expenses; (b) uncertainty over plant outages, the cost of purchased
25 power, and the revenues achieved from off system sales; (c) variability in

1 maintenance costs and the costs of other materials, (d) uncertainty over outages of
2 the transmission and distribution systems, as well as storm-related expenses;
3 (e) the prospect of increased expenses for security; and (f) high volatility in fuel
4 prices or interruptions in fuel supply.

5 3. Investment Cost Uncertainty. The electric energy business
6 requires very large investments in the generation, transmission, and distribution
7 facilities required to deliver energy to customers. The future amounts of required
8 investments in these facilities are highly uncertain as a result of: (a) demand
9 uncertainty; (b) the changing economics of alternative generation technologies;
10 (c) uncertainty in environmental regulations and clean air requirements;
11 (d) uncertainty in the costs of construction materials and labor; (e) uncertainty in
12 the amount of additional investments to ensure the reliability of the company's
13 transmission and distribution networks; (f) uncertainty regarding the regulatory
14 and management structure of the electric transmission network; and
15 (g) uncertainty regarding future decommissioning and dismantlement costs.
16 Furthermore, the risk of investing in electric energy facilities is increased by the
17 irreversible nature of the company's investments in generation, transmission, and
18 distribution facilities. For example, if an electric energy company decides to
19 invest in building a new generation plant, and, as a result of new environmental
20 regulations, energy produced by the plant becomes uneconomical, the company
21 may not be able to recover its investment.

22 4. High Operating Leverage. The electric energy business requires a
23 large commitment to fixed costs in relation to the operating margin on sales, a
24 situation known as high operating leverage. The relatively high degree of fixed

1 costs in the electric energy business arises from the average electric energy
2 company's large investment in fixed generation, transmission, and distribution
3 facilities. High operating leverage causes the average electric energy company's
4 *operating income to be highly sensitive to revenue fluctuations.*

5 5. High Degree of Financial Leverage. The large capital
6 requirements for building economically efficient electric generation,
7 transmission, and distribution facilities, along with the traditional regulatory
8 preference for the use of debt, have encouraged electric utilities to maintain
9 highly debt-leveraged capital structures as compared to non-utility firms. High
10 debt leverage is a source of additional risk to utility stock investors because it
11 increases the percentage of the firm's costs that are fixed, and the presence of
12 higher fixed costs increases the sensitivity of a firm's earnings to variations in
13 revenues.

14 6. Regulatory Uncertainty. Investors' perceptions of the business and
15 financial risks of electric energy companies are strongly influenced by their views
16 of the quality of regulation. Investors are painfully aware that regulators in some
17 jurisdictions have been unwilling at times to set rates that allow companies an
18 opportunity to recover their cost of service in a timely manner and earn a fair and
19 reasonable return on investment. As a result of the perceived increase in
20 regulatory risk, investors will demand a higher rate of return for electric energy
21 companies operating in those states. On the other hand, if investors perceive that
22 regulators will provide a reasonable opportunity for the company to maintain its
23 financial integrity and earn a fair rate of return on its investment, investors will
24 view regulatory risk as minimal.

1 Q. HAVE ANY OF THESE RISK FACTORS CHANGED IN RECENT
2 YEARS?

3 A. Yes. The risk of investing in electric energy companies has increased as a result
4 of significantly greater macroeconomic uncertainty, projected electric energy
5 company capital expenditures, and volatility in fuel prices; greater uncertainty in
6 the cost of satisfying environmental requirements; more volatile purchased power
7 and off system sales prices; greater uncertainty in employee health care and
8 pension expenses; and greater uncertainty in the expenses associated with system
9 outages, storm damage, and security. Each of these factors puts pressure on
10 customer rates and therefore increases regulatory risk. The Commission should
11 recognize these higher risks and the correspondingly higher returns required by
12 investors in setting the allowed rate of return for Duke Energy Carolinas in this
13 proceeding.

14 Q. HOW DOES GREATER MACROECONOMIC UNCERTAINTY AFFECT
15 THE BUSINESS AND FINANCIAL RISKS OF INVESTING IN
16 ELECTRIC ENERGY COMPANIES SUCH AS DUKE ENERGY
17 CAROLINAS?

18 A. Greater macroeconomic uncertainty increases the business and financial risks of
19 investing in electric energy companies such as Duke Energy Carolinas by
20 fundamentally increasing demand uncertainty, investment uncertainty, and
21 regulatory uncertainty.

22 Q. WHY DOES MACROECONOMIC UNCERTAINTY INCREASE
23 DEMAND UNCERTAINTY?

1 A. Macroeconomic uncertainty increases demand uncertainty because the demand
2 for electric energy services depends on the state of the economy. The greater is
3 the uncertainty regarding the state of the economy, the greater will be the
4 uncertainty regarding the demand for energy services.

5 **Q. HOW DOES INCREASED DEMAND UNCERTAINTY AFFECT THE**
6 **UNCERTAINTY OF THE FUTURE RETURN ON INVESTMENT FOR**
7 **DUKE ENERGY CAROLINAS?**

8 A. Increased demand uncertainty greatly increases the uncertainty of the future return
9 on investment for Duke Energy Carolinas because most of the Company's costs
10 are fixed, while its revenues are variable. Thus, greater volatility in revenues
11 produces greater volatility in return on investment.

12 **Q. WHY DOES MACROECONOMIC UNCERTAINTY INCREASE**
13 **INVESTMENT COST UNCERTAINTY?**

14 A. Increased macroeconomic uncertainty greatly increases the uncertainty of
15 investment costs for electric companies like Duke Energy Carolinas because it
16 increases the uncertainty regarding: the demand for electric energy; the
17 economics of alternative generating technologies; the cost of environmental
18 regulations; the cost of construction materials and labor; and the amount of
19 additional investment required to ensure the reliability of the company's
20 transmission and distribution networks.

21 **Q. WHY DOES MACROECONOMIC UNCERTAINTY INCREASE**
22 **REGULATORY UNCERTAINTY?**

23 A. Regulatory uncertainty arises because investors are not certain that regulators will
24 be willing to set rates that allow companies an opportunity to recover their costs

1 of service and earn a fair and reasonable return on investment. Regulatory
2 uncertainty increases in difficult economic times because investors recognize that
3 regulators are likely to face greater pressure to restrain rate increases in difficult
4 economic times than in good economic times.

5 **Q. HOW DO GREATER PROJECTED CAPITAL EXPENDITURES AFFECT**
6 **THE BUSINESS AND FINANCIAL RISKS OF INVESTING IN**
7 **ELECTRIC ENERGY COMPANIES SUCH AS DUKE ENERGY**
8 **CAROLINAS?**

9 **A.** Greater projected capital expenditures increase the business and financial risks of
10 investing in electric energy companies such as Duke Energy Carolinas by
11 increasing investment cost uncertainty, operating leverage, and regulatory
12 uncertainty.

13 **Q. WHY DO GREATER PROJECTED CAPITAL EXPENDITURES**
14 **INCREASE AN ELECTRIC ENERGY COMPANY'S INVESTMENT**
15 **COST UNCERTAINTY?**

16 **A.** Greater projected capital expenditures increase investment cost uncertainty
17 because investments in new generation, transmission, and distribution facilities
18 take many years to complete. As investors found during the last electric energy
19 investment boom of the 1980s, actual costs of building new generation,
20 transmission, and distribution facilities can differ from forecasted costs as a result
21 of changes in environmental regulations, materials costs, capital costs, and
22 unexpected delays.

23 **Q. WHY DO GREATER PROJECTED CAPITAL EXPENDITURES**
24 **INCREASE OPERATING LEVERAGE?**

1 A. As noted above, operating leverage increases when a firm's commitment to fixed
2 costs rises in relation to its operating margin on sales. Increased capital
3 expenditures increase operating leverage because investment costs are fixed, the
4 investment period is long, and revenues do not generally increase in line with
5 investment costs until the investment is entirely included in rate base. Thus, the
6 ratio of fixed costs to operating margin increases when capital expenditures
7 increase.

8 **Q. WHY DO GREATER PROJECTED CAPITAL EXPENDITURES**
9 **INCREASE REGULATORY UNCERTAINTY?**

10 A. As noted above, regulatory uncertainty arises because investors are aware that
11 regulators in some states have been unwilling at times to set rates that allow a
12 company an opportunity to recover its cost of service, including the cost of
13 capital. Regulatory uncertainty is most pronounced when rates are projected to
14 increase. Greater projected capital expenditures increase regulatory uncertainty
15 because they frequently cause rates to increase.

16 **Q. IS DUKE ENERGY CAROLINAS PROJECTING GREATER CAPITAL**
17 **EXPENDITURES OVER THE NEXT THREE YEARS?**

18 A. Yes. Duke Energy Carolinas projects that it will spend \$8 billion over the period
19 2009 through 2011, including significant capital expenditures in the Cliffside
20 Unit 6 project and in new gas-fired generation units.

21 **Q. ARE YOU FAMILIAR WITH THE CONCEPT OF "REGULATORY**
22 **LAG?"**

23 A. Yes. "Regulatory lag" refers to the delay between the time a utility's return on
24 investment either exceeds or falls short of its cost of capital and the time rates are

1 adjusted to narrow the gap between the utility's return on investment and its cost
2 of capital.

3 **Q. HOW IS A COMPANY'S RETURN ON INVESTMENT MEASURED?**

4 **A.** A company's return on investment is equal to the ratio of its operating profits
5 (that is, revenues minus operating expenses) to its investment in plant and
6 equipment.

7 **Q. WHAT WOULD CAUSE A UTILITY'S RETURN ON INVESTMENT TO
8 FALL SHORT OF ITS COST OF CAPITAL?**

9 **A.** A utility's return on investment will fall short of its cost of capital if either: (1) its
10 operating expenses and investment in plant and equipment are increasing faster
11 than its revenues; or (2) its cost of capital is increasing.

12 **Q. ARE DUKE ENERGY CAROLINAS' OPERATING EXPENSES AND
13 INVESTMENT IN PLANT AND EQUIPMENT LIKELY TO INCREASE
14 FASTER THAN ITS REVENUES IN THE NEXT THREE YEARS?**

15 **A.** Yes. Since Duke Energy Carolinas projects that it will spend \$8 billion on capital
16 expenditures over the period 2009 to 2011, its operating expenses and investment
17 in plant and equipment are likely to increase faster than its revenues in the next
18 three years.

19 **Q. DOES REGULATORY LAG INCREASE A UTILITY'S RISK?**

20 **A.** Yes. When a utility invests in new plant and equipment, it incurs the risk that its
21 return on investment will be less than its cost of capital. Regulatory lag increases
22 a utility's risk because it increases the likelihood that the company's return on
23 investment will be less than its cost of capital.

1 Q. HOW CAN REGULATORS REDUCE THE RISK OF REGULATORY
2 LAG?

3 A. Regulators can reduce the risk of regulatory lag by using forward-looking test
4 years and including construction work in progress in rate base.

5 Q. DOES THE NORTH CAROLINA UTILITIES COMMISSION SET RATES
6 BASED ON A FORWARD-LOOKING TEST YEAR?

7 A. No. Rates in North Carolina are based on an historical test year.

8 Q. CAN THE RISKS FACING DUKE ENERGY CAROLINAS AND OTHER
9 ELECTRIC ENERGY COMPANIES BE DISTINGUISHED FROM THE
10 RISKS OF INVESTING IN COMPANIES IN OTHER INDUSTRIES?

11 A. Yes. The risks of investing in electric energy companies such as Duke Energy
12 Carolinas can be distinguished from the risks of investing in companies in many
13 other industries in several ways. First, the risks of investing in electric energy
14 companies are increased because of the greater capital intensity of the electric
15 energy business and the fact that most investments in electric energy facilities are
16 largely irreversible once they are made. Second, unlike returns in competitive
17 industries, the returns from investment in the electric energy business are largely
18 asymmetric. That is, there is little opportunity for electric energy companies to
19 earn more than their required return, and a significant chance that they will earn
20 less than their required return.

21 Q. YOU MENTION THE PROSPECT THAT ELECTRIC ENERGY
22 COMPANIES WILL NEED TO MAKE MAJOR INVESTMENTS IN NEW
23 GENERATION FACILITIES OVER THE NEXT TEN YEARS. WHY ARE

1 **INVESTMENTS IN NEW GENERATION FACILITIES ESPECIALLY**
2 **RISKY?**

3 A. Investment in new generation facilities is especially risky because the required
4 investment is large, illiquid, and irreversible; the investment horizon is unusually
5 long; the investment and operating costs are highly uncertain; and environmental
6 regulations may change significantly over the life of the investment. In addition,
7 there is no consensus on the best generation option. The natural gas option has a
8 lower investment cost and shorter investment horizon, but fuel costs are highly
9 volatile. The coal and nuclear options have significantly lower long run expected
10 operating costs, but a higher required investment and a longer investment horizon.
11 Renewable energy, though desirable from an environmental standpoint, may be
12 more expensive than other alternatives and may not produce reliable energy in
13 peak periods. The uncertainties associated with all generation options create
14 additional risks for electric utilities.

15 **IV. COST OF EQUITY ESTIMATION METHODS**

16 Q. **WHAT METHODS DID YOU USE TO ESTIMATE DUKE ENERGY**
17 **CAROLINAS' FAIR RATE OF RETURN ON EQUITY?**

18 A. I used several generally accepted methods for estimating the cost of equity for
19 Duke Energy Carolinas. These are the Discounted Cash Flow (DCF), the ex ante
20 risk premium, the ex post risk premium methods, and the capital asset pricing
21 model (CAPM). The DCF method assumes that the current market price of a
22 firm's stock is equal to the discounted value of all expected future cash flows.
23 The ex ante risk premium method assumes that an investor's current expectations
24 regarding the equity risk premium can be estimated from recent data on the DCF

1 expected rate of return on equity compared to the interest rate on long-term bonds.
2 The ex post risk premium method assumes that an investor's current expectations
3 regarding the equity-debt return differential is equal to the historical record of
4 comparable returns on stock and bond investments. The cost of equity under both
5 risk premium methods is then equal to the interest rate on bond investments plus
6 the risk premium. The CAPM assumes that the investor's required rate of return
7 on equity is equal to a risk-free rate of interest plus the product of a company-
8 specific risk factor, beta, and the expected risk premium on the market portfolio.

9 **C. DISCOUNTED CASH FLOW METHOD**

10 **Q. PLEASE DESCRIBE THE DCF MODEL.**

11 **A.** The DCF model is based on the assumption that investors value an asset on the
12 basis of the future cash flows they expect to receive from owning the asset. Thus,
13 investors value an investment in a bond because they expect to receive a sequence
14 of semi-annual coupon payments over the life of the bond and a terminal payment
15 equal to the bond's face value at the time the bond matures. Likewise, investors
16 value an investment in a firm's stock because they expect to receive a sequence of
17 dividend payments and, perhaps, expect to sell the stock at a higher price
18 sometime in the future.

19 A second fundamental principle of the DCF method is that investors value
20 a dollar received in the future less than a dollar received today. A future dollar is
21 valued less than a current dollar because investors could invest a current dollar in
22 an interest earning account and increase their wealth. This principle is called the
23 time value of money.

1 Equation (2) is frequently called the annual discounted cash flow model of stock
2 valuation. Assuming that dividends grow at a constant annual rate, g , this
3 equation can be solved for k , the cost of equity. The resulting cost of equity
4 equation is $k = D_1/P_s + g$, where k is the cost of equity, D_1 is the expected next
5 period annual dividend, P_s is the current price of the stock, and g is the constant
6 annual growth rate in earnings, dividends, and book value per share. The term
7 D_1/P_s is called the expected dividend yield component of the annual DCF model,
8 and the term g is called the expected growth component of the annual DCF
9 model.

10 **Q. ARE YOU RECOMMENDING THAT THE ANNUAL DCF MODEL BE**
11 **USED TO ESTIMATE DUKE ENERGY CAROLINAS' COST OF**
12 **EQUITY?**

13 **A.** No. The DCF model assumes that a company's stock price is equal to the present
14 discounted value of all expected future dividends. The annual DCF model is only
15 a correct expression of the present value of future dividends if dividends are paid
16 annually at the end of each year. Since the companies in my comparable group all
17 pay dividends quarterly, the current market price that investors are willing to pay
18 reflects the expected quarterly receipt of dividends. Therefore, a quarterly DCF
19 model should be used to estimate the cost of equity for these firms. The quarterly
20 DCF model differs from the annual DCF model in that it expresses a company's
21 *price as the present value of a quarterly stream of dividend payments. A complete*
22 *analysis of the implications of the quarterly payment of dividends on the DCF*
23 *model is provided in Appendix 2. For the reasons cited there, I employed the*
24 *quarterly DCF model throughout my calculations, even though the results of the*

1 quarterly DCF model for my companies are approximately equal to the results of
2 a properly applied annual DCF model.

3 **Q. PLEASE DESCRIBE THE QUARTERLY DCF MODEL YOU USE.**

4 **A.** The quarterly DCF model I use is described on Schedule 1 and in Appendix 2.
5 The quarterly DCF equation shows that the cost of equity is: the sum of the future
6 expected dividend yield and the growth rate, where the dividend in the dividend
7 yield is the equivalent future value of the four quarterly dividends at the end of
8 the year, and the growth rate is the expected growth in dividends or earnings per
9 share.

10 **Q. HOW DO YOU ESTIMATE THE QUARTERLY DIVIDEND PAYMENTS**
11 **IN YOUR QUARTERLY DCF MODEL?**

12 **A.** The quarterly DCF model requires an estimate of the dividends, d_1 , d_2 , d_3 , and d_4 ,
13 investors expect to receive over the next four quarters. I estimate the next four
14 quarterly dividends by multiplying the previous four quarterly dividends by the
15 factor, $(1 + \text{the growth rate, } g)$.

16 **Q. CAN YOU ILLUSTRATE HOW YOU ESTIMATE THE NEXT FOUR**
17 **QUARTERLY DIVIDENDS WITH DATA FOR A SPECIFIC COMPANY?**

18 **A.** Yes. In the case of American Electric Power, the first company shown in
19 Schedule 1, the last four quarterly dividends are each equal to .41. Thus
20 dividends d_1 , d_2 , d_3 and d_4 are equal to 0.427 [$.41 \times (1 + .0416) = .427$]. (As noted
21 previously, the logic underlying this procedure is described in Appendix 2.)

22 **Q. HOW DO YOU ESTIMATE THE GROWTH COMPONENT OF THE**
23 **QUARTERLY DCF MODEL?**

1 A. I use the analysts' estimates of future earnings per share ("EPS") growth reported
2 by I/B/E/S Thomson Reuters.

3 Q. **WHAT ARE THE ANALYSTS' ESTIMATES OF FUTURE EPS**
4 **GROWTH?**

5 A. As part of their research, financial analysts working at Wall Street firms
6 periodically estimate EPS growth for each firm they follow. The EPS forecasts
7 for each firm are then published. Investors who are contemplating purchasing or
8 selling shares in individual companies review the forecasts. These estimates
9 represent three- to five-year forecasts of EPS growth.

10 Q. **WHAT IS I/B/E/S?**

11 A. I/B/E/S is a division of Thomson Reuters that reports analysts' EPS growth
12 forecasts for a broad group of companies. The forecasts are expressed in terms of
13 a mean forecast and a standard deviation of forecast for each firm. Investors use
14 the mean forecast as an estimate of future firm performance.

15 Q. **WHY DO YOU USE THE I/B/E/S GROWTH ESTIMATES?**

16 A. The I/B/E/S growth rates: (1) are widely circulated in the financial community,
17 (2) include the projections of reputable financial analysts who develop estimates
18 of future EPS growth, (3) are reported on a timely basis to investors, and (4) are
19 widely used by institutional and other investors.

20 Q. **WHY DO YOU RELY ON ANALYSTS' PROJECTIONS OF FUTURE EPS**
21 **GROWTH IN ESTIMATING THE INVESTORS' EXPECTED GROWTH**
22 **RATE RATHER THAN LOOKING AT PAST HISTORICAL GROWTH**
23 **RATES?**

1 A. I rely on analysts' projections of future EPS growth because there is considerable
2 empirical evidence that investors use analysts' forecasts to estimate future
3 earnings growth.

4 Q. **HAVE YOU PERFORMED ANY STUDIES CONCERNING THE USE OF**
5 **ANALYSTS' FORECASTS AS AN ESTIMATE OF INVESTORS'**
6 **EXPECTED GROWTH RATE, G?**

7 A. Yes, I prepared a study in conjunction with Willard T. Carleton, Professor of
8 Finance Emeritus at the University of Arizona, on why analysts' forecasts are the
9 best estimate of investors' expectation of future long-term growth. This study is
10 described in a paper entitled "Investor Growth Expectations and Stock Prices: the
11 Analysts versus History," published in the Spring 1988 edition of *The Journal of*
12 *Portfolio Management*.

13 Q. **PLEASE SUMMARIZE THE RESULTS OF YOUR STUDY.**

14 A. First, we performed a correlation analysis to identify the historically oriented
15 growth rates which best described a firm's stock price. Then we did a regression
16 study comparing the historical growth rates with the average I/B/E/S analysts'
17 forecasts. In every case, the regression equations containing the average of
18 analysts' forecasts statistically outperformed the regression equations containing
19 the historical growth estimates. These results are consistent with those found by
20 Cragg and Malkiel, the early major research in this area (John G. Cragg and
21 Burton G. Malkiel, *Expectations and the Structure of Share Prices*, University of
22 Chicago Press, 1982). These results are also consistent with the hypothesis that
23 investors use analysts' forecasts, rather than historically oriented growth
24 calculations, in making stock buy and sell decisions. They provide overwhelming

1 evidence that the analysts' forecasts of future growth are superior to historically-
2 oriented growth measures in predicting a firm's stock price.

3 **Q. HAS YOUR STUDY BEEN UPDATED TO INCLUDE MORE RECENT**
4 **DATA?**

5 **A.** Yes. Researchers at State Street Financial Advisors updated my study using data
6 through year-end 2003. Their results continue to confirm that analysts' growth
7 forecasts are superior to historically-oriented growth measures in predicting a
8 firm's stock price.

9 **Q. WHAT PRICE DO YOU USE IN YOUR DCF MODEL?**

10 **A.** I use a simple average of the monthly high and low stock prices for each firm for
11 the three-month period ending February 2009. These high and low stock prices
12 were obtained from Thomson Reuters.

13 **Q. WHY DO YOU USE THE THREE-MONTH AVERAGE STOCK PRICE IN**
14 **APPLYING THE DCF METHOD?**

15 **A.** I use the three-month average stock price in applying the DCF method because
16 stock prices fluctuate daily, while financial analysts' forecasts for a given
17 company are generally changed less frequently, often on a quarterly basis. Thus,
18 to match the stock price with an earnings forecast, it is appropriate to average
19 stock prices over a three-month period.

20 **Q. DO YOU INCLUDE AN ALLOWANCE FOR FLOTATION COSTS IN**
21 **YOUR DCF ANALYSIS?**

22 **A.** Yes. I include a 5 percent allowance for flotation costs in my DCF calculations.
23 A complete explanation of the need for flotation costs is contained in Appendix 3.

24 **Q. PLEASE EXPLAIN YOUR INCLUSION OF FLOTATION COSTS.**

1 A. All firms that have sold securities in the capital markets have incurred some level
2 of flotation costs, including underwriters' commissions, legal fees, printing
3 expense, etc. These costs are withheld from the proceeds of the stock sale or are
4 paid separately, and must be recovered over the life of the equity issue. Costs
5 vary depending upon the size of the issue, the type of registration method used
6 and other factors, but in general these costs range between three and five percent
7 of the proceeds from the issue [see Lee, Inmoo, Scott Lochhead, Jay Ritter, and
8 Quanshui Zhao, "The Costs of Raising Capital," *The Journal of Financial*
9 *Research*, Vol. XIX No 1 (Spring 1996), 59-74, and Clifford W. Smith,
10 "Alternative Methods for Raising Capital," *Journal of Financial Economics* 5
11 (1977) 273-307]. In addition to these costs, for large equity issues (in relation to
12 outstanding equity shares), there is likely to be a decline in price associated with
13 the sale of shares to the public. On average, the decline due to market pressure
14 has been estimated at two to three percent [see Richard H. Pettway, "The Effects
15 of New Equity Sales upon Utility Share Prices," *Public Utilities Fortnightly*,
16 May 10, 1984, 35—39]. Thus, the total flotation cost, including both issuance
17 expense and market pressure, could range anywhere from five to eight percent of
18 the proceeds of an equity issue. I believe a combined five percent allowance for
19 flotation costs is a conservative estimate that should be used in applying the DCF
20 model in this proceeding.

21 **Q. IS A FLOTATION COST ADJUSTMENT ONLY APPROPRIATE IF A**
22 **COMPANY ISSUES STOCK DURING THE LAST YEAR?**

23 A. As described in Appendix 3, a flotation cost adjustment is required whether or not
24 a company issued new stock during the last year. Previously incurred flotation

1 costs have not been recovered in previous rate cases; rather, they are a permanent
2 cost associated with past issues of common stock. Just as an adjustment is made
3 to the embedded cost of debt to reflect previously incurred debt issuance costs
4 (regardless of whether additional bond issuances were made in the test year), so
5 should an adjustment be made to the cost of equity regardless of whether
6 additional stock was issued during the last year.

7 **Q. DOES AN ALLOWANCE FOR RECOVERY OF FLOTATION COSTS**
8 **ASSOCIATED WITH STOCK SALES IN PRIOR YEARS CONSTITUTE**
9 **RETROACTIVE RATE-MAKING?**

10 **A.** No. An adjustment for flotation costs on equity is not meant to recover any cost
11 that is properly assigned to prior years. In fact, the adjustment allows a company
12 to recover only the current carrying costs associated with flotation expenses
13 incurred at the time stock sales were made. The original flotation costs
14 themselves will never be recovered, because the stock is assumed to have an
15 infinite life.

16 **Q. WHY SHOULD DUKE ENERGY CAROLINAS BE ALLOWED TO**
17 **RECOVER FLOTATION EXPENSES IF NO ISSUANCE OF COMMON**
18 **STOCK OCCURRED DURING THE TEST YEAR?**

19 **A.** As described in Appendix 3, a flotation cost adjustment is required whether or not
20 a company issued new stock during the test year. Previously incurred flotation
21 costs have not been expensed in previous rate cases; rather, they are a permanent
22 cost associated with past issues of common stock. Just as an adjustment is made
23 to the embedded cost of debt to reflect previously incurred debt issuance costs
24 (regardless of whether additional bond issuances were made in the test year), so

1 should an adjustment be made to the cost of equity regardless of whether
2 additional stock was issued during the test year.

3 **Q. HOW DO YOU APPLY THE DCF APPROACH TO OBTAIN THE COST**
4 **OF EQUITY CAPITAL FOR DUKE ENERGY CAROLINAS?**

5 **A.** I apply the DCF approach to the Value Line electric companies shown in
6 Schedule 1.

7 **Q. HOW DO YOU SELECT YOUR COMPARABLE GROUP OF ELECTRIC**
8 **COMPANIES?**

9 **A.** I select all the companies in Value Line's groups of electric companies that:
10 (1) paid dividends during every quarter of the last two years; (2) did not decrease
11 dividends during any quarter of the past two years; (3) had at least three analysts
12 included in the I/B/E/S mean growth forecast; (4) have an investment grade bond
13 rating and a Value Line Safety Rank of 1, 2, or 3; and (5) are not the subject of a
14 merger offer that has not been completed.

15 **Q. WHY DO YOU ELIMINATE COMPANIES THAT HAVE EITHER**
16 **DECREASED OR ELIMINATED THEIR DIVIDEND IN THE PAST TWO**
17 **YEARS?**

18 **A.** The DCF model requires the assumption that dividends will grow at a constant
19 rate into the indefinite future. If a company has either decreased or eliminated its
20 dividend in recent years, an assumption that the company's dividend will grow at
21 the same rate into the indefinite future is questionable.

22 **Q. WHY DO YOU ELIMINATE COMPANIES THAT HAVE FEWER THAN**
23 **THREE ANALYSTS INCLUDED IN THE I/B/E/S MEAN FORECASTS?**

1 A. The DCF model also requires a reliable estimate of a company's expected future
2 growth. For most companies, the I/B/E/S mean growth forecast is the best
3 available estimate of the growth term in the DCF model. However, the I/B/E/S
4 estimate may be less reliable if the mean estimate is based on the inputs of very
5 few analysts. On the basis of my professional judgment, I believe that at least
6 three analysts' estimates are a reasonable minimum number.

7 **Q. WHY DO YOU ELIMINATE COMPANIES THAT ARE THE SUBJECT**
8 **OF A MERGER OFFER THAT HAS NOT BEEN COMPLETED?**

9 A. A merger announcement can sometimes have a significant impact on a company's
10 stock price because of anticipated merger-related cost savings and new market
11 opportunities. Analysts' growth forecasts, on the other hand, are necessarily
12 related to companies as they currently exist, and do not reflect investors' views of
13 the potential cost savings and new market opportunities associated with mergers.
14 The use of a stock price that includes the value of potential mergers in
15 conjunction with growth forecasts that do not include the growth enhancing
16 prospects of potential mergers produces DCF results that tend to distort a
17 company's cost of equity.

18 **Q. PLEASE SUMMARIZE THE RESULTS OF YOUR APPLICATION OF**
19 **THE DCF MODEL TO YOUR COMPARABLE COMPANY GROUP.**

20 A. As shown on Schedule 1, I obtain a DCF result of 12.4 percent for my comparable
21 company group.

22 **D. RISK PREMIUM METHOD**

23 **Q. PLEASE DESCRIBE THE RISK PREMIUM METHOD OF ESTIMATING**
24 **DUKE ENERGY CAROLINAS' COST OF EQUITY.**

1 A. The risk premium method is based on the principle that investors expect to earn a
2 return on an equity investment in Duke Energy Carolinas that reflects a
3 “premium” over and above the return they expect to earn on an investment in a
4 portfolio of bonds. This equity risk premium compensates equity investors for the
5 additional risk they bear in making equity investments versus bond investments.

6 **Q. DOES THE RISK PREMIUM APPROACH SPECIFY WHAT DEBT
7 INSTRUMENT SHOULD BE USED TO ESTIMATE THE INTEREST
8 RATE COMPONENT IN THE METHODOLOGY?**

9 A. No. The risk premium approach can be implemented using virtually any debt
10 instrument. However, the risk premium approach does require that the debt
11 instrument used to estimate the risk premium be the same as the debt instrument
12 used to calculate the interest rate component of the risk premium approach. For
13 example, if the risk premium on equity is calculated by comparing the returns on
14 stocks and the returns on A-rated utility bonds, then the interest rate on A-rated
15 utility bonds must be used to estimate the interest rate component of the risk
16 premium approach.

17 **Q. DOES THE RISK PREMIUM APPROACH REQUIRE THAT THE SAME
18 COMPANIES BE USED TO ESTIMATE THE STOCK RETURN AS ARE
19 USED TO ESTIMATE THE BOND RETURN?**

20 A. No. For example, many analysts apply the risk premium approach by comparing
21 the return on a portfolio of stocks to the return on Treasury securities such as
22 long-term Treasury bonds. Clearly, in this widely-accepted application of the risk
23 premium approach, the same companies are not used to estimate the stock return

1 as are used to estimate the bond return, since the U.S. government is not a
2 company.

3 **Q. HOW DO YOU MEASURE THE REQUIRED RISK PREMIUM ON AN**
4 **EQUITY INVESTMENT IN DUKE ENERGY CAROLINAS?**

5 **A.** I use two methods to estimate the required risk premium on an equity investment
6 in Duke Energy Carolinas. The first is called the ex ante risk premium method
7 and the second is called the ex post risk premium method.

8 **1. Ex Ante Risk Premium Method**

9 **Q. PLEASE DESCRIBE YOUR EX ANTE RISK PREMIUM APPROACH**
10 **FOR MEASURING THE REQUIRED RISK PREMIUM ON AN EQUITY**
11 **INVESTMENT IN DUKE ENERGY CAROLINAS.**

12 **A.** My ex ante risk premium method is based on studies of the DCF expected return
13 on a comparable group of electric companies compared to the interest rate on
14 Moody's A-rated utility bonds. Specifically, for each month in my study period, I
15 calculated the risk premium using the equation,

16
$$RP_{\text{PROXY}} = DCF_{\text{PROXY}} - I_A$$

17 where:

18 RP_{PROXY} = the required risk premium on an equity investment in the
19 proxy group of companies,
20 DCF_{PROXY} = average DCF estimated cost of equity on a portfolio of
21 proxy companies; and
22 I_A = the yield to maturity on an investment in A-rated utility
23 bonds.

24 I then perform a regression analysis to determine if there was a relationship
25 between the calculated risk premium and interest rates. Finally, I use the results
26 of the regression analysis to estimate the investors' required risk premium. To
27 estimate the cost of equity, I then add the required risk premium to the forecasted

1 interest rate on A-rated utility bonds. A detailed description of my ex ante risk
2 premium studies is contained in Appendix 3, and the underlying DCF results and
3 interest rates are displayed in Schedule 2.

4 **Q. WHAT COST OF EQUITY DO YOU OBTAIN FROM YOUR EX ANTE**
5 **RISK PREMIUM METHOD?**

6 **A.** To estimate the cost of equity using the ex ante risk premium method, one may
7 add the estimated risk premium over the yield on A-rated utility bonds to the
8 forecasted yield to maturity on A-rated utility bonds.³ The forecasted yield to
9 maturity on A-rated utility bonds, 6.32 percent, is obtained by adding the
10 February spread between A-rated and AA-rated utility bonds to the Global Insight
11 forecast of the yield to maturity on AA-rated bonds for 2010. My analyses
12 produce an estimated risk premium over the yield on A-rated utility bonds equal
13 to 5.06 percent. Adding an estimated risk premium of 5.06 percent to the
14 6.32 percent yield to maturity on A-rated utility bonds produces a cost of equity
15 estimate of 11.4 percent using the ex ante risk premium method.

16 **2. Ex Post Risk Premium Method**

17 **Q. PLEASE DESCRIBE YOUR EX POST RISK PREMIUM METHOD FOR**
18 **MEASURING THE REQUIRED RISK PREMIUM ON AN EQUITY**
19 **INVESTMENT IN DUKE ENERGY CAROLINAS.**

20 **A.** I first perform a study of the comparable returns received by bond and stock
21 investors over the 71 years of my study. I estimate the returns on stock and bond
22 portfolios, using stock price and dividend yield data on the S&P 500 and bond

³ As noted above, one could use the yield to maturity on other debt investments to measure the interest rate component of the risk premium approach as long as one uses the yield on the same debt investment to measure the expected risk premium component of the risk premium approach. I chose to use the yield on A-rated utility bonds because it is a frequently-used benchmark for utility bond yields.

1 yield data on Moody's A-rated Utility Bonds. My study consists of making an
2 investment of one dollar in the S&P 500 and Moody's A-rated utility bonds at the
3 beginning of 1937, and reinvesting the principal plus return each year to 2009.
4 The return associated with each stock portfolio is the sum of the annual dividend
5 yield and capital gain (or loss) which accrued to this portfolio during the year(s)
6 in which it was held. The return associated with the bond portfolio, on the other
7 hand, is the sum of the annual coupon yield and capital gain (or loss) which
8 accrued to the bond portfolio during the year(s) in which it was held. The
9 resulting annual returns on the stock and bond portfolios purchased in each year
10 between 1937 and 2009 are shown on Schedule 3. The average annual return on
11 an investment in the S&P 500 stock portfolio is 10.8 percent, while the average
12 annual return on an investment in the Moody's A-rated utility bond portfolio was
13 6.3 percent. The risk premium on the S&P 500 stock portfolio is, therefore,
14 4.5 percent.

15 I also conduct a second study using stock data on the S&P Utilities rather
16 than the S&P 500. As shown on Schedule 4, the S&P Utility stock portfolio
17 showed an average annual return of 10.5 percent per year. Thus, the return on the
18 S&P Utility stock portfolio exceeded the return on the Moody's A-rated utility
19 bond portfolio by 4.2 percent.

20 **Q. WHY IS IT APPROPRIATE TO PERFORM YOUR EX POST RISK**
21 **PREMIUM ANALYSIS USING BOTH THE S&P 500 AND THE S&P**
22 **UTILITIES STOCK INDICES?**

23 **A.** I perform my ex post risk premium analysis on both the S&P 500 and the S&P
24 Utilities because I believe electric energy companies today face risks that are

1 somewhere in between the average risk of the S&P Utilities and the S&P 500 over
2 the years 1937 to 2009. Thus, I use the average of the two historically-based risk
3 premiums as my estimate of the required risk premium for Duke Energy Carolinas
4 in my ex post risk premium method.

5 **Q. WHY DO YOU ANALYZE INVESTORS' EXPERIENCES OVER SUCH A**
6 **LONG TIME FRAME?**

7 **A.** Because day-to-day stock price movements can be somewhat random, it is
8 inappropriate to rely on short-run movements in stock prices in order to derive a
9 reliable risk premium. Rather than buying and selling frequently in anticipation
10 of highly volatile price movements, most investors employ a strategy of buying
11 and holding a diversified portfolio of stocks. This buy-and-hold strategy will
12 allow an investor to achieve a much more predictable long-run return on stock
13 investments and at the same time will minimize transaction costs. The situation is
14 very similar to the problem of predicting the results of coin tosses. I cannot
15 predict with any reasonable degree of accuracy the result of a single, or even a
16 few, flips of a balanced coin; but I can predict with a good deal of confidence that
17 approximately 50 heads will appear in 100 tosses of this coin. Under these
18 circumstances, it is most appropriate to estimate future experience from long-run
19 evidence of investment performance.

20 **Q. WOULD YOUR STUDY PROVIDE A DIFFERENT RISK PREMIUM IF**
21 **YOU STARTED WITH A DIFFERENT TIME PERIOD?**

22 **A.** Yes. The risk premium results do vary somewhat depending on the historical
23 time period chosen. My policy was to go back as far in history as I could get
24 reliable data. I thought it would be most meaningful to begin after the passage

1 and implementation of the Public Utility Holding Company Act of 1935. This
2 Act significantly changed the structure of the public utility industry. Since the
3 Public Utility Holding Company Act of 1935 was not implemented until the
4 beginning of 1937, I felt that numbers taken from before this date would not be
5 comparable to those taken after. (The repeal of the 1935 Act has not materially
6 impacted the structure of the public utility industry; thus, the Act's repeal does not
7 have any impact on my choice of time period.)

8 **Q. WHY IS IT NECESSARY TO EXAMINE THE YIELD FROM DEBT**
9 **INVESTMENTS IN ORDER TO DETERMINE THE INVESTORS'**
10 **REQUIRED RATE OF RETURN ON EQUITY CAPITAL?**

11 **A.** As previously explained, investors expect to earn a return on their equity
12 investment that exceeds currently available bond yields. This is because the
13 return on equity, being a residual return, is less certain than the yield on bonds
14 and investors must be compensated for this uncertainty. Second, the investors'
15 current expectations concerning the amount by which the return on equity will
16 exceed the bond yield will be strongly influenced by historical differences in
17 returns to bond and stock investors. For these reasons, we can estimate investors'
18 current expected returns from an equity investment from knowledge of current
19 bond yields and past differences between returns on stocks and bonds.

20 **Q. IS THERE ANY SIGNIFICANT TREND IN THE EQUITY RISK**
21 **PREMIUM OVER THE 1937 TO 2009 TIME PERIOD OF YOUR RISK**
22 **PREMIUM STUDY?**

23 **A.** No. Statisticians test for trends in data series by regressing the data observations
24 against time. I perform such a time series regression on my two data sets of

1 historical risk premiums. As shown below, there is no statistically significant
2 trend in my risk premium data. Indeed, the coefficient on the time variable is
3 insignificantly different from zero (if there were a trend, the coefficient on the
4 time variable should be significantly different from zero).

5 **TABLE 2**
6 **REGRESSION OUTPUT FOR RISK PREMIUM ON S&P 500**

Line No.		Intercept	Time	Adjusted R Square	F
1	Coefficient	1.383	(0.001)	(0.006)	0.56
2	T Statistic	0.776	(0.751)		

7 **TABLE 3**
8 **REGRESSION OUTPUT FOR RISK PREMIUM ON S&P UTILITIES**

Line No.		Intercept	Time	Adjusted R Square	F
1	Coefficient	1.654	(0.001)	(0.001)	0.91
2	T Statistic	0.980	(0.955)		

9 **Q. DO YOU HAVE ANY OTHER EVIDENCE THAT THERE HAS BEEN NO**
10 **SIGNIFICANT TREND IN RISK PREMIUM RESULTS OVER TIME?**

11 **A.** Yes. The *Stocks, Bonds, Bills, and Inflation*[®] 2009 *Valuation Edition Yearbook*
12 (“SBBI”) published by Morningstar, Inc., (Morningstar has purchased the
13 publication formerly published by Ibbotson Associates) contains an analysis of
14 “trends” in historical risk premium data. SBBI uses correlation analysis to
15 determine if there is any pattern or “trend” in risk premiums over time. This
16 analysis also demonstrates that there are no trends in risk premiums over time.

17 **Q. WHAT IS THE SIGNIFICANCE OF THE EVIDENCE THAT**
18 **HISTORICAL RISK PREMIUMS HAVE NO TREND OR OTHER**
19 **STATISTICAL PATTERN OVER TIME?**

20 **A.** The significance of this evidence is that the average historical risk premium is a
21 reasonable estimate of the future expected risk premium. As noted in SBBI:

1 The significance of this evidence is that the realized equity risk
2 premium next year will not be dependent on the realized equity
3 risk premium from this year. That is, there is no discernable
4 pattern in the realized equity risk premium—it is virtually
5 impossible to forecast next year’s realized risk premium based on
6 the premium of the previous year. For example, if this year’s
7 difference between the riskless rate and the return on the stock
8 market is higher than last year’s, that does not imply that next
9 year’s will be higher than this year’s. It is as likely to be higher as
10 it is lower. The best estimate of the expected value of a variable
11 that has behaved randomly in the past is the average (or arithmetic
12 mean) of its past values. [SBBI, page 61.]

13 **Q. WHAT CONCLUSIONS DO YOU DRAW FROM YOUR EX POST RISK**
14 **PREMIUM ANALYSES ABOUT THE REQUIRED RETURN ON AN**
15 **EQUITY INVESTMENT IN DUKE ENERGY CAROLINAS?**

16 **A.** My studies provide strong evidence that investors today require an equity return
17 of approximately 4.2 to 4.5 percentage points above the expected yield on A-rated
18 utility bonds. The forecast yield on A-rated utility bonds at 2010 is 6.32 percent.
19 Adding a 4.2 to 4.5 percentage point risk premium to a yield of 6.3 percent on A-
20 rated utility bonds, I obtain an expected return on equity in the range 10.5 percent
21 to 10.8 percent, with a midpoint of 10.6 percent. Adding a 27 basis-point
22 allowance for flotation costs,⁴ I obtain an estimate of 10.9 percent as the ex post
23 risk premium cost of equity for Duke Energy Carolinas.

24 **E. CAPITAL ASSET PRICING MODEL**

25 **Q. WHAT IS THE CAPM?**

26 **A.** The CAPM is an equilibrium model of the security markets in which the expected
27 or required return on a given security is equal to the risk-free rate of interest, plus
28 the company equity “beta,” times the market risk premium:

29 *Cost of equity = Risk-free rate + Equity beta x Market risk premium*

⁴ I determine the flotation cost allowance by calculating the difference in my DCF results with and without a flotation cost allowance.

1 The risk-free rate in this equation is the expected rate of return on a risk-free
2 government security, the equity beta is a measure of the company's risk relative to
3 the market as a whole, and the market risk premium is the premium investors
4 require to invest in the market basket of all securities compared to the risk-free
5 security.

6 **Q. HOW DO YOU USE THE CAPM TO ESTIMATE THE COST OF EQUITY**
7 **FOR YOUR COMPARABLE COMPANIES?**

8 **A.** The CAPM requires an estimate of the risk-free rate, the company-specific risk
9 factor or beta, and the expected return on the market portfolio. For my estimate
10 of the risk-free rate, I use the forecasted yield to maturity on 20-year Treasury
11 bonds⁵ of 4.80 percent, using data from Bloomberg.⁶ For my estimate of the
12 company-specific risk, or beta, I use the average 0.73 Value Line beta for my
13 comparable electric companies. For my estimate of the expected risk premium on
14 the market portfolio, I use two approaches. First, I estimate the risk premium on
15 the market portfolio using historical risk premium data reported by SBBI.
16 Second, I estimate the risk premium on the market portfolio from the difference
17 between the DCF cost of equity for the S&P 500 and the forecasted yield to
18 maturity on 20-year Treasury bonds.

⁵ I use the 20-year Treasury bond to estimate the risk-free rate because SBBI estimates the risk premium using 20-year Treasury bonds and the analyst should use the same maturity to estimate the risk-free rate as is used to estimate the risk premium on the market portfolio.

⁶ Bloomberg provides a forecasted yield for 30-year Treasury bonds rather than for the 20-year Treasury bond. To obtain a forecasted yield for the 20-year Treasury bond, I compare the current average yield at February 2009 for the 20-year Treasury bond, 3.83 percent, to the average yield for the 10-year Treasury bond, 2.87 percent. I add the difference between the current yields on the 30-year and 20-year Treasury bonds, 96 basis points, to Bloomberg's average forecasted yield for 10-year Treasury bonds in 2010, 3.84 percent, to obtain a forecasted yield of 4.80 percent for the 20-year Treasury bond.

1 **1. Historical CAPM**

2 **Q. HOW DO YOU ESTIMATE THE EXPECTED RISK PREMIUM ON THE**
3 **MARKET PORTFOLIO USING HISTORICAL RISK PREMIUM DATA**
4 **REPORTED BY SBBI?**

5 **A.** I estimate the expected risk premium on the market portfolio by calculating the
6 difference between the arithmetic mean return on the S&P 500 from 1926 through
7 2008 (11.7 percent) and the average income return on 20-year U.S. Treasury
8 bonds over the same period (5.2 percent). My historical risk premium method
9 produces a risk premium of 6.5 percent ($11.7 - 5.2 = 6.5$).⁷ As explained in
10 SBBI, the arithmetic mean return is the best approach for calculating the return
11 investors expect to receive in the future:

12 **Q. WHY DO YOU RECOMMEND THAT THE RISK PREMIUM ON THE**
13 **MARKET PORTFOLIO BE ESTIMATED USING THE ARITHMETIC**
14 **MEAN RETURN ON THE S&P 500?**

15 **A.** As explained in SBBI, the arithmetic mean return is the best approach for
16 calculating the return investors expect to receive in the future:

17 The equity risk premium data presented in this book are arithmetic
18 average risk premia as opposed to geometric average risk premia.
19 The arithmetic average equity risk premium can be demonstrated
20 to be most appropriate when discounting future cash flows. For
21 use as the expected equity risk premium in either the CAPM or the
22 building block approach, the arithmetic mean or the simple
23 difference of the arithmetic means of stock market returns and
24 riskless rates is the relevant number. This is because both the
25 CAPM and the building block approach are additive models, in
26 which the cost of capital is the sum of its parts. The geometric
27 average is more appropriate for reporting past performance, since it
28 represents the compound average return. [SBBI, p. 77.]

⁷ See 2009 Ibbotson® Risk Premia Over Time Report, Estimates for 1926 – 2008, p. 4, published by Morningstar.®

1 A discussion of the importance of using arithmetic mean returns in the context of
2 CAPM or risk premium studies is contained in Schedule 5.

3 **Q. WHY DO YOU RECOMMEND THAT THE RISK PREMIUM ON THE**
4 **MARKET PORTFOLIO BE MEASURED USING THE INCOME**
5 **RETURN ON 20-YEAR TREASURY BONDS RATHER THAN THE**
6 **TOTAL RETURN ON THESE BONDS?**

7 **A.** As discussed above, the CAPM requires an estimate of the risk-free rate of
8 interest. When Treasury bonds are issued, the income return on the bond is risk
9 free, but the total return, which includes both income and capital gains or losses,
10 is not. Thus, the income return should be used in the CAPM because it is only the
11 income return that is risk free.

12 **Q. WHAT CAPM RESULT DO YOU OBTAIN WHEN YOU ESTIMATE THE**
13 **EXPECTED RISK PREMIUM ON THE MARKET PORTFOLIO FROM**
14 **THE ARITHMETIC MEAN DIFFERENCE BETWEEN THE RETURN ON**
15 **THE MARKET AND THE YIELD ON 20-YEAR TREASURY BONDS?**

16 **A.** Using a risk-free rate equal to 4.8 percent, a beta equal to 0.73, and a risk
17 premium on the market portfolio equal to 6.5 percent, I obtain an historical
18 CAPM estimate cost of equity equal to 9.8 percent ($4.8 + 0.73 \times 6.5 = 9.8$, see
19 Schedule 6).

20 **Q. DO YOU BELIEVE THAT 9.8 PERCENT IS A REASONABLE**
21 **ESTIMATE OF THE COST OF EQUITY FOR DUKE ENERGY**
22 **CAROLINAS IN TODAY'S TURBULENT ECONOMIC**
23 **ENVIRONMENT?**

1 A. No. As noted above, the U.S. economy is in the midst of the largest housing,
2 employment, credit, and financial crisis since World War II. As a result of this
3 crisis, investors have increased their aversion to risk, reduced their leverage,
4 increased their demand for liquidity, and increased their required rates of return
5 on risky investments. Contrary to the evidence that investors have increased their
6 required rates of return on risky investments, the indicated cost of equity from
7 applying the historical CAPM has declined significantly over the last several
8 months.

9 **Q. WHY DOES THE CAPM PRODUCE SUCH A LOW ESTIMATE OF THE**
10 **COST OF EQUITY IN TODAY'S TURBULENT ECONOMIC**
11 **ENVIRONMENT?**

12 A. The CAPM method requires estimates of the risk-free rate, the company-specific
13 risk factor or beta, and the expected return on the market portfolio. The cost of
14 equity estimate from applying the historical CAPM has declined because all of the
15 components have declined significantly: (1) the risk-free rate, measured by the
16 U.S. Treasury bond yield, has declined significantly because of the federal
17 government's efforts to boost the economy and investors' desires to reduce their
18 exposure to risk; (2) betas measured from five years of historical data have
19 declined and thus do not reflect the current risk environment; and (3) the
20 historical market risk premium has declined as a result of the virtually
21 unprecedented magnitude of losses in stock market returns over the past year.

22 **Q. YOU NOTE THAT THE RISK-FREE RATE, MEASURED BY THE**
23 **YIELD ON U.S. TREASURY SECURITIES, HAS DECLINED IN RECENT**
24 **MONTHS. HAVE OTHER CORPORATE INTEREST RATES ALSO**

1 **DECLINED AS A RESULT OF THE TURBULENCE IN THE FINANCIAL**
2 **MARKETS?**

3 A. No. As a result of investors increased aversion to risk, interest rates on corporate
4 bonds have generally increased. As shown below, the spreads on both
5 investment-grade and speculative bonds over Treasury rates is now at the highest
6 level in many years.

7 **Table 4**
8 **Standard & Poor's U.S. Composite Credit Spreads⁸**

(BASIS POINTS)	3-11-09	BEGINNING OF 2008	FIVE- YEAR MOVING AVERAGE
S&P investment-grade composite credit spreads	488	204	181
S&P speculative-grade composite credit spreads	1,475	576	514

9
10 Q. **WHAT CONCLUSIONS DO YOU DRAW FROM YOUR OBSERVATION**
11 **THAT INTEREST RATES ON U.S. TREASURY SECURITIES HAVE**
12 **DECLINED IN RECENT MONTHS, WHILE INTEREST RATES ON**
13 **CORPORATE BONDS HAVE GENERALLY INCREASED?**

14 A. I conclude that rates on U.S. Treasury securities are artificially low at present
15 because of the Federal Reserve's massive efforts to encourage renewed
16 investment in the economy. Thus, the cost of equity results produced by the
17 CAPM are, for this reason alone, not indicative of capital costs for public utilities
18 such as Duke Energy Carolinas.

19 Q. **IS THERE ANY EVIDENCE FROM THE FINANCE LITERATURE**
20 **THAT A REASONABLE APPLICATION OF THE HISTORICAL CAPM**

⁸ Standard & Poor's RatingsDirect, March 12, 2009.

1 **MAY PRODUCE HIGHER COST OF EQUITY RESULTS THAN YOU**
2 **HAVE JUST REPORTED?**

3 **A.** Yes. There is substantial evidence that the historical CAPM tends to
4 underestimate the cost of equity for companies whose equity beta is less than 1.0
5 and to overestimate the cost of equity for companies whose equity beta is greater
6 than 1.0.

7 **Q.** **WHAT IS THE EVIDENCE THAT THE CAPM TENDS TO**
8 **UNDERESTIMATE THE COST OF EQUITY FOR COMPANIES WITH**
9 **BETAS LESS THAN 1.0?**

10 **A.** The original evidence that the unadjusted CAPM tends to underestimate the cost
11 of equity for companies whose equity beta is less than 1.0 and to overestimate the
12 cost of equity for companies whose equity beta is greater than 1.0 was presented
13 in a paper by Black, Jensen, and Scholes, "The Capital Asset Pricing Model:
14 Some Empirical Tests." Numerous subsequent papers have validated the Black,
15 Jensen, and Scholes findings, including those by Litzenberger and Ramaswamy,
16 Banz, Fama and French (1992), Fama and French (2004) and Fama and
17 MacBeth.⁹

18 **Q.** **CAN YOU BRIEFLY SUMMARIZE THESE ARTICLES?**

19 **A.** Yes. The CAPM conjectures that security returns increase with increases in
20 security betas in line with the equation

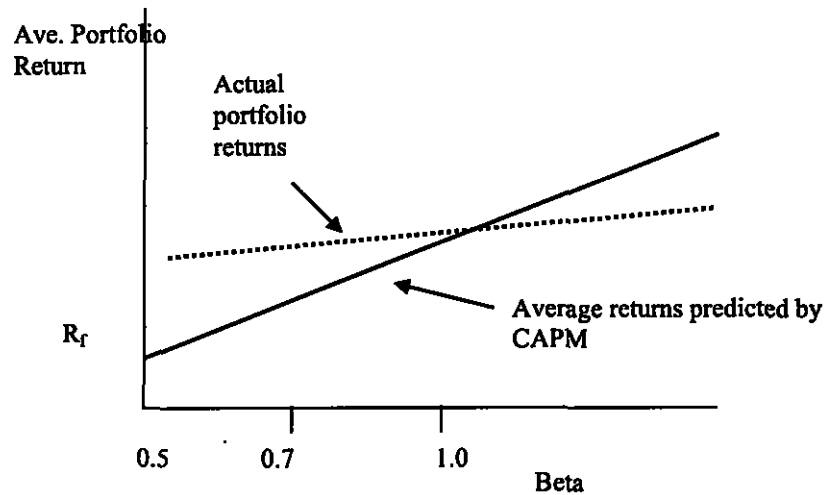
⁹ Fischer Black, Michael C. Jensen, and Myron Scholes, "The Capital Asset Pricing Model: Some Empirical Tests," in *Studies in the Theory of Capital Markets*, M. Jensen, ed. New York: Praeger, 1972; Eugene Fama and James MacBeth, "Risk, Return, and Equilibrium: Empirical Tests," *Journal of Political Economy* 81 (1973), pp. 607-36; Robert Litzenberger and Krishna Ramaswamy, "The Effect of Personal Taxes and Dividends on Capital Asset Prices: Theory and Empirical Evidence," *Journal of Financial Economics* 7 (1979), pp. 163-95.; Rolf Banz, "The Relationship between Return and Market Value of Common Stocks," *Journal of Financial Economics* (March 1981), pp. 3-18; Eugene F. Fama and Kenneth R. French, "The Cross-Section of Expected Returns," *Journal of Finance* (June 1992), 47:2, pp. 427-465; Eugene F. Fama and Kenneth R. French, "The Capital Asset Pricing Model: Theory and Evidence," *The Journal of Economic Perspectives* (Summer 2004), 18:3, pp. 25 – 46.

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$$ER_i = R_f + \beta_i [ER_m - R_f],$$

where ER_i is the expected return on security or portfolio i , R_f is the risk-free rate, $ER_m - R_f$ is the expected risk premium on the market portfolio, and β_i is a measure of the risk of investing in security or portfolio i (see Figure 2 below).

Figure 2
Average Returns Compared to Beta
for Portfolios Formed on Prior Beta



Financial scholars have studied the relationship between estimated portfolio betas and the achieved returns on the underlying portfolio of securities to test whether the CAPM correctly predicts achieved returns in the marketplace. They find that the relationship between returns and betas is inconsistent with the relationship posited by the CAPM. As described in Fama and French (1992) and Fama and French (2004), the actual relationship between portfolio betas and returns is shown by the dotted line in Figure 2 above. Although financial scholars disagree on the reasons why the return/beta relationship looks more like the dotted line in Figure 2 than the straight line, they generally agree that the dotted line lies above the straight line for portfolios with betas less than 1.0 and below the straight line for portfolios with betas greater than 1.0. Thus, in practice, scholars generally

1 agree that the CAPM underestimates portfolio returns for companies with betas
2 less than 1.0, and overestimates portfolio returns for portfolios with betas greater
3 than 1.0.

4 Q. DO YOU HAVE ANY EVIDENCE THAT THE CAPM TENDS TO
5 UNDERESTIMATE THE COST OF EQUITY FOR UTILITY
6 COMPANIES WITH AVERAGE BETAS LESS THAN 1.0?

7 A. Yes. As shown in Schedule 7, over the period 1937 through 2008, investors in the
8 S&P Utilities have earned a risk premium over the yield on long-term Treasury
9 bonds equal to 5.03 percent, while investors in the S&P 500 have earned a risk
10 premium over the yield on long-term Treasury bonds equal to 5.30 percent.
11 According to the CAPM, investors in utilities stocks should expect to earn a risk
12 premium over the yield on long-term Treasury securities equal to the average
13 utility beta times the expected risk premium on the S&P 500. Thus, the ratio of
14 the risk premium on the utility portfolio to the risk premium on the S&P 500
15 should equal the utility beta. However, the average utility beta is currently
16 approximately 0.73, whereas the historical ratio of the utility risk premium to the
17 S&P 500 risk premium is 0.95 ($5.03/5.30 = 0.95$). In short, an application of the
18 historical CAPM at this time is significantly underestimating the cost of equity for
19 utility companies with an average beta less than 1.0.

20 Q. WHAT CONCLUSIONS DO YOU DRAW FROM YOUR OBSERVATION
21 THAT RISK-FREE RATES ARE ARTIFICIALLY LOW AND THE
22 WIDESPREAD EVIDENCE THAT THE CAPM TENDS TO
23 UNDERESTIMATE THE COST OF EQUITY FOR COMPANIES WITH
24 BETAS LESS THAN 1.0?

1 A. I note above that my observation that Treasury yields are artificially low is
2 evidence that CAPM cost of equity results not indicative of the true cost for
3 public utilities such as Duke Energy Carolinas. The further observation that the
4 average utility beta is significantly less than 1.0 at this time, and that the historical
5 CAPM underestimates the cost of equity for companies with betas significantly
6 less than 1.0, causes me to conclude that the cost of equity results from applying
7 the CAPM should be given less weight than the cost of equity results from my
8 other cost of equity methodologies. However, to be conservative, I continue to
9 consider my CAPM results in my overall cost of equity recommendation.

10 **2. DCF-Based CAPM**

11 **Q. HOW DOES YOUR DCF-BASED CAPM DIFFER FROM YOUR**
12 **HISTORICAL CAPM?**

13 A. As noted above, my DCF-based CAPM differs from my historical CAPM only in
14 the method I use to estimate the risk premium on the market portfolio. In the
15 historical CAPM, I use historical risk premium data to estimate the risk premium
16 on the market portfolio. In the DCF-based CAPM, I estimate the risk premium on
17 the market portfolio from the difference between the DCF cost of equity for the
18 S&P 500 and the forecasted yield to maturity on 20-year Treasury bonds.

19 **Q. WHAT RISK PREMIUM DO YOU OBTAIN WHEN YOU CALCULATE**
20 **THE DIFFERENCE BETWEEN THE DCF-RETURN ON THE S&P 500**
21 **AND THE RISK-FREE RATE?**

22 A. Using this method, I obtain a risk premium on the market portfolio equal to
23 8.6 percent (see Schedule 8).

1 Q. WHAT CAPM RESULT DO YOU OBTAIN WHEN YOU ESTIMATE THE
2 EXPECTED RETURN ON THE MARKET PORTFOLIO BY APPLYING
3 THE DCF MODEL TO THE S&P 500?

4 A. Using a risk-free rate of 4.8 percent, a beta of 0.73, and a risk premium on the
5 market portfolio of 8.6 percent, I obtain a CAPM result of 11.1 percent.

6 Q. RECOGNIZING THAT TREASURY RATES ARE ARTIFICIALLY LOW
7 AT PRESENT AND THAT THE CAPM SIGNIFICANTLY
8 UNDERESTIMATES THE COST OF EQUITY FOR COMPANIES WITH
9 BETAS LESS THAN 1.0, HOW DO YOU RECOMMEND THAT THE
10 COMMISSION CONSIDER YOUR CAPM COST OF EQUITY RESULTS
11 IN THIS PROCEEDING?

12 A. Given that Treasury rates are artificially low and that the CAPM significantly
13 underestimates the cost of equity for companies with betas less than 1.0, I
14 recommend that the Commission give less weight to the cost of equity results
15 obtained from my CAPM analyses.

16 V. FAIR RATE OF RETURN ON EQUITY

17 Q. BASED ON YOUR APPLICATION OF SEVERAL COST OF EQUITY
18 METHODS TO YOUR COMPARABLE COMPANIES, WHAT IS YOUR
19 CONCLUSION REGARDING YOUR COMPARABLE COMPANIES'
20 COST OF EQUITY?

21 A. Based on my application of several cost of equity methods to my comparable
22 companies, I conclude that my comparable companies' cost of equity is
23 11.1 percent. As shown in table below, 11.1 percent is the simple average of my

1 DCF, ex ante risk premium, ex post risk premium, historical CAPM, and DCF-
2 based CAPM results.

3 **TABLE 5**
4 **COST OF EQUITY MODEL RESULTS**

METHOD	COST OF EQUITY
Discounted Cash Flow	12.4%
Ex Ante Risk Premium	11.4%
Ex Post Risk Premium	10.9%
Historical CAPM	9.8%
DCF-Based CAPM	11.1%
Average	11.1%

5 **Q. DOES YOUR 11.1 PERCENT COST OF EQUITY CONCLUSION FOR**
6 **YOUR COMPARABLE GROUPS DEPEND ON THE PERCENTAGES OF**
7 **DEBT AND EQUITY IN YOUR COMPARABLE COMPANIES'**
8 **AVERAGE CAPITAL STRUCTURE?**

9 **A.** Yes. The 11.1 percent cost of equity for my comparable groups reflects the
10 financial risk associated with my comparable companies' average capital
11 structures, where the capital structure weights are measured in terms of market
12 values.¹⁰ Since financial leverage, that is, the use of debt financing, increases the
13 risk of investing in the comparable companies' equity, the cost of equity would be
14 higher for a capital structure containing more leverage.

15 **Q. WHAT ARE THE AVERAGE PERCENTAGES OF DEBT AND EQUITY**
16 **IN YOUR COMPARABLE COMPANIES' CAPITAL STRUCTURES?**

¹⁰ See Section II above for a discussion of why investors use market value capital structure weights to assess a company's financial risk.

1 A. As shown in Schedule 9, my electric company group has an average capital
2 structure containing 37.54 percent debt, 0.72 percent preferred stock, and
3 61.74 percent common equity.

4 **Q. HOW DOES DUKE ENERGY CAROLINAS' RATE MAKING CAPITAL**
5 **STRUCTURE FOR THE PURPOSE OF RATE SETTING IN THIS**
6 **PROCEEDING COMPARE TO THE AVERAGE CAPITAL STRUCTURE**
7 **OF YOUR COMPARABLE COMPANIES?**

8 A. Duke Energy Carolinas' rate making capital structure contains 47.0 percent long-
9 term debt and 53.0 percent common equity. Although this capital structure
10 contains an appropriate mix of debt and equity and is a reasonable capital
11 structure for ratemaking purposes, from an investor's viewpoint, Duke Energy
12 Carolinas' ratemaking capital structure embodies greater financial risk than is
13 reflected in my cost of equity estimates from my comparable companies.

14 **Q. YOU NOTE EARLIER THAT THE COST OF EQUITY DEPENDS ON A**
15 **COMPANY'S CAPITAL STRUCTURE. IS THERE ANY WAY TO**
16 **ADJUST THE 11.1 PERCENT COST OF EQUITY FOR YOUR**
17 **COMPARABLE COMPANIES TO REFLECT THE HIGHER FINANCIAL**
18 **RISK EMBODIED IN DUKE ENERGY CAROLINAS' RATE MAKING**
19 **CAPITAL STRUCTURE IN THIS PROCEEDING?**

20 A. Yes. Since my comparable groups are comparable in risk to Duke Energy
21 Carolinas, Duke Energy Carolinas should have the same weighted average cost of
22 capital as my comparable companies. It is a simple matter to determine what cost
23 of equity Duke Energy Carolinas should have in order to have the same weighted
24 average cost of capital as my comparable companies.

1 Q. **HAVE YOU PERFORMED SUCH A CALCULATION?**

2 A. Yes. I adjusted the 11.1 percent average cost of equity for my comparable groups
3 by recognizing that to attract capital, Duke Energy Carolinas must have the same
4 weighted average cost of capital as my comparable group. As shown in
5 Schedule 10, my analysis indicates that Duke Energy Carolinas would require a
6 fair rate of return on equity equal to 12.3 percent in order to have the same
7 weighted average cost of capital as my comparable companies.

8 Q. **DOES THIS CONCLUDE YOUR PRE-FILED DIRECT TESTIMONY?**

9 A. Yes, it does.

LIST OF ATTACHMENTS

Schedule 1	Summary of Discounted Cash Flow Analysis for Electric Energy Companies
Schedule 2	Comparison of the DCF Expected Return on an Investment in Electric Energy Companies to the Interest Rate on Moody's A-Rated Utility Bonds
Schedule 3	Comparative Returns on S&P 500 Stock Index and Moody's A-Rated Bonds 1937—2009
Schedule 4	Comparative Returns on S&P Utility Stock Index and Moody's A-Rated Bonds 1937—2009
Schedule 5	Using the Arithmetic Mean to Estimate the Cost of Equity Capital
Schedule 6	Calculation of Capital Asset Pricing Model Cost of Equity Using the SBBI 6.5 Percent Risk Premium
Schedule 7	Comparison of Risk Premia on S&P500 and S&P Utilities 1937 – 2009
Schedule 8	Calculation of Capital Asset Pricing Model Cost of Equity Using DCF Estimate of the Expected Rate of Return on the Market Portfolio
Schedule 9	Average Capital Structure of Electric Company Group
Schedule 10	Illustration of Calculation of Cost of Equity Required for Duke Energy Carolinas To Have the Same Weighted Average Cost of Capital As the Comparable Companies
Appendix 1	Qualifications of James H. Vander Weide
Appendix 2	Derivation of the Quarterly DCF Model
Appendix 3	Adjusting for Flotation Costs in Determining a Public Utility's Allowed Rate of Return on Equity
Appendix 4	Ex Ante Risk Premium Method
Appendix 5	Ex Post Risk Premium Method

SCHEDULE 1
SUMMARY OF DISCOUNTED CASH FLOW ANALYSIS
FOR ELECTRIC ENERGY COMPANIES

LINE NO.	COMPANY	D ₀	P ₀	GROWTH	COST OF EQUITY
1	Amer. Elec. Power	0.410	31.363	4.16%	10.1%
2	Avista Corp.	0.180	17.990	4.67%	9.1%
4	Dominion Resources	0.438	34.423	8.16%	13.8%
5	DPL Inc.	0.275	21.508	10.33%	16.6%
6	Duke Energy	0.230	14.863	4.46%	11.5%
7	Consol. Edison	0.585	39.205	2.61%	9.3%
8	Entergy Corp.	0.750	77.203	9.42%	14.1%
9	Exelon Corp.	0.525	53.210	8.47%	13.1%
10	FirstEnergy Corp.	0.550	49.527	9.00%	14.4%
11	FPL Group	0.473	48.890	9.62%	14.1%
13	NSTAR	0.375	34.283	6.00%	10.8%
14	Northeast Utilities	0.238	23.365	8.15%	12.5%
15	PG&E Corp.	0.390	37.313	6.84%	11.7%
16	Progress Energy	0.620	38.453	5.56%	13.0%
17	Pinnacle West Capital	0.525	31.242	4.33%	12.0%
18	Pepco Holdings	0.270	17.060	4.67%	12.0%
19	Portland General	0.245	18.268	5.44%	11.6%
21	SCANA Corp.	0.460	34.060	4.52%	10.7%
22	Southern Co.	0.420	34.428	5.36%	11.0%
23	Sempra Energy	0.350	42.948	7.20%	10.9%
25	Vectren Corp.	0.335	24.848	7.20%	13.4%
26	Wisconsin Energy	0.338	42.678	9.13%	12.3%
27	Westar Energy	0.290	19.268	3.84%	10.7%
28	Xcel Energy Inc.	0.238	18.153	6.72%	12.8%
29	Market-Weighted Average.				12.4%

Notes:

- d_0 = Most recent quarterly dividend.
- d_1, d_2, d_3, d_4 = Next four quarterly dividends, calculated by multiplying the last four quarterly dividends per Value Line by the factor $(1 + g)$.
- P_0 = Average of the monthly high and low stock prices during the three months ending February 2009 per Thomson Reuters.
- FC = Flotation cost allowance (5%) as a percent of stock price.
- g = I/B/E/S forecast of future earnings growth February 2009 from Thomson Reuters.
- k = Cost of equity using the quarterly version of the DCF model.

$$k = \frac{d_1(1+k)^{-75} + d_2(1+k)^{-50} + d_3(1+k)^{-25} + d_4}{P_0(1-FC)} + g$$

SCHEDULE 2
COMPARISON OF DCF EXPECTED RETURN ON AN INVESTMENT IN ELECTRIC
ENERGY COMPANIES TO THE INTEREST RATE ON MOODY'S A-RATED UTILITY BONDS

Line No.	Date	DCF	Bond Yield	Risk Premium
1	Sep-99	0.1169	0.0793	0.0376
2	Oct-99	0.1177	0.0806	0.0371
3	Nov-99	0.1208	0.0794	0.0414
4	Dec-99	0.1258	0.0814	0.0444
5	Jan-00	0.1250	0.0835	0.0415
6	Feb-00	0.1295	0.0825	0.0470
7	Mar-00	0.1336	0.0828	0.0508
8	Apr-00	0.1257	0.0829	0.0428
9	May-00	0.1242	0.0870	0.0372
10	Jun-00	0.1266	0.0836	0.0430
11	Jul-00	0.1276	0.0825	0.0451
12	Aug-00	0.1247	0.0813	0.0434
13	Sep-00	0.1180	0.0823	0.0357
14	Oct-00	0.1182	0.0814	0.0368
15	Nov-00	0.1187	0.0811	0.0376
16	Dec-00	0.1169	0.0784	0.0385
17	Jan-01	0.1205	0.0780	0.0425
18	Feb-01	0.1210	0.0774	0.0436
19	Mar-01	0.1215	0.0768	0.0447
20	Apr-01	0.1277	0.0794	0.0483
21	May-01	0.1304	0.0799	0.0505
22	Jun-01	0.1309	0.0785	0.0524
23	Jul-01	0.1324	0.0778	0.0546
24	Aug-01	0.1330	0.0759	0.0571
25	Sep-01	0.1356	0.0775	0.0581
26	Oct-01	0.1334	0.0763	0.0571
27	Nov-01	0.1338	0.0757	0.0581
28	Dec-01	0.1335	0.0783	0.0552
29	Jan-02	0.1314	0.0766	0.0548
30	Feb-02	0.1327	0.0754	0.0573
31	Mar-02	0.1286	0.0776	0.0510
32	Apr-02	0.1250	0.0757	0.0493
33	May-02	0.1258	0.0752	0.0506
34	Jun-02	0.1257	0.0741	0.0516
35	Jul-02	0.1322	0.0731	0.0591
36	Aug-02	0.1269	0.0717	0.0552
37	Sep-02	0.1288	0.0708	0.0580
38	Oct-02	0.1292	0.0723	0.0569
39	Nov-02	0.1238	0.0714	0.0524
40	Dec-02	0.1208	0.0707	0.0501
41	Jan-03	0.1172	0.0706	0.0466
42	Feb-03	0.1210	0.0693	0.0517
43	Mar-03	0.1171	0.0679	0.0492
44	Apr-03	0.1131	0.0664	0.0467
45	May-03	0.1072	0.0636	0.0436
46	Jun-03	0.1027	0.0621	0.0406
47	Jul-03	0.1034	0.0657	0.0377
48	Aug-03	0.1035	0.0678	0.0357

Line No.	Date	DCF	Bond Yield	Risk Premium
49	Sep-03	0.1006	0.0656	0.0350
50	Oct-03	0.0989	0.0643	0.0346
51	Nov-03	0.0978	0.0637	0.0341
52	Dec-03	0.0949	0.0627	0.0322
53	Jan-04	0.0923	0.0615	0.0308
54	Feb-04	0.0919	0.0615	0.0304
55	Mar-04	0.0916	0.0597	0.0319
56	Apr-04	0.0927	0.0635	0.0292
57	May-04	0.0966	0.0662	0.0304
58	Jun-04	0.0967	0.0646	0.0321
59	Jul-04	0.0959	0.0627	0.0332
60	Aug-04	0.0964	0.0614	0.0350
61	Sep-04	0.0956	0.0598	0.0358
62	Oct-04	0.0953	0.0594	0.0359
63	Nov-04	0.0911	0.0597	0.0314
64	Dec-04	0.0931	0.0592	0.0339
65	Jan-05	0.0933	0.0578	0.0355
66	Feb-05	0.0930	0.0561	0.0369
67	Mar-05	0.0925	0.0583	0.0342
68	Apr-05	0.0927	0.0564	0.0363
69	May-05	0.0922	0.0553	0.0368
70	Jun-05	0.0927	0.0540	0.0387
71	Jul-05	0.0913	0.0551	0.0362
72	Aug-05	0.0923	0.0550	0.0373
73	Sep-05	0.0950	0.0552	0.0398
74	Oct-05	0.0962	0.0579	0.0383
75	Nov-05	0.1005	0.0588	0.0417
76	Dec-05	0.1012	0.0580	0.0432
77	Jan-06	0.1015	0.0575	0.0440
78	Feb-06	0.1126	0.0582	0.0544
79	Mar-06	0.1111	0.0598	0.0513
80	Apr-06	0.1122	0.0629	0.0493
81	May-06	0.1118	0.0642	0.0476
82	Jun-06	0.1157	0.0640	0.0517
83	Jul-06	0.1151	0.0637	0.0514
84	Aug-06	0.1138	0.0620	0.0518
85	Sep-06	0.1164	0.0600	0.0564
86	Oct-06	0.1154	0.0598	0.0556
87	Nov-06	0.1158	0.0580	0.0578
88	Dec-06	0.1145	0.0581	0.0564
89	Jan-07	0.1136	0.0596	0.0540
90	Feb-07	0.1110	0.0590	0.0520
91	Mar-07	0.1120	0.0585	0.0535
92	Apr-07	0.1074	0.0597	0.0477
93	May-07	0.1108	0.0599	0.0509
94	Jun-07	0.1169	0.0630	0.0539
95	Jul-07	0.1179	0.0625	0.0554
96	Aug-07	0.1169	0.0624	0.0545
97	Sep-07	0.1135	0.0618	0.0517
98	Oct-07	0.1129	0.0611	0.0518
99	Nov-07	0.1108	0.0597	0.0511
100	Dec-07	0.1129	0.0616	0.0513
101	Jan-08	0.1229	0.0602	0.0627
102	Feb-08	0.1143	0.0621	0.0522
103	Mar-08	0.1178	0.0620	0.0558
104	Apr-08	0.1137	0.0629	0.0508

Line No.	Date	DCF	Bond Yield	Risk Premium
105	May-08	0.1142	0.0627	0.0515
106	Jun-08	0.1123	0.0638	0.0486
107	Jul-08	0.1172	0.0639	0.0533
108	Aug-08	0.1184	0.0638	0.0546
109	Sep-08	0.1128	0.0646	0.0481
110	Oct-08	0.1219	0.0756	0.0463
111	Nov-08	0.1247	0.0762	0.0485
112	Dec-08	0.1246	0.0658	0.0588
113	Jan-09	0.1225	0.0639	0.0586
114	Feb-09	0.1254	0.0631	0.0623
115	Average	0.1138	0.0675	0.0462

Notes: Utility bond yield information from *Mergent Bond Record* (formerly Moody's). See Appendix 4 for a description of my ex ante risk premium approach. DCF results are calculated using a quarterly DCF model as follows:

- d_0 = Latest quarterly dividend per Value Line, Thomson Reuters
- P_0 = Average of the monthly high and low stock prices for each month per Thomson Reuters
- FC = Flotation cost allowance (5%) as a percentage of stock price
- g = I/B/E/S forecast of future earnings growth for each month.
- k = Cost of equity using the quarterly version of the DCF model.

$$k = \left[\frac{d_0(1+g)^{\frac{1}{4}}}{P_0(1-FC)} + (1+g)^{\frac{1}{4}} \right]^4 - 1$$

**SCHEDULE 3
COMPARATIVE RETURNS ON S&P 500 STOCK INDEX
AND MOODY'S A-RATED UTILITY BONDS 1937 - 2009**

Line No.	Year	Stock		Stock Return	A-rated Bond Price	Bond Return
		S&P 500 Stock Price	Dividend Yield			
1	2009	865.58	0.0310		\$68.43	
2	2008	1,380.33	0.0211	-35.19%	\$72.25	0.24%
3	2007	1,424.16	0.0181	-1.27%	\$72.91	4.59%
4	2006	1,278.72	0.0183	13.20%	\$75.25	2.20%
5	2005	1,181.41	0.0177	10.01%	\$74.91	5.80%
6	2004	1,132.52	0.0162	5.94%	\$70.87	11.34%
7	2003	895.84	0.0180	28.22%	\$62.26	20.27%
8	2002	1,140.21	0.0138	-20.05%	\$57.44	15.35%
9	2001	1,335.63	0.0116	-13.47%	\$56.40	8.93%
10	2000	1,425.59	0.0118	-5.13%	\$52.60	14.82%
11	1999	1,248.77	0.0130	15.46%	\$63.03	-10.20%
12	1998	963.35	0.0162	31.25%	\$62.43	7.38%
13	1997	766.22	0.0195	27.68%	\$56.62	17.32%
14	1996	614.42	0.0231	27.02%	\$60.91	-0.48%
15	1995	465.25	0.0287	34.93%	\$50.22	29.26%
16	1994	472.99	0.0269	1.05%	\$60.01	-9.65%
17	1993	435.23	0.0288	11.56%	\$53.13	20.48%
18	1992	416.08	0.0290	7.50%	\$49.56	15.27%
19	1991	325.49	0.0382	31.65%	\$44.84	19.44%
20	1990	339.97	0.0341	-0.85%	\$45.60	7.11%
21	1989	285.41	0.0364	22.76%	\$43.06	15.18%
22	1988	250.48	0.0366	17.61%	\$40.10	17.36%
23	1987	264.51	0.0317	-2.13%	\$48.92	-9.84%
24	1986	208.19	0.0390	30.95%	\$39.98	32.36%
25	1985	171.61	0.0451	25.83%	\$32.57	35.05%
26	1984	166.39	0.0427	7.41%	\$31.49	16.12%
27	1983	144.27	0.0479	20.12%	\$29.41	20.65%
28	1982	117.28	0.0595	28.96%	\$24.48	36.48%
29	1981	132.97	0.0480	-7.00%	\$29.37	-3.01%
30	1980	110.87	0.0541	25.34%	\$34.69	-3.81%
31	1979	99.71	0.0533	16.52%	\$43.91	-11.89%
32	1978	90.25	0.0532	15.80%	\$49.09	-2.40%
33	1977	103.80	0.0399	-9.06%	\$50.95	4.20%
34	1976	96.86	0.0380	10.96%	\$43.91	25.13%
35	1975	72.56	0.0507	38.56%	\$41.76	14.75%
36	1974	96.11	0.0364	-20.86%	\$52.54	-12.91%
37	1973	118.40	0.0269	-16.14%	\$58.51	-3.37%
38	1972	103.30	0.0296	17.58%	\$56.47	10.69%
39	1971	93.49	0.0332	13.81%	\$53.93	12.13%
40	1970	90.31	0.0356	7.08%	\$50.46	14.81%
41	1969	102.00	0.0306	-8.40%	\$62.43	-12.76%
42	1968	95.04	0.0313	10.45%	\$66.97	-0.81%
43	1967	84.45	0.0351	16.05%	\$78.69	-9.81%

Line No.	Year	Stock				A-rated Bond Price	Bond Return
		S&P 500 Stock Price	Dividend Yield	Stock Return	Stock		
44	1966	93.32	0.0302	-6.48%	\$86.57	-4.48%	
45	1965	86.12	0.0299	11.35%	\$91.40	-0.91%	
46	1964	76.45	0.0305	15.70%	\$92.01	3.68%	
47	1963	65.06	0.0331	20.82%	\$93.56	2.61%	
48	1962	69.07	0.0297	-2.84%	\$89.60	8.89%	
49	1961	59.72	0.0328	18.94%	\$89.74	4.29%	
50	1960	58.03	0.0327	6.18%	\$84.36	11.13%	
51	1959	55.62	0.0324	7.57%	\$91.55	-3.49%	
52	1958	41.12	0.0448	39.74%	\$101.22	-5.60%	
53	1957	45.43	0.0431	-5.18%	\$100.70	4.49%	
54	1956	44.15	0.0424	7.14%	\$113.00	-7.35%	
55	1955	35.60	0.0438	28.40%	\$116.77	0.20%	
56	1954	25.46	0.0569	45.52%	\$112.79	7.07%	
57	1953	26.18	0.0545	2.70%	\$114.24	2.24%	
58	1952	24.19	0.0582	14.05%	\$113.41	4.26%	
59	1951	21.21	0.0634	20.39%	\$123.44	-4.89%	
60	1950	16.88	0.0665	32.30%	\$125.08	1.89%	
61	1949	15.36	0.0620	16.10%	\$119.82	7.72%	
62	1948	14.83	0.0571	9.28%	\$118.50	4.49%	
63	1947	15.21	0.0449	1.99%	\$126.02	-2.79%	
64	1946	18.02	0.0356	-12.03%	\$126.74	2.59%	
65	1945	13.49	0.0460	38.18%	\$119.82	9.11%	
66	1944	11.85	0.0495	18.79%	\$119.82	3.34%	
67	1943	10.09	0.0554	22.98%	\$118.50	4.49%	
68	1942	8.93	0.0788	20.87%	\$117.63	4.14%	
69	1941	10.55	0.0638	-8.98%	\$116.34	4.55%	
70	1940	12.30	0.0458	-9.65%	\$112.39	7.08%	
71	1939	12.50	0.0349	1.89%	\$105.75	10.05%	
72	1938	11.31	0.0784	18.36%	\$99.83	9.94%	
73	1937	17.59	0.0434	-31.36%	\$103.18	0.63%	
74	S&P 500 Return 1937--2009		10.8%				
75	A-rated Utility Bond Return		6.3%				
76	Risk Premium		4.5%				

Note: See Appendix 5 for an explanation of how stock and bond returns are derived and the source of the data presented.

**SCHEDULE 4
COMPARATIVE RETURNS ON S&P UTILITY STOCK INDEX
AND MOODY'S A-RATED UTILITY BONDS 1937 - 2009**

Line No.	Year	S&P Utility Stock Price	Stock Dividend Yield	Stock Return	A-rated Bond Yield	Bond Return
1	2009				\$68.43	
2	2008			-25.90%	\$72.25	0.24%
3	2007			16.56%	\$72.91	4.59%
4	2006			20.76%	\$75.25	2.20%
5	2005			16.05%	\$74.91	5.80%
6	2004			22.84%	\$70.87	11.34%
7	2003			23.48%	\$62.26	20.27%
8	2002			-14.73%	\$57.44	15.35%
9						
10	2002	243.79	0.0362		\$57.44	
11	2001	307.70	0.0287	-17.90%	\$56.40	8.93%
12	2000	239.17	0.0413	32.78%	\$52.60	14.82%
13	1999	253.52	0.0394	-1.72%	\$63.03	-10.20%
14	1998	228.61	0.0457	15.47%	\$62.43	7.38%
15	1997	201.14	0.0492	18.58%	\$56.62	17.32%
16	1996	202.57	0.0454	3.83%	\$60.91	-0.48%
17	1995	153.87	0.0584	37.49%	\$50.22	29.26%
18	1994	168.70	0.0496	-3.83%	\$60.01	-9.65%
19	1993	159.79	0.0537	10.95%	\$53.13	20.48%
20	1992	149.70	0.0572	12.46%	\$49.56	15.27%
21	1991	138.38	0.0607	14.25%	\$44.84	19.44%
22	1990	146.04	0.0558	0.33%	\$45.60	7.11%
23	1989	114.37	0.0699	34.68%	\$43.06	15.18%
24	1988	106.13	0.0704	14.80%	\$40.10	17.36%
25	1987	120.09	0.0588	-5.74%	\$48.92	-9.84%
26	1986	92.06	0.0742	37.87%	\$39.98	32.36%
27	1985	75.83	0.0860	30.00%	\$32.57	35.05%
28	1984	68.50	0.0925	19.95%	\$31.49	16.12%
29	1983	61.89	0.0948	20.16%	\$29.41	20.65%
30	1982	51.81	0.1074	30.20%	\$24.48	36.48%
31	1981	52.01	0.0978	9.40%	\$29.37	-3.01%
32	1980	50.26	0.0953	13.01%	\$34.69	-3.81%
33	1979	50.33	0.0893	8.79%	\$43.91	-11.89%
34	1978	52.40	0.0791	3.96%	\$49.09	-2.40%
35	1977	54.01	0.0714	4.16%	\$50.95	4.20%
36	1976	46.99	0.0776	22.70%	\$43.91	25.13%
37	1975	38.19	0.0920	32.24%	\$41.76	14.75%
38	1974	48.60	0.0713	-14.29%	\$52.54	-12.91%
39	1973	60.01	0.0556	-13.45%	\$58.51	-3.37%
40	1972	60.19	0.0542	5.12%	\$56.47	10.69%
41	1971	63.43	0.0504	-0.07%	\$53.93	12.13%
42	1970	55.72	0.0561	19.45%	\$50.46	14.81%
43	1969	68.65	0.0445	-14.38%	\$62.43	-12.76%
44	1968	68.02	0.0435	5.28%	\$66.97	-0.81%
45	1967	70.63	0.0392	0.22%	\$78.69	-9.81%

Line No.	Year	S&P Utility Stock Price	Stock Dividend Yield	Stock Return	A-rated Bond Yield	Bond Return
46	1966	74.50	0.0347	-1.72%	\$86.57	-4.48%
47	1965	75.87	0.0315	1.34%	\$91.40	-0.91%
48	1964	67.26	0.0331	16.11%	\$92.01	3.68%
49	1963	63.35	0.0330	9.47%	\$93.56	2.61%
50	1962	62.69	0.0320	4.25%	\$89.60	8.89%
51	1961	52.73	0.0358	22.47%	\$89.74	4.29%
52	1960	44.50	0.0403	22.52%	\$84.36	11.13%
53	1959	43.96	0.0377	5.00%	\$91.55	-3.49%
54	1958	33.30	0.0487	36.88%	\$101.22	-5.60%
55	1957	32.32	0.0487	7.90%	\$100.70	4.49%
56	1956	31.55	0.0472	7.16%	\$113.00	-7.35%
57	1955	29.89	0.0461	10.16%	\$116.77	0.20%
58	1954	25.51	0.0520	22.37%	\$112.79	7.07%
59	1953	24.41	0.0511	9.62%	\$114.24	2.24%
60	1952	22.22	0.0550	15.36%	\$113.41	4.26%
61	1951	20.01	0.0606	17.10%	\$123.44	-4.89%
62	1950	20.20	0.0554	4.60%	\$125.08	1.89%
63	1949	16.54	0.0570	27.83%	\$119.82	7.72%
64	1948	16.53	0.0535	5.41%	\$118.50	4.49%
65	1947	19.21	0.0354	-10.41%	\$126.02	-2.79%
66	1946	21.34	0.0298	-7.00%	\$126.74	2.59%
67	1945	13.91	0.0448	57.89%	\$119.82	9.11%
68	1944	12.10	0.0569	20.65%	\$119.82	3.34%
69	1943	9.22	0.0621	37.45%	\$118.50	4.49%
70	1942	8.54	0.0940	17.36%	\$117.63	4.14%
71	1941	13.25	0.0717	-28.38%	\$116.34	4.55%
72	1940	16.97	0.0540	-16.52%	\$112.39	7.08%
73	1939	16.05	0.0553	11.26%	\$105.75	10.05%
74	1938	14.30	0.0730	19.54%	\$99.83	9.94%
75	1937	24.34	0.0432	-36.93%	\$103.18	0.63%
	Return 1937—					
76	2009	Stocks	10.5%			
77		Bonds	6.3%			
78	Risk Premium		4.2%			

Note: See Appendix 5 for an explanation of how stock and bond returns are derived and the source of the data presented. Standard & Poor's discontinued its S&P Utilities Index in December 2001 and replaced its utilities stock index with separate indices for electric and natural gas utilities. In this study, the stock returns beginning in 2002 are based on the total returns for the EEI Index of U.S. shareholder-owned electric utilities, as reported by EEI on its website.

<http://www.cei.org/whatwedo/DataAnalysis/IndusFinanAnalysis/Pages/QtrlyFinancialUpdates.aspx>

**SCHEDULE 5
USING THE ARITHMETIC MEAN TO ESTIMATE
THE COST OF EQUITY CAPITAL**

Consider an investment that in a given year generates a return of 30 percent with probability equal to .5 and a return of -10 percent with a probability equal to .5. For each one dollar invested, the possible outcomes of this investment at the end of year one are:

Ending Wealth	Probability
\$1.30	0.50
\$0.90	0.50

At the end of year two, the possible outcomes are:

Ending Wealth	Probability	Value x Probability
(1.30) (1.30) = \$1.69	0.25	0.4225
(1.30) (.9) = \$1.17	0.50	0.5850
(.9) (.9) = \$0.81	0.25	0.2025
Expected Wealth =		\$1.21

The expected value of this investment at the end of year two is \$1.21. In a competitive capital market, the cost of equity is equal to the expected rate of return on an investment. In the above example, the cost of equity is that rate of return which will make the initial investment of one dollar grow to the expected value of \$1.21 at the end of two years. Thus, the cost of equity is the solution to the equation:

$$1(1+k)^2 = 1.21 \text{ or}$$

$$k = (1.21/1)^{.5} - 1 = 10\%.$$

The arithmetic mean of this investment is:

$$(30\%) (.5) + (-10\%) (.5) = 10\%.$$

Thus, the arithmetic mean is equal to the cost of equity capital.

The geometric mean of this investment is:

$$[(1.3) (.9)]^{.5} - 1 = .082 = 8.2\%.$$

Thus, the geometric mean is not equal to the cost of equity capital.

The lesson is obvious: for an investment with an uncertain outcome, the arithmetic mean is the best measure of the cost of equity capital.

SCHEDULE 6
CALCULATION OF CAPITAL ASSET PRICING MODEL COST OF EQUITY
USING SBBI 6.5 PERCENT RISK PREMIUM

LINE NO	RISK-FREE RATE	4.80%	FORECAST LONG-TERM TREASURY BOND YIELD
1	Beta	0.73	Average Beta Comparable Electric Companies
2	Risk Premium	6.5%	Long-horizon SBBI risk premium
3	Beta x Risk Premium	4.75%	
4	Flotation	0.27%	
5	CAPM cost of equity	9.8%	

Forecast Treasury bond yield from Bloomberg News survey of economists, February 12, 2009; SBBI[®] risk premium from 2009 Ibbotson[®] Risk Premia Over Time Report, March 3, 2009, published by Morningstar[®], Value Line beta for comparable companies from Value Line Investment Analyzer February 2009.

COMPARABLE COMPANY BETAS

LINE NO.	COMPANY	BETA	MARKET CAP \$ (MIL)
1	Amer. Elec. Power	0.75	11,320
2	Avista Corp.	0.70	779
4	Dominion Resources	0.70	17,610
5	DPL Inc.	0.65	2,331
6	Duke Energy	0.60	17,043
7	Consol. Edison	0.65	9,908
8	Entergy Corp.	0.75	12,759
9	Exelon Corp.	0.90	31,082
10	FirstEnergy Corp.	0.85	12,974
11	FPL Group	0.80	18,528
13	NSTAR	0.70	3,436
14	Northeast Utilities	0.75	3,411
15	PG&E Corp.	0.65	13,979
16	Progress Energy	0.60	9,280
17	Pinnacle West Capital	0.70	2,652
18	Pepeco Holdings	0.75	3,033
19	Portland General	0.65	1,027
21	SCANA Corp.	0.70	3,541
22	Southern Co.	0.55	23,478
23	Sempra Energy	0.95	10,119
25	Vectren Corp.	0.85	1,690
26	Wisconsin Energy	0.65	4,656
27	Westar Energy	0.80	1,830
28	Xcel Energy Inc.	0.70	7,966
29	Market-Wtd. Ave.	0.73	

Data from Value Line Investment Analyzer February 2009.

**SCHEDULE 7
COMPARISON OF RISK PREMIA ON
S&P500 AND S&P UTILITIES 1937 - 2009**

YEAR	S&P UTILITIES STOCK RETURN	SP500 STOCK RETURN	10-YR. TREASURY BOND YIELD	UTILITIES RISK PREMIUM	MARKET RISK PREMIUM
2008	-25.90	-35.19	3.67	-29.57	-38.85
2007	16.56	-1.27	4.63	11.93	-5.90
2006	20.76	13.20	4.79	15.97	8.41
2005	16.05	10.01	4.29	11.76	5.72
2004	22.84	5.94	4.27	18.57	1.66
2003	23.48	28.22	4.01	19.47	24.21
2002	-14.73	-20.05	4.61	-19.34	-24.66
2001	-17.90	-13.47	5.02	-22.92	-18.49
2000	32.78	-5.13	6.03	26.76	-11.16
1999	-1.72	15.46	5.64	-7.36	9.82
1998	15.47	31.25	5.26	10.20	25.98
1997	18.58	27.68	6.35	12.23	21.33
1996	3.83	27.02	6.44	-2.60	20.58
1995	37.49	34.93	6.58	30.91	28.35
1994	-3.83	1.05	7.08	-10.91	-6.03
1993	10.95	11.56	5.87	5.07	5.68
1992	12.46	7.50	7.01	5.45	0.49
1991	14.25	31.65	7.86	6.39	23.79
1990	0.33	-0.85	8.55	-8.21	-9.40
1989	34.68	22.76	8.50	26.18	14.26
1988	14.80	17.61	8.84	5.96	8.76
1987	-5.74	-2.13	8.38	-14.13	-10.52
1986	37.87	30.95	7.68	30.18	23.27
1985	30.00	25.83	10.62	19.38	15.20
1984	19.95	7.41	12.44	7.51	-5.03
1983	20.16	20.12	11.10	9.06	9.02
1982	30.20	28.96	13.00	17.19	15.96
1981	9.40	-7.00	13.91	-4.52	-20.91
1980	13.01	25.34	11.46	1.55	13.88
1979	8.79	16.52	9.44	-0.65	7.08
1978	3.96	15.80	8.41	-4.45	7.39
1977	4.16	-9.06	7.42	-3.26	-16.48
1976	22.70	10.96	7.61	15.09	3.35
1975	32.24	38.56	7.99	24.26	30.57
1974	-14.29	-20.86	7.56	-21.85	-28.42
1973	-13.45	-16.14	6.84	-20.30	-22.98
1972	5.12	17.58	6.21	-1.09	11.37
1971	-0.07	13.81	6.16	-6.23	7.65
1970	19.45	7.08	7.35	12.10	-0.27

YEAR	S&P UTILITIES STOCK RETURN	SP500 STOCK RETURN	10-YR. TREASURY BOND YIELD	UTILITIES RISK PREMIUM	MARKET RISK PREMIUM
1969	-14.38	-8.40	6.67	-21.06	-15.07
1968	5.28	10.45	5.65	-0.37	4.81
1967	0.22	16.05	5.07	-4.85	10.98
1966	-1.72	-6.48	4.92	-6.65	-11.41
1965	1.34	11.35	4.28	-2.94	7.07
1964	16.11	15.70	4.19	11.92	11.51
1963	9.47	20.82	4.00	5.47	16.81
1962	4.25	-2.84	3.95	0.31	-6.78
1961	22.47	18.94	3.88	18.59	15.05
1960	22.52	6.18	4.12	18.41	2.07
1959	5.00	7.57	4.33	0.67	3.24
1958	36.88	39.74	3.32	33.57	36.43
1957	7.90	-5.18	3.65	4.25	-8.82
1956	7.16	7.14	3.18	3.98	3.96
1955	10.16	28.40	2.82	7.35	25.58
1954	22.37	45.52	2.40	19.97	43.12
1953	9.62	2.70	2.81	6.80	-0.11
1952	15.36	14.05	2.48	12.88	11.57
1951	17.10	20.39	2.41	14.69	17.98
1950	4.60	32.30	2.05	2.55	30.25
1949	27.83	16.10	1.93	25.90	14.17
1948	5.41	9.28	2.15	3.26	7.13
1947	-10.41	1.99	1.85	-12.26	0.14
1946	-7.00	-12.03	1.74	-8.74	-13.77
1945	57.89	38.18	1.73	56.17	36.45
1944	20.65	18.79	2.09	18.56	16.70
1943	37.45	22.98	2.07	35.38	20.91
1942	17.36	20.87	2.11	15.26	18.76
1941	-28.38	-8.98	1.99	-30.36	-10.96
1940	-16.52	-9.65	2.20	-18.73	-11.85
1939	11.26	1.89	2.35	8.91	-0.46
1938	19.54	18.36	2.55	16.99	15.81
1937	-36.93	-31.36	2.69	-39.62	-34.05
Risk Premium 1937--2009				5.03	5.30
RP Utilities/RP SP500				0.95	

**SCHEDULE 8
 CALCULATION OF CAPITAL ASSET PRICING MODEL COST OF EQUITY
 USING DCF ESTIMATE OF THE EXPECTED RATE OF RETURN
 ON THE MARKET PORTFOLIO**

Line No.	Risk-free rate	4.80%	Forecast Long-term Treasury bond yield
1	Beta	0.73	Average Beta Comparable Electric Companies
2	DCF S&P 500	13.4%	DCF Cost of Equity S&P 500 (see following)
3	Risk Premium	8.64%	
4	Beta x Risk Premium	6.31%	
5	CAPM cost of equity	11.1%	

Forecasted Treasury bond yield 2010 from Bloomberg News, February 12, 2009 (see Footnote 5 above),
 beta from Value Line Investment Analyzer February 2009.

**SUMMARY OF DISCOUNTED CASH FLOW ANALYSIS
FOR S&P 500 COMPANIES**

COMPANY	P ₀	D ₀	GROWTH	COST OF EQUITY
3M	55.30	2.04	10.30%	14.6%
ABBOTT LABORATORIES	52.00	1.60	11.52%	15.2%
AETNA	27.61	0.04	13.20%	13.4%
ALLERGAN	38.92	0.20	13.66%	14.3%
AMERICAN EXPRESS	18.03	0.72	10.25%	15.0%
AMERISOURCEBERGEN	34.75	0.40	12.17%	13.5%
AON	41.01	0.60	11.00%	12.7%
APPLIED MATS.	9.79	0.24	11.60%	14.5%
ASSURANT	25.46	0.56	9.50%	12.1%
BANK OF NEW YORK MELLON	25.29	0.96	10.75%	15.2%
BAXTER INTL.	54.45	1.04	12.47%	14.7%
BECTON DICKINSON	68.69	1.32	12.67%	15.0%
BEMIS	23.25	0.90	7.74%	12.2%
BEST BUY	27.19	0.56	12.84%	15.3%
BOEING	40.26	1.68	8.20%	13.0%
BURL.NTHN.SANTA FE C	70.22	1.60	9.73%	12.4%
CARDINAL HEALTH	34.71	0.56	11.08%	13.0%
CHESAPEAKE ENERGY	16.03	0.30	10.00%	12.2%
CHEVRON	72.12	2.60	9.13%	13.3%
CINTAS	23.02	0.47	10.83%	13.2%
CLOROX	53.02	1.84	9.67%	13.7%
CME GROUP	187.79	4.60	11.71%	14.6%
COCA COLA	43.72	1.64	8.13%	12.5%
COLGATE-PALM.	63.58	1.76	11.00%	14.3%
COMCAST 'A'	15.13	0.27	11.68%	13.8%
CONOCOPHILLIPS	47.98	1.88	8.07%	12.6%
COOPER INDS.	26.78	1.00	10.80%	15.2%
COSTCO WHOLESALE	48.28	0.64	12.44%	14.0%
CSX	31.61	0.88	8.82%	12.0%
CVS CAREMARK	27.37	0.30	13.75%	15.1%
DENTSPLY INTL.	26.28	0.20	13.80%	14.7%
DOMINION RES.	34.42	1.75	8.16%	14.1%
ELI LILLY	36.13	1.96	6.60%	12.8%
EMERSON ELECTRIC	33.32	1.32	10.33%	15.0%
ENSCO INTL.	27.83	0.10	13.33%	13.8%
ENTERGY	77.20	3.00	9.42%	14.0%
EQT	32.89	0.88	11.67%	14.8%
ESTEE LAUDER COS.'A'	27.45	0.55	10.33%	12.7%
EXELON	53.21	2.10	8.47%	13.0%
FAMILY DOLLAR STORES	26.30	0.54	11.25%	13.7%
FEDERATED INVR.'B'	19.72	0.96	9.33%	15.0%
FEDEX	58.11	0.44	14.40%	15.3%

COMPANY	P ₀	D ₀	GROWTH	COST OF EQUITY
FIRSTENERGY	49.53	2.20	9.00%	14.2%
FLUOR	43.26	0.50	12.50%	13.9%
FPL GROUP	48.89	1.89	9.62%	14.1%
FRONTIER COMMUNICATIONS	8.11	1.00	0.72%	14.5%
GAP	12.39	0.34	9.88%	13.1%
GENERAL DYNAMICS	53.44	1.40	9.00%	12.0%
GOLDMAN SACHS GP.	79.16	1.40	12.00%	14.1%
GOODRICH	36.63	1.00	11.67%	14.9%
H&R BLOCK	20.81	0.60	11.80%	15.2%
HARTFORD FINL.SVS.GP.	13.03	0.20	10.75%	12.6%
HASBRO	25.99	0.80	9.00%	12.6%
HEWLETT-PACKARD	34.61	0.32	11.81%	12.9%
HOME DEPOT	22.45	0.90	9.50%	14.2%
HONEYWELL INTL.	31.05	1.21	9.86%	14.4%
ILLINOIS TOOL WORKS	33.18	1.24	8.80%	13.1%
INTERNATIONAL BUS.MCHS.	86.54	2.00	9.83%	12.5%
ITT	43.66	0.85	13.00%	15.3%
J M SMUCKER	42.57	1.28	8.67%	12.2%
JANUS CAPITAL GP.	6.60	0.04	11.20%	11.9%
JOHNSON & JOHNSON	56.73	1.84	8.30%	12.0%
KB HOME	12.65	0.25	10.50%	12.8%
KELLOGG	42.57	1.36	8.83%	12.5%
KRAFT FOODS	26.92	1.16	8.10%	13.1%
L3 COMMUNICATIONS	73.47	1.40	10.33%	12.6%
LOCKHEED MARTIN	77.35	2.28	11.50%	15.0%
LOWE'S COMPANIES	19.64	0.34	11.33%	13.4%
M&T BK.	48.50	2.80	6.30%	12.9%
MARRIOTT INTL.'A'	17.09	0.35	10.88%	13.3%
MARSH & MCLENNAN	21.95	0.80	10.00%	14.3%
MATTEL	14.00	0.75	9.00%	15.3%
MCDONALDS	58.60	2.00	8.87%	12.8%
MCKESSON	40.24	0.48	11.21%	12.6%
MEDTRONIC	31.94	0.75	11.35%	14.1%
METLIFE	28.50	0.74	11.64%	14.7%
MICROSOFT	18.92	0.52	10.22%	13.4%
MOLSON COORS BREWING 'B'	42.45	0.80	10.04%	12.2%
MOTOROLA	4.23	0.20	9.25%	14.8%
NATIONAL SEMICON.	10.67	0.32	9.80%	13.3%
NEWELL RUBBERMAID	9.30	0.42	9.50%	14.8%
NEWMONT MINING	38.60	0.40	13.77%	15.0%
NOBLE	24.56	0.16	13.47%	14.3%
NORFOLK SOUTHERN	41.56	1.36	10.63%	14.5%
NORTHERN TRUST	52.34	1.12	12.20%	14.7%
OCCIDENTAL PTL.	53.94	1.28	9.80%	12.6%
PACCAR	28.24	0.72	11.75%	14.8%

COMPANY	P ₀	D ₀	GROWTH	COST OF EQUITY
PEOPLES UNITED FINANCIAL	17.12	0.60	10.00%	14.1%
PEPSICO	51.65	1.70	9.45%	13.3%
PERKINELMER	14.06	0.28	12.33%	14.7%
PG&E	37.31	1.68	6.84%	12.0%
PINNACLE WEST CAP.	31.24	2.10	4.33%	11.9%
POLO RALPH LAUREN 'A'	41.69	0.20	14.00%	14.6%
PRAXAIR	60.27	1.60	10.12%	13.2%
PREC.CASTPARTS	59.18	0.12	13.33%	13.6%
PRINCIPAL FINL.GP.	16.54	0.45	11.47%	14.7%
PROCTER & GAMBLE	56.75	1.60	9.50%	12.8%
PROGRESS ENERGY	38.45	2.48	5.56%	12.9%
PULTE HOMES	10.86	0.16	11.67%	13.4%
QUEST DIAGNOSTICS	48.74	0.40	13.21%	14.2%
QWEST COMMS.INTL.	3.38	0.32	2.40%	13.0%
RAYTHEON 'B'	48.31	1.12	12.40%	15.2%
REGIONS FINL.NEW	6.31	0.40	6.00%	13.3%
RYDER SYSTEM	33.38	0.92	11.53%	14.8%
SEALED AIR	13.99	0.48	8.43%	12.4%
SOUTHWEST AIRLINES	7.71	0.02	13.33%	13.6%
STANLEY WORKS	31.75	1.28	8.67%	13.4%
STARWOOD HTLS.& RSTS. WORLDWIDE	16.41	0.90	7.00%	13.3%
STATE STREET	32.19	0.04	11.83%	12.0%
SUNTRUST BANKS	20.16	0.40	11.25%	13.6%
TARGET	33.24	0.64	12.67%	15.0%
TEXAS INSTS.	15.37	0.44	10.00%	13.4%
TEXTRON	11.26	0.08	11.65%	12.5%
TIFFANY & CO	22.04	0.68	10.83%	14.5%
TIME WARNER	9.36	0.25	11.51%	14.7%
TOTAL SYSTEM SERVICES	13.37	0.28	9.67%	12.1%
TRAVELERS COS.	40.30	1.20	9.00%	12.5%
UNITED TECHNOLOGIES	48.59	1.54	9.50%	13.2%
UNITEDHEALTH GP.	25.01	0.03	12.83%	13.0%
UNUM GROUP	15.24	0.30	10.00%	12.3%
V F	53.93	2.36	9.90%	15.1%
VERIZON COMMUNICATIONS	31.43	1.84	5.50%	12.2%
WAL MART STORES	52.13	0.95	11.50%	13.7%
WALGREEN	25.69	0.45	11.55%	13.6%
WISCONSIN ENERGY	42.68	1.35	9.13%	12.8%
WW GRAINGER	72.50	1.60	12.43%	15.1%
XCEL ENERGY	18.15	0.95	6.72%	12.7%
XTO EN.	35.70	0.50	11.40%	13.1%
YUM	28.22	0.76	11.84%	15.0%
YUM! BRANDS	28.92	0.76	11.84%	15.0%
Market Weighted Average				13.4%

Notes: In applying the DCF model to the S&P 500, I included in the DCF analysis only those companies in the S&P 500 group which pay a dividend, have a positive growth rate, and have at least three analysts' long-term growth estimates. I also eliminated those 25% of companies with the highest and lowest DCF results, a decision which had no impact on my CAPM estimate of the cost of equity.

- D_0 = Current dividend per Thomson Reuters.
 P_0 = Average of the monthly high and low stock prices during the three months ending February 2009 per Thomson Reuters.
 FC = Flotation cost (5%) as a percentage of stock price.
 g = I/B/E/S forecast of future earnings growth February 2009.
 k = Cost of equity using the quarterly version of the DCF model shown below:

$$k = \left[\frac{D_0 (1+g)^{\frac{1}{4}}}{P_0 (1-FC)} + (1+g)^{\frac{1}{4}} \right]^4 - 1$$

SCHEDULE 9
AVERAGE MARKET VALUE CAPITAL STRUCTURE FOR COMPARABLE COMPANY
GROUP

COMPANY	LONG-TERM DEBT	PREFERRED EQUITY	MARKET CAP \$ (MIL)	TOTAL CAPITAL	%LONG-TERM DEBT	%PREFERRED	%MARKET EQUITY
Amer. Elec. Power	14,202	61	13,412	27,675	51.32%	0.22%	48.46%
Avista Corp.	635	0	1,055	1,690	37.58%	0.00%	62.42%
Dominion Resources	13,235	257	20,835	34,327	38.56%	0.75%	60.70%
DPL Inc.	1,542	23	2,648	4,213	36.59%	0.54%	62.86%
Duke Energy	9,498	0	18,986	28,484	33.34%	0.00%	66.66%
Consol. Edison	7,611	213	10,648	18,472	41.20%	1.15%	57.64%
Entergy Corp.	9,728	311	15,783	25,822	37.67%	1.21%	61.12%
Exelon Corp.	11,965	87	36,587	48,639	24.60%	0.18%	75.22%
FirstEnergy Corp.	8,869	0	14,809	23,678	37.46%	0.00%	62.54%
FPL Group	11,280	0	20,571	31,851	35.41%	0.00%	64.59%
NSTAR	2,501	43	3,897	6,442	38.83%	0.67%	60.50%
Northeast Utilities	4,401	116	3,745	8,262	53.27%	1.41%	45.33%
PG&E Corp.	8,171	252	13,866	22,289	36.66%	1.13%	62.21%
Progress Energy	8,737	93	10,441	19,271	45.34%	0.48%	54.18%
Pinnacle West Capital	3,127	0	3,239	6,366	49.12%	0.00%	50.88%
Pepco Holdings	4,735	0	3,591	8,326	56.87%	0.00%	43.13%
Portland General	1,313	0	1,218	2,531	51.88%	0.00%	48.12%
SCANA Corp.	2,879	113	4,184	7,176	40.12%	1.57%	58.30%
Southern Co.	14,143	1,080	28,660	43,883	32.23%	2.46%	65.31%
Sempra Energy	4,553	193	10,530	15,276	29.81%	1.26%	68.93%
Vectren Corp.	1,245	0	2,026	3,271	38.07%	0.00%	61.93%
Wisconsin Energy	3,173	30	4,908	8,111	39.11%	0.37%	60.51%
Westar Energy	1,890	21	2,219	4,130	45.76%	0.52%	53.73%
Xcel Energy Inc.	6,342	105	8,322	14,769	42.94%	0.71%	56.35%
Composite	155,775	2,999	256,179	414,953	37.54%	0.72%	61.74%

Source of data: Value Line Investment Analyzer January 2009.

SCHEDULE 10
ILLUSTRATION OF CALCULATION OF COST OF EQUITY REQUIRED FOR DUKE
ENERGY CAROLINAS TO HAVE THE SAME WEIGHTED AVERAGE
COST OF CAPITAL AS THE COMPARABLE GROUP

	Cost Rate		After-Tax Cost Rate
Tax Rate	39%		
Cost of Long-term Debt	6.32%		3.86%
Cost of Equity	11.1%		
Capital Structure Comparable Companies			
Capital Source	Percent	After-tax Cost Rate	Weighted Cost
Long-term Debt ¹¹	38.26%	3.86%	1.475%
Common Equity	61.74%	11.10%	6.853%
Total	100.00%		8.328%
Company Recommended Capital Structure			
Capital Source	Percent	After-tax Cost Rate	Weighted Cost
Long-term Debt	47.00%	3.86%	1.812%
Sum of Wtd. Cost of Debt and Preferred	47.00%		1.812%
(1) Ave. WACC Comparable Companies	8.328%		
(2) Wtd. Cost of Debt	1.812%		
(1) Less (2)	6.516%		
Cost of Equity (6.853 ÷ 0.53 = 12.3)	12.3%		
Weighted Average Cost of Capital			
Capital Source	Percent	After-tax Cost Rate	Weighted Cost
Long-term Debt	47.00%	3.86%	1.812%
Common Equity	53.00%	12.3%	6.516%
Total	100.00%		8.328%

¹¹ Since preferred stock represent an insignificant portion of the capital structure of my comparable company group, I conservatively include preferred stock with long-term debt.

APPENDIX 1
QUALIFICATIONS OF JAMES H. VANDER WEIDE, PH.D.
3606 Stoneybrook Drive
Durham, NC 27705
TEL. 919.383.6659 OR 919.383.1057
jim.vanderweide@duke.edu

James H. Vander Weide is Research Professor of Finance and Economics at Duke University, the Fuqua School of Business. Dr. Vander Weide is also founder and President of Financial Strategy Associates, a consulting firm that provides strategic, financial, and economic consulting services to corporate clients, including cost of capital and valuation studies.

Educational Background and Prior Academic Experience

Dr. Vander Weide holds a Ph.D. in Finance from Northwestern University and a Bachelor of Arts in Economics from Cornell University. He joined the faculty at Duke University and was named Assistant Professor, Associate Professor, Professor, and then Research Professor of Finance and Economics.

Since joining the faculty at Duke, Dr. Vander Weide has taught courses in corporate finance, investment management, and management of financial institutions. He has also taught courses in statistics, economics, and operations research, and a Ph.D. seminar on the theory of public utility pricing. In addition, Dr. Vander Weide has been active in executive education at Duke and Duke Corporate Education, leading executive development seminars on topics including financial analysis, cost of capital, creating shareholder value, mergers and acquisitions, real options, capital budgeting, cash management, measuring corporate performance, valuation, short-run financial planning, depreciation policies, financial strategy, and competitive strategy. Dr. Vander Weide has designed and served as Program Director for several executive education programs, including the Advanced Management Program, Competitive Strategies in Telecommunications, and the Duke Program for Manager Development for managers from the former Soviet Union.

Publications

Dr. Vander Weide has written a book entitled *Managing Corporate Liquidity: An Introduction to Working Capital Management* published by John Wiley and Sons, Inc. He has also written a chapter titled, "Financial Management in the Short Run" for *The Handbook of Modern Finance*," a chapter for *The Handbook of Portfolio Construction: Contemporary Applications of Markowitz Techniques*, "Principles for Lifetime Portfolio Selection: Lessons from Portfolio Theory," and written research papers on such topics as portfolio management, capital budgeting, investments, the effect of regulation on the performance of public utilities, and

cash management. His articles have been published in *American Economic Review*, *Financial Management*, *International Journal of Industrial Organization*, *Journal of Finance*, *Journal of Financial and Quantitative Analysis*, *Journal of Bank Research*, *Journal of Portfolio Management*, *Journal of Accounting Research*, *Journal of Cash Management*, *Management Science*, *Atlantic Economic Journal*, *Journal of Economics and Business*, and *Computers and Operations Research*.

Professional Consulting Experience

Dr. Vander Weide has provided financial and economic consulting services to firms in the electric, gas, insurance, telecommunications, and water industries for more than 25 years. He has testified on the cost of capital, competition, risk, incentive regulation, forward-looking economic cost, economic pricing guidelines, depreciation, accounting, valuation, and other financial and economic issues in more than 400 cases before the United States Congress, the Canadian Radio-Television and Telecommunications Commission, the Federal Communications Commission, the National Energy Board (Canada), the National Telecommunications and Information Administration, the Federal Energy Regulatory Commission, the public service commissions of 42 states and the District of Columbia, the insurance commissions of five states, the Iowa State Board of Tax Review, the National Association of Securities Dealers, and the North Carolina Property Tax Commission. In addition, he has testified as an expert witness in proceedings before the United States District Court for the District of New Hampshire; United States District Court for the Northern District of California; United States District Court for the District of Nebraska; United States District Court for the Eastern District of North Carolina; Superior Court of North Carolina, the United States Bankruptcy Court for the Southern District of West Virginia; and United States District Court for the Eastern District of Michigan. With respect to implementation of the Telecommunications Act of 1996, Dr. Vander Weide has testified in 30 states on issues relating to the pricing of unbundled network elements and universal service cost studies and has consulted with Bell Canada, Deutsche Telekom, and Telefónica on similar issues. He has also provided expert testimony on issues related to electric and natural gas restructuring. He has worked for Bell Canada/Nortel on a special task force to study the effects of vertical integration in the Canadian telephone industry and has worked for Bell Canada as an expert witness on the cost of capital. Dr. Vander Weide has provided consulting and expert witness testimony to the following companies:

Telecommunications Companies

ALLTEL and its subsidiaries	Ameritech (now AT&T new)
AT&T (old)	Verizon (Bell Atlantic) and subsidiaries
Bell Canada/Nortel	BellSouth and its subsidiaries

Centel and its subsidiaries	Cincinnati Bell (Broadwing)
Cisco Systems	Citizens Telephone Company
Concord Telephone Company	Contel and its subsidiaries
Deutsche Telekom	GTE and subsidiaries (now Verizon)
Heins Telephone Company	Lucent Technologies
Minnesota Independent Equal Access Corp.	NYNEX and its subsidiaries (Verizon)
Pacific Telesis and its subsidiaries	Phillips County Cooperative Tel. Co.
Pine Drive Cooperative Telephone Co.	Roseville Telephone Company (SureWest)
Siemens	SBC Communications (now AT&T new)
Sherburne Telephone Company	Southern New England Telephone
The Stentor Companies	Sprint/United and its subsidiaries
Telefónica	Union Telephone Company
Woodbury Telephone Company	United States Telephone Association
U S West (Qwest)	Valor Telecommunications (Windstream)

Electric, Gas, and Water Companies

Alcoa Power Generating, Inc.
Alliant Energy
AltaLink, Lp.
Ameren
American Water Works
Atmos Energy
Central Illinois Public Service
Citizens Utilities
Consolidated Natural Gas and its subsidiaries
Dominion Resources
Duke Energy
Empire District Electric Company
EPCOR Distribution & Transmission Inc.
EPCOR Energy Alberta Inc.
FortisAlberta Inc.
Interstate Power Company
Iowa-American Water Company
Iowa-Illinois Gas and Electric
Iowa Southern
Kentucky-American Water Company
Kentucky Power Company
MidAmerican Energy and its subsidiaries
Nevada Power Company
NICOR

NOVA Gas Transmission Ltd.
North Shore Gas
PacifiCorp
PG&E
Peoples Energy and its subsidiaries
The Peoples Gas, Light and Coke Co.
Progress Energy
Public Service Company of North Carolina
PSE&G
Sempra Energy
South Carolina Electric and Gas
Southern Company and subsidiaries
Tennessee-American Water Company
Trans Québec & Maritimes Pipeline Inc.
United Cities Gas Company

Insurance Companies

Allstate
North Carolina Rate Bureau
United Services Automobile Association (USAA)
The Travelers Indemnity Company
Gulf Insurance Company

Other Professional Experience

Dr. Vander Weide conducts in-house seminars and training sessions on topics such as creating shareholder value, financial analysis, competitive strategy, cost of capital, real options, financial strategy, managing growth, mergers and acquisitions, valuation, measuring corporate performance, capital budgeting, cash management, and financial planning. Among the firms for whom he has designed and taught tailored programs and training sessions are ABB Asea Brown Boveri, Accenture, Allstate, Ameritech, AT&T, Bell Atlantic/Verizon, BellSouth, Progress Energy/Carolina Power & Light, Contel, Fisons, GlaxoSmithKline, GTE, Lafarge, MidAmerican Energy, New Century Energies, Norfolk Southern, Pacific Bell Telephone, The Rank Group, Siemens, Southern New England Telephone, TRW, and Wolseley Plc. Dr. Vander Weide has also hosted a nationally prominent conference/workshop on estimating the cost of capital. In 1989, at the request of Mr. Fuqua, Dr. Vander Weide designed the Duke Program for Manager Development for managers from the former Soviet Union, the first in the United States designed exclusively for managers from Russia and the former Soviet republics.

In the 1970's, Dr. Vander Weide helped found University Analytics, Inc., which at that time was one of the fastest growing small firms in the country. As an officer at University Analytics, he designed cash management models, databases, and software packages that are still used by most major U.S. banks in consulting with their corporate clients. Having sold his interest in University Analytics, Dr. Vander Weide now concentrates on strategic and financial consulting, academic research, and executive education.

PUBLICATIONS
JAMES H. VANDER WEIDE

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A Unified Location Model for Cash Disbursements and Lock-Box Collections, *Journal of Bank Research*, Summer, 1976 (with S. Maier). Reprinted in *Management Science in Banking*, edited by K. J. Cohen and S. E. Gibson, Warren Gorham and Lamont, 1978. Also reprinted in *Readings on the Management of Working Capital*, edited by K. V. Smith, West Publishing Company, 1979.

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**SUMMARY EXPERT TESTIMONY
JAMES H. VANDER WEIDE**

SPONSOR	JURISDICTION	DATE	DOCKET NO.
North Carolina Rate Bureau (auto)	North Carolina Dept. of Insurance	Jan-2009	
EPCOR, FortisAlberta, AltaLink	Alberta Utilities Commission	Nov-08	
Trans Québec & Maritimes Pipeline Inc.	Alberta Utilities Commission	Nov-08	
Kentucky-American Water Company	Kentucky Public Service Commission	Oct-08	2008-00427
Amos Energy	Tennessee Regulatory Authority	Oct-08	0800197
North Carolina Rate Bureau (workers compensation)	North Carolina Dept. of Insurance	Aug-08	
Dorsey & Whitney LLP-Williams v. Gannon	Montana 2nd Judicial Dist. Ct. Silver Bow County	Apr-08	DV-02-201
Amos Energy	Georgia	Mar-08	27163-U
North Carolina Rate Bureau (auto)	North Carolina Dept. of Insurance	Jan-08	
Trans Québec & Maritimes Pipeline Inc.	National Energy Board (Canada)	Dec-07	RH-1-2008
Xcel Energy	North Dakota	Dec-07	PU-07-776
Verizon Southwest	Texas	Nov-07	34723
Empire District Electric Company	Missouri	Oct-07	ER-2008-0093
North Carolina Rate Bureau (workers compensation)	North Carolina Dept. of Insurance	Sep-07	
Verizon North Inc. Contel of the South Inc.	Michigan	Aug-07	Case No. U-15210
Georgia Power Company	Georgia	Jun-07	25060-U
Duke Energy Carolinas	North Carolina	May-07	E-7 Sub 828 et al
MidAmerican Energy Company	Iowa	May-07	SPU-06-5 et al
Morrison & Foerster LLP-JDS Uniphase Securities Litigation	U.S. District Court Northern District California	Feb-07	C-02-1486-CW
North Carolina Rate Bureau (homeowners)	North Carolina Dept. of Insurance	Dec-06	
San Diego Gas & Electric	FERC	Nov-06	ER07-284-000
North Carolina Rate Bureau (workers compensation)	North Carolina Dept. of Insurance	Aug-06	
Union Electric Company d/b/a AmerenUE	Missouri	Jun-06	ER-2007-0002
North Carolina Rate Bureau (homeowners)	North Carolina Dept. of Insurance	May-06	
North Carolina Rate Bureau (dwelling fire)	North Carolina Dept. of Insurance	Mar-06	
Empire District Electric Company	Missouri	Feb-06	ER-2006-0315
PacificCorp Power & Light Company	Washington	Jan-06	UE-050684
Verizon Maine	Maine	Dec-05	2005-155
Winston & Strawn LLP-Cisco Systems Securities Litigation	U.S. District Court Northern District California	Nov-05	C-01-20418-JW
Dominion Virginia Power	Virginia	Nov-05	PUE-2004-00048
Bryan Cave LLP-Omniplex Comms. v. Lucent Technologies	U.S. District Court Eastern District Missouri	Sep-05	04CV00477 ERW
North Carolina Rate Bureau (workers comp)	North Carolina Dept. of Insurance	Sep-05	
Empire District Electric Company	Kansas	Sep-05	05-EPDE-980-RTS
Verizon Southwest	Texas	Jul-05	29315
PG&E Company	FERC	Jul-05	ER-05-1284
Dominion Hope	West Virginia	Jun-05	05-034-G42T
Empire District Electric Company	Missouri	Jun-05	EO-2005-0263
Verizon New England	U.S. District Court New Hampshire	May-05	04-CV-65-PB
San Diego Gas & Electric	California	May-05	05-05-012
Progress Energy	Florida	May-05	50078
Verizon Vermont	Vermont	Feb-05	6959
North Carolina Rate Bureau (homeowners)	North Carolina Dept. of Insurance	Feb-05	
Verizon Florida	Florida	Jan-05	050059-ITL
Verizon Illinois	Illinois	Jan-05	00-0812
Dominion Resources	North Carolina	Sep-04	E-22 Sub 412
Tennessee-American Water Company	Tennessee	Aug-04	04-00288
Valor Telecommunications of Texas, LP.	New Mexico	Jul-04	3495 Phase C
Alcoa Power Generating Inc.	North Carolina Property Tax Commission	Jul-04	02 PTC 162 and 02 PTC 709
PG&E Company	California	May-04	04-05-21
Verizon Northwest	Washington	Apr-04	UT-040788

SPONSOR	JURISDICTION	DATE	DOCKET NO.
Verizon Northwest	Washington	Apr-04	UT-040788
Kentucky-American Water Company	Kentucky	Apr-04	2004-00103
MidAmerican Energy	South Dakota	Apr-04	NG4-001
Empire District Electric Company	Missouri	Apr-04	ER-2004-0570
Interstate Power and Light Company	Iowa	Mar-04	RPU-04-01
North Carolina Rate Bureau (auto)	North Carolina Dept. of Insurance	Feb-04	
Northern Natural Gas Company	FERC	Feb-04	RP04-155-000
Verizon New Jersey	New Jersey	Jan-04	TO00060356
Verizon	FCC	Jan-04	03-173, FCC 03-224
Verizon	FCC	Dec-03	03-173, FCC 03-224
Verizon California Inc.	California	Nov-03	R93-04-003,193-04-002
Phillips County Telephone Company	Colorado	Nov-03	03S-315T
North Carolina Rate Bureau (homeowners)	North Carolina Dept. of Insurance	Oct-03	
PG&E Company	FERC	Oct-03	ER04-109-000
Allstate Insurance Company	Texas Department of Insurance	Sep-03	2568
Verizon Northwest Inc.	Washington	Jul-03	UT-023003
Empire District Electric Company	Oklahoma	Jul-03	Case No. PUD 200300121
Verizon Virginia Inc.	FCC	Apr-03	CC-00218,00249,00251
North Carolina Rate Bureau (dwelling fire)	North Carolina Dept. of Insurance	Apr-03	
Northern Natural Gas Company	FERC	Apr-03	RP03-398-000
MidAmerican Energy	Iowa	Apr-03	RPU-03-1, WRU-03-25-156
PG&E Company	FERC	Mar-03	ER03666000
Verizon Florida Inc.	Florida	Feb-03	981834-TP/990321-TP
Verizon North	Indiana	Feb-03	42259
San Diego Gas & Electric	FERC	Feb-03	ER03-601000
North Carolina Rate Bureau (auto)	North Carolina Dept. of Insurance	Jan-03	
Gulf Insurance Company	Superior Court, North Carolina	Jan-03	2000-CVS-3558
PG&E Company	FERC	Jan-03	ER03409000
Verizon New England Inc. New Hampshire	New Hampshire	Dec-02	IDT 02-110
Verizon Northwest	Washington	Dec-02	UT 020406
PG&E Company	California	Dec-02	
MidAmerican Energy	Iowa	Nov-02	RPU-02-3, 02-8
MidAmerican Energy	Iowa	Nov-02	RPU-02-10
Verizon Michigan	US District Court Eastern District of Michigan	Sep-02	Civil Action No. 00-73208
North Carolina Rate Bureau (workers comp)	North Carolina Dept. of Insurance	Sep-02	
Verizon New England Inc. New Hampshire	New Hampshire	Aug-02	IDT 02-110
Interstate Power Company	Iowa Board of Tax Review	Jul-02	832
PG&E Company	California	May-02	A 02-05-022 et al
Verizon New England Inc. Massachusetts	FCC	May-02	EB 02 MID 006
Verizon New England Inc. Rhode Island	Rhode Island	May-02	Docket No. 2681
NEUMEDIA, INC.	US Bankruptcy Court Southern District W. Virginia	Apr-02	Case No. 01-20873
North Carolina Rate Bureau (homeowners)	North Carolina Dept. of Insurance	Mar-02	
MidAmerican Energy Company	Iowa	Mar-02	RPU 02 2
North Carolina Natural Gas Company	North Carolina	Feb-02	G21 Sub 424
North Carolina Rate Bureau (auto)	North Carolina Dept. of Insurance	Jan-02	
Verizon Pennsylvania	Pennsylvania	Dec-01	R-00016683
Verizon Florida	Florida	Nov-01	99064B-TP
PG&E Company	FERC	Nov-01	ER0166000
Verizon Delaware	Delaware	Oct-01	96-324 Phase II
Florida Power Corporation	Florida	Sep-01	000824-EL
North Carolina Rate Bureau (workers comp)	North Carolina Dept. of Insurance	Sep-01	
Verizon Washington DC	District of Columbia	Jul-01	962
Verizon Virginia	FCC	Jul-01	CC-00218,00249,00251
Sherburne County Rural Telephone Company	Minnesota	Jul-01	P427/CI-00-712
Verizon New Jersey	New Jersey	Jun-01	TO01020095
Verizon Maryland	Maryland	May-01	8879
Verizon Massachusetts	Massachusetts	May-01	IDT 01-20

SPONSOR	JURISDICTION	DATE	DOCKET NO.
North Carolina Rate Bureau (auto)	North Carolina Dept. of Insurance	Apr-01	
PG&E Company	FERC	Mar-01	ER011639000
Maupin Taylor & Ellis P.A.	National Association of Securities Dealers	Jan-01	99-05099
USTA	FCC	Oct-00	RM 10011
Verizon New York	New York	Oct-00	98-C-1357
Verizon New Jersey	New Jersey	Oct-00	TO00060356
PG&E Company	FERC	Oct-00	ER0166000
Verizon New Jersey	New Jersey	Sep-00	TO99120934
North Carolina Rate Bureau (workers comp)	North Carolina Dept. of Insurance	Sep-00	
PG&E Company	California	Aug-00	00-05-018
Verizon New York	New York	Jul-00	98-C-1357
PG&E Company	California	May-00	00-05-013
PG&E Company	FERC	Mar-00	ER00-66-000
PG&E Company	FERC	Mar-00	ER99-4323-000
Bell Atlantic	New York	Feb-00	98-C-1357
USTA	FCC	Jan-00	94-1, 96-262
MidAmerican Energy	Iowa	Nov-99	SPU-99-32
PG&E Company	California	Nov-99	99-11-003
PG&E Company	FERC	Nov-99	ER973255,981261,981685
North Carolina Rate Bureau (workers comp)	North Carolina Dept. of Insurance	Sep-99	
MidAmerican Energy	Illinois	Sep-99	99-0534
PG&E Company	FERC	Sep-99	ER99-4323-000
MidAmerican Energy	FERC	Jul-99	ER99-3887
North Carolina Rate Bureau (homeowners)	North Carolina Dept. of Insurance	Jun-99	
Bell Atlantic	Vermont	May-99	6167
Nevada Power Company	FERC	May-99	
Bell Atlantic, GTE, US West	FCC	Apr-99	CC98-166
Nevada Power Company	Nevada	Apr-99	
Bell Atlantic, GTE, US West	FCC	Mar-99	CC98-166
North Carolina Rate Bureau (auto)	North Carolina Dept. of Insurance	Mar-99	
PG&E Company	FERC	Mar-99	ER99-2326-000
MidAmerican Energy	Illinois	Mar-99	099-0310
PG&E Company	FERC	Feb-99	ER99-2358,2087,2351
MidAmerican Energy	US District Court, District of Nebraska	Feb-99	8:97 CV 346
Bell Atlantic, GTE, US West	FCC	Jan-99	CC98-166
The Southern Company	FERC	Jan-99	ER98-1096
Deutsche Telekom	Germany	Nov-98	
Telefonica	Spain	Nov-98	
Cincinnati Bell Telephone Company	Ohio	Oct-98	96899TPALT
MidAmerican Energy	Iowa	Sep-98	RPU 98-5
MidAmerican Energy	South Dakota	Sep-98	NG98-011
MidAmerican Energy	Iowa	Sep-98	SPU 98-8
GTE Florida Incorporated	Florida	Aug-98	980696-TP
GTE North and South	Illinois	Jun-98	960503
GTE Midwest Incorporated	Missouri	Jun-98	TO98329
GTE North and South	Illinois	May-98	960503
MidAmerican Energy	Iowa Board of Tax Review	May-98	835
San Diego Gas & Electric	California	May-98	98-05-024
GTE Midwest Incorporated	Nebraska	Apr-98	C1416
Carolina Telephone	North Carolina	Mar-98	P100Sub133d
GTE Southwest	Texas	Feb-98	18515
North Carolina Rate Bureau (auto)	North Carolina Dept. of Insurance	Feb-98	P100sub133d
Public Service Electric & Gas	New Jersey	Feb-98	PUC734897N,-734797N,BPUFO97070461,-07070462
GTE North	Minnesota	Dec-97	P999/M197909
GTE Northwest	Oregon	Dec-97	UM874
The Southern Company	FERC	Dec-97	ER981096000

SPONSOR	JURISDICTION	DATE	DOCKET NO.
GTE North	Pennsylvania	Nov-97	A310125F0002
Bell Atlantic	Rhode Island	Nov-97	2681
GTE North	Indiana	Oct-97	40618
GTE North	Minnesota	Oct-97	P442,407/5321/CI961541
GTE Southwest	New Mexico	Oct-97	96310TC,96344TC
GTE Midwest Incorporated	Iowa	Sep-97	RPV-96-7
North Carolina Rate Bureau (workers)	North Carolina Dept. of Insurance	Sep-97	
GTE Hawaiian Telephone	Hawaii	Aug-97	7702
The Stentor Companies	Canadian Radio-television and Telecommunications Commission	Jul-97	CRTC97-11
New England Telephone	Vermont	Jul-97	5713
Bell-Atlantic-New Jersey	New Jersey	Jun-97	TX95120631
Nevada Bell	Nevada	May-97	96-9035
New England Telephone	Maine	Apr-97	96-781
GTE North, Inc.	Michigan	Apr-97	U11281
Bell Atlantic-Virginia	Virginia	Apr-97	970005
Cincinnati Bell Telephone	Ohio	Feb-97	96899TPALT
Bell Atlantic - Pennsylvania	Pennsylvania	Feb-97	A310203,213,236,258F002
North Carolina Rate Bureau (auto)	North Carolina Dept. of Insurance	Feb-97	
Bell Atlantic-Washington, D.C.	District of Columbia	Jan-97	962
Pacific Bell, Sprint, US West	FCC	Jan-97	CC 96-45
United States Telephone Association	FCC	Jan-97	CC 96-262
Bell Atlantic-Maryland	Maryland	Jan-97	8731
Bell Atlantic-West Virginia	West Virginia	Jan-97	961516, 1561, 1009TPC,961533TT
Poe, Hoof, & Reinhardt	Durham Cnty Superior Court Kountis vs. Circle K Delaware	Jan-97	95CVS04754
Bell Atlantic-Delaware		Dec-96	96324
Bell Atlantic-New Jersey	New Jersey	Nov-96	TX95120631
Carolina Power & Light Company	FERC	Nov-96	OA96-198-000
New England Telephone	Massachusetts	Oct-96	DPU 96-73/74,-75, -80/81, -83, -94
New England Telephone	New Hampshire	Oct-96	96-252
Bell Atlantic-Virginia	Virginia	Oct-96	960044
Citizens Utilities	Illinois	Sep-96	96-0200, 96-0240
Union Telephone Company	New Hampshire	Sep-96	95-311
Bell Atlantic-New Jersey	New Jersey	Sep-96	TO-96070519
New York Telephone	New York	Sep-96	95-C-0657, 94-C-0095,91-C-1174
North Carolina Rate Bureau (workers comp)	North Carolina Dept. of Insurance	Sep-96	
MidAmerican Energy Company	Illinois	Sep-96	96-0274
MidAmerican Energy Company	Iowa	Sep-96	RPV96-8
United States Telephone Association	FCC	Mar-96	AAD-96-28
United States Telephone Association	FCC	Mar-96	CC 94-1 PhaseIV
Bell Atlantic - Maryland	Maryland	Mar-96	8715
Nevada Bell	Nevada	Mar-96	96-3002
North Carolina Rate Bureau (auto)	North Carolina Dept. of Insurance	Mar-96	
Carolina Tel. and Telegraph Co, Central Tel Co	North Carolina	Feb-96	P7 sub 825, P10 sub 479
Oklahoma Rural Telephone Coalition	Oklahoma	Oct-95	PUI950000119
BellSouth	Tennessee	Oct-95	95-02614
Wake County, North Carolina	US District Court, Eastern Dist. NC	Oct-95	594CV643H2
Bell Atlantic - District of Columbia	District of Columbia	Sep-95	814 Phase IV
South Central Bell Telephone Company	Tennessee	Aug-95	95-02614
GTE South	Virginia	Jun-95	95-0019
Roseville Telephone Company	California	May-95	A.95-03-030
Bell Atlantic - New Jersey	New Jersey	May-95	TX94090388
Cincinnati Bell Telephone Company	Ohio	May-95	941695TPACE
North Carolina Rate Bureau (auto)	North Carolina Dept. of Insurance	May-95	727
Northern Illinois Gas	Illinois	May-95	95-0219
South Central Bell Telephone Company	Kentucky	Apr-95	94-121
Midwest Gas	South Dakota	Mar-95	
Virginia Natural Gas, Inc.	Virginia	Mar-95	PUI940054

SPONSOR	JURISDICTION	DATE	DOCKET NO.
Hope Gas, Inc.	West Virginia	Mar-95	95-0003G42T
The Peoples Natural Gas Company	Pennsylvania	Feb-95	R-943252
and Coke Co., North Shore Gas, Iowa-Illinois Gas	Illinois	Jan-95	94-0403
and Electric, Central Illinois Public Service,	Illinois	Jan-95	94-0403
Northern Illinois Gas, The Peoples Gas, Light	Illinois	Jan-95	94-0403
United Cities Gas, and Interstate Power	Illinois	Jan-95	94-0403
Cincinnati Bell Telephone Company	Kentucky	Oct-94	94-355
Midwest Gas	Nebraska	Oct-94	
Midwest Power	Iowa	Sep-94	RPU-94-4
Bell Atlantic	FCC	Aug-94	CS 94-28, MM 93-215
Midwest Gas	Iowa	Jul-94	RPU-94-3
Bell Atlantic	FCC	Jun-94	CC 94-1
Nevada Power Company	Nevada	Jun-94	93-11045
Cincinnati Bell Telephone Company	Ohio	Mar-94	93-551-TP-CSS
Cincinnati Bell Telephone Company	Ohio	Mar-94	93-432-TP-ALT
GTE South/Contel	Virginia	Feb-94	PUC9300036
North Carolina Rate Bureau (auto)	North Carolina Dept. of Insurance	Feb-94	689
Bell of Pennsylvania	Pennsylvania	Jan-94	P930715
GTE South	South Carolina	Jan-94	93-504-C
United Telephone-Southeast	Tennessee	Jan-94	93-04818
C&P of VA, GTE South, Contel, United Tel. SF	Virginia	Sep-93	PUC920029
Bell Atlantic, NYNEX, Pacific Companies	FCC	Aug-93	MM 93-215
C&P, Contel, Contel, GTE, & United	Virginia	Aug-93	PUC920029
Chesapeake & Potomac Tel Virginia	Virginia	Aug-93	93-00-
GTE North	Illinois	Jul-93	93-0301
Midwest Power	Iowa	Jul-93	INU-93-1
Midwest Power	South Dakota	Jul-93	EL93-016
Chesapeake & Potomac Tel. Co. DC	District of Columbia	Jun-93	926
Cincinnati Bell	Ohio	Jun-93	93432TPALT
North Carolina Rate Bureau (dwelling fire)	North Carolina Dept. of Insurance	Jun-93	671
North Carolina Rate Bureau (homeowners)	North Carolina Dept. of Insurance	Jun-93	670
Pacific Bell Telephone Company	California	Mar-93	92-05-004
Minnesota Independent Equal Access Corp.	Minnesota	Mar-93	P3007/GR931
South Central Bell Telephone Company	Tennessee	Feb-93	92-13527
South Central Bell Telephone Company	Kentucky	Dec-92	92-523
Southern New England Telephone Company	Connecticut	Nov-92	92-09-19
Chesapeake & Potomac Tel. Co.CDC	District of Columbia	Nov-92	814
Diamond State Telephone Company	Delaware	Sep-92	PSC 92-47
New Jersey Bell Telephone Company	New Jersey	Sep-92	TO-92030958
Allstate Insurance Company	New Jersey Dept. of Insurance	Sep-92	INS 06174-92
North Carolina Rate Bureau (auto)	North Carolina Dept. of Insurance	Aug-92	650
North Carolina Rate Bureau (workers' comp)	North Carolina Dept. of Insurance	Aug-92	647
Midwest Gas Company	Minnesota	Aug-92	G010/GR92710
Pennsylvania-American Water Company	Pennsylvania	Jul-92	R-922428
Central Telephone Co. of Florida	Florida	Jun-92	920310-TL
C&P of VA, GTE South, Contel, United Tel. SF	Virginia	Jun-92	PUC920029
Chesapeake & Potomac Tel. Co. Maryland	Maryland	May-92	8462
Pacific Bell Telephone Company	California	Apr-92	92-05-004
Iowa Power Inc.	Iowa	Mar-92	RPU-92-2
Contel of Texas	Texas	Feb-92	10646
Southern Bell Telephone Company	Florida	Jan-92	880069-TL
Nevada Power Company	Nevada	Jan-92	92-1067
GTE South	Georgia	Dec-91	4003-U
GTE South	Georgia	Dec-91	4110-U
Allstate Insurance Company (property)	Texas Dept. of Insurance	Dec-91	1846
IPS Electric	Iowa	Oct-91	RPU-91-6
GTE South	Tennessee	Aug-91	91-05738
North Carolina Rate Bureau (workers' comp)	North Carolina Dept. of Insurance	Aug-91	609

SPONSOR	JURISDICTION	DATE	DOCKET NO.
Midwest Gas Company	Iowa	Jul-91	RPU-91-5
Pennsylvania-American Water Company	Pennsylvania	Jun-91	R-911909
North Carolina Rate Bureau (auto)	North Carolina Dept. of Insurance	Jun-91	606
Allstate Insurance Company	California Dept. of Insurance	May-91	RCD-2
Nevada Power Company	Nevada	May-91	91-5055
Kentucky Power Company	Kentucky	Apr-91	91-066
Chesapeake & Potomac Tel. Co.CD.C.	District of Columbia	Feb-91	850
Allstate Insurance Company	New Jersey Dept. of Insurance	Jan-91	INS-9536-90
GTE South	South Carolina	Nov-90	90-698-C
Southern Bell Telephone Company	Florida	Oct-90	880069-TL
GTE South	West Virginia	Aug-90	90-522-T-42T
North Carolina Rate Bureau (workers' comp)	North Carolina Dept. of Insurance	Aug-90	R90-08-
The Travelers Indemnity Company	Pennsylvania Dept. of Insurance	Aug-90	R-90-06-23
Chesapeake & Potomac Tel. Co.-Maryland	Maryland	Jul-90	8274
Allstate Insurance Company	Pennsylvania Dept. of Insurance	Jul-90	R90-07-01
Central Tel. Co. of Florida	Florida	Jun-90	89-1246-TL
Citizens Telephone Company	North Carolina	Jun-90	P-12, SUB 89
North Carolina Rate Bureau (auto)	North Carolina Dept. of Insurance	Jun-90	568
Iowa Resources, Inc. and Midwest Energy	Iowa	Jun-90	SPU-90-5
Contel of Illinois	Illinois	May-90	90-0128
Southern New England Tel. Co.	Connecticut	Apr-90	89-12-05
Bell Atlantic	FCC	Apr-90	89-624 11
Pennsylvania-American Water Company	Pennsylvania	Mar-90	R-901652
Bell Atlantic	FCC	Feb-90	89-624
GTE South	Tennessee	Jan-90	
Allstate Insurance Company	California Dept. of Insurance	Jan-90	REB-1002
Bell Atlantic	FCC	Nov-89	87-463 11
Allstate Insurance Company	California Dept. of Insurance	Sep-89	REB-1006
Pacific Bell	California	Mar-89	87-11-0033
Iowa Power & Light	Iowa	Dec-88	RPU-88-10
Pacific Bell	California	Oct-88	88-05-009
Southern Bell	Florida	Apr-88	880069TL
Carolina Independent Telcos.	North Carolina	Apr-88	P-100, Sub 81
United States Telephone Association	U. S. Congress	Apr-88	
Carolina Power & Light	South Carolina	Mar-88	88-11-E
New Jersey Bell Telephone Co.	New Jersey	Feb-88	87050398
Carolina Power & Light	FERC	Jan-88	ER-88-224-000
Carolina Power & Light	North Carolina	Dec-87	E-2, Sub 537
Bell Atlantic	FCC	Nov-87	87-463
Diamond State Telephone Co.	Delaware	Jul-87	86-20
Central Telephone Co. of Nevada	Nevada	Jun-87	87-1249
ALLTEL	Florida	Apr-87	870076-PU
Southern Bell	Florida	Apr-87	870076-PU
Carolina Power & Light	North Carolina	Apr-87	E-2, Sub 526
So. New England Telephone Co.	Connecticut	Mar-87	87-01-02
Northern Illinois Gas Co.	Illinois	Mar-87	87-0032
Bell of Pennsylvania	Pennsylvania	Feb-87	860923
Carolina Power & Light	FERC	Jan-87	ER-87-240-000
Bell South	NTIA	Dec-86	61091-619
Heins Telephone Company	North Carolina	Oct-86	P-26, Sub 93
Public Service Co. of NC	North Carolina	Jul-86	G-5, Sub 207
Bell Atlantic	FCC	Feb-86	84-800 III
BellSouth	FCC	Feb-86	84-800 III
ALLTEL Carolina, Inc	North Carolina	Feb-86	P-118, Sub 39
ALLTEL Georgia, Inc.	Georgia	Jan-86	3567-U
ALLTEL Ohio	Ohio	Jan-86	86-60-TP-AIR
Western Reserve Telephone Co.	Ohio	Jan-86	85-1973-TP-AIR
New England Telephone & Telegraph	Maine	Dec-85	

SPONSOR	JURISDICTION	DATE	DOCKET NO.
ALLTEL-Florida	Florida	Oct-85	850064-TI.
Iowa Southern Utilities	Iowa	Oct-85	RPU-85-11
Bell Atlantic	FCC	Sep-85	84-800 II
Pacific Telesis	FCC	Sep-85	84-800 II
Pacific Bell	California	Apr-85	85-01-034
United Telephone Co. of Missouri	Missouri	Apr-85	TR-85-179
South Carolina Generating Co.	FERC	Apr-85	85-204
South Central Bell	Kentucky	Mar-85	9160
New England Telephone & Telegraph	Vermont	Mar-85	5001
Chesapeake & Potomac Telephone Co.	West Virginia	Mar-85	84-747
Chesapeake & Potomac Telephone Co.	Maryland	Jan-85	7851
Central Telephone Co. of Ohio	Ohio	Dec-84	84-1431-TP-AIR
Ohio Bell	Ohio	Dec-84	84-1435-TP-AIR
Carolina Power & Light Co.	FERC	Dec-84	ER85-184000
BellSouth	FCC	Nov-84	84-800 I
Pacific Telesis	FCC	Nov-84	84-800 I
New Jersey Bell	New Jersey	Aug-84	848-856
Southern Bell	South Carolina	Aug-84	84-308-C
Pacific Power & Light Co.	Montana	Jul-84	84.73.8
Carolina Power & Light Co.	South Carolina	Jun-84	84-122-E
Southern Bell	Georgia	Mar-84	3465-U
Carolina Power & Light Co.	North Carolina	Feb-84	E-2, Sub 481
Southern Bell	North Carolina	Jan-84	P-55, Sub 834
South Carolina Electric & Gas	South Carolina	Nov-83	83-307-E
Empire Telephone Co.	Georgia	Oct-83	3343-U
Southern Bell	Georgia	Aug-83	3393-U
Carolina Power & Light Co.	FERC	Aug-83	ER83-765-000
General Telephone Co. of the SW	Arkansas	Jul-83	83-147-U
Heins Telephone Co.	North Carolina	Jul-83	No.26 Sub 88
General Telephone Co. of the NW	Washington	Jul-83	U-82-45
Leeds Telephone Co.	Alabama	Apr-83	18578
General Telephone Co. of California	California	Apr-83	83-07-02
North Carolina Natural Gas	North Carolina	Apr-83	G21 Sub 235
Carolina Power & Light	South Carolina	Apr-83	82-328-E
Eastern Illinois Telephone Co.	Illinois	Feb-83	83-0072
Carolina Power & Light	North Carolina	Feb-83	E-2 Sub 461
New Jersey Bell	New Jersey	Dec-82	8211-1030
Southern Bell	Florida	Nov-82	820294-TP
United Telephone of Missouri	Missouri	Nov-82	TR-83-135
Central Telephone Co. of NC	North Carolina	Nov-82	P-10 Sub 415
Concord Telephone Company	North Carolina	Nov-82	P-16 Sub 146
Carolina Telephone & Telegraph	North Carolina	Aug-82	P-7, Sub 670
Central Telephone Co. of Ohio	Ohio	Jul-82	82-636-TP-AIR
Southern Bell	South Carolina	Jul-82	82-294-C
General Telephone Co. of the SW	Arkansas	Jun-82	82-232-U
General Telephone Co. of Illinois	Illinois	Jun-82	82-0458
General Telephone Co. of the SW	Oklahoma	Jun-82	27482
Empire Telephone Co.	Georgia	May-82	3355-U
Mid-Georgia Telephone Co.	Georgia	May-82	3354-U
General Telephone Co. of the SW	Texas	Apr-82	4300
General Telephone Co. of the SE	Alabama	Jan-82	18199
Carolina Power & Light Co.	South Carolina	Jan-82	81-163-E
Elmore-Coosa Telephone Co.	Alabama	Nov-81	18215
General Telephone Co. of the SE	North Carolina	Sep-81	P-19, Sub 182
United Telephone Co. of Ohio	Ohio	Sep-81	81-627-TP-AIR
General Telephone Co. of the SE	South Carolina	Sep-81	81-121-C
Carolina Telephone & Telegraph	North Carolina	Aug-81	P-7, Sub 652
Southern Bell	North Carolina	Aug-81	P-55, Sub 794

SPONSOR	JURISDICTION	DATE	DOCKET NO.
Woodbury Telephone Co.	Connecticut	Jul-81	810504
Central Telephone Co. of Virginia	Virginia	Jun-81	810030
United Telephone Co. of Missouri	Missouri	May-81	TR-81-302
General Telephone Co. of the SE	Virginia	Apr-81	810003
New England Telephone	Vermont	Mar-81	4546
Carolina Telephone & Telegraph	North Carolina	Aug-80	P-7, Sub 652
Southern Bell	North Carolina	Aug-80	P-55, Sub 764
General Telephone Co. of the SW	Arkansas	Jun-80	U-3138
General Telephone Co. of the SE	Alabama	May-80	17850
Southern Bell	North Carolina	Oct-79	P-55, Sub 777
Southern Bell	Georgia	Mar-79	3144-U
General Telephone Co. of the SE	Virginia	Mar-76	810038
General Telephone Co. of the SW	Arkansas	Feb-76	U-2693, U-2724
General Telephone Co. of the SE	Alabama	Sep-75	17058
General Telephone Co. of the SE	South Carolina	Jun-75	D-18269

**APPENDIX 2
DERIVATION OF THE QUARTERLY DCF MODEL**

The simple DCF Model assumes that a firm pays dividends only at the end of each year. Since firms in fact pay dividends quarterly and investors appreciate the time value of money, the annual version of the DCF Model generally underestimates the value investors are willing to place on the firm's expected future dividend stream. In these workpapers, we review two alternative formulations of the DCF Model that allow for the quarterly payment of dividends.

When dividends are assumed to be paid annually, the DCF Model suggests that the current price of the firm's stock is given by the expression:

$$P_0 = \frac{D_1}{(1+k)} + \frac{D_2}{(1+k)^2} + \dots + \frac{D_n + P_n}{(1+k)^n} \quad (1)$$

where

- P_0 = current price per share of the firm's stock,
- D_1, D_2, \dots, D_n = expected annual dividends per share on the firm's stock,
- P_n = price per share of stock at the time investors expect to sell the stock, and
- k = return investors expect to earn on alternative investments of the same risk, i.e., the investors' required rate of return.

Unfortunately, expression (1) is rather difficult to analyze, especially for the purpose of estimating k . Thus, most analysts make a number of simplifying assumptions. First, they assume that dividends are expected to grow at the constant rate g into the indefinite future. Second, they assume that the stock price at time n is simply the present value of all dividends expected in periods subsequent to n . Third, they assume that the investors'

required rate of return, k , exceeds the expected dividend growth rate g . Under the above simplifying assumptions, a firm's stock price may be written as the following sum:

$$P_0 = \frac{D_0(1+g)}{(1+k)} + \frac{D_0(1+g)^2}{(1+k)^2} + \frac{D_0(1+g)^3}{(1+k)^3} + \dots \quad (2)$$

where the three dots indicate that the sum continues indefinitely.

As we shall demonstrate shortly, this sum may be simplified to:

$$P_0 = \frac{D_0(1+g)}{(k-g)}$$

First, however, we need to review the very useful concept of a geometric progression.

Geometric Progression

Consider the sequence of numbers 3, 6, 12, 24, ..., where each number after the first is obtained by multiplying the preceding number by the factor 2. Obviously, this sequence of numbers may also be expressed as the sequence $3, 3 \times 2, 3 \times 2^2, 3 \times 2^3$, etc. This sequence is an example of a geometric progression.

Definition: A geometric progression is a sequence in which each term after the first is obtained by multiplying some fixed number, called the common ratio, by the preceding term.

A general notation for geometric progressions is: a , the first term, r , the common ratio, and n , the number of terms. Using this notation, any geometric progression may be represented by the sequence:

$$a, ar, ar^2, ar^3, \dots, ar^{n-1}.$$

In studying the DCF Model, we will find it useful to have an expression for the sum of n terms of a geometric progression. Call this sum S_n . Then

$$S_n = a + ar + \dots + ar^{n-1} \quad (3)$$

However, this expression can be simplified by multiplying both sides of equation (3) by r and then subtracting the new equation from the old. Thus,

$$rS_n = ar + ar^2 + ar^3 + \dots + ar^n$$

and

$$S_n - rS_n = a - ar^n \quad ,$$

or

$$(1 - r) S_n = a (1 - r^n) \quad .$$

Solving for S_n , we obtain:

$$S_n = \frac{a(1 - r^n)}{(1 - r)} \quad (4)$$

as a simple expression for the sum of n terms of a geometric progression. Furthermore, if $|r| < 1$, then S_n is finite, and as n approaches infinity, S_n approaches $a \div (1-r)$. Thus, for a geometric progression with an infinite number of terms and $|r| < 1$, equation (4) becomes:

$$S = \frac{a}{1 - r} \quad (5)$$

Application to DCF Model

Comparing equation (2) with equation (3), we see that the firm's stock price (under the DCF assumption) is the sum of an infinite geometric progression with the first term

$$a = \frac{D_0(1 + g)}{(1 + k)}$$

and common factor

$$r = \frac{(1 + g)}{(1 + k)}$$

Applying equation (5) for the sum of such a geometric progression, we obtain

$$S = a \cdot \frac{1}{(1-r)} = \frac{D_0(1+g)}{(1+k)} \cdot \frac{1}{1 - \frac{1+g}{1+k}} = \frac{D_0(1+g)}{(1+k)} \cdot \frac{1+k}{k-g} = \frac{D_0(1+g)}{k-g}$$

as we suggested earlier.

Quarterly DCF Model

The Annual DCF Model assumes that dividends grow at an annual rate of $g\%$ per year (see Figure 1).

Figure 1

Annual DCF Model

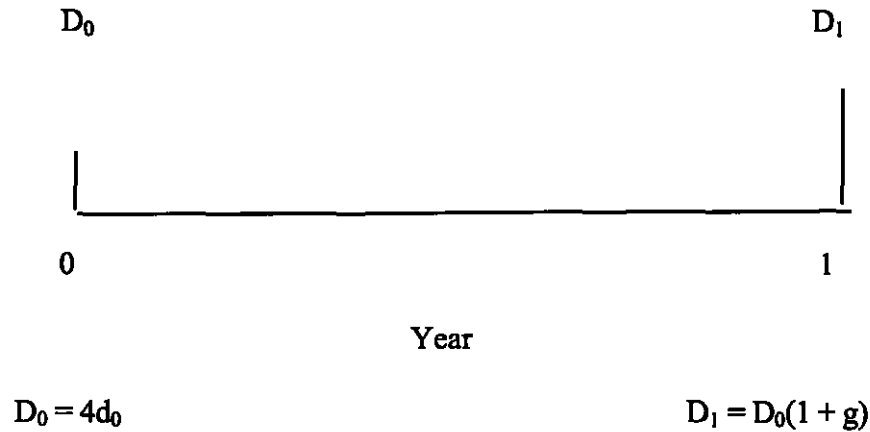
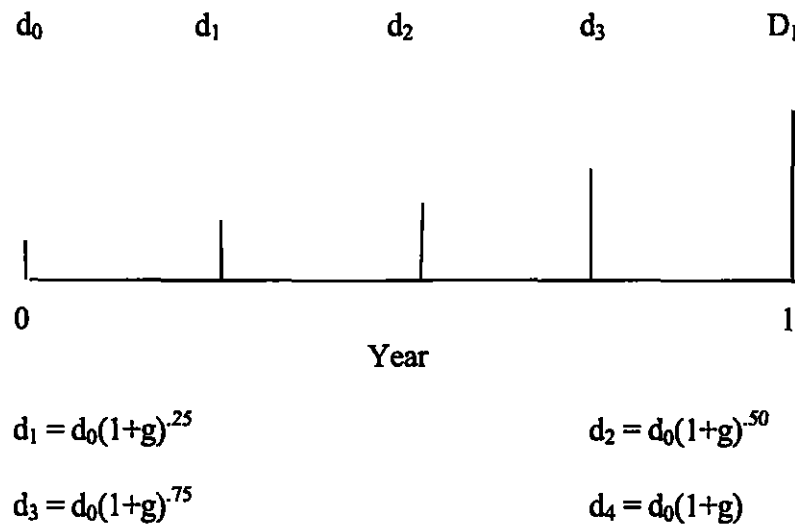


Figure 2

Quarterly DCF Model (Constant Growth Version)



In the Quarterly DCF Model, it is natural to assume that quarterly dividend payments differ from the preceding quarterly dividend by the factor $(1 + g)^{.25}$, where g is expressed in terms of percent per year and the decimal $.25$ indicates that the growth has only

occurred for one quarter of the year. (See Figure 2.) Using this assumption, along with the assumption of constant growth and $k > g$, we obtain a new expression for the firm's stock price, which takes account of the quarterly payment of dividends. This expression is:

$$P_0 = \frac{d_0(1+g)^{\frac{1}{4}}}{(1+k)^{\frac{1}{4}}} + \frac{d_0(1+g)^{\frac{2}{4}}}{(1+k)^{\frac{2}{4}}} + \frac{d_0(1+g)^{\frac{3}{4}}}{(1+k)^{\frac{3}{4}}} + \dots \quad (6)$$

where d_0 is the last quarterly dividend payment, rather than the last annual dividend payment. (We use a lower case d to remind the reader that this is not the annual dividend.)

Although equation (6) looks formidable at first glance, it too can be greatly simplified using the formula [equation (4)] for the sum of an infinite geometric progression.

As the reader can easily verify, equation (6) can be simplified to:

$$P_0 = \frac{d_0(1+g)^{\frac{1}{4}}}{(1+k)^{\frac{1}{4}} - (1+g)^{\frac{1}{4}}} \quad (7)$$

Solving equation (7) for k , we obtain a DCF formula for estimating the cost of equity under the quarterly dividend assumption:

$$k = \left[\frac{d_0(1+g)^{\frac{1}{4}}}{P_0} + (1+g)^{\frac{1}{4}} \right]^4 - 1 \quad (8)$$

An Alternative Quarterly DCF Model

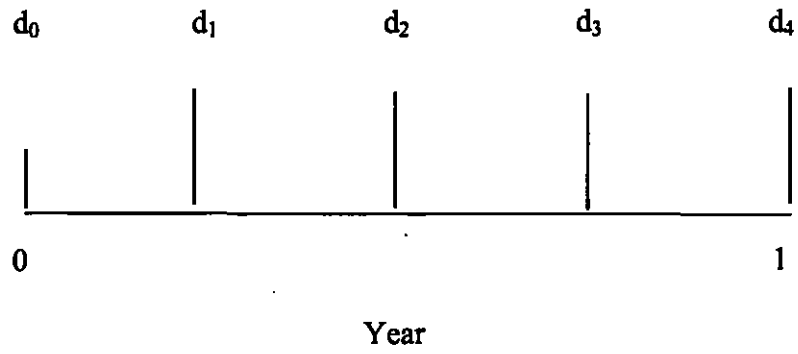
Although the constant growth Quarterly DCF Model [equation (8)] allows for the quarterly timing of dividend payments, it does require the assumption that the firm increases its dividend payments each quarter. Since this assumption is difficult for some analysts to accept, we now discuss a second Quarterly DCF Model that allows for constant quarterly dividend payments within each dividend year.

Assume then that the firm pays dividends quarterly and that each dividend payment is constant for four consecutive quarters. There are four cases to consider, with each case distinguished by varying assumptions about where we are evaluating the firm in relation to the time of its next dividend increase. (See Figure 3.)

Figure 3

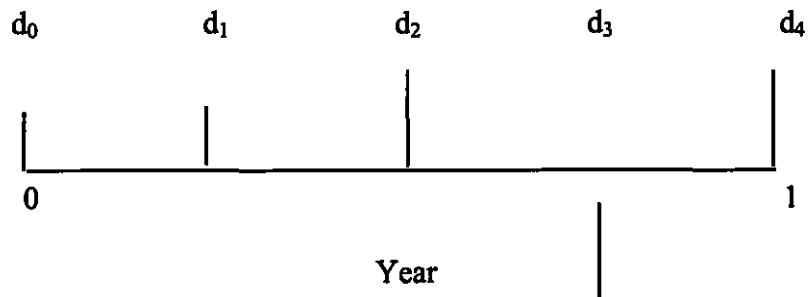
Quarterly DCF Model (Constant Dividend Version)

Case 1



$$d_1 = d_2 = d_3 = d_4 = d_0(1+g)$$

Case 2

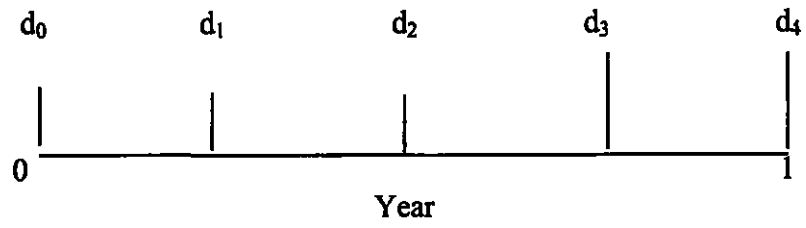


$$d_1 = d_0$$

$$d_2 = d_3 = d_4 = d_0(1+g)$$

Figure 3 (continued)

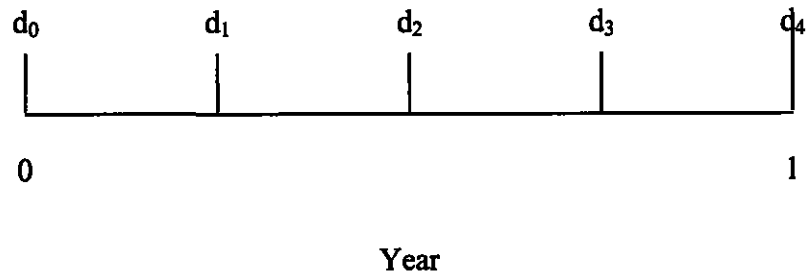
Case 3



$$d_1 = d_2 = d_0$$

$$d_3 = d_4 = d_0(1+g)$$

Case 4



$$d_1 = d_2 = d_3 = d_0$$

$$d_4 = d_0(1+g)$$

If we assume that the investor invests the quarterly dividend in an alternative investment of the same risk, then the amount accumulated by the end of the year will in all cases be given by

$$D_1^* = d_1 (1+k)^{3/4} + d_2 (1+k)^{1/2} + d_3 (1+k)^{1/4} + d_4$$

where d_1 , d_2 , d_3 and d_4 are the four quarterly dividends. Under these new assumptions, the firm's stock price may be expressed by an Annual DCF Model of the form (2), with the exception that

$$D_1^* = d_1 (1+k)^{3/4} + d_2 (1+k)^{1/2} + d_3 (1+k)^{1/4} + d_4 \quad (9)$$

is used in place of $D_0(1+g)$. But, we already know that the Annual DCF Model may be reduced to

$$P_0 = \frac{D_0(1+g)}{k-g}$$

Thus, under the assumptions of the second Quarterly DCF Model, the firm's cost of equity is given by

$$k = \frac{D_1^*}{P_0} + g \quad (10)$$

with D_1^* given by (9).

Although equation (10) looks like the Annual DCF Model, there are at least two very important practical differences. First, since D_1^* is always greater than $D_0(1+g)$, the estimates of the cost of equity are always larger (and more accurate) in the Quarterly Model (10) than in the Annual Model. Second, since D_1^* depends on k through equation (9), the unknown "k" appears on both sides of (10), and an iterative procedure is required to solve for k .

APPENDIX 3
ADJUSTING FOR FLOTATION COSTS IN DETERMINING
A PUBLIC UTILITY'S ALLOWED RATE OF RETURN ON EQUITY

I. Introduction

Regulation of public utilities is guided by the principle that utility revenues should be sufficient to allow recovery of all prudently incurred expenses, including the cost of capital. As set forth in the 1944 *Hope Natural Gas Case* [*Federal Power Comm'n v. Hope Natural Gas Co.* 320 U. S. 591 (1944) at 603], the U. S. Supreme Court states:

From the investor or company point of view it is important that there be enough revenue not only for operating expenses but also for the capital costs of the business. These include service on the debt and dividends on the stock...By that standard the return to the equity owner should be commensurate with returns on investments in other enterprises having corresponding risks.

Since the flotation costs arising from the issuance of debt and equity securities are an integral component of capital costs, this standard requires that the company's revenues be sufficient to fully recover flotation costs.

Despite the widespread agreement that flotation costs should be recovered in the regulatory process, several issues still need to be resolved. These include:

1. How is the term "flotation costs" defined? Does it include only the out-of-pocket costs associated with issuing securities (e. g., legal fees, printing costs, selling and underwriting expenses), or does it also include the reduction in a security's price that frequently accompanies flotation (i. e., market pressure)?
2. What should be the time pattern of cost recovery? Should a company be allowed to recover flotation costs immediately, or should flotation costs be recovered over the life of the issue?
3. For the purposes of regulatory accounting, should flotation costs be included as an expense? As an addition to rate base? Or as an additional element of a firm's allowed rate of return?
4. Do existing regulatory methods for flotation cost recovery allow a firm *full* recovery of flotation costs?

In this paper, I review the literature pertaining to the above issues and discuss my own views regarding how this literature applies to the cost of equity for a regulated firm.

II. Definition of Flotation Cost

The value of a firm is related to the future stream of net cash flows (revenues minus expenses measured on a cash basis) that can be derived from its assets. In the process of acquiring assets, a firm incurs certain expenses which reduce its value. Some of these

expenses or costs are directly associated with revenue production in one period (e. g., wages, cost of goods sold), others are more properly associated with revenue production in many periods (e. g., the acquisition cost of plant and equipment). In either case, the word "cost" refers to any item that reduces the value of a firm.

If this concept is applied to the act of issuing new securities to finance asset purchases, many items are properly included in issuance or flotation costs. These include: (1) compensation received by investment bankers for underwriting services, (2) legal fees, (3) accounting fees, (4) engineering fees, (5) trustee's fees, (6) listing fees, (7) printing and engraving expenses, (8) SEC registration fees, (9) Federal Revenue Stamps, (10) state taxes, (11) warrants granted to underwriters as extra compensation, (12) postage expenses, (13) employees' time, (14) market pressure, and (15) the offer discount. The finance literature generally divides these flotation cost items into three categories, namely, underwriting expenses, issuer expenses, and price effects.

III. Magnitude of Flotation Costs

The finance literature contains several studies of the magnitude of the flotation costs associated with new debt and equity issues. These studies differ primarily with regard to the time period studied, the sample of companies included, and the source of data. The flotation cost studies generally agree, however, that for large issues, underwriting expenses represent approximately one and one-half percent of the proceeds of debt issues and three to five percent of the proceeds of seasoned equity issues. They also agree that issuer expenses represent approximately 0.5 percent of both debt and equity issues, and that the announcement of an equity issue reduces the company's stock price by at least two to three percent of the proceeds from the stock issue. Thus, total flotation costs represent approximately two percent¹² of the proceeds from debt issues, and five and one-half to eight and one-half percent of the proceeds of equity issues.

Lee *et. al.* [14] is an excellent example of the type of flotation cost studies found in the finance literature. The Lee study is a comprehensive recent study of the underwriting and issuer costs associated with debt and equity issues for both utilities and non-utilities. The results of the Lee *et. al.* study are reproduced in Tables 1 and 2. Table 1 demonstrates that the total underwriting and issuer expenses for the 1,092 debt issues in their study averaged 2.24 percent of the proceeds of the issues, while the total underwriting and issuer costs for the 1,593 seasoned equity issues in their study averaged 7.11 percent of the proceeds of the new issue. Table 1 also demonstrates that the total underwriting and issuer costs of seasoned equity offerings, as a percent of proceeds, decline with the size of the issue. For issues above \$60 million, total underwriting and issuer costs amount to from three to five percent of the amount of the proceeds.

Table 2 reports the total underwriting and issuer expenses for 135 utility debt issues and 136 seasoned utility equity issues. Total underwriting and issuer expenses for utility bond offerings averaged 1.47 percent of the amount of the proceeds and for seasoned

[12] The two percent flotation cost on debt only recognizes the cost of newly-issued debt. When interest rates decline, many companies exercise the call provisions on higher cost debt and reissue debt at lower rates. This process involves reacquisition costs that are not included in the academic studies. If reacquisition costs were included in the academic studies, debt flotation costs could increase significantly.

utility equity offerings averaged 4.92 percent of the amount of the proceeds. Again, there are some economies of scale associated with larger equity offerings. Total underwriting and issuer expenses for equity offerings in excess of 40 million dollars generally range from three to four percent of the proceeds.

The results of the Lee study for large equity issues are consistent with results of earlier studies by Bhagat and Frost [4], Mikkelson and Partch [17], and Smith [24]. Bhagat and Frost found that total underwriting and issuer expenses average approximately four and one-half percent of the amount of proceeds from negotiated utility offerings during the period 1973 to 1980, and approximately three and one-half percent of the amount of the proceeds from competitive utility offerings over the same period. Mikkelson and Partch found that total underwriting and issuer expenses average five and one-half percent of the proceeds from seasoned equity offerings over the 1972 to 1982 period. Smith found that total underwriting and issuer expenses for larger equity issues generally amount to four to five percent of the proceeds of the new issue.

The finance literature also contains numerous studies of the decline in price associated with sales of large blocks of stock to the public. These articles relate to the price impact of: (1) initial public offerings; (2) the sale of large blocks of stock from one investor to another; and (3) the issuance of seasoned equity issues to the general public. All of these studies generally support the notion that the announcement of the sale of large blocks of stock produces a decline in a company's share price. The decline in share price for initial public offerings is significantly larger than the decline in share price for seasoned equity offerings; and the decline in share price for public utilities is less than the decline in share price for non-public utilities. A comprehensive study of the magnitude of the decline in share price associated specifically with the sale of new equity by public utilities is reported in Pettway [19], who found the market pressure effect for a sample of 368 public utility equity sales to be in the range of two to three percent. This decline in price is a real cost to the utility, because the proceeds to the utility depend on the stock price on the day of issue.

In addition to the price decline associated with the announcement of a new equity issue, the finance literature recognizes that there is also a price decline associated with the actual issuance of equity securities. In particular, underwriters typically sell seasoned new equity securities to investors at a price lower than the closing market price on the day preceding the issue. The Rules of Fair Practice of the National Association of Securities Dealers require that underwriters not sell shares at a price above the offer price. Since the offer price represents a binding constraint to the underwriter, the underwriter tends to set the offer price slightly below the market price on the day of issue to compensate for the risk that the price received by the underwriter may go down, but can not increase. Smith provides evidence that the offer discount tends to be between 0.5 and 0.8 percent of the proceeds of an equity issue. I am not aware of any similar studies for debt issues.

In summary, the finance literature provides strong support for the conclusion that total underwriting and issuer expenses for public utility debt offerings represent approximately two percent of the amount of the proceeds, while total underwriting and issuer expenses for public utility equity offerings represent at least four to five percent of the amount of the proceeds. In addition, the finance literature supports the conclusion that the cost

associated with the decline in stock price at the announcement date represents approximately two to three percent as a result of a large public utility equity issue.

IV. Time Pattern Of Flotation Cost Recovery

Although flotation costs are incurred only at the time a firm issues new securities, there is no reason why an issuing firm ought to recognize the expense only in the current period. In fact, if assets purchased with the proceeds of a security issue produce revenues over many years, a sound argument can be made in favor of recognizing flotation expenses over a reasonably lengthy period of time. Such recognition is certainly consistent with the generally accepted accounting principle that the time pattern of expenses match the time pattern of revenues, and it is also consistent with the normal treatment of debt flotation expenses in both regulated and unregulated industries.

In the context of a regulated firm, it should be noted that there are many possible time patterns for the recovery of flotation expenses. However, if it is felt that flotation expenses are most appropriately recovered over a period of years, then it should be recognized that investors must also be compensated for the passage of time. That is to say, the value of an investor's capital will be reduced if the expenses are merely distributed over time, without any allowance for the time value of money.

V. Accounting For Flotation Cost In A Regulatory Setting

In a regulatory setting, a firm's revenue requirements are determined by the equation:

$$\text{Revenue Requirement} = \text{Total Expenses} + \text{Allowed Rate of Return} \times \text{Rate Base}$$

Thus, there are three ways in which an issuing firm can account for and recover its flotation expenses: (1) treat flotation expenses as a current expense and recover them immediately; (2) include flotation expenses in rate base and recover them over time; and (3) adjust the allowed rate of return upward and again recover flotation expenses over time. Before considering methods currently being used to recover flotation expenses in a regulatory setting, I shall briefly consider the advantages and disadvantages of these three basic recovery methods.

Expenses. Treating flotation costs as a current expense has several advantages. Because it allows for recovery at the time the expense occurs, it is not necessary to compute amortized balances over time and to debate which interest rate should be applied to these balances. A firm's stockholders are treated fairly, and so are the firm's customers, because they pay neither more nor less than the actual flotation expense. Since flotation costs are relatively small compared to the total revenue requirement, treatment as a current expense does not cause unusual rate hikes in the year of flotation, as would the introduction of a large generating plant in a state that does not allow Construction Work in Progress in rate base.

On the other hand, there are two major disadvantages of treating flotation costs as a current expense. First, since the asset purchased with the acquired funds will likely generate revenues for many years into the future, it seems unfair that current ratepayers should bear the full cost of issuing new securities, when future ratepayers share in the benefits. Second, this method requires an estimate of the underpricing effect on each security issue. Given the difficulties involved in measuring the extent of underpricing, it

may be more accurate to estimate the average underpricing allowance for many securities than to estimate the exact figure for one security.

Rate Base. In an article in *Public Utilities Fortnightly*, Bierman and Hass [5] recommend that flotation costs be treated as an intangible asset that is included in a firm's rate base along with the assets acquired with the stock proceeds. This approach has many advantages. For ratepayers, it provides a better match between benefits and expenses: the future ratepayers who benefit from the financing costs contribute the revenues to recover these costs. For investors, if the allowed rate of return is equal to the investors' required rate of return, it is also theoretically fair since they are compensated for the opportunity cost of their investment (including both the time value of money and the investment risk).

Despite the compelling advantages of this method of cost recovery, there are several disadvantages that probably explain why it has not been used in practice. First, a firm will only recover the proper amount for flotation expenses if the rate base is multiplied by the appropriate cost of capital. To the extent that a commission under or over estimates the cost of capital, a firm will under or over recover its flotation expenses. Second, it is may be both legally and psychologically difficult for commissioners to include an intangible asset in a firm's rate base. According to established legal doctrine, assets are to be included in rate base only if they are "used and useful" in the public service. It is unclear whether intangible assets such as flotation expenses meet this criterion.

Rate of Return. The prevailing practice among state regulators is to treat flotation expenses as an additional element of a firm's cost of capital or allowed rate of return. This method is similar to the second method above (treatment in rate base) in that some part of the initial flotation cost is amortized over time. However, it has a disadvantage not shared by the rate base method. If flotation cost is included in rate base, it is fairly easy to keep track of the flotation cost on each new equity issue and see how it is recovered over time. Using the rate of return method, it is not possible to track the flotation cost for specific issues because the flotation cost for a specific issue is never recorded. Thus, it is not clear to participants whether a current allowance is meant to recover (1) flotation costs actually incurred in a test period, (2) expected future flotation costs, or (3) past flotation costs. This confusion never arises in the treatment of debt flotation costs. Because the exact costs are recorded and explicitly amortized over time, participants recognize that current allowances for debt flotation costs are meant to recover some fraction of the flotation costs on all past debt issues.

VI. Existing Regulatory Methods

Although most state commissions prefer to let a regulated firm recover flotation expenses through an adjustment to the allowed rate of return, there is considerable controversy about the magnitude of the required adjustment. The following are some of the most frequently asked questions: (1) Should an adjustment to the allowed return be made every year, or should the adjustment be made only in those years in which new equity is raised? (2) Should an adjusted rate of return be applied to the entire rate base, or should it be applied only to that portion of the rate base financed with paid-in capital (as opposed to retained earnings)? (3) What is the appropriate formula for adjusting the rate of return?

This section reviews several methods of allowing for flotation cost recovery. Since the regulatory methods of allowing for recovery of debt flotation costs is well known and widely accepted, I will begin my discussion of flotation cost recovery procedures by describing the widely accepted procedure of allowing for debt flotation cost recovery.

Debt Flotation Costs

Regulators uniformly recognize that companies incur flotation costs when they issue debt securities. They typically allow recovery of debt flotation costs by making an adjustment to both the cost of debt and the rate base (see Brigham [6]). Assume that: (1) a regulated company issues \$100 million in bonds that mature in 10 years; (2) the interest rate on these bonds is seven percent; and (3) flotation costs represent four percent of the amount of the proceeds. Then the cost of debt for regulatory purposes will generally be calculated as follows:

$$\begin{aligned}\text{Cost of Debt} &= \frac{\text{Interest expense} + \text{Amortization of flotation costs}}{\text{Principal value} - \text{Unamortized flotation costs}} \\ &= \frac{\$7,000,000 + \$400,000}{\$100,000,000 - \$4,000,000} \\ &= 7.71\%\end{aligned}$$

Thus, current regulatory practice requires that the cost of debt be adjusted upward by approximately 71 basis points, in this example, to allow for the recovery of debt flotation costs. This example does not include losses on reacquisition of debt. The flotation cost allowance would increase if losses on reacquisition of debt were included.

The logic behind the traditional method of allowing for recovery of debt flotation costs is simple. Although the company has issued \$100 million in bonds, it can only invest \$96 million in rate base because flotation costs have reduced the amount of funds received by \$4 million. If the company is not allowed to earn a 71 basis point higher rate of return on the \$96 million invested in rate base, it will not generate sufficient cash flow to pay the seven percent interest on the \$100 million in bonds it has issued. Thus, proper regulatory treatment is to increase the required rate of return on debt by 71 basis points.

Equity Flotation Costs

The finance literature discusses several methods of recovering equity flotation costs. Since each method stems from a specific model, (i. e., set of assumptions) of a firm and its cash flows, I will highlight the assumptions that distinguish one method from another.

Arzac and Marcus. Arzac and Marcus [2] study the proper flotation cost adjustment formula for a firm that makes continuous use of retained earnings and external equity

financing and maintains a constant capital structure (debt/equity ratio). They assume at the outset that underwriting expenses and underpricing apply only to new equity obtained from external sources. They also assume that a firm has previously recovered all underwriting expenses, issuer expenses, and underpricing associated with previous issues of new equity.

To discuss and compare various equity flotation cost adjustment formulas, Arzac and Marcus make use of the following notation:

k	=	an investors' required return on equity
r	=	a utility's allowed return on equity base
S	=	value of equity in the absence of flotation costs
S_f	=	value of equity net of flotation costs
K_t	=	equity base at time t
E_t	=	total earnings in year t
D_t	=	total cash dividends at time t
b	=	$(E_t - D_t) \div E_t =$ retention rate, expressed as a fraction of earnings
h	=	new equity issues, expressed as a fraction of earnings
m	=	equity investment rate, expressed as a fraction of earnings,
		$m = b + h < 1$
f	=	flotation costs, expressed as a fraction of the value of an issue.

Because of flotation costs, Arzac and Marcus assume that a firm must issue a greater amount of external equity each year than it actually needs. In terms of the above notation, a firm issues $hE_t \div (1-f)$ to obtain hE_t in external equity funding. Thus, each year a firm loses:

Equation 3

$$L = \frac{hE_t}{1-f} - hE_t = \frac{f}{1-f} \times hE_t$$

due to flotation expenses. The present value, V , of all future flotation expenses is:

Equation 4

$$V = \sum_{t=1}^{\infty} \frac{fhE_t}{(1-f)(1+k)^t} = \frac{fh}{1-f} \times \frac{rK_0}{k-mr}$$

To avoid diluting the value of the initial stockholder's equity, a regulatory authority needs to find the value of r , a firm's allowed return on equity base, that equates the value of equity net of flotation costs to the initial equity base ($S_f = K_0$). Since the value of

equity net of flotation costs equals the value of equity in the absence of flotation costs minus the present value of flotation costs, a regulatory authority needs to find that value of r that solves the following equation:

$$S_r = S - L.$$

This value is:

Equation 5

$$r = \frac{k}{1 - \frac{fh}{1-f}}$$

To illustrate the Arzac-Marcus approach to adjusting the allowed return on equity for the effect of flotation costs, suppose that the cost of equity in the absence of flotation costs is 12 percent. Furthermore, assume that a firm obtains external equity financing each year equal to 10 percent of its earnings and that flotation expenses equal 5 percent of the value of each issue. Then, according to Arzac and Marcus, the allowed return on equity should be:

$$r = \frac{.12}{1 - \frac{(.05)(.1)}{.95}} = .1206 = 12.06\%$$

Summary. With respect to the three questions raised at the beginning of this section, it is evident that Arzac and Marcus believe the flotation cost adjustment should be applied each year, since continuous external equity financing is a fundamental assumption of their model. They also believe that the adjusted rate of return should be applied to the entire equity-financed portion of the rate base because their model is based on the assumption that the flotation cost adjustment mechanism will be applied to the entire equity financed portion of the rate base. Finally, Arzac and Marcus recommend a flotation cost adjustment formula, Equation (3), that implicitly excludes recovery of financing costs associated with financing in previous periods and includes only an allowance for the fraction of equity financing obtained from external sources.

Patterson. The Arzac-Marcus flotation cost adjustment formula is significantly different from the conventional approach (found in many introductory textbooks) which recommends the adjustment equation:

Equation 6

$$r = \frac{D_t}{P_{t-1}(1-f)} + g$$

where P_{t-1} is the stock price in the previous period and g is the expected dividend growth rate. Patterson [18] compares the Arzac-Marcus adjustment formula to the conventional approach and reaches the conclusion that the Arzac-Marcus formula effectively expenses issuance costs as they are incurred, while the conventional approach effectively amortizes them over an assumed infinite life of the equity issue. Thus, the conventional formula is similar to the formula for the recovery of debt flotation costs: it is not meant to

compensate investors for the flotation costs of future issues, but instead is meant to compensate investors for the flotation costs of previous issues. Patterson argues that the conventional approach is more appropriate for rate making purposes because the plant purchased with external equity funds will yield benefits over many future periods.

Illustration. To illustrate the Patterson approach to flotation cost recovery, assume that a newly organized utility sells an initial issue of stock for \$100 per share, and that the utility plans to finance all new investments with retained earnings. Assume also that: (1) the initial dividend per share is six dollars; (2) the expected long-run dividend growth rate is six percent; (3) the flotation cost is five percent of the amount of the proceeds; and (4) the payout ratio is 51.28 percent. Then, the investor's required rate of return on equity is $[k = (D/P) + g = 6 \text{ percent} + 6 \text{ percent} = 12 \text{ percent}]$; and the flotation-cost-adjusted cost of equity is $[6 \text{ percent} (1/.95) + 6 \text{ percent} = 12.316 \text{ percent}]$.

The effects of the Patterson adjustment formula on the utility's rate base, dividends, earnings, and stock price are shown in Table 3. We see that the Patterson formula allows earnings and dividends to grow at the expected six percent rate. We also see that the present value of expected future dividends, \$100, is just sufficient to induce investors to part with their money. If the present value of expected future dividends were less than \$100, investors would not have been willing to invest \$100 in the firm. Furthermore, the present value of future dividends will only equal \$100 if the firm is allowed to earn the 12.316 percent flotation-cost-adjusted cost of equity on its entire rate base.

Summary. Patterson's opinions on the three issues raised in this section are in stark contrast to those of Arzac and Marcus. He believes that: (1) a flotation cost adjustment should be applied in every year, regardless of whether a firm issues any new equity in each year; (2) a flotation cost adjustment should be applied to the entire equity-financed portion of the rate base, including that portion financed by retained earnings; and (3) the rate of return adjustment formula should allow a firm to recover an appropriate fraction of all previous flotation expenses.

VII. Conclusion

Having reviewed the literature and analyzed flotation cost issues, I conclude that:

Definition of Flotation Cost: A regulated firm should be allowed to recover both the total underwriting and issuance expenses associated with issuing securities and the cost of market pressure.

Time Pattern of Flotation Cost Recovery. Shareholders are indifferent between the alternatives of immediate recovery of flotation costs and recovery over time, as long as they are fairly compensated for the opportunity cost of their money. This opportunity cost must include both the time value of money and a risk premium for equity investments of this nature.

Regulatory Recovery of Flotation Costs. The Patterson approach to recovering flotation costs is the only rate-of-return-adjustment approach that meets the *Hope* case criterion that a regulated company's revenues must be sufficient to allow the company an opportunity to recover all prudently incurred expenses, including the cost of capital. The

Patterson approach is also the only rate-of-return-adjustment approach that provides an incentive for investors to invest in the regulated company.

Implementation of a Flotation Cost Adjustment. As noted earlier, prevailing regulatory practice seems to be to allow the recovery of flotation costs through an adjustment to the required rate of return. My review of the literature on this subject indicates that there are at least two recommended methods of making this adjustment: the Patterson approach and the Arzac-Marcus approach. The Patterson approach assumes that a firm's flotation expenses on new equity issues are treated in the same manner as flotation expenses on new bond issues, i. e., they are amortized over future time periods. If this assumption is true (and I believe it is), then the flotation cost adjustment should be applied to a firm's entire equity base, including retained earnings. In practical terms, the Patterson approach produces an increase in a firm's cost of equity of approximately thirty basis points. The Arzac-Marcus approach assumes that flotation costs on new equity issues are recovered entirely in the year in which the securities are sold. Under the Arzac-Marcus assumption, a firm should not be allowed any adjustments for flotation costs associated with previous flotations. Instead, a firm should be allowed only an adjustment on future security sales as they occur. Under reasonable assumptions about the rate of new equity sales, this method produces an increase in the cost of equity of approximately six basis points. Since the Arzac-Marcus approach does not allow the company to recover the entire amount of its flotation cost, I recommend that this approach be rejected and the Patterson approach be accepted.

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Table 1
Direct Costs as a Percentage of Gross Proceeds
for Equity (IPOs and SEOs) and Straight and Convertible Bonds
Offered by Domestic Operating Companies 1990—1994¹³

Equities

Line No.	Proceeds (\$ in millions)	IPOs				SEOs			
		No. of Issues	Gross Spreads	Other Direct Expenses	Total Direct Costs	No. of Issues	Gross Spreads	Other Direct Expenses	Total Direct Costs
1	2-9.99	337	9.05%	7.91%	16.96%	167	7.72%	5.56%	13.28%
2	10-19.99	389	7.24%	4.39%	11.63%	310	6.23%	2.49%	8.72%
3	20-39.99	533	7.01%	2.69%	9.70%	425	5.60%	1.33%	6.93%
4	40-59.99	215	6.96%	1.76%	8.72%	261	5.05%	0.82%	5.87%
5	60-79.99	79	6.74%	1.46%	8.20%	143	4.57%	0.61%	5.18%
6	80-99.99	51	6.47%	1.44%	7.91%	71	4.25%	0.48%	4.73%
7	100-199.99	106	6.03%	1.03%	7.06%	152	3.85%	0.37%	4.22%
8	200-499.99	47	5.67%	0.86%	6.53%	55	3.26%	0.21%	3.47%
9	500 and up	10	5.21%	0.51%	5.72%	9	3.03%	0.12%	3.15%
10	Total/Average	1,767	7.31%	3.69%	11.00%	1,593	5.44%	1.67%	7.11%

Bonds

Line No.	Proceeds (\$ in millions)	Convertible Bonds				Straight Bonds			
		No. of Issues	Gross Spreads	Other Direct Expenses	Total Direct Costs	No. of Issues	Gross Spreads	Other Direct Expenses	Total Direct Costs
1	2-9.99	4	6.07%	2.68%	8.75%	32	2.07%	2.32%	4.39%
2	10-19.99	14	5.48%	3.18%	8.66%	78	1.36%	1.40%	2.76%
3	20-39.99	18	4.16%	1.95%	6.11%	89	1.54%	0.88%	2.42%
4	40-59.99	28	3.26%	1.04%	4.30%	90	0.72%	0.60%	1.32%
5	60-79.99	47	2.64%	0.59%	3.23%	92	1.76%	0.58%	2.34%
6	80-99.99	13	2.43%	0.61%	3.04%	112	1.55%	0.61%	2.16%
7	100-199.99	57	2.34%	0.42%	2.76%	409	1.77%	0.54%	2.31%
8	200-499.99	27	1.99%	0.19%	2.18%	170	1.79%	0.40%	2.19%
9	500 and up	3	2.00%	0.09%	2.09%	20	1.39%	0.25%	1.64%
10	Total/Average	211	2.92%	0.87%	3.79%	1,092	1.62%	0.62%	2.24%

[13] Inmoo Lee, Scott Lochhead, Jay Ritter, and Quanshui Zhao, "The Costs of Raising Capital," *Journal of Financial Research* Vol 19 No 1 (Spring 1996) pp. 59-74.